




# California AFL-CIO News

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JOHN F. HENNING  151  
Executive Secretary-Treasurer

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## Workers Left Jobless by Quake May Rate Benefits

Workers who lost their jobs or became unemployed because of the earthquake in Los Angeles County on February 9 may be eligible for unemployment assistance payments under the Disaster Relief Act.

The State Department of Human Resources Development started taking applications Tuesday from individuals who may be eligible and will continue to do so for a 60-day period extending through April 16, 1971.

Application for the benefits, which range from \$55 to \$65 a week, may be made at unemployment insurance claims offices throughout the state.

Many workers not normally eligible for unemployment insurance payments—such as farm workers, government employees and self-employed persons—may be eligible for assistance under the Disaster Relief Act program, HRD Director Gilbert Sheffield said.

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## Cranston's Bill To Save Jobless Workers' Homes

A bill to authorize a \$25 million fund to insure private loans to homeowners to meet mortgage payments on homes of workers who are out of work or have had to take a substantial cut in pay has been introduced by U.S. Senator Alan Cranston (D-Calif.).

"I realize this measure will not relieve all the hardships faced by millions of unemployed and underemployed persons in California and throughout the country," Cranston said, "but I believe it is a good first step toward providing the type of built-in mechanisms that are essential to protect our fellow Americans in times of economic

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## Ralph Introduces State Fed D.I. Bills

Five bills designed to modernize California's worker-financed disability insurance program have been dropped into the legislative hopper in Sacramento by Assemblyman Leon Ralph (D-Los Angeles).

"The major improvements in this program to protect

workers suffering off-the-job disabilities contained in these bills can make a significant contribution toward protecting such workers from financial ruin," Ralph said.

"They will also help curb the growth of the state's welfare rolls and shore up the state's consumer purchasing power, particularly during a time of deepening recession such as now," he pointed out.

The measures, all sponsored by the California Labor Federation, AFL-CIO call for an increase in the maximum weekly benefit from \$87 to \$150 and, among other things, an increase in the taxable wage base to an unspecified amount above the present \$7,400 to finance the improved benefits.

John F. Henning, the State

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## Deadline For Union Data Falls March 31

The deadline for financial reports required by the Labor-Management Reporting and Disclosures Act (Landrum-Griffin Act) for labor organizations keeping books on a calendar-year basis is March 31, 1971.

In calling attention to this deadline, Robert H. Holland, Area Administrator of the Department of Labor's Management Services Administration in San Francisco, pointed out that Form LM-2 is for organizations with gross annual receipts of \$30,000 or more and Form LM-3

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## State COPE Team Aims to Rev Up Labor for '72 Fray

A four-point program to lay the groundwork for effective political action in 1972 will be proposed to county COPEs throughout the state by a special four-man team from the California Labor Council on Political Education, next month, John F. Henning, Director of the State AFL-CIO's political arm, announced this week.

The California Labor COPE team will be headed by Fred Smith, Assistant State COPE Di-

rector, and will include California Labor COPE staffers Harry Jordan and Bill Gallardo as well as Lamar Gulbransen, National COPE Area Director for the Western States.

Specifically, the State COPE team will propose that every county and district COPE in California establish:

1—A vehicle to maximize participation in labor's political efforts by members of minority

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## State AFL-CIO Asks Delay On McGovern Report

The following wire was sent yesterday to Stephen Reinhardt, Democratic National Committeeman from California, by John F. Henning, executive secretary-treasurer of the California Labor Federation, AFL-CIO. The wire to Reinhardt was sent in care of the Democratic National Committee at 2600 Virginia Ave., N.W., Washington, D.C. The Democratic National Committee is scheduled to meet in Washington today to act on the McGovern Commission Report. The text of the wire follows:

"As you know, California AFL-CIO is politically non-partisan but we have duty to speak if either Democratic or Republican Parties structure presidential primaries in manner that dis-

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## Sign Up Now For Fed's Health Care Conference

Trade unionists planning to take part in the California Labor Federation's two-day Educational Conference on National Health Insurance at the Del Webb TowneHouse in San Francisco, March 11-12, are urged to send their registration forms to the Federation's office at 995 Market Street, San Francisco 94103 as soon as possible.

Interest in the conference, which will feature U.S. Senator Edward M. Kennedy (D-Mass.), Congressman James C. Corman (D-Van Nuys) and Andrew Bie-miller, the National AFL-CIO's Director of Legislation, is mounting. More than 125 reservations have already been sent in.

Participants are also urged to make their hotel reservations directly with the Del Webb Towne-House well in advance of the conference.

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## Move To Ease Way To Boost Bank Taxes OK'd

A State AFL-CIO-backed measure that would improve the state's capability to enact effective tax reform by changing the present two-thirds vote required to change tax rates on banks, insurance companies and corporations to a simple majority won the approval of the Assembly Revenue and Taxation Committee Monday.

The measure, Assembly Constitutional Amendment 13, was approved by a 10 to 5 vote and sent to the Constitutional Amendments Committee for further study.

Its approval came on a motion made by Assemblyman William Bagley (R-San Rafael) who also serves on the eight-member Constitutional Amendments Committee chaired by Assemblyman Alex P. Garcia (D-Los Angeles).

Enactment of the measure would require a two-thirds vote by both houses of the Legislature, the Governor's signature, and the approval of the voters in the next general election.

At present, banks, insurance companies and corporations in California are fairly effectively insulated from tax increases by the two-thirds vote requirement while taxes on the ordinary taxpayer such as sales taxes or personal income taxes may be raised by a simple majority vote of the Legislature.

Deputy State Finance Director Kenneth Hall had urged the Committee to kill the measure and to vote instead for a proposal backed by Governor Reagan that would require a two-thirds vote to increase any state tax.

A number of state tax experts have indicated that the latter proposal would amount to little less than "an invitation to anarchy" since it would totally hamstring the state government's capability to raise revenues sufficient to meet the needs of vital state programs and services.

### STEP, a New Program

Disadvantaged persons affected by continuing unemployment will be given short-term job experience through STEP, a program developed by the Labor Department's Manpower Administration.

## Ralph Introduces State Fed D.I. Bills

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AFL-CIO's executive officer, pointed out that since 1965 when the maximum benefit was boosted to \$80 and represented 66.5 percent of average weekly wages in covered employment that ratio has fallen sharply.

"The present \$87 maximum weekly benefit," Henning said, "represents only 54.5 percent of the estimated \$159.69 average weekly wage in covered employment in 1971. This decline underscores the need for modernization now," he said.

Here is a rundown on the Ralph bills all of which have been referred to the 19-member Assembly Finance and Insurance Committee chaired by Assemblyman Jack Fenton, (D-Los Angeles):

**AB 478**—to increase the maxi-

mum weekly benefit from \$87 to \$150.

**AB 479**—to amend Section 2627 of the State's Unemployment Insurance Code to provide for payment of benefits for the waiting period.

**AB 480**—to amend Section 2626 to include pregnancy benefits if hospitalized.

**AB 481**—to repeal existing discriminatory trade disputes disqualification provisions in Section 2602.

**AB 482**—to increase the taxable wage base from the present level of \$7,400 to an unspecified amount sufficient to finance the improved program.

The measures, all introduced February 18, will not be taken up for a hearing until at least 30 days after the date of their introduction.

## California AFL-CIO Protests McGovern Commission Report

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criminate against union members seeking participation in national conventions of either party.

"We therefore protest adoption of the McGovern Commission Report by the Democratic National Committee. We strongly approve principle that minorities, women and youth be assured of at least a proportionate place on state delegations but we insist that union members be given same proportionate recognition. Union members in California comprise more than 10 percent of the total population.

We also protest lack of clarity regarding formation of delegation from California. We protest any system that would compel individual union members to compete for a place on delegation in expensive election contests with men and women of wealth. We believe McGovern Report presents such a danger.

"We therefore urge you to ask Democratic National Committee to delay action on McGovern Report until consultation can be held with our California Labor Council on Political Edu-

cation, AFL-CIO. If our request is rejected and McGovern proposal is adopted we will regard Democratic Presidential Primary in California as hostile to interests of union members and as such to be condemned as anti-labor."

(signed) John F. Henning,  
Executive Secretary-  
Treasurer  
California Labor  
Federation, AFL-CIO

## Deadline For Union Data Falls March 31

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is for smaller unions.

For the first time, he noted, unions representing federal government employees must submit financial reports to the Labor Department.

Further information on the required reports may be obtained from the Labor-Management Services Administration, Room 9403, Federal Building, 450 Golden Gate Avenue, San Francisco, California 94102.

## Cranston's Bill To Save Jobless Workers' Homes

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distress."

While noting that the foreclosure rate in California has not yet shown any drastic increase, Cranston pointed out that in Seattle where substantial unemployment occurred a year earlier than in California, "the foreclosure rates tell the story."

In 1969 there were only 189 foreclosures on FHA guaranteed mortgages in Seattle. But for the period ending October 1970 foreclosures had soared to 1,034—"almost a six-fold increase for those ten months alone," he said.

California's senior senator also charged that the Nixon Administration's "anti-inflationary policies have produced the worst of all possible economic worlds—high prices and high unemployment.

"We are in the midst of the worst recession since the Eisenhower-Nixon recession of 1958, with the national unemployment rate rising from 3.9 percent at the start of 1970 to 6.2 percent in December," he said.

Cranston also called attention to the fact that eight of the 40 major areas of substantial persistent unemployment in the country are in California, namely: Orange County; Fresno County; Los Angeles County; San Bernardino-Riverside Counties; San Diego County; Santa Clara, Stockton and Oakland.

And San Francisco and Sacramento are expected to be designated as severe areas of unemployment in the near future, he said.

Cranston's bill would make anyone eligible for a loan who has lost his job and who is either still out of work or has taken a temporary position that pays less than half of what he was making before. The temporary jobs would be limited to jobs paying not more than \$10,000 a year.

The borrower would also be required to need the loan to avoid a foreclosure on his home. The bill would also be limited to single-family dwellings "situated in an area of persistent or substantial unemployment as determined by the Secretary of Labor."

## Workers Left Jobless by Quake May Rate Benefits

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Availability of the funds was triggered by a proclamation issued recently by Governor Reagan.

Eligibility clauses of the Disaster Relief Act indicate that workers may be eligible for aid if:

1. They worked for another or were self-employed in the major disaster area at the time of the major disaster and no longer have a job or a place to work in the major disaster area or cannot get to their place of work as a result of the damage caused by the disaster;

2. They lived in the major disaster area at the time of the major disaster and cannot get to their place of work as a result of the damage caused by the disaster;

3. They were to begin working for another or in self-employment in the major disaster area when or after the major disaster began and cannot do so as the result of the disaster;

4. They cannot work (for another or in self-employment) after the major disaster began in the major disaster area because of an injury, illness or any other circumstance caused by the disaster;

5. Their unemployment was the result of the major disaster in the major disaster area, and while so unemployed they became ill or disabled, unless and until they are offered work, which but for their illness or disability would be suitable for them;

6. They had been unemployed at the time of the major disaster for a period of less than 10 weeks and prevented from obtaining work in the major disaster area as the result of the disaster;

7. They had completed their schooling or training for work no earlier than 10 weeks prior to the major disaster and are prevented from obtaining work in the major disaster area as a result of the disaster;

8. They have become the head of the household because the head of the household died as a result of the major disaster in the major disaster area.

## State COPE Team Aims to Rev Up Labor for '72 Fray

(Continued from Page 1)

groups. This would be serviced by Harry Jordan and A. H. "Bill" Gallardo, State COPE's minority group coordinators.

2—A vehicle to encourage youth participation in labor's political efforts. This would be serviced wherever feasible by Frontlash, an AFL-CIO supported youth involvement organization that proved its effectiveness in the 1970 elections.

3—A women's political organization which would be serviced by Margaret Thornburgh, Western Area Director of the AFL-CIO Women's Activities Department.

4—A senior citizens' group to encourage maximum use of the talents of retired union members and other elderly citizens to help elect candidates who will vote for National Health Insurance, improved social security benefits and other AFL-CIO backed legislative goals.

Nelson Cruikshank, former Director of the AFL-CIO's Social

Security Department who is now President of the National Council of Senior Citizens, has agreed to assist county and district COPEs in the effort to involve more senior citizens, Henning said. In addition, a new organization comprised of retired AFL-CIO members, **Concerned Seniors for Better Government**, which is headed by Matthew DeMore, who retired as general Secretary-Treasurer of the AFL-CIO International Association of Machinists in 1969, will work with Cruikshank in this effort.

The tour will start Wednesday, March 3 with a meeting with the executive boards of the Marysville and Butte-Glenn County COPEs at the Prospectors Village Restaurant in Oroville.

Later the same day, the COPE team will present the program to the regular meeting of the Five Counties Central Labor Council and COPE at the Labor Center at 900 Locust Street in Redding.

## State Drops To 24th In School Funds Per Pupil

During the past four years California has dropped from 6th to 24th place nationally in its annual expenditures per public school child and, at \$799 is now \$40 below the national average of \$839 in average daily attendance (ADA) expenditures.

Statistics compiled by the National Education Association indicate that both western and eastern urban states substantially exceed California's annual per pupil expenditure. The averages for other states include: New York \$1,370; Illinois \$973; Pennsylvania \$948; Oregon \$935; Washington State \$873; Michigan \$858; and Nevada \$804.

State support of local schools has declined from 47.5 percent in 1953-54 to 35.2 percent in 1970-71. The failure of the state government to pay its fair share of school costs has been repeatedly cited by tax experts as one of the principal causes of the recurring crunch on local property taxpayers.

## Classes to Start At U.S.F.'s Labor Relations School

Five two-hour courses for trade unionists will be offered during the spring term of the University of San Francisco's Labor-Management School which begins March 3.

The classes, of interest to active trade union members as well as union officials and others involved in industrial relations, will be held Wednesday evenings from 7:30 to 9:30 p.m. through April 28 in Campion Hall on the USF campus at Golden Gate Avenue and Parker Avenue in San Francisco.

Courses offered for the spring term include:

"Collective Bargaining Provisions and Clauses"; "Understanding and Avoiding On-the-Job Conflicts"; "The Law of Employee Relations"; and "Industrial Alcoholism — A Labor-Management Approach."

Attorney P. H. McCarthy, Jr., will teach the basic labor law course titled "The Law of Employee Relations" and the Rev. Eamonn Barrett, Associate Di-

## 28,000 Hawaii Public Workers Joining AFSCME

Two organizations representing 28,000 public employees in Hawaii are in the process of joining the AFL-CIO American Federation of State, County and Municipal Employees to strengthen their bargaining power.

Way for the action was cleared in San Francisco late last month when AFSCME President Jerry Wurf announced the union's international executive board had voted unanimously to approve an agreement of affiliation covering the 20,000-member Hawaiian Government Employees Association (HGEA) and the 8,000-member United Public Workers of Hawaii (UPW).

Action by the AFSCME Board followed a similar vote by officials of the two unions in Hawaii earlier in January. HGEA and UPW members are scheduled to vote on ratification of the affiliation within the next few weeks, Wurf said.

David Trask, Executive Director of HGEA, and Henry Epstein, State Director of UPW, predicted that the marriage between AFSCME and their unions would strengthen collective bargaining in public service employment in Hawaii where a new law providing for public sector bargaining has been enacted.

Affiliation of the two organizations will mean a more than five percent increase in the ranks of the 500,000-member AFL-CIO union.

## \$4.9 Billion in Jobless Pay

If present trends continue, unemployment insurance benefit payments will reach \$4.9 billion in fiscal 1971, compared to \$2.8 billion last year.

rector of the school, will teach a course on "Grievances and Arbitration in Public Employment," the Rev. Andrew C. Boss, the school's director, said.

Tuition for any of the five courses is \$30 in addition to a registration fee of \$2. No previous educational attainments are required but a certificate of completion is awarded to those fulfilling the class requirements.

Further information may be obtained by phoning the school at (area code 415) 752-1000.

# Women's Lib Urged to Seek Protective Laws Instead of Rights Amendment

The "women's liberation" movement would be better advised to direct its efforts toward protective legislation for women instead of an equal rights amendment to the U.S. Constitution.

That's the view of Doris Gibson Hardesty, a former staff member of the AFL-CIO Dept. of Civil Rights, writing in the January edition of the Federationist, the AFL-CIO magazine.

Mrs. Hardesty charts the history of the proposed equal rights amendment, first born in 1923, and concentrates on the stormy fight for enactment in the 91st Congress. For the first time in its long history, it was passed by the House—350-15. But it never got to the Senate floor.

The author suggests that such an amendment to the Constitution could very well open the door to exploitation and misuse of the majority of working women—who at least enjoy some protective legislation.

"The argument that it is

easier to extend or amend existing laws, rather than to repeal them and create all-inclusive new ones, carries little weight with the women's movement," she writes.

"What the dispute over state protective laws comes down to is that the women in lower-paying and marginal jobs and those with family responsibilities want the protective laws continued, whereas women in higher paying blue-collar and professional jobs—most of whom are exempt from these laws anyway—consider them restrictive."

Mrs. Hardesty quotes Ruth Miller of the Clothing Workers who told a Senate committee that the real "forgotten majority" among women are the millions of women workers in the factories, fields and service industries of the nation.

Miss Miller told the Senators that the leadership in support of the equal rights amendment is composed mainly of middle-class professional and semi-profes-

sional women, an infinitesimal percentage of the more than 30 million women in the work force.

Mrs. Hardesty has the figures to support that statement:

"The majority of women workers do fall into the category of lower-paying jobs. Of the 71.4 million women over the age of 16 in the United States today, 30.5 million are in the work force. Women comprise 38 percent of all workers.

"According to the Dept. of Labor statistics in 1969, women employed year-round and full-time earned 58 percent of the median pay earned by men."

The author points out that 20 percent of the women who work full time make less than \$3,000 a year while only 8 percent of men working full time make that little. And only 3 percent of the women workers earn more than \$10,000 annually, compared to 28 percent of the men.

"There is little doubt that economic inequities exist," notes

Mrs. Hardesty. "But elimination of protective laws for women won't cure the problem, nor will a constitutional amendment."

## Thomas Harris U.I. Expert, Dies In Sacramento

Thomas L. Harris, an expert on California's complex unemployment insurance laws who served with the California Teamster's Legislative Council in Sacramento for 10 years prior to his retirement last December, died February 5 in Sacramento. He was 69.

Described as a quiet, religious man, Mr. Harris was born in England September 18, 1901 and earned his Bachelor of Arts and Masters degrees in history and theology at Cambridge University. Later he obtained a degree in divinity following studies at the Union Theological Seminary in New York and served as Rector of the St. Luke and Epiphany Church in Philadelphia and as an advisor on religion at Harvard University.

In 1946 he moved to California and took a job with the California Department of Employment where he developed his expertise in the unemployment insurance field. A manual he wrote is still in use.

In 1952, Mr. Harris accepted a post with the Cannery Workers' and Warehousemen's Union Local 857 in Sacramento. He became associated with the Teamster's Legislative Council in 1960.

When word of his impending retirement circulated in Sacramento last year, Assemblyman William Ketchum (R-San Luis Obispo) who had often vigorously differed with Harris on legislation, lauded him as one of the most respected legislative advocates in the capital.

Mr. Harris is survived by his wife Dorothy C. Harris; a son, Peter Michael George Harris, a professor at Howard University in Washington, D.C.; a daughter Irina Compton of Rome, Italy, and brothers and sisters in England and New Zealand.

Funeral services were held in Sacramento February 9. The family requested that any remembrance be sent to the Sacramento Heart Association.

## Experts Author New Book on Arbitration

Two well known mediators and arbitrators of California labor disputes have just authored a book, "Arbitration and Collective Bargaining," which may be of use to trade unionists both as a guide to successful arbitration and as an aid to writing collective bargaining contracts.

The book, published by McGraw-Hill, was written by Paul Prasow, Associate Director and Research Economist at the Institute of Industrial Relations of the University of California at Los Angeles, and Edward Peters, former presiding conciliator of the California State Conciliation Service, southern area. Prasow is currently vice president of the National Academy of Arbitrators and has served as an arbitrator for more than 25 years.

The 426-page book includes summaries of landmark decisions on labor arbitration made by the U.S. Supreme Court. It also contains a chapter devoted to trade unionism in the public sector. This chapter analyzes collective bargaining agreements in the public sector and makes significant comparisons with bargaining contracts in the private sector.

## New Study Casts Wary Eye on Proposed Uniform Credit Code

More ammunition to tackle some of the abuses incorporated in the proposed Uniform Consumer Credit Code is contained in the latest publication of the Berkeley-based Consumer Research Foundation: "Consumer Viewpoints: Critique of the Uniform Consumer Credit Code, Volume 2."

Two years ago, the AFL-CIO National Executive Council issued a warning about inadequacies in the so-called Uniform Consumer Credit Code, which is sponsored by the National Conference of Commissioners on Uniform State Laws.

The Executive Council pointed out that UCCC is "offered for adoption as a 'package' without amendment and that its promoters are urging its immediate enactment despite the fact that the code is not essentially a 'consumer statute' but seeks to compromise consumer and creditor interests."

Specifically, the AFL-CIO Council expressed shock at the "extraordinarily high finance charge ceilings" ranging from 18 to 36 percent per year author-

ized by the code and the 10 percent interest rate that would be permitted on first mortgages.

It also expressed dissatisfaction with the code's provision on wage garnishments and "at the general repeal contemplated by the code of present state consumer credit legislation regardless of whether it is superior to code provisions or covers subjects not covered in the code."

The Consumer Research Foundation's critique includes 27 commentaries on the proposed code, some of which are highly critical and all of which suggests ways it can be improved in the interests of consumers.

Mrs. Helen Nelson, California's first — and for all practical purposes — only official state Consumer Counsel, is president of the non-profit foundation. Further information on its publications and other activities may be obtained by writing to Don Vial, Treasurer, Consumer Research Foundation, P.O. Box 9034, Berkeley, California 94709.

# THE CALIFORNIA AFL-CIO'S DIGEST OF BILLS

The measures below introduced in the 1971 regular session of the California Legislature are classified by the California Labor Federation as "Good," "Bad," or "Watch." An asterisk (\*) indicates a bill sponsored by the California Labor Federation. Some bills will carry a cross (†) after the "Watch" designation indicating that the Federation will defer to the wishes of affected affiliates on the ultimate classification of the bill. Such bills are printed in the digest to inform affiliates involved. No bill may be taken up until 30 days after the date of introduction indicated in the digest, except by a three-quarters vote. When the abbreviation (H.A.D.) appears in the digest following the author's name, it means that the measure has been held at the Speaker's desk in the House of origin and has not yet been assigned to a committee.

## ASSEMBLY BILLS

**AB 65—Deddeh (Ed).**—Effects complete revision of present scheme of state and local support for school districts maintaining kindergartens and elementary and high school grades, to provide for appropriation to State School Fund in each fiscal year of moneys equal to the preceding fiscal year's statewide average current expense per a.d.a. of educating such pupils and the allowance and apportionment thereof to school districts and county superintendents maintaining such schools, and to provide that the appropriation shall be derived from a statewide property tax from the General Fund in the State Treasury.

Provides for annual computation of average current cost of education per unit of a.d.a. and declares such cost to be an unspecified amount for all units of a.d.a. in kindergarten and grades 1 to 12 for the 1970-1971 school year.

Provides that such cost be adjusted by increases or decreases in cost-of-services portion of cost-of-living price index for California, as published by the U.S. Bureau of Labor Statistics and by changes in assessed

valuation per a.d.a. Provides that the amount transferred to the State School Fund from General Fund shall at least equal the amount derived from statewide property taxes, and fixes statewide property tax rate for 1971-1972 year at \$3 for such purposes.

Eliminates existing provisions providing for computation, allowance, and apportionment of amounts denoted as "basic aid," "equalization aid" and "supplemental support" for kindergartens and elementary schools and high schools; provides for allowance and apportionment to districts and county superintendents of gross amounts of \$672 per unit of a.d.a. in an elementary school district, and \$898 per unit of a.d.a. for grades 9 to 12 and \$672 for grades 7 and 8 for a high school district; and specifies that such amounts shall be adjusted in future fiscal years to align with changes in statewide average current expense of education. Requires districts to expend for educational purposes other than salaries, not less than 15 percent of state allowances.

Revises structure of State School Fund so that separate accounts are

## KEY TO SENATE ABBREVIATIONS

Committee Abbreviations	Committee
(Agr.)	Agriculture
(B. & P.)	Business and Professions
(Ed.)	Education
(E. & R.)	Elections and Reapportionment
(Fin.)	Finance
(G.O.)	Governmental Organization
(H. & W.)	Health and Welfare
(I.R.)	Industrial Relations
(I. & F.I.)	Insurance and Financial Institutions
(Jud.)	Judiciary
(L. Gov.)	Local Government
(N.R. & W.)	Natural Resources and Wildlife
(P.U.C.)	Public Utilities and Corporations
(Rev. & Tax.)	Revenue and Taxation
(Ris.)	Rules
(Trans.)	Transportation
(Wat. Res.)	Water Resources

## KEY TO ASSEMBLY ABBREVIATIONS

Committee Abbreviations	Committee
(Agr.)	Agriculture
(C. & P.U.)	Commerce and Public Utilities
(C.A.)	Constitutional Amendments
(Crim. J.)	Criminal Justice
(Ed.)	Education
(E. & C.C.)	Efficiency and Cost Control
(Elec. & Reap.)	Elections and Reapportionment
(Emp. & P.E.)	Employment and Public Employees
(Env. Qual.)	Environmental Quality
(Fin. & Ins.)	Finance and Insurance
(Gov. Adm.)	Government Administration
(G.O.)	Governmental Organization
(Health)	Health
(Intergov. Rel.)	Intergovernmental Relations
(Jud.)	Judiciary
(Labor Rel.)	Labor Relations
(L. Gov.)	Local Government
(N.R. & Con.)	Natural Resources and Conservation
(P. & L.U.)	Planning and Land Use
(Ret.)	Retirement
(Rev. & Tax.)	Revenue and Taxation
(Ris.)	Rules
(Trans.)	Transportation
(Urban Dev. & H.)	Urban Development and Housing
(Water)	Water
(W. & M.)	Ways and Means
(Welfare)	Welfare

## ASSEMBLY BILLS (Cont'd)

kept for kindergarten and grades 1 to 12, community colleges, adult education, and county school tuition fund. Provides for transfers in unspecified amounts per a.d.a. in each fiscal year from General Fund to State School Fund for support of community colleges and adult schools and classes.

Provides for levy and collection by the several counties of statewide property tax to provide one-half of total statewide current expense of education in kindergartens and grades 1 to 12, inclusive, in each fiscal year. Requires deposit of proceeds of such tax into State School Tax Fund.

Eliminates additional state support for districts within which reside state "project-connected" pupils.

Limits school district taxes which may be levied without approval of voters of district to an amount by which an amount which would be produced by applying the district's 1970-1971 tax rate and the 1970-1971 state apportionment formulas exceeds the statewide average current cost of education for the preceding fiscal year multiplied by the a.d.a. of the district. Permits revenues from school district taxes to be used to increase number of district employees, and to increase compensation of district employees.

Eliminates unification and class size reduction bonuses in apportionment of state school funds.

Establishes program for education allowances for certain school districts with high concentration of disadvantaged pupils and prescribes computation formula for such allowances. Allocates \$60,000,000 of the total appropriated to State School Fund for support of kindergartens and elementary schools and high schools, for expenditure for purposes of such program in each fiscal year.

Limits expenditure for special education programs for minors who are physically handicapped, educationally handicapped, mentally retarded, or severely mentally retarded to 7 percent of total provided for support of kindergartens and elementary schools and high schools.

Makes numerous related changes. Jan. 7.

**Education—Watch**

**AB 66—Ketchum (Ret.)**—Provides that person who is credited with 25 years of service in state employment and who was a permanent employee prior to September 16, 1940 may elect to receive credit for time spent in military service, within specific times, if he returned to state service within 6 months, and makes certain contributions to the system. Jan. 7.

**Watch†**

**AB 69—Sieroty (P. & L. U.)**—Provides for submission to voters at 1972 general election of the State Beaches and Coastline Preservation Bond Act of 1971, which, if adopted, would authorize issuance, pursuant to State General Obligation Bond Law, of bonds in the amount of \$75,000,000 to provide funds for beaches and beach access and for coastline preservation and open space. Jan. 7.

**Recreation—Good**

**AB 70—Cullen (C. & P. U.)**—Makes it unlawful to sell or advertise for sale in retail stores any foods, excluding fluids, in nonstandard packages marked with the net weight, unless the price per unit weight is conspicuously shown on such package or on or above shelf, bin or area where package is offered for sale. Jan. 7.

**Consumers—Good**

**AB 73—Cory (Ed.)**—Revises, commencing with 1971-1972 fiscal year, to unspecified amount the maximum fiscal year amount per pupil in a.d.a. in state to be transferred to State School Fund, and revises allocation thereof, including elimination of allocations and allowances to county school service funds for purposes other than for the direct services to small school districts.

Authorizes school districts to contract with county superintendent of schools for any services county superintendent of schools is authorized to provide. Provides that costs pursuant to such contracts are proper charge against district's funds.

Repeals provisions authorizing county superintendent of schools to expend county school service funds for purpose of administering and accounting for the county school service fund or to contract with and pay the board of supervisors for services rendered in administering and accounting for such fund.

Increases elementary school and high school foundation programs levels per pupil in a.d.a. by \$3. Jan. 7.

**Education—Watch**

**AB 75—Dent (Ed.)**—Prepares, upon approval of state electors, authorization for the issuance of \$200,000,000 in state bonds, the proceeds of which are to be used, pursuant to law, to aid school districts in acquiring land and in constructing and acquiring buildings, facilities, and equipment for school programs.

Calls special election to be consolidated with 1972 direct primary election. Jan. 11.

**Education—Good**

**AB 76—Chappie (C. & P. U.)**—Increases number of members on State Board of Funeral Directors and Embalmers from six to seven.

Makes related technical changes. Jan. 11.

**Watch†**

**AB 81—Briggs (Jud.)**—Lowers age of majority from 21 years to 18 years. Revises provisions relating to age of consent for marriage. Makes provisions of act and lowered age of majority inapplicable to specified instruments and circumstances.

Operative only if ACA 2 of 1971 Regular Session of Legislature is enacted and approved by people.

Provides for submission of such ACA 2 to voters at election in November 1971.

To take effect immediately; calls election. Jan. 11

**Elections—Watch**

**AB 83—Wood (Labor Rel.)**—Makes provision for secret ballot elections, conducted and supervised by the Division of Conciliation of the Department of Industrial Relations, to determine whether employees shall or shall not be represented by a labor organization. Provides for certification by such department of labor organization winning election as exclusive bargaining representative of employees.

Makes it unlawful for any labor organization, as defined, or its agents, to commit specified acts, including certain secondary boycotts, jurisdictional disputes, and hot cargo agreements with respect to producer or processor of agricultural products or agricultural marketing organization.

Makes it unlawful for any person not an employee or former employee to picket, or cause to be picketed in order to change wages, hours, or working conditions, any farm, ranch, or orchard where perishable agricultural commodities are produced.

Provides injunctive relief and damages for persons injured or threatened with injury from such unlawful acts.

Specifies act shall not be applicable to any matter subject to National Labor Relations Act. Jan. 11.

**Labor Code—Bad**

**AB 87—Davis (Ret.)**—Provides increased service pension for warden members of P.E.R.S.

Increases public employer contribution for such retirement benefits by unspecified amount and requires amount to be paid from the Fish and Game Preservation Fund.

To be operative July 1, 1972. Jan. 11.

**Watch†**

**AB 90—Burton (Welfare)**—Transfers by July 1, 1974, the administration of aid to families with dependent children, aid to the aged, aid to the blind, and to the potentially self-supporting blind, and to the needy disabled, and county aid to indigents from the counties to the state. Transfers county financial responsibility for these aid programs to the state on the effective date of the act.

Provides for transfer to the state of books, records, and property belonging to the state and used by the counties in the administration of the aid programs mentioned.

Makes act contingent upon enactment of revenue measure appropriating money for purpose of act. Jan. 11.

**Miscell.—Watch**

**AB 102—Mobley (Ed.)**—Recognizes that it is the policy of the people of the State of California to provide educational opportunity for all persons in order to prepare them for employment. Jan. 11.

**Education—Watch**

**AB 103—Ketchum (Rls.)**—Provides that all meetings of the Assembly and Senate and the committees thereof shall be open and public except executive sessions regarding the appointment, employment, dismissal or charges against a public officer or employee; executive sessions to consider matters affecting the national security; and private political party caucuses.

Operative only if ACA — of the 1971 Regular Session is adopted by the people and at such time. Jan. 12.

**State and Local Government—Watch**

## ASSEMBLY BILLS (Cont'd)

**AB 109—Leroy F. Greene (Ed.)**—Enacts School Facilities Assistance Act of 1971.

Creates State School Construction Assistance Fund, which is continuously appropriated, and authorizes apportionments to school districts and county superintendents of schools for the elementary and high school levels for specified purposes, including development of master plan of school district educational facility requirements, site purchase and improvement, school building, planning and construction, furniture and equipment purchase, offsite facilities, and demolition of school facilities.

Requires school districts desiring apportionment to prepare long-range comprehensive master plan containing specified information.

Prescribes procedure for application for apportionment. Requires Director of Education to review plans and make report and recommendation with respect to application. Requires State Allocation Board to approve or reject application.

Prescribes formula for determination of amount of apportionment.

States intent of Legislature that school districts which have received final apportionments under state school building aid law will continue to receive aid under that law.

Provides that no funds shall be apportioned to county superintendent of schools unless board of supervisors or county board of education authorize expenditures of county funds and certification is received that matching funds are on deposit.

Makes comprehensive provision for administration, and provides for related matters.

Appropriates \$30 million to State School Construction Assistance Fund. Jan. 12.

**Education—Watch**

**AB 110—Campbell (Ed.)**—Defines "immediate supervision" for purpose of computing ADA for work experience education programs.

Operative for entire 1970-71 fiscal year.

To take effect immediately, urgency statute. Jan. 12.

**Education—Watch**

**AB 111—Townsend (Fin. & Ins.)**—Includes within class of persons entitled to leave of absence without loss of salary while disabled from injury arising out of and in course of duty those members of Department of Alcoholic Beverage Control who are peace officers, as defined. Jan. 12.

**Watch†**

**AB 112—Ketchum (Fin. & Ins.)**—Prohibits insurer from failing to renew policy of automobile insurance, as defined, solely on basis of insured's age. Jan. 13.

**Insurance—Good**

**AB 114—Belotti (Emp. & P. E.)**—Changes normal workweek of permanent employees in the fire suppression classes of the Division of Forestry, from 96 hours to 84 hours.

To take effect immediately, urgency statute.

To become operative July 1, 1971. Jan. 13.

**Watch†**

**AB 115—Deddeh (Ed.)**—Declares legislative intent that proper steps be taken to identify and provide special training for language-handicapped pupils.

Specifies content of elementary and secondary school programs to aid such pupils and establishes standards for the personnel involved in such programs.

Provides for financing of such programs by allowing to school districts a salary allowance plus an unspecified sum per each bilingual teacher participating full time in a program.

Appropriates unspecified sum for purpose of the act. Jan. 13.

**Education—Good**

**AB 116—Deddeh (Ed.)**—Requires Department of Education to utilize all available state and federal funds for completion, as far as practicable, of development, norming, and implementation of bilingual scholastic aptitude tests utilized in determining eligibility for classes for mentally retarded minors.

Appropriates \$100,000 to department for such purposes.

Expresses legislative intent re such tests. Jan. 13. **Education—Good**

**AB 117—Leroy F. Greene (Fin. & Ins.)**—Abolishes negligence actions for personal injury and certain property damages resulting out of negligent operation of motor vehicles in state, and, instead, provides for basic and added reparation automobile insurance, permitting recovery without proof of fault for losses due to personal injury (including death resulting therefrom) and property for persons involved in accidents, with claims for personal injury payable generally on a monthly basis as loss accrues. Makes provision for tort judgment coverage for, among other things, out-of-state liability. Requires Insurance Commissioner to establish schedule of basic reparation insurance benefits as measure of compensation for medical impairment resulting from accidents involving motor vehicles, such schedule to be minimum allowable benefits for basic reparation insurance coverage. Authorizes insurer and insured to provide for added reparation insurance coverage in excess of such minimum schedule. Defines "loss" for purposes of basic and added reparation insurance.

Prohibits operation of motor vehicles on any highway in state, on or after effective date of act, unless security required by act is in effect.

Repeals present provisions relating to financial responsibility and assigned risk plans. Provides for an assigned claims plan for specified special situations where basic and added reparation insurance is not applicable to a particular injury, and makes provision for an assigned risk plan.

Creates Reparation Insurance Appeals Board in Department of Insurance, specifies powers and duties thereof, and creates administrative procedure for dealing with disputes between insurers and insureds concerning basic and added reparation insurance.

Makes related changes.

Appropriates unspecified sum for purposes of act.

To be operative January 1, 1973. Jan. 13.

**Insurance—Good**

**AB 125—Chappie (L. Gov.)**—Allows, under Revenue Bond Law of 1941, municipalities to issue revenue bonds for electric power generation and distribution facilities. Jan. 13.

**Water and Power—Good**

**AB 129—Bill Greene (Jud.)**—Allows contractor of a public contract to post approved assurances, guarantees, builder's control contracts, or other undertakings in lieu of posting a payment bond. Jan. 13. **Watch†**

**AB 131—Bill Greene (Ed.)**—Provides that textbooks and teachers' manuals adopted by State Board of Education to be used by elementary schools and textbooks adopted by governing board of any school district to be used in high schools shall include accurate portrayals of both men and women in all types of roles. Jan. 13.

**Education—Good**

**AB 132—Bill Greene (Health)**—Provides for the certification and regulation of persons engaged in practical nursing as defined by the Board of Vocational Nurse Examiners of the State of California. Sets forth qualifications for such certification, grounds upon which holders of a certificate can be disciplined, procedure for approving schools of practical nursing, and the fees due for certificates. Jan. 13. **Watch†**

**AB 136—Brown (Ed.)**—Prohibits certificated personnel from achieving permanent status in an administrative position. Jan. 14. **Watch†**

**AB 139—Murphy (Emp. & P. E.)**—Changes normal workweek of permanent employees in fire suppression classes of the Division of Forestry, from a normal workweek not to exceed 96 hours to a dutyweek not to exceed 72 continuous hours.

Appropriates unspecified amount from General Fund of which an unspecified amount is to be used for employee relief personnel whose dutyweek is no more than 72 consecutive hours, and the balance for related expenses with cooperating counties and the U.S. Forest Service.

To become operative January 1, 1972. Jan. 14.

**Watch†**

**AB 144—Leroy F. Greene (Ed.)**—Revises the maximum fiscal year amount per unit of a.d.a. to be transferred from General Fund to State School Fund from \$278.92 to an unspecified amount, and revises allocation thereof. Jan. 14.

**Education—Watch**

**AB 145—Fenton (Fin. & Ins.)**—Permits a charge of 5/6 of 1 percent on loans in excess of \$500. Jan. 14.

**Consumers—Good**

## ASSEMBLY BILLS (Cont'd)

**AB 146—Z'berg (Emp. & P. E.)**—Increases the maximum rate of overtime pay which may be granted to state employees from their regular rate of pay to 1½ times their regular rate of pay.

Provides that compensating time off granted for overtime work shall be at a rate not to exceed 1½ hours of time off for each hour of overtime worked. Jan. 14. **Watch†**

**AB 147—McCarthy (Rev. & Tax)**—Lowers age to be eligible for assistance from 65 to 62 years of age.

Deletes requirement that claimants need to submit proof of payment of property taxes prior to receiving assistance and revises formula of assistance based upon amount of property tax and household income.

Provides that household income be measured only on income of claimant and his spouse, rather than claimant, his spouse and all members of the household.

Provides that special assessments qualify as property taxes for the purpose of assistance.

Provides that filing period be from July 1 to October 15, rather than May 16 to October 15.

Operative with respect to claims filed for assistance for fiscal years commencing on and after July 1, 1971. Jan. 14. **Taxation—Good**

**AB 148—McCarthy (Rev. & Tax.)**—Extends Senior Citizens Property Tax Assistance Law to elderly renters, according to a formula based upon percentages of statutory property tax equivalent and the claimant's household income.

Revises formula of assistance based upon amount of property tax and household income.

Provides that renters who are welfare recipients or occupy residence totally exempt from property taxes do not qualify for assistance.

Provides that renter claimant must provide statement containing a description of the rented premises, the name and address of the landlord and amount of rent paid.

Provides that filing period be from July 1 to October 15 rather than May 16 to October 15.

Operative with respect to claims filed for assistance for fiscal years commencing on and after July 1, 1971. Jan. 14. **Taxation—Good**

**AB 150—Ryan (Ed.)**—Enacts Elementary Demonstration Scholarship Act of 1971.

Declares legislative intent re purposes of act.

Provides that demonstration scholarship programs shall exist for seven years. Authorizes one school district or group of districts of specified a.d.a. to participate in a demonstration program whereby the district would make educational scholarships available to all elementary school pupils residing in a demonstration area. Prescribes standards for determining amount of scholarship. Provides that the scholarship may be used at any school, including private schools, meeting prescribed standards. Prescribes method of computing a.d.a. of a demonstration district.

Permits demonstration school districts to contract with federal agencies for demonstration funds. Jan. 14. **Education—Watch**

**AB 166—Barnes (Ret.)**—Authorizes investment of Teacher's Retirement Fund money in specified amounts and types of stock and shares. Requires Teachers' Retirement Board to retain investment advisors and to include such transactions in specified annual report. Provides that the investments of the Teachers' Retirement Fund are subject to limitations imposed upon investments by savings bank rather than confined to securities approved for investments by such banks.

Makes declaration of legislative intent regarding such investments. Jan. 18. **Watch†**

**AB 167—Barnes (Ret.)**—Provides that the amount deducted from the refundable balance after termination of service under the State Teachers' Retirement System shall be appropriated to the State Teachers' Retirement System and credited to the system's General Fund support appropriation as a reimbursement for the fiscal year during which such amounts are deducted.

To take effect immediately, urgency statute. Jan. 18. **Watch†**

**AB 168—Barnes (Ret.)**—Redefines "regular interest" as that interest which is charged on payments made into the State Teachers' Retirement System and defines "credited interest" as that interest which is credited to members' accounts. Designates whether interest is regular or credited in various related provisions.

Defines "return on investments" as those moneys received from investments and makes change in related provisions.

Redesignates "sheltered annuity" and "sheltered contributions" as "tax sheltered annuity" and "tax sheltered contributions" and makes same change in various related provisions. Jan. 18. **Watch†**

**AB 169—Barnes (Ret.)**—Deletes limitation on amount of interest income which may be used for specified portion of annual administrative costs of the State Teachers' Retirement System. Changes period of limitation for actions based on erroneous payments by retirants and beneficiaries. Revises definition of beneficiary.

Requires Teachers' Retirement Board to annually issue individual account statements.

Authorizes reinstatement in system upon return of refund warrant within specified period. Prescribes amount of payment necessary to receive full-time service credit for sabbatical leaves.

Requires county superintendents and other employing agencies to forward member contributions monthly and authorizes late charges by board. Provides for assessments against county superintendents and school districts because of delinquent annual reports of member contributions.

Authorizes deduction of overpayments from death benefits and makes provision for afterborn survivors of retirants as well as members. Deletes provision for inclusion after reentry to system of specified prior service within death benefit determination. Provides that specified payments upon death before retirement shall not be paid if surviving spouse or children elect monthly payments in lieu of death benefit from a local retirement system.

Deletes eligibility for disability retirement based upon attainment of specified age. Changes date of eligibility for disability retirement. Provides that refusal to submit to medical examination cancels application for disability retirement and revokes disability retirement allowance.

Permits all retirants retired for service to be employed in positions requiring certification and earn \$4,000 in any one fiscal year. Requires spouse's written consent to option election before election is valid.

Makes other changes. Jan. 18. **Watch†**

**AB 171—Z'berg (Gov. Adm.)**—Enacts Veterans Bond Act of 1971, authorizing state bonds in the amount of \$500,000,000 for farm and home purchase aid for veterans, and providing for submission of the act to a vote of the people at a special election consolidated with the direct primary election on June 6, 1972. Jan. 18. **Housing—Good**

**AB 172—Z'berg (Gov. Adm.)**—Increases the maximum limit of a "Cal-Vet" home loan from \$20,000 to \$25,000, if the people adopt the Veterans Bond Act of 1971. Jan. 18. **Housing—Good**

**AB 175—Dunlap (Rev. & Tax.)**—Revises formula allowing state assistance to certain elderly persons of limited means in accordance with the income of such persons and the amount of property taxes paid on their homes to increase the benefits allowed. Changes the assistance schedule to provide 100 percent reimbursement for property taxes to persons with a total household income of \$1,500 or less, rather than 95 percent reimbursement to persons with total household incomes of \$1,000 or less, at the lower end of the scale, and to provide at the upper end of the scale for reimbursement of 20 percent to persons with total household incomes of \$5,000 or less, rather than providing a maximum of 1 percent reimbursement to persons with a total household income of \$3,350 or less. Amends the brackets in between to conform to this change.

Operative with respect to property taxes paid for 1971-1972 and thereafter. Jan. 19. **Housing—Good**

**AB 177—MacDonald (Ed.)**—Defines "good cause" for purposes of suspension of pupils by school teachers and principals.

Makes related technical change. Jan. 19. **Watch†**

## ASSEMBLY BILLS (Cont'd)

**AB 178—MacDonald (Ed.)**—Permits governing boards of community college districts to contract for data-processing and related management services. Limits such contracts to a term of five years. Jan. 19. **Watch**

**AB 182—McAlister (Ed.)**—Adds grandchild of employee or spouse of employee to designated relatives, the death of whom entitles a school certificated employee to a bereavement leave of absence. Jan. 19. **Watch**

**AB 184—Bagley (Rev. & Tax.)**—Initiates system for the withholding of personal income taxes, commencing January 1, 1972; provides for a credit of 35 percent of the net tax due for taxable years beginning after December 31, 1970, and before December 31, 1972. Jan. 19. **Taxation—Good**

**AB 185—Bagley (Rev. & Tax.)**—Adds property used exclusively for preservation of native life and geology of scientific or educational interest and owned by scientific or charitable body to the welfare exemption from property taxation if open to the public and otherwise qualified for exemption. Jan. 19. **Taxation—Watch**

**AB 189—Warren (Rev. & Tax.)**—Initiates a system for the withholding of personal income taxes, commencing on January 1, 1972. Establishes procedure for the Franchise Tax Board to delegate to the Department of Human Resources Development authority to administer income tax withholding. Jan. 19. **Taxation—Good**

**AB 190—Schabarum (Ed.)**—Authorizes governing board of any school district to pay all or part of premiums, dues, or other charges for health and welfare benefits for retired employees and officers, rather than limiting such authority to governing board of a school district, or two or more school districts governed by governing board of identical personnel, having an average daily attendance of 400,000 or more. Jan. 19. **Watch**

**AB 192—Priolo (Elec. & Reap.)**—Establishes California Fair Campaign Practices Commission to promulgate a Code of Fair Campaign Practices and to investigate and publicize unfair campaign practices. Appropriates \$50,000 to the California Fair Campaign Practices Commission for such purposes. Jan. 19. **Elections—Good**

**AB 194—Priolo (Elec. & Reap.)**—Declares that the direct primary and presidential primary shall be held on the first Tuesday after the first Monday in August, instead of the first Tuesday after the first Monday in June.

Declares that the state convention of the Democratic Party shall meet on a Saturday in September, next following the direct primary election, rather than on a Saturday in August next following the primary.

Declares that the state convention of the Republican Party shall meet on the first Saturday after Labor Day in September next following the direct primary, rather than on the first Saturday in August next following the direct primary.

Declares that the county central committees of a political party other than the Republican or Democratic parties shall meet on the second Tuesday in September following the direct primary rather than the second Tuesday in July except in any year in which a national convention of such party includes that date.

Provides that whenever a candidate whose name appears upon the general election ballot dies after the hour of 12:01 a.m. of the 59th rather than the 53rd day before the election, the votes cast for such deceased candidate shall be counted in determining the results of the election for the office for which the decedent was a candidate.

Provides that the canvass of the direct primary and presidential primary shall be completed not later than 6 o'clock in the afternoon of the 20th rather than the 30th day following the primary.

Provides that the Secretary of State shall compile the primary returns for certain designated offices not later than the 24th rather than the 39th day after any primary election.

Provides that the Secretary of State shall certify each member of the group of delegate nominees as a delegate to the national convention of

his respective political party whenever the semiofficial canvass of the presidential primary returns discloses that the group of which the nominee is a member possesses a winning margin of at least 50,000 votes over any other group of delegate nominees of the same political party.

Makes additional technical changes. Jan. 19. **Elections—Watch**

**AB 195—LaCoste (Elec. & Reap.)**—Allows persons who will be between the ages of 18 and 21 years at the time of the next succeeding election to register to vote and to secure the registration of other voters. Jan. 20. **Elections—Good**

**AB 197—Fenton (Fin. & Ins.)**—Requires Director of Industrial Relations to set up broad range of fees based on numbers of employees insured so that cost of supervision of self-insurers shall be borne by such self-insurers.

Prohibits Director of Industrial Relations from causing a self-insurer to be audited on a regularly scheduled basis more than once every 3 years.

Limits the amount of surety bond or securities that a self-insurer is required to keep on deposit to 100 percent of the self-insurer's incurred liabilities for the payment of compensation. Jan. 20.

**Workmen's Compensation—Watch**

**AB 198—Fenton (Labor Rel.)**—Requires Division of Industrial Safety, when conducting safety inspections as authorized or required by the Labor Code, to determine, by general safety orders adopted by Industrial Safety Board, the frequency of such inspections. Provides that the degree of hazard in each instance shall be the controlling factor in such determination and that the division shall otherwise make its determination in such a way as to effect the optimum utilization of its manpower resources.

Revises various provisions fixing periodic inspection requirements.

Permits Division of Industrial Safety, by general safety orders adopted by the Industrial Safety Board, to set fees for safety inspections authorized by specified sections and states such fees shall be based on actual costs incurred by the department and shall not exceed such costs. Jan. 20. **Labor Code—Watch**

**AB 207—Badham (Ret.)**—Provides various increases in survivor allowances, for survivors of certain members of the Public Employees' Retirement System.

Increases applicable only to survivor allowances payable for time commencing on the operative date of the act.

Increases public employer's contributions to the retirement fund by specified amounts with respect to miscellaneous members, state patrol members, forestry members, warden members, and law enforcement members.

Operative on the first of the month following the month in which statutes enacted at 1971 Regular Session are effective. Jan. 21. **Watch**

**AB 208—Murphy (Rev. & Tax.)**—Imposes a minimum tax under the Personal Income Tax and Bank and Corporation Tax Laws of 1.5 percent on various types of income in excess of specified amounts not otherwise subject to tax under such laws commencing with taxable and income years ending after December 31, 1970.

Treats excess investment interest, as defined, as nondeductible item from personal income tax commencing with taxable years beginning after December 31, 1971, rather than imposing minimum tax on such interest for years beginning after December 31, 1971.

To take effect immediately, tax levy. Jan. 21. **Taxation—Good**

**AB 210—Roberti (Elec. & Reap.)**—Eliminates voter affirmation in his affidavit of registration that he will have been a citizen of the United States for 90 days prior to the next succeeding election.

Eliminates provision permitting oral challenge of any voter on the ground that he has not been a naturalized citizen of the United States for 90 days prior to the election.

To take effect upon adoption of an unspecified constitutional amendment. Jan. 21. **Elections—Watch**

## ASSEMBLY BILLS (Cont'd)

**AB 213—Cline (Ed.)**—Requires Board of Governors of California Community Colleges to adopt rules and regulations relating to academic senates. Specifies content of such rules respecting the vote of each faculty member for members of the academic senate. Jan. 21. **Watch†**

**AB 214—MacDonald (Elec. & Reap.)**—Revises law relating to the reporting of political contributions, incorporating provisions of the statements of political contributions law into the campaign statements law.

Requires the filing of a preliminary campaign statement between 20 and 25 days prior to an election or primary identifying the specific amount of contributions totaling more than \$500 from a single contributor with the name of the contributor. Requires filing of a final campaign statement between 30 and 35 days after the election or primary, or not later than the day preceding the taking of office, whichever comes first, identifying the specific amount of all contributions with the name of the contributor and disclosing all expenditures.

Requires filing of such campaign statements by all groups accepting contributions or making expenditures for the purpose of influencing or attempting to influence the election of candidates, as well as filing by candidates and political party committees, but exempts committees within a corporation or group of corporations which regularly solicit contributions from employees and make such contributions available on a bipartisan basis.

Makes violation a misdemeanor, and violation with knowledge of unlawfulness of act a felony. Defines "contribution" and "expenditure." Makes related changes. Jan. 21. **Elections—Watch**

**AB 217—Ralph (G.O.)**—Increases maximum number of racing weeks with respect to quarter horse racing in Southern California, from 13 to 26 weeks.

Limits the number of weeks that an association can conduct quarter horse racing in Southern California to 13 weeks. Jan. 21. **Watch†**

**AB 218—Mobley (Labor Rel.)**—Provides that a farm labor contractor may deposit with the Labor Commissioner a time certificate or surety bond, rather than a surety bond only, as a condition to obtaining a license as a farm labor contractor. States commissioner may charge reasonable legal fees against a time certificate for handling claims, other than wage claims, filed against such time certificate.

Makes related changes. Jan. 21. **Labor Code—Watch**

**AB 220—Brown (C. & P.U.)**—Establishes Division of Harbor Approach Control in Department of Navigation and Ocean Development. Declares intent. Jan. 25. **Watch†**

**AB 221—Cullen (Rev. & Tax.)**—Defines "time of payment" for purposes of the Personal Income Tax Law and states that a change in the time of payment does not constitute double taxation or a new or additional tax. Specifies that the enactment is declaratory of existing law. Jan. 25.

**Taxation—Watch**

**AB 223—Murphy (N.R. & Con.)**—Repeals Outdoor Advertising Act. Requires removal, by specified dates, of all advertising structures in state. Makes it a misdemeanor to violate act or to erect an advertising structure after effective date of act. Jan. 25. **Watch†**

**AB 224—Knox (Ed.)**—Permits county superintendent of schools maintaining a children's center to include amount necessary to carry out such children's center program in his budget. Authorizes board of supervisors of such county to levy county tax to raise this amount. Makes corresponding changes. Jan. 25. **Education—Good**

**AB 225—Knox (P. & L.U.)**—Authorizes cities and counties to employ development planning contracts with landowners to conserve open space for agricultural and recreational uses until later development date. Prescribes procedures to adopt and terminate contracts and attendant planning, defines terms, delineates scope of contracts and planning.

Includes property covered by such arrangement within the classes of property eligible for assessment as open-space lands, commencing on the lien date in 1972. Jan. 25. **State and Local Government—Watch**

**AB 226—MacGillivray (Fin. & Ins.)**—Includes University of California Fire Department within (1) specified disputable presumptions under workmen's compensation law with regard to heart trouble and pneumonia "injuries" arising out of and in the course of employment and (2) specified disability benefits for persons falling within the "active firefighting and prevention service" class, and makes related changes in regard to the payment of such compensation and disability payments. Jan. 25. **Watch†**

**AB 227—MacGillivray (Fin. & Ins.)**—Includes specified University of California Police Department members within (1) specified disputable presumptions under workmen's compensation law with regard to heart trouble and pneumonia "injuries" arising out of and in course of employment, and (2) specified disability benefits for persons falling within "law enforcement" class, and makes related changes in regard to payment of such compensation and disability payments. Jan. 25. **Watch†**

**AB 235—MacDonald (Emp. & P.E.)**—Authorizes the State Personnel Board to apply existing provisions authorizing the payment of compensation at a rate above the maximum for a class to an employee who either meets standards established by the board and who holds a position allocated to a lower class or the salary range of the class is reduced, or is an employee with a minimum of 10 years' service who meets other eligibility requirements and is moved to a position in a lower class because of reductions in force or other management-initiated change, to employees already so moved, if the appropriate appointing power so recommends. Jan. 25. **Watch†**

**AB 240—Quimby (Fin. & Ins.)**—Includes members of California State Police who have graduated from an academy certified by the Commission on Peace Officers Standards and Training within (1) specified disputable presumptions under Workmen's Compensation Law with regard to heart trouble and pneumonia "injuries" arising out of and in the course of employment, and (2) specified disability benefits for persons falling within the "law enforcement" class, and makes related changes in regard to the payment of such compensation and disability payments. Jan. 25. **Watch†**

**AB 244—Knox (Fin. & Ins.)**—Includes specified University of California Police Department members within (1) specified disputable presumptions under workmen's compensation law with regard to heart trouble and pneumonia "injuries" arising out of and in course of employment, and (2) specified disability benefits for persons falling within "law enforcement" class, and makes related changes in regard to payment of such compensation and disability payments. Jan. 25. **Watch†**

**AB 246—Townsend (Health)**—Exempts from definition of retail food production and marketing establishments an establishment operated by a vendor whose retail sales solely consist of produce as specifically defined.

Eliminates provision prohibiting the use of sawdust on floors in food production and marketing establishments.

To take effect immediately, urgency statute. Jan. 25. **Watch†**

**AB 249—Chappie (Ed.)**—Requires county superintendent of schools to fix uniform dates of school holidays and dates for opening and closing of school terms, for all schools under his jurisdiction. Jan. 25. **Watch†**

**AB 253—MacGillivray (N.R. & Con.)**—Makes it unlawful to use trawlnets with cod-end mesh less than 7 1/2 inches in length on California halibut trawling grounds as designated by the Fish and Game Commission. Permits commission to describe and designate such grounds. Jan. 26. **Watch†**

**AB 255—MacGillivray (Rev. & Tax.)**—Requires the state to make payments in lieu of taxes to local agencies for five years after acquiring private property for park and recreational purposes in taxing jurisdiction of local agency. Jan. 26. **Recreation—Watch**

**AB 256—Deddeh (Ret.)**—Defines "final compensation" for purpose of computing benefits for state patrol members as the highest annual compensation earned during membership. Specifies that warden and forestry members are excluded from provision. Jan. 26. **Watch†**

## ASSEMBLY BILLS (Cont'd)

**AB 259—Ketchum (Ret.)**—Decreases public employer contribution to retirement fund with respect to law enforcement members. Deletes provisions making maximum age of 35 years for any open examination for certain custodial and parole positions in the Department of Corrections and Adult Authority. Permits certain members to elect not to become law enforcement members prior to July 1, 1971.

To take effect immediately, urgency statute. Jan. 26. **Watch†**

**AB 267—Duffy (Health)**—Provides that inspection of books and records of a provider of Medi-Cal services shall take place only when there is reasonable cause to believe that there has been a violation of Medi-Cal rules and regulations. Jan. 26. **Public Health—Bad**

**AB 268—Bagley (Rex. & Tax.)**—Imposes state sales tax on gasoline excluding the amount of state and federal excise taxes; requires sales tax to be included in total purchase price of gasoline; and exempts gasoline from Bradley-Burns local sales tax and from transit district sales taxes.

Lowers Motor Vehicle Fuel License Tax 1 cent per gallon.

To take effect immediately, tax levy; but operative January 1, 1972. Jan. 26. **Taxation—Bad**

**AB 269—Bagley (Rev. & Tax.)**—Appropriates 50 percent of the revenue from sales tax on motor vehicle fuel to cities and counties on a per capita basis to be used for street and road purposes, mass transit purposes, and environmental preservation and protection. Earmarks remaining 50 percent when appropriated by the Legislature for expenditure by state for the same purposes. Jan. 26. **Taxation—Bad**

**AB 270—Cline (C. & P.U.)**—Provides that where vendor offers to accept the return of goods previously sold at retail, purchaser may obtain cash refund in lieu of exchange or credit, if conditions relating to cash payment, place where goods bought, physical condition, conditions of sale, and time of return are met. Jan. 26. **Consumers—Watch**

**AB 271—Z'berg (Fin. & Ins.)**—Provides unemployment insurance coverage for state employees with permanent civil service status who are terminated due to reduction in staff because of any budget act or due to reasons of economy where the individual's position is included in the budget act for the fiscal year in which his termination occurs. Limits to 26 weeks the length of time unemployment insurance benefits are to be paid; prohibits drawing extended duration benefits or disability benefits.

Provides that if the inclusion of state wages and wages in employment paid during the base period of a state employee do not result in a claim for a maximum benefit amount and a maximum weekly benefit amount under the Unemployment Insurance Law, the claim shall be recomputed on the basis of state wages paid to or owing but unpaid to the state employee during his state base period and wages in employment paid to him during that portion of his base period that is included in his state base period; provides that such employee shall be entitled to an award for his claim for the higher of the benefit amounts so computed.

Requires state to pay into Unemployment Fund an amount equal to the additional cost to such fund of the benefits paid to state employees; provides method for computing such "additional cost."

Appropriates an unspecified sum from the General Fund to the Director of the Department of Human Resources Development to pay benefits and other expenses.

To take effect immediately, urgency statute. Jan. 26. **Watch†**

**AB 272—Vasconcellos (Jud.)**—Lowers age of majority from 21 years to 18 years. Revises provision relating to age of consent for marriage. Makes provisions of act and lowered age of majority inapplicable to specified instruments and circumstances.

Operative only if ACA 10 of 1971 Regular Session of Legislature is enacted and approved by people. Jan. 26. **Miscell.—Watch**

**AB 273—Ryan (Ed.)**—Deletes provision allowing governing board to designate the position of business manager as one requiring certification requirements when a substantial portion of the duties to be performed are directly related to the instructional and educational program of the district.

Provides that person employed for the position of business manager or a reasonably related position on or after effective date of 1971 amendment to section shall not be required to be credentialed and that no title assignment or other device may be used to require certification qualifications for such position.

Makes related changes. Jan. 26.

**Watch†**

**AB 274—Burton (Urban Dev. & H.)**—Establishes program under administration of Director of Housing and Community Development whereby limited interest-free state loans will be made to public, nonprofit, and limited-dividend organizations eligible for federal assistance to promote development of housing for families of low or moderate income. Requires loans to be made exclusively to provide money to cover cost of specified expenses incurred by sponsors of such housing. Sets forth standards for eligibility for such loans. Jan. 27. **Housing—Good**

**AB 275—Burton (Urban Dev. & H.)**—Directs Commission of Housing and Community Development, acting through Department of Housing and Community Development, to make annual contributions, as determined by specified means, to housing authorities of cities and counties to assist such authorities in carrying out programs providing low-rent housing in private accommodations pursuant to the provisions of Section 23 of the United States Housing Act of 1937 (42 U.S.C. Sec. 1421b). Authorizes commission to promulgate rules and regulations to implement act in addition to specified conditions imposed on housing authority operating under act.

States that commission shall carry out act on and after July 1, 1973, from such funds as may be appropriated for purposes of act and directs commission to make preparations necessary to implement act prior to July 1, 1973. Jan. 27. **Housing—Good**

**AB 276—Stacey (Health)**—Declares that practice of licensed vocational nursing is a profession. Jan. 27. **Watch†**

**AB 280—Cory (L.Gov.)**—Permits an assessor to employ legal counsel in certain circumstances and provides that such expenditures shall be a county charge but shall not exceed 1 percent of the budget of the assessor's office. Jan. 27. **Watch†**

**AB 284—Mobley (Emp. & P.E.)**—Creates, within Resources Agency, the California Youth Conservation Corps Commission and the Advisory Committee on Youth Conservation Corps, and prescribes their membership, powers, and duties.

Requires commission to establish three-year pilot program, designated as California Youth Conservation Corps, to be financed by federal, state, and local government.

Provides that commission shall employ persons from Fresno and Madera Counties who have attained the age of 15 years but have not attained the age of 19 years during summer months for developing, preserving, and maintaining environmentally important public lands and waters.

Requires commission to conduct followup study of members of corps and file report on such study with Governor and Legislature not later than 5th calendar day of regular session of Legislature of each year.

Appropriates \$200,000 to the commission for expenditure, without regard to fiscal year, for purposes of act, provided that state receives \$250,000 from federal government for such purposes.

To be operative only until 61st day after final adjournment of 1974 Regular Session of Legislature. Jan. 27. **Watch†**

**AB 285—Meade (Ed.)**—Appropriates \$30,536,000 from the General Fund for increases in compensation, including staff benefits, for faculty and faculty-related employees in the University of California.

To take effect immediately, urgency statute. Jan. 27.

**State and Local Government—Good**

**AB 286—Crown (Fin. & Ins.)**—Provides that maximum service charge permitted on retail installment accounts shall be computed from month to month on balance due after deducting all credits and payments attributable to the billing cycle, rather than on previous monthly balance or other basis. Makes related changes. Jan. 27. **Consumers—Good**

## ASSEMBLY BILLS (Cont'd)

**AB 287—Cory (Rev. & Tax.)**—Permits individuals unemployed for specified periods of time to postpone payment of their 1970 personal income taxes for 12 months.

To take effect immediately, urgency statute. Jan. 28. **Taxation—Watch**

**AB 289—Fenton (Fin. & Ins.)**—Permits buyer to cancel home solicitation sales contract or offer subject to approval for goods or services as defined, until seller complies with requirement that the contract advise of buyer's right to cancel and that the buyer be furnished with form for canceling; or, if such requirements have been complied with, until midnight of the third calendar day, excluding Sunday, after the day on which buyer signed the agreement or offer to purchase. Defines "home solicitation contract or offer" as contract or offer made at other than appropriate trade premises, i.e., premises at which owner or seller normally carries on a business or where goods are normally offered or exposed for sale in the course of a business carried on at those premises, and which is for more than \$50. Excludes contracts for emergency repairs or services which are necessary for the immediate protection of person or real or personal property.

Prescribes form for notice to buyer of his right of cancellation in prescribed form and form for notice of cancellation.

Provides procedure for cancellation and prescribes seller's and buyer's duties after cancellation.

Specifies that any waiver of the provisions of these sections is void and unenforceable. Jan. 28. **Consumers—Good**

**AB 291—Ralph (C. & P.U.)**—Defines subcontractor for purposes of requirement that prime contractor on public work or improvement contracts list subcontractor, to include a firm otherwise qualifying as a subcontractor, who will manufacture, fabricate, or install material specially fabricated for the contract or made on special order, regardless of the site of the performance of the work. Jan. 28. **Watch†**

**AB 293—Stull (Ed.)**—Revises procedure regarding dismissal of permanent certificated employees. Deletes provisions relating to superior court jurisdiction and procedures, and requires that dismissal procedure be conducted by a hearing officer who prepares a proposed decision. Provides for payment of costs of hearing.

Requires appointment of three-member professional competency panel to file report with governing board re specified charges against employee. Provides for final decision where hearing officer and panel are in agreement, re specified charges; and specifies that governing board shall otherwise make final decision acting on hearing officer's decision as proposed decision.

Revises grounds and procedure for action by governing board in not reemploying probationary certificated employee for ensuing school year. Enables governing board to terminate employment of probationary teachers without cause during first year.

Requires school districts to develop and adopt prescribed objective evaluation and assessment guidelines and procedures regarding certificated employees. Requires annual evaluation of performance of each certificated employee, both prior to and after granting of permanent status to the employee. Provides for written notice and counseling when employee is performing duties in unsatisfactory manner.

Provides procedure whereby governing board may undertake proceedings to alter employment status of permanent certificated employee. Makes numerous related changes.

Operative one year after effective date of act. Jan. 28. **Watch†**

**AB 294—Cline (Ed.)**—Establishes Community College Commission on Accreditation and prescribes membership thereof.

Specifies functions, duties, and responsibilities of commission, including review and accreditation of all California public community colleges.

Requires commission to submit confidential evaluation report and final report to governing board of community college. Provides for appeal by governing board re accreditation report under specified conditions to Chancellor of California Community Colleges.

Requires governing boards to pay commission the costs of accreditation of the community colleges.

Appropriates \$150,000 annually to commission for purposes of act. Jan. 28. **Watch†**

**AB 296—Z'berg (Jud.)**—Exempts from preliminary notice requirements to validity of claim of lien and of stop notice any claims of express trust fund established pursuant to collective bargaining agreement to which payments are required to be made on account of fringe benefits supplemental to wage agreement for benefit of claimant on particular real property. Authorizes and specifies procedure for exercise of stop notice rights for such funds with respect to both private and public works of improvement.

Includes such funds as beneficiaries of bonds provided for in mechanics' lien laws.

Makes related changes. Jan. 28.

**Miscell.—Good**

**AB 300—Cory (Rev. & Tax.)**—Permits those qualifying for homeowner's exemption but filing late to receive 80 percent of the exemption by filing by June 30 and 50 percent by filing by September 30 of year of claim.

Requires assessors to mail claim forms to persons who have had homeowner's exemption in prior year or who purchase eligible dwelling after prior lien date.

Requires Franchise Tax Board to print notice on income tax forms reminding homeowners to file for exemption.

To take effect immediately, urgency statute. Jan. 28. **Taxation—Good**

**AB 310—Garcia (G.O.)**—Permits employment of persons 18 to 21 years of age as musicians in premises selling and serving alcoholic beverages, but restricts area of such employment. Feb. 1. **Watch†**

**AB 317—Stull (Ed.)**—Authorizes trustees to purchase bindery services from private firms located in California when material to be bound has not been printed by Department of General Services. Prohibits purchase of such bindery services from charitable organizations. Feb. 1. **Labor Unions—Bad**

**AB 318—LaCoste (Elec. & Reap.)**—Requires any voter entitled to vote by absent voter ballot to file application for the ballot directly with the county clerk.

Provides that if absent voter ballot application forms are furnished to eligible voters by any person, group, or organization other than the county clerk, such forms shall be addressed to the clerk in order that the completed applications shall be sent by mail directly to the clerk without first being returned to the person, group, or organization which furnished the application forms. Feb. 1. **Elections—Watch**

**AB 328—Powers (Crim.J.)**—Makes certain welfare fraud investigators and inspectors peace officers when individually designated as such by local ordinance or resolution, with their primary duty enforcement of Welfare and Institutions Code provisions. Specifies certain effects of making such persons peace officers. Feb. 1. **Watch†**

## ASSEMBLY JOINT RESOLUTIONS

**AJR 1—Monagan (Rls.)**—Memorializes Congress to call a constitutional convention to propose a constitutional amendment instituting the sharing of federal revenue with the states. Jan. 5.

**State and Local Government—Watch**

**AJR 3—McCarthy (N. R. & Con.)**—Memorializes President and Congress to establish a Golden Gate National Recreation Area to include portions of Fort Baker, Fort Barry, Fort Cronkite, Fort Mason, Fort Miley, Fort Scott, Fort Funston, and the San Francisco Presidio not essential for the national defense and other parcels of land owned by various federal agencies, the state, the City of San Francisco, and private parties. Jan. 11. **Recreation—Good**

**AJR 4—Bill Greene (Ed.)**—Memorializes the President, Congress and the Secretary of Health, Education and Welfare to assume a preponderant role in financing graduate and professional education by establishing and maintaining financial programs aiding higher education. Jan. 13. **Education—Good**

**AJR 5—Ketchum (Rls.)**—Memorializes President and Congress to withdraw consideration of any federal subsidy for the development of supersonic transport. Jan. 18. **Miscell.—Bad**