



## FED PARLEY JULY 20 IN S.F.

### Seminar to Air Problems Of Women in Work Force

A special seminar on problems confronting women in the work force will be held at the Jack Tar Hotel in San Francisco, Saturday, July 20, 1974.

Topics at the seminar will be limited to two broad areas:

1 — Contractual, legislative and legal questions involving maternity; and,

2—The question of how to involve more women in union activity.

Plans for the seminar, which will be sponsored by the California Labor Federation, AFL-CIO, were approved by the Federation's Executive Council at its meeting in Los Angeles Wednesday.

The plans were developed by a subcommittee of the Federation's special Committee on Women in the Work Force

which included Sigmund Arwitz, chairman; Loretta Riley and James Booe, all Federation vice presidents, and Mary Bergan, legislative advocate for the California Federation of Teachers.

Other members of the special committee are Harold Shean, also a Federation vice president, and Gwen Newton of Office and Professional Employees Local 30 in addition to Federation President Albin J. Gruhn and Executive Secretary-Treasurer John F. Henning.

Official notification of the seminar will be sent to all Federation affiliates along with credential forms shortly.

All Federation affiliates are urged to plan now to have their organization represented at the seminar.

## Calif. Labor Urges Firing of State College Chief Dumke

The California AFL-CIO called for the dismissal of Glenn S. Dumke, Chancellor of the California State University and Colleges system yesterday, charging that Dumke has shown "contempt and indifference" toward faculty efforts to set up fair grievance procedures.

Asserting that Dumke has "failed his public trust and should be removed from office," the Executive Council of the California Labor Federation, AFL-CIO, adopted the following statement at the concluding session of its two-day meeting at the Hyatt Regency Hotel in Los Angeles yesterday.

"Under Chancellor Dumke's direction, the California State University and Colleges have treated with contempt and indifference the concerns of the United Professors of California, AFL-CIO, and the California AFL-CIO movement with respect to establishing fair and equitable grievance procedures for the faculties on the 19 campuses of the State system.

"The Dumke administration persists in denying fundamental employment rights that have long been commonplace for American workers in both public and private employment.

"Chancellor Dumke refuses to allow negotiations on grievance procedures with representatives of the United Professors of California or the California Labor Federation, AFL-CIO, representing more than 1.6 million California workers.

"The talk sessions, which have been held over the past year and a half, have proved to be a fraudulent waste of time since the Chancellor has declared that the meetings could never be considered as actual negotiations.

"The state educational system headed by Chancellor Dumke is public in character and must be responsive to public concerns for fairness in employment relations. Chancellor Dumke will not recognize this essential truth. He has thereby failed his public trust and should be removed from office."

## Meany Calls Nixon 'Detente' 'Appeasement', Hits its Cost

The American labor movement will continue to assert itself in foreign affairs to assure that "the strength and wealth of the nation—created by working people—is placed squarely on the side of human freedom and not on the side of totalitarianism," AFL-CIO President George Meany told delegates to union conventions in Florida.

"Our commitment to democracy abroad flows from the same source as our commitment to social justice at home," he declared.

"Big profits may be at home in any country, but labor can only breathe the air of freedom. It is not at home in totalitarianism," Meany said.

Meany expressed concern for the high price the nation is paying for "detente" with Communist countries in addresses to conventions of the Ladies' Garment Workers and the Retail, Wholesale & Dept. Store Union last week.

He said that detente should be a two-way street of give and take, but the way it's being handled by the Nixon Administration, detente is appeasement—"pure and simple."

"It's a giveaway in search of profits for our corporations through a combination of American capital and Soviet slave labor, and I contend that the President has already given away too much—even before Watergate.

Previewing the President's imminent trip to Moscow, Meany charged in his address to the RWDSU that Nixon is going to "negotiate" with the Soviets in an attempt to score a political coup and take public attention away from Watergate and the impeachment process.

Meany warned that no president should meet with Leonid Brezhnev except from a position of strength.

"Mr. Nixon does not occupy a position of strength. I doubt if he ever will again. Not because he has been crippled by partisan enemies, but because

he has crippled himself by his conduct."

Citing public opinion polls that show two-thirds of the American people have no confidence in Nixon's leadership, Meany said, "Managements would drool at the prospect of getting a union to the bargaining table that was supported by only 27 percent of its members. No wonder Brezhnev is so anxious for Nixon to come to Moscow, Nixon is so eager to sign an agreement — any agreement — with the Soviets that the upcoming Moscow

(Continued on Page 3)

## Action Under Way to Bolster R&G Sloane Product Boycott

Action to strengthen the consumer boycott of products of the R & G Sloane manufacturing company of Sun Valley, Calif., is being urged by the AFL-CIO Union Label and Service Trades Department.

Some 750 members of Local 621 of the United Rubber Workers Union have been on strike at the firm since March 1973, steadfastly resisting company efforts to break the union, according to the union's National President, Peter Bommarito.

Bommarito has charged the R & G Sloane Company with the persistent use of illegal aliens as strikebreakers and the offering of bounty payments

for recruiting machinists and mechanics in an effort to break the strike.

Just last week, Edward P. Murphy, secretary-treasurer of the AFL-CIO Union Label and Service Trades Department, called on all local central bodies to contact local, county and state government agencies to find out if any R & G Sloane type products are being installed in building projects for commercial and residential buildings.

"If your survey finds in the affirmative, please inform us of the name or names of the contractors and the individual

(Continued on Page 2)



ALFRED K. WHITEHEAD

### Alfred Whitehead Elected to State AFL-CIO Board

Alfred K. Whitehead, president of Los Angeles County Fire Fighters Local 1014, an affiliate of the AFL-CIO International Association of Fire Fighters, has just been elected as a vice president of the ment's Occupational Safety and Health Administration.

Whitehead replaces Vice President Kenneth Larson in Geographical District 3-B. Larson resigned to take a position with the U.S. Labor Department's Occupational Safety and Health Administration.

Whitehead was elected at a two-day meeting of the Federation's 37-member Executive Council at the Hyatt-Regency Hotel in Los Angeles June 12-13.

(Continued on Page 2)

### Action on Farm Labor Bills Put Over to June 26

Action on legislation sponsored by the California AFL-CIO and the United Farm Workers National Union to assure farm workers a voice in the selection of their own bargaining agent was put over until June 26 this week by the Assembly Labor Relations Committee.

Assemblyman Leo T. McCarthy (D-S.F.), committee chairman, said a waiver of the rule requiring most committees to report out all bills for passage to the Senate by June 15 had been obtained from the Assembly Rules Committee for AB 3370 — Burton, the AFL-CIO-backed bill as well as three AFL-CIO-opposed measures: AB 3816-Maddy; AB 3900-Berman; and AB 4161-Duffy.

The bills had been scheduled to be taken up by the committee on Wednesday, June 12.

Earlier this week, on June 10, a lead editorial in the Los Angeles Times voiced support for AB 3370 saying:

"Each day of the harvest demonstrates the urgency of creating some mechanism to provide secret balloting that will give the farm workers of California an authentic voice in their collective bargaining.

"The strikes, violence, obstruction, and confusion show how unsatisfactory the present

(Continued on Page 2)

## Stand. Oil-Calif. to Pay \$2 Million in Age Bias Case

The illegal firing of 160 older workers will cost a marketing division of Standard Oil of California \$2 million in back wages and salaries, the largest settlement reached under the Age Discrimination in Employment Act.

A consent decree between the Labor Dept. and Western Operations, Inc., also provides for the rehiring of 120 of the discharged employees.

Individual awards for the 160 workers who will share the \$2 million payment are expected to range from under \$10,000 to more than \$50,000 the Labor Dept. estimated.

The 1967 law forbids the discharge of a person between 40 and 65 years old because of age. The violations that Western Operations was charged with occurred between Dec. 1, 1970, and Dec. 31, 1973.

The fired workers were employed in an eight-state area and ranged from executive personnel to workers in lower-paid occupations. Their annual salaries were from \$8,000 to about \$40,000.

The Labor Dept. said that among the 40 workers who will not be reinstated in their jobs are:

• Those 64 or 65 years old, who will receive additional

compensation from the date of their firing to their 65th birthday.

• Those with serious medical problems.

Age discrimination complaints are investigated by the Employment Standards Administration of the Labor Dept., which has already received 1,400 complaints this year.

Assistant Labor Sec. Bernard DeLury said ESA investigated

2,800 complaints during 1973 and found 43 percent to be valid.

The agency was able to obtain restitution of \$670,000 in back wages and 88,000 illegally discharged workers were returned to their jobs.

The largest previous judgment came in a 1972 case with the award of \$250,000 to 29 employees of Pan American World Airways.



## Action on Farm Labor Bills Put Over to June 26

(Continued from Page 1)

arrangements are. No one can be sure of the real wishes of the workers. In the jurisdictional dispute between the Teamsters Union and the United Farm Workers of America, there is no assurance that the workers are even consulted. In some fields, growers have signed contracts with one union without consulting the workers, only to see the same workers walk off the job in a protest organized by the competing union.

"There will be no final resolution of the chaos and confusion until broad labor relations laws, like the ones that now control non-farm workers, are put into effect. That is a complex task. . . .

"But there is one small important step that can be accomplished this year. That is adoption of AB 3370, the legislation that provides state machinery to assure equitable organizational elections. . . ."

Noting that under the provisions of AB 3370, "the organizational election would be open to all workers, it would be held at the peak employment season, and it would be held within seven days of the call for an election," the Times editorial explained:

"Appeals, protests, and other hearing procedures would be held after the election assuring that they could not be used to postpone the decision until after the bulk of the employees had moved on to other fields and other crops."

Calling attention to the fact that the bill "specifically states that it is not intended to limit the boycott," the Times editorial said that while "broader legislation, paralleling the National Relations Act (which bans secondary boycotts) should be sought," it concluded saying:

"It seems to us that what the state's agriculture cannot afford is the chaos of the present situation. It is that chaos and its inherent injustice for both worker and grower that would be resolved in large measure by AB 3370."

## Alfred Whitehead Elected to State AFL-CIO Board

(Continued from Page 1)

A veteran of 20 years service with the Los Angeles County Fire Department where he attained the rank of Fire Captain, Whitehead has served as president of Local 1014 for the past five years. The union represents fire fighters in 40 cities and unincorporated areas in Los Angeles County.

For the past eight years he has served as a member of the Executive Board of the National Committee on Public Employee Retirement Systems and has been a labor consultant specializing in retirement legislation at both the state and federal levels for the past 10 years.

A member of the Los Angeles Federation of Labor and COPE executive board, Whitehead has long been active in the fight to win collective bargaining legislation at the state level for all public employees.

## First Jobless Pay Law

Wisconsin adopted the first unemployment insurance act in the United States in 1932.



**DISTINGUISHED CONSUMER SERVICE** award is presented actor E. G. Marshall by AFL-CIO Vice President Frederick O'Neal at the fourth annual Consumer Federation of America awards dinner in Washington. A strong advocate of national health security, Marshall was honored "for dedicated service to consumers in advancing the case for basic health care reform." O'Neal is president of the Associated Actors & Artistes of America.

## Action Under Way to Bolster R&G Sloane Product Boycott

(Continued from Page 1)

who is responsible for letting the contract within the state, county or city government," Murphy said.

Such information should be sent to Murphy at the Union Label and Service Trades Department, AFL-CIO, 815 Sixteenth St., N. W., Washington, D. C. 20006.

Murphy also asked county central labor councils to call on all of their affiliates to inform their respective contractors as well as their membership of the nature of the dispute and ask them not to use Sloane products which go under the name of "GSR" products until the dispute is resolved.

"This effort, which is based on principles fundamental to all of labor, will be successful if we can count on your help. The some 300 gallant strikers

can win a victory for trade unionism through a unified effort for all of us in the trade union movement," Murphy pointed out.

The R & G Sloane Manufacturing Company is a subsidiary of the Susquehanna Corporation. The company distributes plastic pipe and fittings for both retail trade and wholesale to building contractors.

The product line is called GSR products and includes GSR fuseal acid waste systems, drain-waste-vent fittings, plastic electrical conduit and duct fittings, sewer and drainage pipefittings, gas energy control systems, schedule 40 pressure fittings, schedule 80 pressure fittings, valves, mobile home and trailer part fittings, plastic vacuum fittings, hot and cold water fittings and insert fittings.

## Hearings on Safety Orders Slated in L.A. for June 25

Hearings on proposed additions and revisions to the General Industry Safety Orders relating to machine guarding and carcinogens will be held by the State Occupational Safety and Health Standards Board in Los Angeles on Tuesday, June 25.

The hearings to open at 10:00 a.m. in Room 1138 of the State Building at 107 South Broadway, will be extended to June 26 at the same location if needed.

The hearing relating to revisions of the General Industry Safety Order on machine guarding will include but is not limited to woodworking machinery, cooperage machinery, abrasive wheel machinery, mills and calendars in the rubber and plastics industries, mechanical power presses, forging machines and mechanical power-transmission apparatus.

Revisions in the Board's construction safety orders applying to the process of accepting the design and construction of trench shields and welding huts, which were adopted by the OSHSB April 23, went into effect May 30.

Copies of the proposed revisions in the safety orders relating to machine guarding and carcinogens may be obtained by contacting the Occupational Safety and Health Standards Board at 1006 4th St., Sacramento, Ca. 95814 (916-322-3640).

## Prevailing Rates Law

In 1931, the Davis-Bacon Act provided for payment of prevailing wage rates to laborers and mechanics employed by contractors and subcontractors on public construction, according to "Important Events in American Labor History," a Labor Department booklet.

## Senate OKs Bill to Lift Time Limit in Job Disease Cases

California AFL-CIO-sponsored legislation to eliminate the statute of limitations for occupational diseases, SB 1605 introduced by Senator Milton Marks (R-San Francisco), won the approval of the Senate Industrial Relations Committee yesterday but three other bills aimed at bolstering benefits for California's jobless workers apparently died in committee.

SB 1605, which amends the labor code relating to workmen's compensation to stipulate that "no statute of limitation shall apply to occupational diseases" won approval by a 4 to 2 vote.

Voting for the bill were: Senators Short, Moscone, Roberti, and Rodda, all Democrats.

Opposed were: Senators Stull and Biddle, both Republicans. The three Federation bills

killed by the committee were:

SB 1531—Marks, which would have increased the maximum duration of unemployment insurance benefits from 26 to 39 weeks;

SB 1554 — Marks, which sought to increase the employer tax base in the unemployment insurance code; and,

SB 1555 — Marks, which, as amended, would have increased the maximum unemployment insurance benefit from \$90 to \$100 a week.

In other legislative action:

AB 3586, a California AFL-CIO-sponsored bill introduced by John F. Foran (D-S.F.), aimed at providing equal death benefits to both widows and widowers, died in the Finance and Insurance Committee.

## Calif. AFL-CIO Per Caps Tax Among Lowest in U.S.

The total per capita tax paid by AFL-CIO local unions in California for affiliation both with the California Labor Federation and the California Labor Council on Political Education is among the lowest in the nation.

This was revealed in a recent survey of the monthly per capita dues rates of state central bodies in all 50 states and Puerto Rico conducted by Stanton E. Smith, coordinator of State and Local Central Bodies of the National AFL-CIO.

California ranked 40th, along with Connecticut with a total per capita tax of 13 cents per member per month.

In California that includes eight cents per member per month for affiliation with the California Labor Federation and 5 cents per member per month for affiliation with California Labor COPE.

California and Arizona are the only states that have a separate per capita tax for COPE although most states earmark part of their regular per capita tax for COPE.

The figure means that California AFL-CIO union members pay 13 cents per member per month — or a total of just \$1.56 each a year — to support the efforts of the California Labor Federation to improve social insurance benefits and strengthen and protect laws affecting the economic and social well being of all California workers.

Within the past four years, for example, the California Labor Federation has succeeded in winning increases in benefits under the state's unemployment insurance, workmen's compensation and disability insurance programs that have added more than \$271 million to the benefits paid each year to California workers suffering on- or off-the-job disabilities or unemployment.

At the top of the list which was prepared as of data available in January 1, 1974, was Louisiana with a per capita tax of 45 cents per member per month. But since the list was prepared, Louisiana increased its per capita tax to 55 cents per member per month, 15 cents higher than Wyoming and Alaska which both have a per capita tax of 40 cents.

The study found that 33 states have a per capita tax of 20 cents or more per month; 17

have a per capita tax of 25 cents or more per month; and the per capita tax exceeds 30 cents per month in eight states.

Ranking behind Louisiana (45 cents) and Alaska and Wyoming (40 cents each) are:

Idaho, Iowa, Montana, North Dakota and Oklahoma, all at 30 cents; Arizona at 28 cents; Florida, Nevada, New Mexico, South Dakota, Texas, Utah, Virginia and West Virginia, at 25 cents; Arkansas and Tennessee at 23 cents; North Carolina at 22½ cents; Nebraska at 22 cents; Oregon at 21 cents; Alabama, Colorado, Hawaii, Kansas, Kentucky, Maine, Minnesota, Mississippi, Vermont, and Washington, all at 20 cents; Michigan at 17 cents; Maryland-D.C. and Wisconsin at 16 cents; Georgia, Ohio and South Carolina at 15 cents; California and Connecticut at 13 cents; Indiana, New Jersey and Pennsylvania at 10 cents; Massachusetts at 9 cents; Missouri at 8½ cents; Illinois at 8 cents; New Hampshire at 7 cents; and New York and Puerto Rico at 5 cents.

Seven states increased their per capita tax last year, the report said.

## Employers Urged To Create Openings For Apprentices

More employer-sponsors are needed to create apprentice openings for untrained youths, according to James E. Stratton, chief of Apprenticeship Standards of the State Department of Industrial Relations.

Pointing that about 1.5 million young men and women will be graduating from California high schools during the next five years, Stratton said recently that:

"We need a broader base of community support if we are to expand the number of apprentices beyond the present 36,000 enrolled."

## Publisher's Notice

The California AFL-CIO News is published weekly by the California Labor Federation, AFL-CIO, 995 Market Street, San Francisco, California 94103. Second class postage paid at San Francisco, Calif. — Subscription: \$3.50 a year. John F. Henning, executive secretary - treasurer; Glenn Martin, editor.



# Meany Calls Nixon 'Detente' 'Appeasement', Hits its Cost

(Continued from Page 1)  
summit could be a disaster for the American people."

In his speech to the ILG delegates, Meany wondered rhetorically if the Nixon-Brezhnev discussions would cover the repression of Jews and intellectuals, political prisoners or the slave labor camps, or possibly the subsidies to Pepsi-Cola and Occidental Petrol-

## Pacts In Spanish Bill Wins OK of Assembly Panel

AB 2797, a State AFL-CIO-sponsored bill to require firms that advertise that they do business in Spanish to provide sales contracts in both Spanish and English, won the approval of the Assembly Judiciary Committee Tuesday and has been referred to the Ways and Means Committee.

The measure, introduced by Assemblyman Richard Alatorre (D-Los Angeles), is similar to a measure that won the approval of both houses of the legislature last year but was vetoed by Governor Reagan.

## AFL-CIO to Monitor New Wage-Hour Rules

The AFL-CIO has set up machinery in its Dept. of Research to monitor proposed regulations under the 1974 amendments to the Fair Labor Standards Act.

The AFL-CIO will alert affiliated unions to the draft regulations issued by the U. S. Dept. of Labor and the Civil Service Commission.

June 14, 1974

eum, or the Soviet support of Arab terrorists and their raids on Israeli villages.

Meany pointed out that earlier agreements with the USSR had brought about the infamous Russian wheat deal that resulted in the higher prices American housewives must pay for food and increased subsidies that American taxpayers must cover.

He also cited the \$1 billion in loans the Soviet Union and other Communist countries have received from the Export-Import Bank at an interest rate of 6 percent. Some of these funds are being used by the USSR for projects that have a military potential, Meany noted.

He noted the irony of American workers being unable to obtain mortgages to finance their homes at the 6 percent rate being afforded the Soviets by the U.S. government.

Focusing on the situation in the Middle East, Meany said the Israeli-Syrian disengagement agreement would give Israel a chance to rebuild its economy.

He said Sec. of State Henry Kissinger must be given full credit for a remarkable one-man achievement "without precedent in modern diplomacy."

"But no one should have any illusions about what was actually accomplished," Meany warned the ILG. "As Sec. Kissinger emphasized on his return home, the disengagement

agreement is only the first step on a long and difficult road to peace. Israel made important concessions on its part in order to bring an end to the shooting."

Nowhere in the agreement is there any mention of Israel's right to exist, Meany noted. He stressed that it's up to the American labor movement and all the American people to continue to support the ideals and principles of human freedom that are at stake in the Middle East.

Although the Watergate disclosures have made a serious impact on domestic affairs, Meany stressed to the ILG that the nation's basic democratic institutions still survive.

"Don't for one moment buy the idea that's being bruited about today that our democracy cannot survive a presidential resignation or impeachment. Of course it can survive, and will survive," he told the applauding delegates.

"That's why we have a Constitution, to see us through times like these. If the Constitution is inadequate, if for some reason the courts decide that we have one man who is above the law in this nation, then we can amend the Constitution to see that all Americans are under the law."

## FLSA Provisions

The Fair Labor Standards Act contains minimum wage, maximum hours, overtime pay, equal pay, record keeping and child labor provisions.

## 648,900 California Workers Jobless; Rate Stays 7.6%

Some 648,900 California workers were actively seeking but unable to find jobs last month and the state's seasonally adjusted unemployment rate was 7.6 percent, nearly a full percentage point higher than the 6.7 percent rate prevailing in May, 1973.

The jobless rate was .2 percent higher than in March, 1974 but the same as in April, 1974, according to the monthly report issued June 7 by the Employment Development Department.

Total employment rose from 8,272,300 in April to 8,379,800 in May, the report disclosed.

E. D. D. Director Rich Camilli noted that "approximately one-third of all new jobs added in California during the past year were added in the service industries (up 73,200) and medical services (up 28,200) led the growth.

Nationally, the jobless rate rose to 5.2 percent in May. The U. S. Labor Department said 4.7 million were jobless, an increase of about 170,000 from a month earlier.

In the San Francisco-Oakland Metropolitan Area, the unemployment rate climbed from 8.0 in April to 8.1 percent last month, nearly a full percentage point above the 7.2 percent rate posted in May, 1973.

Total joblessness in the San Francisco-Oakland Area last month was pegged at 106,400 compared to 93,600 a year earlier.

Total employment in the state was 8,379,800 last month.

## Tippler Tax Bill to Be Sent To Interim

Legislation opposed by the California AFL-CIO that could have increased joblessness in the state's already depressed hotel and restaurant industry was set aside in the Assembly Revenue and Taxation Committee this week at the request of the measure's author, Assemblyman Bill Greene (D-L.A.).

Greene said he would not push for a vote on the bill but instead would ask for it to be sent to interim study.

The bill, AB 3924, would have authorized a five percent tax to be imposed on alcoholic beverages consumed on the premises.

John F. Henning, executive secretary-treasurer of the California Labor Federation had informed Assembly Speaker Bob Moretti, Bill Greene and other legislators that the Federation and the California State Culinary Alliance opposed the bill on grounds that it would create "new unemployment in an already stricken industry."

Henning also called on all central labor councils last week to contact legislators serving on the 17-member committee from their jurisdictions to urge a "No" vote on the bill.

## U.S. Job Service

The U.S. Employment Service, a major unit of the Manpower Administration, directs the federal-state employment service system, a nationwide network of 2,400 local offices.

## Senators Bar Reagan's Choice For Workmen's Comp. Board

The Senate Rules Committee this week refused to confirm Governor Reagan's appointment of Robert W. Sigg to the Workmen's Compensation Appeals Board.

The appointment, opposed by organized labor, was taken under submission after committee members heard lengthy testimony objecting to the appointment, charging Sigg's public record was anti-worker.

No member of the committee, comprised of three Democrats and two Republicans, offered a motion on Sigg's behalf.

Sigg, 52, is a former director of personnel services for the United Steel Corporation in Southern California.

He was appointed to the \$37,615-a-year post on the Workmen's Compensation Appeals Board March 18 and has been serving in the post pending Senate confirmation.

But Senate Majority Leader George Moscone (D-S. F.) and Senator Nicholas C. Petris (D-Oakland), chairman of the Democratic Caucus, charged that Sigg's six-year record as chairman of the California Unemployment Insurance Appeals Board demonstrated that he was "anti-labor and pro-business."

The upshot of the Rules Committee action is that Sigg may continue to serve until the end of Reagan's term in office next January 1, but cannot serve beyond that date without Senate confirmation.

The Workmen's Compensation Appeals Board renders final administrative decision on disputes between employees and employers in cases involving workers who suffer disabilities on the job.

Confirmation of Commissioners to the Appeals Board requires a two-thirds vote in the Senate.

The Rules Committee also declined to take action on Governor Reagan's appointment of Ms. Pat Gayman as Director of the Department of Consumer Affairs.

## 27% of Deaths in Construction, BLS OSHA Study Finds

Contract construction, which accounted for six percent of the total employment surveyed in a recent report by the U. S. Bureau of Labor Statistics, accounted for 10 percent of the on-the-job accidents and 27 percent of the deaths in 1972.

Manufacturing, which accounted for 32 percent of the workforce surveyed, suffered 50 percent of the accidents and 25 percent of the fatalities.

The 1972 survey, covering the first full year of record-keeping under the 1970 Occupational Safety and Health Act, included all U. S. industry except railroads, mining and agriculture.

Among other things, it found that:

- Of 5.7 million cases reported, accidents accounted for 96 percent and occupational illnesses for four percent.

- Six out of every 100 deaths were due to occupational disease.

- An estimated 30 percent of the firms surveyed had at least one occupational injury or illness.

The survey covered about 70 percent of all U. S. workers.

The item was removed from the committee's agenda by Committee Chairman James R. Mills.

Senate Democrats and Consumer groups charged that Ms. Gayman is unqualified for the job. She had served as a Reagan scheduling secretary until she was sworn in to the \$31,128-a-year post to replace John Kehoe.



**HARRY JORGENSEN**  
Retires from Top Post



**H. "WHITEY" DISLEY**  
Elected President

## Harry Jorgensen Retires; Disley Elected to Head Marine Firemen

Harry Jorgensen, president of the Marine Firemen's Union since 1969, retired recently.

Elected to succeed him was the union's Vice President H. "Whitey" Disley.

Jorgensen, a member of the union for 30 years, retired for reasons of health, which the

union said "made it difficult for him to put in the amount of time required as president of the union."

Jorgensen will continue to serve the union, however, as administrator of the union's welfare trust fund.

## Clothing Workers Union OKs Pact Ending 11-Day Strike

Some 110,000 members of the AFL-CIO Amalgamated Clothing Workers of America returned to work this week following ratification of a contract ending an 11-day strike against the nation's manufacturers of men's and boys' clothing.

The strike, the union's first in 50 years, was settled with the approval of a contract calling for a wage increase of \$1 an hour over the next two years plus cost-of-living es-

calator provisions, one of the union's key demands.

The strike affected about 750 men's and boys' clothing factories in 30 states, including some 4,000 union members in 27 plants in California stretching from San Francisco to the Mexican border.

**Elect a Veto-Proof Congress**  
**Give \$2 to COPE**

## CORRECTION

### Nate Holden Won Demo Nod In Senate Race

Nate Holden, not Frank Holoman as reported in the California AFL-CIO News of June 7, was the winner of the Democratic nomination in the 30th State Senatorial District election last week.

Holden defeated Holoman by a vote of 33,191 to 31,966, according to unofficial primary election results.

Holden's victory reduces the number of COPE-endorsed State Senate candidates winning their party's nomination from 19 to 18 and pares the victory margin of COPE-endorsed State Senatorial candidates from 95 percent to 89 percent.

It also reduces the overall victory margin of COPE-endorsed candidates from 86 to 85 percent.

California Labor COPE endorsed a total of 122 candidates for statewide, congressional, state legislative and Board of Equalization posts. Of these, 104 — or 85 percent — won.



# THE CALIFORNIA AFL-CIO's DIGEST OF BILLS

The measures below introduced in the 1973-74 regular session of the California Legislature are classified by the California Labor Federation as "Good," "Bad," or "Watch." An asterisk (\*) indicates a bill sponsored by the California Labor Federation. Some bills will carry a cross (†) after the "Watch" designation indicating that the Federation will defer to the wishes of affected affiliates on the ultimate classification of the bill. Such bills are printed in the digest to inform affiliates involved. No bill may be taken up until 30 days after the date of introduction indicated in the digest, except by a three-quarters vote. When the abbreviation (H.A.D.) appears in the digest following the author's name, it means that the measure has been held at the Speaker's desk in the House of origin and has not yet been assigned to a committee.

## SENATE BILLS

**SB 2000**, as amended in Senate May 27, 1974—**Roberti (B & P)**—

Revises provision regulating advertising that refers to cost, price, charge or fee for commodities furnished or services performed by certain licensees to permit any labor organization, employer group or association having contracted health care services from a plan operated by a nonprofit organization to inform its members as to the benefits available and the charges therefor.

Prohibits a health care service plan, or solicitor or representative of such plan from using or knowingly permitting the use of any advertising solicitation which is untrue or misleading.

Requires any new or revised written advertising or solicitation be submitted to the Attorney General before use thereof by a plan. April 4.

Miscellaneous—Watch†

**SB 2223—Petris (Trans.)**—Authorizes any board of supervisors to impose an annual surcharge not to exceed \$50 on every employer for each of his employee parking spaces within the county. Requires the surcharge to be paid by March 1st of every year to the county treasurer for deposit in the local mass transit fund to be created by the board.

Requires the money in such a fund to be expended by the board of supervisors for mass transit purposes. Requires, in the case of a county within the jurisdiction of the metropolitan transportation commission, that the money be expended in the county for such purposes, as determined by the commission, that will best implement its adopted regional transportation plan.

Allows, in computing personal income taxes, the deduction of

carpool expenses, as specified.

Requires the California Toll Bridge Authority to grant toll-free passage on all toll bridges, tubes, and other toll highway crossings under its jurisdiction to specified passenger vehicle carpools.

Requires the authority to submit a claim for the loss in revenues from granting toll-free passage to such carpools to the State Controller, who is required to make reimbursements in the amount submitted in the claim from funds appropriated by the Legislature to him for such purposes.

Requires the State Controller, in consultation with the authority, to adopt such rules and regulations as are necessary to implement the provisions re toll-free passage.

Defines various terms for purposes of the act. April 24.

Taxation—Watch

**SB 2224—Alquist (L. Gov.)**—Requires local jurisdictions to establish abatement programs for seismically hazardous buildings on or before January 1, 1976.

Appropriates an unspecified amount to the State Controller for allocation and disbursement to local agencies for costs incurred by them pursuant to this act. April 24.

Housing—Watch†

**SB 2234—Moscone (G.O.)**—Revises and rearranges provisions prescribing powers and duties of the Board of Pilot Commissioners for the Bays of San Francisco, San Pablo, and Suisun, and provisions prescribing qualifications for pilots for San Francisco, San Pablo, and Suisun Bays, prescribing various rights and duties of such pilots, procedures for revocation of licenses of such pilots, and offenses relating to piloting of vessels into or out of harbors or ports on such bays. April 24.

Labor Unions—Watch†

**SB 2239—Roberti (G.O.)**—Requires the Director of General Services to establish a forms management center within the Department of General Services for the coordination, orderly design, implementation and maintenance of a statewide forms management program.

Provides that the state colleges and universities and the University of California and agencies of the state shall cooperate with and support such program and shall appoint a forms management representative. April 25.

State and Local Government—Watch

**SB 2240—Roberti (B. & P.)**—Deletes requirement that continuing education standards and alternatives be established by Council on Continuing Education for Health Occupations before January 1, 1975, and be renewed every 2 years thereafter. Makes related changes.

Specifies January 1, 1975, rather than January 1, 1977, as the date after which knowledge of developments in the registered or vocational nursing field becomes a prerequisite to renewal of a license as a registered or vocational nurse. April 25.

Education—Watch†

## SPECIAL NOTES

**SB 1659**, as amended April 30, 1974, appeared in the Digest of Bills on June 7, 1974. If printed when originally introduced to be in proper numerical sequence it would have been carried in the Digest of Bills of February 15, 1974.

**SB 2000**, as amended May 27, 1974, would have appeared in the Digest of Bills of May 10, 1974 if printed when originally introduced.

**AB 3911**, as amended May 22, 1974, should have been published in the Digest of Bills of May 31, 1974 to be in its proper numerical sequence.

**AB 4259**, as amended May 23, 1974, should have been published in the Digest of Bills of June 7, 1974, to be in its proper numerical sequence.



## SENATE BILLS (Cont'd)

**SB 2250—Song (Jud.)**—Requires the vendee of real property to pay the costs of an owner's policy of title insurance where insurance of title is required. April 25. **Insurance—Watch**

**SB 2269—Whetmore (Ed.)**—Authorizes use of state competitive graduate fellowship awards at prescribed professional schools. April 29. **Education—Watch†**

**SB 2270—Beilenson (I. & F. I.)**—Gives the Director of the Department of Consumer Affairs the authority to evaluate health insurance policies or plans and health care service plans, both group and individual, to develop a rating system for the quality of such policies or plans, and to permit consumer advisory groups to cooperate with the department in these matters. April 29. **Public Health—Good**

**SB 2273—Roberti (Rev. & Tax.)**—Exempts nonprescriptive medicines from state sales and use taxes. Makes an appropriation from the State General Fund for reimbursement to cities and counties. April 29. **Taxation—Watch**

**SB 2275—Roberti (Jud.)**—Prohibits commercially printed residential lease forms from containing provisions prohibited by law. Specifies civil liability of printers and residential landlords who violate provisions of act. Specifies exceptions. Makes related changes. April 29. **Labor Unions—Watch†**

**SB 2288—Marler (I.R.)**—Provides that individuals who are corporate officers and control a corporate employer engaged in logging activities, shall nevertheless be considered "unemployed" whenever logging activity in the employer's usual operational area ceases due to seasonal conditions if the officers regularly perform work in all phases of the employer's activities. April 29. **Unemployment Insurance—Watch**

**SB 2291—Song (Jud.)**—Repeals provisions governing the districts of the courts of appeal. April 29. **State and Local Government—Watch**

**SB 2293—Song (Jud.)**—Repeals garagemen's lien laws. Makes related changes. April 29. **Consumers—Good**

**SB 2297—Moscone (I.R.)**—Prohibits admission of evidence in any matter before the California Unemployment Insurance Appeals Board, or its representatives or referees, which would be inadmissible in criminal actions in this state because illegally obtained. April 20. **Unemployment Insurance—Watch**

**SB 2310—Behr (Ed.)**—Expresses legislative intent re the need for outdoor environmental education programs and centers.

Specifies elements of outdoor environmental education centers with a curriculum subject to the approval of the Department of Education.

Provides procedure for computation of a.d.a. and days during which programs and classes may be conducted at such centers.

Makes attendance at such classes satisfy the requirement for attendance at physical education classes during a like period of time.

Requires the Department of Education to annually submit to the Legislature an evaluation of the outdoor environmental education programs for the preceding fiscal year. April 30. **Education—Watch†**

**SB 2311—Marks (Trans.)**—Prohibits the Golden Gate Bridge, Highway and Transportation District from letting any contract for the acquisition, construction, or development of projects for its ferry system until May 1, 1975, so that the Assembly may have sufficient time to review the final report submitted to it by the Legislative Analyst pursuant to H.R. 113 of the 1973-74 Regular Session of the Legislature.

To take effect immediately, urgency statute. April 30. **Miscellaneous—Watch†**

**SB 2320—Song (Jud.)**—Adds "employee" of party to the record of any civil action or proceeding or person for whose immediate benefit such action is prosecuted or defended to list of persons who may be ordered to attend a deposition more than 150 miles from their residence. April 30. **Miscellaneous—Watch**

**SB 2321—Dills (G.O.)**—Makes legislative findings and declarations with respect to small or disadvantaged businesses and labor surplus areas and defines certain terms.

Authorizes, subject to conditions, the Office of Small Business Procurements and Contracts to designate for fulfillment by small or disadvantaged businesses and in other specified instances, requests for purchase by state agencies of specified commodities, equipment, or services and specifies the procedure for the awarding of such procurements or contracts.

Sets forth specified duties of the Office of Small Business Procurements and Contracts. April 30. **Miscellaneous—Watch†**

**SB 2322—Dills (G.O.)**—Makes legislative findings and declarations with respect to state contracting and procurement activities and defines terms.

Provides that the Department of General Services shall publish a bulletin containing specified information with respect to procurement and contracting activities of state agencies.

Requires state procurement agencies and contracting officers to adopt designated procedures to insure availability of specified information for publication in such bulletin.

Provides that state agencies subject to the provisions of the act prepare a synopsis of proposed procurements and contract awards.

Makes provisions regarding advance planning with respect to procurement information. April 30. **State and Local Government—Watch†**

**SB 2332—Dymally (B. & P.)**—Reduces maximum allowable finance charge on retail installment accounts from 1½ percent to 5/6 percent for the portion of outstanding balances not exceeding \$1,000 and from 1 percent to 5/9 percent on the excess over \$1,000 of outstanding balances. May 1. **Consumers—Good**

**SB 2338—Marks (H. & W.)**—Requires the State Department of Health to reimburse at prescribed rates every school district, county superintendent of schools, and local health department for specified mandated health services rendered to pupils or children.

Requires the State Department of Health, in cooperation with the State Department of Education, to establish standards for health services reimbursement eligibility and regulations for budgeting, maintaining, and allocating all funds appropriated for the purposes of this act.

Appropriates an unspecified amount to the State Department of Health for expenditure, without regard to fiscal year, for carrying out the purposes of the act. May 1. **Education—Watch†**

**SB 2340—Marks (B. & P.)**—Extends coverage of provision making it unlawful to conduct mail order business utilizing a post office address and to fail to disclose the legal name under which business is done and the complete street address where business is actually conducted to the sale of consumer services as well as consumer goods.

Appropriates an unspecified amount to the State Controller for allocation and disbursement to local agencies for costs incurred by them pursuant to this act. May 1. **Consumers—Good**

**SB 2342—Short (P.E. & R.)**—Requires that in order to be valid, notice of punitive action based on any civil service law of this state, must be served on a state employee within a 1-year, rather than a 3-year, period after the cause for discipline arose.

Provides that in order to be valid, notice of punitive action based on fraud, embezzlement, or falsification of records must be served on a state employee within 1 year rather than 3 years, after the discovery of such offense. May 1. **State and Local Government—Watch†**

**SB 2344—Short (I.R.)**—Creates the Industrial Relations Unpaid Wage Fund.

Permits the Labor Commissioner to collect any unpaid wages or benefits on behalf of specified workers without the requirement of an assignment from such worker, and to act as trustee of such collected funds.

Requires the Labor Commissioner to deposit funds so collected in the fund and to attempt to locate affected workers and to remit to



## SENATE BILLS (Cont'd)

them funds that were collected on their behalf, and upon failure to locate such workers after a specified period of time to transfer funds to the general account in such fund for the purpose of reimbursement of workers whose wages are uncollectable from their employer. Authorizes commissioner to reimburse unpaid workers from fund when wages are uncollectable from former employer.

Provides that specified penalties collected pursuant to law regarding payment of wages on public works shall be paid into the State Treasury to the credit of the Industrial Relations Unpaid Wage Fund instead of the General Fund.

Appropriates an unspecified amount from the General Fund to the Industrial Relations Unpaid Wage Fund for the purposes of this act. May 1. **Labor Code—Watch**

**SB 2345—Alquist (Rev. & Tax.)**—Exempts from property taxation any equipment used to convert a residential or commercial building from conventional methods of heating and cooling to a solar energy system of heating and cooling. To become operative only if an unspecified Senate constitutional amendment of the 1973-74 Regular Session of the Legislature is approved by the voters at the general election to be held on November 8, 1974.

Exempts from sales and use taxes the gross receipts from the sale of equipment to be used in a solar energy system for heating and cooling in a residential or commercial building.

Provides that, notwithstanding Section 2229 of the Revenue and Taxation Code, there shall be no reimbursements for any classification or exemption of property made by this act.

Provides that, notwithstanding Section 2230 of the Revenue and Taxation Code, there shall be no reimbursements for any sales and use tax exemption made by this act.

Provides that, notwithstanding Section 2231 of the Revenue and Taxation Code, there shall be no reimbursements to local agencies for costs incurred under this act.

To take effect immediately, tax levy. May 1. **Taxation—Watch**

**SB 2346—Dills (Trans.)**—Revises the definition of "automobile dismantler" to exclude scrap metal processors, as defined, who comply with provisions re posting a specified notice that scrap vehicles are subject to inspection.

Permits inspection, by specified officials, of vehicles on the premises of specified types of business engaged in vehicle dismantling.

Exempts licensed dismantler from requirements re certificate of nonoperation and registration fees for vehicles acquired for dismantling upon compliance with specified provisions of law. Requires payment of a \$15, rather than a \$5 investigation service fee by any person failing to comply with provisions re notice of acquisition, furnishing documents, and business records re vehicles to be dismantled.

Revises provisions re burden of proof for revocation or suspension of a dismantler's license for knowingly receiving a stolen vehicle to delete requirement that the dismantler have rebutting evidence that he had made reasonable enquiry re title to the vehicle. Adds evidentiary presumption re partly dismantled vehicles.

Requires licensed automotive dismantlers to report by mail to the Department of Motor Vehicles and Justice and acquisition of a vehicle for dismantling within 5 calendar days thereof, rather than within 72 hours. Prohibits commencement of dismantling before 10 calendar days, rather than 7 days exclusive of Saturdays, Sundays, and holidays, have elapsed after mailing such report.

Permits dismantling to begin immediately, upon delivery during such waiting period to the Department of Motor Vehicles of the vehicle's ownership documents and license plates or specified evidence that such documents are unobtainable or a certificate of license plate destruction, as authorized; rather than upon delivery of such things within 24 hours of obtaining actual possession of the vehicle exclusive of Saturdays, Sundays, and prescribed holidays. Revises provisions re contents of business records to be kept by a licensed dismantler.

Requires any person other than a licensed dismantler, desiring to dismantle a vehicle to deliver to the Department of Motor Vehicles the ownership certificate, registration card, and license plates before beginning; rather than to do such things and receive permission from the department to dismantle the vehicle.

Makes related, conforming changes. May 1. **Labor Unions—Watch**

**SB 2348—Petris (G.O.)**—Defines the terms "building" and "substandard building" for purposes of the State Housing Law.

Makes rules and regulations promulgated pursuant to the State Housing Law re enlargement, alteration, repairs, moving, removal, demolition, height, courts, area, sanitation, ventilation, maintenance, and change of use or intended use of hotels, motels, lodging houses, apartment houses, and dwellings, or portions thereof, and buildings and structures accessory thereto, applicable to new or existing construction, rather than making regulation re use, maintenance and change of occupancy of buildings and structures applicable to new or existing construction. Requires such regulations to permit, and requires local ordinance, after July 1, 1975, to permit, the replacement, retention, and extension of original materials and the continued use of original methods of construction as long as the hotel, lodging house, motel, apartment house, or dwelling, or portion thereof, or building and structure accessory thereto, does not become or continue to be a substandard building.

Appropriates an unspecified amount to the State Controller for allocation and disbursement to local agencies for costs incurred by them pursuant to this act. May 1. **Housing—Watch**

**SB 2350—Moscone (Jud.)**—Enacts Motor Vehicle Reparations Act.

Requires, on and after January 1, 1975, each policy of motor vehicle liability insurance, as defined, except those covering motorcycles and motor-driven cycles, to provide for payment without regard to fault, of personal injury protection benefits, as defined, including payment for loss of compensation, loss of services, survivor benefits, and funeral expenses, up to specified amounts per person per accident, and for medical treatment expense, as specified. Requires insurers to offer policies of insurance providing personal injury protection benefits, and other specified coverages to insureds.

Prohibits operation of any such motor vehicle required to be registered on highways in this state after January 1, 1977, unless owner has policy of personal injury protection benefits in effect or is a qualified self-insurer, as defined. Makes it an infraction to operate or permit operation of motor vehicle on or after January 1, 1977, without such insurance coverage.

Prohibits payment of personal injury protection benefits on duplicate basis from more than one policy of insurance or from other specified sources.

Requires specified arbitration procedure for prompt disposition of disputes between claimants and insurers under policy concerning personal injury protection benefits.

Establishes assigned claims plan to be organized and maintained by insurers subject to act, and to be funded by assessments made against insurers in specified manner. Creates Assigned Claims Fund as trust fund to be administered by assigned claims plan. Specifies assigned claims plan shall be reimbursed from such fund for payments made under plan.

Specifies insurer which has paid or may become obligated to pay personal injury protection benefits to injured person shall be subrogated to all rights of injured person against any other person, with certain exceptions.

Prohibits recovery of personal injury protection benefits in civil action.

Establishes doctrine of comparative negligence in civil actions for damages for injury to person or property resulting from ownership, maintenance, or use of motor vehicle, and abolishes defenses of contributory negligence, last clear chance, and assumption of risk in such actions.

Makes personal injury protection benefits exempt from execution.

Specifies act shall apply only to injuries and death resulting from accidents occurring on or after January 1, 1975.

Appropriates unspecified amount to the State Controller for allocation and disbursement to local agencies for costs incurred by them pursuant to this act. May 1. **Insurance—Good**

**SB 2352—Moscone (Ed.)**—Provides that the Regents of the University of California may hold executive sessions only to consider the appointment or employment of a person who at the time of such meeting is not performing services for or is not employed by the university. Deletes provisions permitting regents to hold executive sessions on various matters. May 2. **Education—Good**



## SENATE BILLS (Cont'd)

**SB 2355—Moscone (G.O.)**—Deletes provisions of the Public Records Act which exempted from disclosure records that are personnel or similar files where such disclosure would constitute an unwarranted invasion of personal privacy. May 2.

**State and Local Government—Watch†**

**SB 2360—Rodda (Ed.)**—Revises school finance system for school districts, other than community college districts.

Requires Superintendent of Public Instruction to publish annually guaranteed revenue schedules for school districts. Provides for apportionment of funds to school districts so that revenue per unit of a.d.a. equals chosen revenue amount, regardless of amount actually received by local property tax.

Provides for annual adjustment of revenue limit of school districts, such adjustment based upon whether or not district revenues for prior fiscal year were more or less than guaranteed revenue ceiling amount, as defined.

Prescribes method of annually adjusting maximum school district revenues.

Prohibits discontinuance or curtailment of any function performed by school district because another unit of local government will perform such function. Prescribes penalties and legal remedies.

Provides for levy and collection of statewide property tax for school support, such tax to increase by specified amounts over 10-year period.

Makes numerous related changes.

To take effect immediately, urgency statute. May 2.

**Education—Watch†**

**SB 2365—Alquist (L. Gov.)**—Requires cities and counties beginning October 1, 1975, to annually submit their general plans to the Council on Inter-governmental Relations and the Office of Planning and Research for review and requires them to indicate the degree to which their approved general plan meets specified guidelines adopted by the council. Deletes provision requiring that the annual report of each city or county planning agency indicate degree of such conformity.

Requires council and Office of Planning and Research to send their comments to appropriate local agency. Requires Office of Planning and Research to refer the review of the seismic safety and safety element of the general plan to the Department of Conservation for their comments.

Appropriates unspecified amount from General Fund to be allocated to Department of Conservation and to State Controller for allocation and disbursement to local agencies for costs incurred by them pursuant to this act as specified. May 6.

**State and Local Government—Watch**

**SB 2368—Walsh (Rev. & Tax.)**—Exempts certain commercial vehicles and cranes from property taxation.

Requires controller to report to the Legislature on the amount of claims submitted by units of local government for reimbursement of property tax revenues lost as a result of this enactment, in order that the Legislature may appropriate funds for subventions required by law. May 6.

**Taxation—Watch**

**SB 2373—Zenovich (G.O.)**—Declares the intent of Legislature to provide a grant of \$400,000 to the Property Conservation Division of the Bureau of Building Inspection of the City and County of San Francisco for development of a model residential rehabilitation assistance program and to fund a prescribed five-month program of instruction re residential rehabilitation assistance programs.

To take effect immediately, urgency statute. May 6.

**Housing—Watch†**

**SB 2380—Beilenson (Trans.)**—Requires the Department of Consumer Affairs to establish a pilot study to develop methods of training and retraining mechanics and the evaluation of mechanics for the performance of work for safe, low-emission, low-noise automobiles. Specifies matters to be included in the study.

Requires a preliminary report on the pilot study to the Legislature by September 15, 1974, and a final report by February 1, 1975, covering specified matters relating to the objectives of the study.

Makes appropriation from Motor Vehicle Fund to carry out the provisions. May 6.

**Labor Unions—Watch†**

**SB 2381—Beilenson (Trans.)**—Makes legislative findings and declarations re motor vehicle safety-related equipment defects and noise emissions that are to be included as elements of the demonstration program in specified counties for the periodic, mandatory inspection of specified motor vehicles.

Requires the Department of Consumer Affairs, with the cooperation of the Department of the California Highway Patrol and the Air Resources Board, to include in such program noise emission and safety inspection of all motor vehicles registered in such counties, and prescribes specified duties in connection therewith.

Includes observed patterns of malfunctions in inspected vehicles' safety equipment and noise emissions control systems in the evaluation of the inspection program to be reported annually to the Legislature.

Provides that neither appropriation is made nor obligation created for the reimbursement of any local agency for any costs incurred by it pursuant to the act. May 6.

**Labor Unions—Watch†**

**SB 2399—Alquist (I.R.)**—Permits governing board of a school district to authorize the conversion of classified employees' earned and unused sick leave into cash lump sum. May 7.

**Education—Watch†**

**SB 2403—Behr (Rls.)**—Enacts Fair Political Practices Act of 1974 with authority in Fair Political Practices Commission to enforce provisions thereof. Specifies membership and duties of commission.

Channels campaign expenditures of and contributions to candidates for specified offices through a candidate's bank account established by the commission in the name of each such candidate.

Limits the amount of contributions to and expenditures by candidates.

Repeals present provisions on regulation of legislative representation before the California Legislature and adds comprehensive new provisions on such subject. Requires persons employed or retained as a legislative advocate to influence legislative action or administrative action to register with commission. Requires certain persons to file monthly statements reporting specified contribution and payment information. Requires persons required to report to keep detailed and accurate accounts for 2-year period.

Prescribes penalties for violation of act.

Appropriates an unspecified amount to the State Controller for allocation and disbursement to local agencies for costs incurred by them pursuant to this act. May 7.

**State and Local Government—Bad**

**SB 2407—Dymally**—Enacts the California Migrant Services Act creating a Migrant Housing Commission in the Health and Welfare Agency to establish 4 centers to provide comprehensive services for California migrant agricultural workers, including the construction of homes to be purchased by migrants with mortgage assistance payments by the Department of Benefit Payments, information services, legal services, an employment program provided by the Department of Employment Development and education program provided by the Department of Education and vocational rehabilitation services provided by the Department of Rehabilitation.

Includes migrant and agricultural workers in the state's unemployment insurance benefits plan and the Medi-Cal Act. May 7.

**Labor Unions—Watch†**

**SB 2409—Robbins (Rev. & Tax.)**—Allows income tax deduction of up to \$500 per student for educational expenses paid to support students 21 and under in public and nonpublic schools, or if the student is a taxpayer, as long as the taxpayer remains a student. Requires that student must be a dependent of the taxpayer claiming the deduction.

To take effect immediately, tax levy, and to apply in the computation of taxes for taxable years beginning on and after January 1, 1975. May 8.

**Taxation—Watch**

**SB 2415—Carpenter (Rls.)**—Repeals present provisions on regulation of legislative representation before the California Legislature and adds comprehensive new provisions on such subject. Defines terms. Declares legislative intent.

Requires persons employed or retained as a legislative advocate to register with Secretary of State before doing anything to influence administrative or legislative action, respectively. Requires reg-



## SENATE BILLS (Cont'd)

istration within 30 days after beginning of each regular session.

Requires Secretary of State to publish yearly directive of registered legislative advocates.

Requires certain persons to file monthly statements reporting specified contribution and payment information.

Requires persons required to report to keep complete detailed, accurate records for a four-year period.

Authorizes Secretary of State to conduct audits and investigations. Directs the Auditor General to make investigations and audits concerning materials required to be filed under this act.

Provides misdemeanor and felony penalties. Authorizes Attorney General or district attorney to bring civil action to enforce compliance with act.

Provides that neither appropriation is made nor obligation created for the reimbursement of any local agency for any costs incurred by it pursuant to the act.

To become operative only if an unspecified Assembly constitutional amendment is approved by the voters in an unspecified election. May 8. **State and Local Government—Bad**

**SB 2416—Robbins (L. Gov.)**—Authorizes the board of supervisors of any county to establish, by ordinance, a Department of Consumer Affairs. Specifies duties and powers of such departments. May 9. **Consumers—Good**

**SB 2419—Marks (H. & W.)**—Prohibits any person, on or after July 1, 1975, from causing or permitting the spraying of any substance containing asbestos in or upon a building or other structure during its construction, alteration, or repair.

Appropriates an unspecified amount to the State Controller for allocation and disbursement to local agencies for costs incurred by them pursuant to this act. May 9. **Labor Unions—Watch†**

**SB 2425—Bradley (Jud.)**—Requires, except for motorcycles, each policy of automobile liability insurance or motor vehicle liability insurance, as defined, issued or delivered on or after January 1, 1976, to include provision for payment of personal injury protection benefits, rather than medical payments, in not less than specified amounts, to be comprised of specified coverages covering specified persons. Permits insured to waive such provision in certain cases, and to elect deductible coverages. Subrogates insurer paying claims to rights of insured against person causing injury or death.

Prohibits recovery of personal injury protection benefits and certain other "duplicate benefits" for same injury.

Repeals statutory authorization for insurer and insured under a policy of bodily injury insurance covering operation of motor vehicle, to delete, by written agreement, uninsured motorists coverage from such policy. Retains such authorization with regard to such policies covering motorcycle, as defined.

Abolishes, in actions arising out of ownership, maintenance, or use of motor vehicle arising after effective date of act, defenses of contributory negligence and assumption of risk, and doctrine of last clear chance. Substitutes therefor doctrine of comparative negligence.

Limits, in action in tort for damages for personal injury arising out of ownership, maintenance, or use of motor vehicle, damages recoverable for pain, suffering, and inconvenience to specified amounts in specified cases. Specifies exceptions to such limitations.

Authorizes juries in automobile negligence cases to render special verdicts based upon written questions when the court so rules or when requested by either party. Provides discretionary authority in the court to maintain control over the substance and structure of the question.

Specifies provisions of automobile liability insurance and motor vehicle liability insurance covering personal injury protection benefit payments for specified coverages shall only apply to injuries or death resulting from accidents occurring on or after January 1, 1976.

Makes related changes. Deletes obsolete provisions. May 13.

**Insurance—Watch**

**SB 2432—Moscone (Ed.)**—Repeals Winton Act which governs public school employer-employee relations. May 14. **Education—Watch†**

**SB 2439—Stull (Ed.)**—Requires regents to adopt competitive bidding procedures for letting of construction contracts of more than unspecified amount and for sale of property when value exceeds unspecified amount.

Makes legislative findings and declarations. May 15.

**State and Local Government—Watch†**

**SB 2441—Robbins (Ed.)**—Make changes relating to community college certificated personnel for employment purposes. May 15.

**Education—Watch†**

**SB 2444—Dills (Ed.)**—Authorizes recognized employee organizations to obtain the names and addresses of school district employees provided a fee not less than cost of preparation is paid.

Authorizes a district to require such information to be confidential.

Requires a district to establish a procedure for restriction of addresses of employees who wish to have their addresses confidential. May 16.

**Education—Watch†**

**SB 2454—Dymally (Ed.)**—Establishes a program for in-service training of school administrators.

Authorizes county superintendents of schools and school districts to submit, and the Department of Education, to approve, a county master plan for training school administrators.

Appropriates from General Fund to Superintendent of Public Instruction \$300,000 for each of the fiscal years 1975-76, 1976-77, and 1977-78.

Establishes schedule of criteria for Superintendent of Public Instruction to apportion funds to participating local school agencies. May 29.

**Education—Watch†**

## ASSEMBLY CONCURRENT RESOLUTIONS

**ACR 203, as amended March 28, 1974—Brown (Rls.)**—Declares that it is essential that legislative printing be provided without interruptions and at reasonable cost and directs the Secretary of the Business and Transportation Agency to conduct a parallel test operation at the Stephen P. Teale Consolidated Data Center using as the data for such test a maximum peak workload month as selected by the Legislative Counsel.

Directs the State Printer and Legislative Counsel to report to the Joint Rules Committee by February 1, 1975 the status and results of such test.

Directs the Department of Finance to delay disposal of the computer currently used for legislative printing pending approval by the Joint Rules Committee. March 13.

**State and Local Government—Watch**

**ACR 226—Chacon (Rls.)**—Requires either house, upon request of radio or television station or network, to permit broadcasting or televising of the house's proceedings by such station or network. April 16.

**State and Local Government—Watch**

**ACR 237—Burton (Elec. & Reap.)**—Directs Joint Committee on Election Law Reform to hold hearings on the advisability of limiting the number of ballot propositions at any statewide election, and to report its findings and recommendations to the Legislature on or before an unspecified date. May 9.

**State and Local Government—Watch**

## SENATE JOINT RESOLUTIONS

**SJR 61—Zenovich (Rls.)**—Memorializes the President and Congress to accord favorable consideration to national urban homestead program legislation and to enact legislation establishing such a program. April 15.

**Housing—Watch†**

**SJR 63—Alquist (Rls.)**—Urges the President and Congress of the United States to assure the people of California that action will be initiated to establish a program to abate seismically hazardous federally owned structures in the State of California and that such program will consider the elements of abatement programs in existence in California. April 29.

**State and Local Government—Good**

## ASSEMBLY BILLS

**AB 3911, as amended in Assembly May 22, 1974—Z'berg (Gov. Adm.)**—Imposes a levy on manufacturers in this state on annual net receipts from sale of specified "covered items" at a rate of 1% for the calendar year beginning on January 1, 1975, and thereafter at rates established by the Legislature between one-tenth of 1% and 3% for each type of item covered by tax, based on recommendations of State Solid Waste Management Board. Imposes similar levy on importers of such items for use or consumption in this state, which are not covered under tax on manufacturers. Provides for administration and collection of such levies by the State Board of Equalization to be deposited in Solid Waste Removal and Recycling Levy Fund, hereby created.

Appropriates such funds for refunds, costs of administration and for expenditure by the Solid Waste Management Board for specified purposes regarding litter collection, litter law enforcement and resource and energy recovery.

To take effect immediately, tax levy, but operative on January 1, 1975. April 18.

Miscellaneous—Bad

**AB 4259, as amended in Assembly May 23, 1974—Antonovich (Fin. & Ins.)**—Revises provisions relating to Uninsured Employers Fund under workmen's compensation law.

Requires Director of Industrial Relations to issue stop order to employer who has failed to secure payment of workmen's compensation benefits, requiring employees of such employer to cease work until employer complies with such security requirements. Requires employer to pay regular wage or salary to such employees for up to 10 days. Makes it a misdemeanor for employer to fail to obey stop order issued by director.

Imposes additional \$100 per employee fine upon unlawfully uninsured employer in case where no employee has sustained injury or illness and fine of \$500 per employee to a maximum of \$10,000 upon unlawfully uninsured employer if injury or illness is sustained by an employee. Provides for notice to employer in workmen's compensation cases alleging he is unlawfully uninsured and imposing penalties therefore, and a hearing procedure after petition by employer.

Imposes additional penalty upon unlawfully uninsured employer of 50% of award to maximum of \$10,000 to injured employee or to dependents when compensation awarded by appeals board.

Creates presumption that employer was unlawfully uninsured unless employer controverts allegation within specified time in proceedings before the appeals board.

Revises provisions authorizing director to provide compensation benefits to injured employees of unlawfully uninsured employers and to recover same from uninsured employer.

Specifies Attorney General, or civil service attorney employed by Department of Industrial Relations designated by director, shall represent the director and the state in actions and proceedings concerning unlawfully uninsured employers.

Specifies that all fines and assessments imposed by act upon employers and paid to director shall be deposited in State Treasury to the credit of the Uninsured Employers Fund.

Applicable to injuries and illnesses which occurred or arose on or after March 4, 1972.

Appropriates all moneys in such fund to director to pay workmen's compensation benefits to employees of unlawfully uninsured employers and to pay director's expenses in administering the provisions of the act.

Makes related changes; repeals inconsistent provisions. May 6.

Workmen's Compensation—Good

**AB 4273—Miller (Urban Dev. & H.)**—Authorizes the Department of Housing and Community Development to insure, reinsure, and guarantee mortgage loans, other than federally insured mortgage loans, for housing projects which are projected or rehabilitated pursuant to a housing-assistance payments program conducted under prescribed provisions of federal law. Requires the department to adopt regulations for the administration of such program prior to commencing such program, and requires the regulations to contain eligibility criteria designed to assure implementation of prescribed policies.

Creates the Section 23 Insurance Revolving Fund which is con-

tinuously appropriated to the department for insuring, reinsuring, and guaranteeing loans under the act. Authorizes the department to collect specified insurance fees from borrowers receiving such loans and requires deposit of such fees in the Section 23 Insurance Revolving Fund. Provides that such fund is the only state fund liable for claims resulting from defaults on such loans.

Appropriates \$500,000 to the Section 23 Insurance Revolving Fund. May 6.

Housing—Watch†

**AB 4275—Brown (Ed.)**—Deletes policy that scholarship funds received by college students from federal government be considered as supplemental and additional to state scholarship; requires, instead, federal scholarship and grant funds to not be considered to be in lieu of state scholarships or grants unless State Scholarship and Loan Commission determines that all or a portion of the federal scholarship or grant when combined with a state scholarship or grant exceeds a student's financial need, as determined by the commission, and, in such case, authorizes commission to reduce the state scholarship or grant so that total will not exceed student's need. Authorizes commission, as alternate to requiring state competitive scholarship applicants to take a specified test, to accept from college of attendance, certification that applicant has been selected under selective admissions criteria, including tests utilized by such institution. Makes related changes.

States legislative findings re state competitive graduate fellowship program and unusually able but disadvantaged students. Deletes from factors which may be taken into account, student's financial need as an individual, independent in his own right. Requires, instead, that the financial status of the applicant's parents be taken into consideration in determining applicant's financial need.

Increases maximum number of college opportunity grants for fiscal years 1974-75 and thereafter, from 2,000 to 4,500 and deletes time restriction upon the availability of such grants to only fiscal years 1974-75, 1975-76, and 1976-77. Authorizes the award of such grants to eligible students currently in attendance at college. Authorizes utilization of grants at summer quarters or terms. Limits aggregate amount a student who thereby accelerates educational program may receive to that amount that a student would receive in a 4-year period.

Deletes requirement that occupational and training grant be deemed vacated if recipient does not begin training course within 6 months after grant is awarded. Authorizes, instead, commission to determine, by rule, the length of time a grant will be held for recipient to begin training before declaring the grant vacant and available to another qualified student. Authorizes commission to replace an initial recipient who completes his study in less than 2 years, or withdraws from program, or is withdrawn by commission, by another qualified student who shall receive the remaining amount of such grant for not to exceed the remaining duration of such grant. May 6.

Education—Watch

**AB 4281—Berman (Fin. & Ins.)**—Authorizes Director of Industrial Relations to contract with State Compensation Insurance Fund for legal services to defend against claims against Uninsured Employers Fund. Removes authority of Attorney General to defend against such claims.

Authorizes director to impose specified civil penalties against uninsured employers.

Requires employers to post specified notices of certificate of workmen's compensation coverage, and expiration date thereof, and telephone number of nearest office of Labor Commissioner. Makes violation of such posting requirement a misdemeanor.

Requires uninsured employer against whom claim for workmen's compensation has been made to pay, in addition to other penalties, a penalty of 50 percent of the employee's award, to a maximum of \$10,000, into the Uninsured Employers Fund, rather than a penalty in the amount of annual premium for workmen's compensation based upon employer's payroll for preceding year.

Transfers specified moneys from Insurance Tax Fund to Uninsured Employers Fund. Transfers any surplus therein at the end of each fiscal year to the Division of Industrial Accidents, upon specified



## ASSEMBLY BILLS (Cont'd)

approvals. Appropriates money so transferred, without regard to fiscal year.

Appropriates unspecified amount to the State Controller for allocation and disbursement to local agencies for costs incurred by them pursuant to this act. May 6. **Workmen's Compensation—Watch**

**AB 4286—Keysor (Elec. & Reap.)**—Deletes provision requiring advertisement, in a newspaper of general circulation, of proposed county or city charter amendment or amendments and substitutes requirement that clerk mail printed text of charter amendment or amendments with a sample ballot to each qualified elector.

Makes technical change. May 6. **Labor Unions—Watch†**

**AB 4301—Badham (Elec. & Reap.)**—Provides that nonelected officers and employees of the state, the Legislature, local agencies, and school districts shall not participate in political activities of any kind during working hours. Prohibits public officers and employees from utilizing or making available for others to utilize any equipment, supplies or resources owned or maintained by any public agency to support specified political activities. May 7.

**State and Local Government—Watch**

**AB 4314—Cory (Elec. & Reap.)**—Removes the Controller from the State Lands Commission and adds a public member to the commission to serve an elected 4-year term, as specified. May 8.

**State and Local Government—Watch**

**AB 4316—McAlister (Ed.)**—Specifies system whereby school districts, other than community college districts, set local tax rates, but prescribed amounts of proceeds thereof revert to School District Wealth Equalization Fund, for redistribution to school districts based upon districts' ratio of assessed valuation to a.d.a. to statewide average ratio of assessed valuation to a.d.a. Specifies that 100% of assessed valuation shall be redistributed by 1979-80 fiscal year.

Requires transfer from General Fund to School District Wealth Equalization Fund to make up for any deficit in the latter fund.

Provides for cumulative adjustment in equalization aid based upon redistribution of assessed valuation of the district.

Provides for adjustment to areawide aid program, and elimination of such program on July 1, 1980.

To take effect immediately, urgency statute. May 8.

**Education—Watch†**

**AB 4317—Kapiloff (Fin. & Ins.)**—Establishes a statewide health benefit program consisting of basic health and major medical benefits. Creates a California Medical Commission to administer such program and provides for the composition and duties of such commission. Requires all state residents to be enrolled in a major medical plan, as defined, and provides for voluntary enrollment for state health benefits at premiums established by the commission of state residence in the statewide program.

Establishes a State Medical Association as a public corporation governed by a board of governors. Authorizes the board to promulgate professional rules of conduct and sanctions for violation thereof for certain members of the healing arts professions. Provides the procedure therefore and eliminates the power of their various boards to impose such sanctions. Designates medical districts in the state and authorizes the board to create local administrative committees. May 8.

**Public Health—Bad**

**AB 4319—Kapiloff (Elec. & Reap.)**—Restricts contributions and expenditures for nomination of candidates for various offices at direct primary election or election of independently nominated candidates or write-in candidates at general election, and prohibits contributions to candidates nominated for such offices at direct primary election. Restricts contributions at various other elections. Prohibits contributions by specified persons and organizations. Restricts expenditures for campaigns to nominate or elect candidates for other public offices and campaigns for or against statewide measures. Provides for public financing of general election campaigns for specified offices.

Limits candidates for public office to a single committee on his behalf, makes him personally liable for violations of law by com-

mittee, and makes it a felony to form other committees to support him. Prohibits use of signs or billboards to promote nomination or election of specified candidates or to promote passage or defeat of statewide measures.

Provides for creation of a State Campaign Practices Board and local campaign practices boards to regulate campaigns and conduct debates for candidates for specified offices at general election. Disqualifies from office any candidate who misses more than two debates. Requires various media to give equal time to all candidates. Makes political espionage a felony, specifying punishment therefor. Disqualifies from office any candidate convicted of violating any law relative to campaign practices.

Provides for \$10 income tax credit on proof of voting at each specified election, and imposes \$10 penalty for failure to provide such proof.

Provides that there shall be statewide election dates in each even-numbered year, 1 on the first Tuesday after the first Monday in June, and 1 on the first Tuesday after the first Monday in November. Provides that every state and local election, with certain exceptions, shall be held on the next statewide election date. Makes related changes.

Appropriates an unspecified amount to the State Controller for allocation and disbursement to local agencies for costs incurred by them pursuant to this act. May 8. **State and Local Government—Bad**

**AB 4323—McAlister (Labor Rel.)**—Provides that, in lieu of specifying prevailing wage rates to be paid on public work projects in bid specifications, reference may be made to copies of such wage rates on file at the principal office of the body awarding the public contract.

Requires publication of prevailing wage rates by the awarding body, when such wage rates are incorporated by reference, in lieu of actual inclusion, in bid specifications, as well as in the call for bids and in the contract itself. May 8. **Labor Code—Watch†**

**AB 4330—Harvey Johnson (Trans.)**—Requires the Department of the California Highway Patrol to notify on request any employer in this state of all speeding violations committed by his employees while operating a vehicle owned or leased by the employer and used in his business or trade and for which a written notice to appear was issued by a member of the patrol. Provides that the employer requesting notification shall furnish the department with lists of his employees and the registration numbers of his vehicles and shall pay the department annually an unspecified sum for each employee listed.

Creates the Special Services Account in the State Transportation Fund for the deposit of payments received by the department pursuant to this act. Provides that amounts equal to the actual costs incurred by the department in performing its duties pursuant to this act are continuously appropriated to the department and that any surplus funds shall be available for expenditure by the department for an unspecified purpose. May 9. **Miscellaneous—Watch**

**AB 4334—Keene (C.A.)**—Creates California Constitution Commission, and provides for its membership, powers, and duties.

Appropriates unspecified amount from General Fund for purposes of act. May 9. **State and Local Government—Watch†**

**AB 4337—Russell (Ed.)**—Establishes 5-member State Educational Employee-Employer Relations Board. Prescribes membership, terms, filling of vacancies, principal and other offices, salaries, and executive sessions. Provides for legal counsel and staffing. Provides for prosecution of inquiries, investigations, hearings, issuance and enforcement of subpoenas, and related procedures.

Requires State Educational Employee-Employer Relations Board to determine all issues presented by prescribed petition of a certificated employee council, of whether a public school employer has failed or refused to meet and confer in good faith and whether any item is within the scope of meeting and conferring in good faith.

Makes related changes to provide for meeting and conferring in good faith.

Appropriates an unspecified amount to the State Controller for allocation and disbursement to local agencies for costs incurred by them pursuant to this act. May 9. **Education—Watch†**

## ASSEMBLY BILLS (Cont'd)

**AB 4339—Beverly (Rev. & Tax.)**—Revises basis of apportionment to local government of certain gas taxes collected under the Motor Vehicle Fuel License Tax Law and certain motor vehicle license fees and other specified moneys. May 9.

**Taxation—Watch**

**AB 4345—Wilson (Ed.)**—Authorizes establishment of biweekly work schedule for all or certain classified school employees of a school district subject to concurrence of affected employees, as prescribed. Provides for overtime pay in certain circumstances. May 9.

**Education—Watch†**

**AB 4364—Russell (Fin. & Ins.)**—Creates California Business Development Corporation to assist in the location of new business and industry in the state and to rehabilitate existing business and industry. Provides that corporate members shall consist of banking organizations, insurance and surety companies who shall loan money to corporation up to specified limits with corporate powers to be exercised by a board of directors consisting of 15 persons.

Empowers the corporation to engage in specified activities, including borrowing and lending money, purchasing and holding real and personal property, and acquiring securities.

Provides for issuance of capital stock in the amount of 20,000 shares of no par value. Total obligations of such corporation shall not exceed 10 times the amount of its paid-in capital and surplus exclusive of earned surplus or 50 million dollars, whichever is greater.

Authorizes loan committees to assist business in certain specified state economic regions. Designates loan committee membership requirements. May 13.

**State and Local Government—Watch**

**AB 4365—Russell (Fin. & Ins.)**—Enacts California Industrial Bond Law authorizing counties and cities to provide for nonprofit corporations to promote local industrial development by issuing revenue bonds to acquire property for the purposes of leasing or selling it to private industry. May 13.

**State and Local Government—Watch**

**AB 4369—Alatorre (Labor Rel.)**—Includes discrimination in employment because of age as a basis for investigation and regulation by the State Fair Employment Practice Commission.

Provides that the commission shall have the power and duty with respect to discrimination to undertake specified regulatory and supervisory actions with regard to specified persons transacting business with the state.

Repeals inconsistent provisions. May 13.

**Labor Code—Watch**

**AB 4370—Alatorre (Emp. & P.E.)**—Requires that every state and local agency submit an annual report to the Fair Employment Practices Commission setting forth specified information concerning the sex, ethnic origins, age and salaries of such agencies' employees. Requires submission at same time of information concerning affirmative action plans adopted by such agencies.

Declares such reports and information to be public records.

Appropriates an unspecified amount to the State Controller for allocation and disbursement to local agencies or school districts for costs incurred by them pursuant to this act. May 13.

**State and Local Government—Watch**

**AB 4371—Alatorre (Emp. & P.E.)**—Deletes prohibitions applicable to state and local agency employment practices against use of criteria that is not job related and provides, instead, that such agencies shall not devise any employment criteria or test that has a discriminatory or adverse impact upon the employment of persons of any particular racial, ethnic, sex, or age group.

Provides that proof that no alternative was available that would have had a lesser impact on any such group shall be a defense to any action challenging such employment practices. Declares that proof that an employment criteria or test is job related shall not be a defense to such action. May 13.

**State and Local Government—Watch**

**AB 4389—Fong (Rev. & Tax.)**—Imposes a tax of 1/2 mill per pound on the manufacture of certain sugar, and in the alternative, on the distribution of such sugar in this state.

Creates the California Nutrition Fund, distributes proceeds from

tax on manufacture or distribution of certain sugar to such fund, and appropriates such funds for use by various specified state agencies and schools in various specified nutrition projects.

To take effect immediately, tax levy, and to be applied to fiscal years ending after the effective date of this act. May 13.

**Taxation—Watch**

**AB 4390—Fong (Emp. & P.E.)**—Provides that a current state employee performing the duties of a higher class position in state civil service, shall be placed on the eligibility list for that position without being required to take the examination. May 13.

**State and Local Government—Watch†**

**AB 4391—Fong (Emp. & P.E.)**—Makes technical, nonsubstantive change. May 13.

**Labor Code—Watch**

**AB 4393—Dunlap (Emp. & P.E.)**—Prohibits certain officers and employees of the state, or any county, city and county, city, or district, from engaging in specified conduct with respect to meetings and organizations of recipients of public assistance. May 13.

**State and Local Government—Watch†**

**AB 4394—Bagley (Rev. & Tax.)**—Exempts from sales and use taxes the sales or consumption of certain meat and food products furnished or served to children's athletic events.

Appropriates an unspecified amount from the General Fund to the Controller to make the disbursements required by Section 2230 of the Revenue and Taxation Code.

To take effect immediately, tax levy. May 13.

**Taxation—Watch**

**AB 4396—Ingalls (Health)**—Renames the California Hospital Disclosure Act as the California Health Facilities Disclosure Act. Makes such act applicable to health facilities licensed under state law, rather than to prescribed hospitals, facilities, and public institutions. Deletes provisions establishing the California Hospital Commission. Creates the California Health Facility Commission with prescribed membership and provides that such commission succeeds to all the duties, powers, purposes, responsibilities and jurisdiction vested in the California Hospital Commission, which is abolished.

Requires the transfer of specified officers and employees and property of the California Hospital Commission to the California Health Facility Commission. Authorizes the California Health Facility Commission to use the unexpended balance of funds available in the California Hospital Commission Fund and creates a California Health Facility Commission Fund with prescribed revenues payable into such fund. Makes related changes.

Enacts special provisions re accounting and reporting by skilled nursing facilities and intermediate care facilities under the act. May 14.

**Public Health—Watch**

**AB 4400—Brown (C. & P.U.)**—Revises membership of the State Board of Accountancy, the Board of Architectural Examiners, the California State Board of Landscape Architects and the State Board of Barber Examiners by providing for a majority of public members on each board. May 15.

**Labor Unions—Watch†**

**AB 4401—Brown (C. & P.U.)**—Deletes the authority of the boards within the Department of Consumer Affairs to elect a secretary.

Provides that on and after January 15, 1975, the executive secretary of the Board of Dental Examiners, the Board of Medical Examiners, the California Board of Nursing Education and Nurse Registration, the Board of Vocational Nurse and Psychiatric Technician Examiners and the State Board of Optometry shall be appointed by the Governor and be under the direction and supervision of the Director of Consumer Affairs. May 15.

**State and Local Government—Watch†**

**AB 4404—Cory (Ed.)**—Enacts Equal Education Support Act of 1974. Specifies intent of Legislature in enacting such act, including the creation of a funding scheme whereby the quality of education is not a function of the wealth of a particular school district. States that a new tax structure will be employed as part of the funding scheme. May 15.

**Education—Watch**



## ASSEMBLY BILLS (Cont'd)

**AB 4410—Lancaster (Health)**—Provides for the registration and regulation of orthotists and prosthetists by the Board of Medical Examiners.

Makes legislative finding and declaration.

Appropriates an unspecified amount to the State Controller for allocation and disbursement to local agencies for costs incurred by them pursuant to this act. May 15. **Labor Unions—Watch**

**AB 4416—Chacon (Urban Dev. & H.)**—Enacts the Mutual Self-Help Housing Law in order to accomplish designated purposes.

Requires the Commission of Housing and Community Development to adopt rules and regulations establishing a mutual self-help housing technical-assistance grant program and a research and planning-assistance grant program to be administered by the Department of Housing and Community Development.

Authorizes grants to eligible sponsors, as defined, with priority to those with demonstrated experience and capability and to new sponsors in joint venture with sponsors with proven capability in self-help programs, for carrying out a program of technical and supervisory assistance, as determined by regulations adopted by the commission, to aid low-income families and individuals, as defined, in mutual self-help housing projects, as defined.

Authorizes grants to eligible sponsors for carrying out planning research and feasibility studies for mutual self-help housing projects in specified geographic areas, that are required to include surveys as to need and market analyses which consider specified factors. Limits such grants to 6 months and limits the amount of such grants to not more than \$15,000.

Establishes the Mutual Self-Help Land-Development Loan Fund and requires the department to administer the fund as a revolving loan fund to make interest-free, short-term loans for land acquisition and development suitable for use in mutual self-help housing projects.

Authorizes the department, after approving an application for a mutual self-help housing project on a form prescribed by the department, to make such short-term loans on such terms and conditions and in such amounts as it deems necessary to accomplish the purposes of this act. Requires land acquired and developed with such loans to be sold or conveyed at cost, as prescribed. Authorizes the department to approve the use of loan funds to provide for a state guarantee in lieu of improvement security requirements of the Subdivision Map Act.

Authorizes the department to establish procedures to disburse loan funds and technical-assistance grant funds directly to the person or entity performing a service involved rather than to the eligible sponsor or the low-income individual or family.

Appropriates \$4,285,000 to the Department of Housing and Community Development to be used according to a specified schedule to accomplish the purposes of the act. May 16. **Housing—Watch**

**AB 4417—Bagley (Rev. & Tax.)**—Provides for annual computation by Franchise Tax Board of rate of interest to be paid on various state and local taxes.

Provides that no appropriations shall be made for state-mandated programs, pursuant to Section 2231 of the Revenue and Taxation Code, because increased interest revenues exceed administrative costs caused by this act. May 16. **Taxation—Watch**

**AB 4428—Z'berg (Emp. & P.E.)**—Appropriates such funds as are necessary to increase the salary of every state employee in state service for the month of July 1974, in an amount equal to amounts that would have been received from July 1, 1973 to April 30, 1974 but for the action of the Cost of Living Council.

To take effect immediately, usual current expenses. May 16.

**State and Local Government—Good**

**AB 4429—Z'berg (Ed.)**—Requires personnel commission to recruit and examine all classified school employees.

Makes various technical changes. May 16. **Education—Watch**

**AB 4431—Briggs (Rev. & Tax.)**—Increases special personal income tax credit for single persons who are at least 65 years of age during the taxable year.

To take effect immediately, tax levy. May 16. **Taxation—Watch**

**AB 4434—Fong (Emp. & P. E.)**—Requires establishment of affirmative action hiring programs to eliminate the underutilization of minorities and women in state civil service, the University of California, and the California State University and Colleges.

Specifies the duties of the Executive Director of the State Personnel Board, the President of the University of California, the Chancellor of the California State University and Colleges, and various other officials with respect to such programs. May 16.

**Equal Rights—Watch**

**AB 4446—Wakefield (Labor Rel.)**—Repeals California Occupational Safety and Health Act of 1973, which revised laws generally regulating industrial safety, and restores, without substantive change, the laws to form antedating such act.

Re-creates Industrial Safety Board in Division of Industrial Safety of Department of Industrial Relations. Abolishes Occupational Safety and Health Standards Board and the Occupational Safety and Health Appeals Board in the department.

Makes various related changes. May 16.

**State and Local Government—Watch**

**AB 4447—McLennan (Ed.)**—Requires the governing board of each school district having 500 or more a.d.a. to provide at every school of the district during regular school hours at least one person, student or employee, who has been certified as being competent to administer emergency first aid.

Prohibits the governing board of any school district or any school administrator to require to coerce any student or school employee to undertake an emergency first aid training course.

Specifies that no person shall be obliged to administer first aid nor shall any person be held liable for civil damages as a result of rendering such aid in good faith pursuant to this act.

Provides that neither appropriation is made nor obligation created for the reimbursement of any local agency for any costs incurred by it pursuant to the act.

To take effect immediately, urgency statute. May 20.

**Education—Watch**

**AB 4451—Thurman (Health)**—Provides that an applicant for licensure as a clinical social worker must have one year's experience, either under professional supervision or with professional consultation or both, in the use of psychosocial or psychotherapeutic methods in a hospital, rather than requiring such hospital experience be had only under professional supervision. May 21. **Labor Unions—Watch**

**AB 4452—Briggs (Fin. & Ins.)**—Requires workmen's compensation insurers which make any projection, estimate, or other statement concerning payment of dividends or other designated payments, to make them in writing. Requires insurers to make specified followup statement. Prohibits payment of lower dividend or other designated payment except for stated reason. May 22.

**Workmen's Compensation—Bad**

**AB 4454—Waxman (G. O.)**—Provides that overpayment made to citizen of California by a state agency shall not be deemed to be an overpayment or collectible under certain circumstances. May 22.

**State and Local Government—Watch**

**AB 4455—Fenton (Fin. & Ins.)**—Enacts Truth in Life Insurance Act.

Requires Insurance Commissioner to adopt life insurance cost comparison regulations for prospective purchasers of life insurance which shall contain specified information.

Establishes designated principles of good faith consumer protection to be followed by life insurers and their agents in life insurance sales transactions.

Adds related provisions. May 22.

**Insurance—Good**

## ASSEMBLY BILLS (Cont'd)

### AB 4456—Fenton (Fin. & Ins.)—Enacts Legibility in Insurance Act.

Prohibits Insurance Commissioner from approving any policy or plan for issuance or delivery in this state on or after July 1, 1975, unless specified criteria are met as to clarity and understandability.

Requires commissioner to promulgate a standard supplemental disclosure form, to contain designated information to aid prospective buyers of insurance in comparing various policies and plans, and the benefits and limitations thereunder.

Prohibits insurers, and their employees and agents, from offering insurance for examination or sale on or after July 1, 1975, unless a completed standard supplemental disclosure form, approved and certified by the commissioner, is provided to prospective purchaser.

Requires commissioner disapprove or withdraw approval of insurance policies or plans not meeting requirements of this act. May 22.  
**Insurance—Good**

### AB 4458—Fenton (C. & P. U.)—Requires corporate licensee to maintain stock register at corporation's principal office and provides that register shall be available to the Contractors' State License Board. Requires that corporate licensee report to the board the issuance or transfer of shares of stock to any person where issuance or transfer results in person owning 10 percent or more of corporate stock, upon change of corporate officers, or upon change in members of board of directors.

Exempts from such requirements corporation whose stock is listed on New York Stock Exchange or exchange in this state, financial institution or title company to which license is issued in fiduciary capacity, or corporation which is required by law to file periodic reports with Securities and Exchange Commission.

Authorizes the board to suspend or revoke any license or corporation subject to provisions of act where conditions exist in relation to any person holding 10 percent or more of corporate stock of such corporation or in relation to any person in a controlling or responsible position in the corporation which would constitute grounds for disciplinary action against such person if he was licensee. May 22.  
**Miscellaneous—Watch**

### AB 4462—Antonovich (Ed.)—Prohibits elementary pupils from being enrolled in any particular grade unless pupil's reading ability is at least equal to prescribed reading ability of pupils in next lower grade.

Requires reading ability to be determined in manner prescribed by State Board of Education and requires State Board of Education to prescribe a different level of reading ability for each grade. May 23.  
**Education—Watch**

### AB 4464—Montoya (Labor Rel.)—Includes within activities prohibited by the industrial homework laws the manufacture of wearing apparel of any kind, rather than wearing apparel for use of children 10 years of age or under.

Requires order of Division of Industrial Welfare discontinuing manufacture by industrial homework to set forth types of manufacturing prohibited. Makes various other changes and modifications pertaining to orders of discontinuance including requiring hearing after rather than before issuance of order.

Authorizes division to seek court order to enable it to have access to, and to inspect, premises of any industrial homemaker or distributor in this state.

Increases fees for industrial homework license.

Increases penalty for violation of industrial homework laws.

Imposes \$25 fee upon permit to do industrial homework. Increases fines for offense of failing to have such a permit.

Removes authorization of certain persons under 16 years of age to obtain permits to do industrial homework.

Requires division to destroy all articles or materials manufactured in a home in violation of industrial homework laws. Removes authority of owner or person entitled to possession of such articles or materials to request their return.

Makes various related changes.

Appropriates unspecified amount to the State Controller for allocation and disbursement to local agencies for costs incurred by them pursuant to this act and to the division to carry out the purposes of this act. May 23.  
**Labor Code—Watch**

### AB 4468—Waxman (Fin. & Ins.)—Requires insurer transacting liability, common carrier liability, and workmen's compensation insurance to include in its required annual statement a schedule of its experience under policies of such insurance by category, rather than in such form as Insurance Commissioner prescribes.

Requires insurers transacting liability insurance covering malpractice of persons licensed under Dental Practice Act and Medical Practice Act to report to Insurance Commissioner by unspecified date each year specified information concerning claims, including lawsuits, against insurer's insured dealt with during preceding calendar year. May 23.  
**Insurance—Good**

### AB 4479—Waxman (Jud.)—Provides that administrative order or decision may not be stayed in proceeding for writ of mandate to review such order or decision unless good cause is shown that public interest will not suffer, and unless notice is given to opposite party. May 23. **Miscellaneous—Watch**

## SENATE CONSTITUTIONAL AMENDMENTS

### SCA 49—Alquist (Rev. & Tax.)—Authorizes Legislature to exempt from property taxation all or any portion of property used as a solar energy system for heating and cooling. May 1.

**Taxation—Watch**

### SCA 50—Stull (E. & R.)—Provides that office of Secretary of State shall be nonpartisan. May 7. **State and Local Government—Watch**

### SCA 51—Mills (Rls.)—Provides that on July 1, 1975, and on July 1 of each year thereafter, annual compensation of Members of the Legislature shall be adjusted by an amount determined by the State Personnel Board, or its successor, as necessary to provide for cost-of-living increases, but limits maximum adjustment to the amount produced by multiplying the current salary by the percentage that the figure representing the California consumer price index, as compiled and reported by the California Department of Industrial Relations or its successor, has increased during the twelve-month period ending March 31 of the same year. May 8.

**State and Local Government—Watch**

## SENATE CONCURRENT RESOLUTIONS

### SCR 126—Marks (Rls.)—Directs the Department of Housing and Community Development to submit to the Legislature a plan for progress reports, publicity, and public input relative to and preceding adoption of the California Statewide Housing Element and for further review following its adoption. April 24. **Housing—Watch**

### SCR 138—Short (Rls.)—Urges the State Board of Barber Examiners and the Director of Consumer Affairs to take proper action to implement specified legislation which authorized the employment of examiner-field representatives to examine and inspect barbers and barber colleges, as specified. May 28. **Labor Unions—Watch**

### SCR 139—Mills (Rls.) — Under the existing Joint Rules, after June 15 no committee of either house, other than the fiscal and rules committees of each house, may report for passage a bill introduced in that house and after August 15 the fiscal committee of each house may not report for passage a bill introduced in that house.

This measure provides that after June 15, the Secretary of the Senate and the Chief Clerk shall not receive a report from any committee other than the fiscal and rules committees of each house, respectively, which requires further action on a bill introduced in that house and after August 15, the Secretary of the Senate and the Chief Clerk shall not receive a report from the fiscal committee of each house, respectively, which requires further action on a bill introduced in that house.

This measure also deletes the provision authorizing a committee to report a bill after the deadline if it was heard before the deadline and the committee wishes to report the bill out with amendments that have not been prepared by the Legislative Council. May 29.  
**State and Local Government—Watch**