



# California AFL-CIO News

Published weekly by California Labor Federation, AFL-CIO,  
995 Market Street, San Francisco, California 94103—Second Class  
Postage Paid at San Francisco, Calif.—Subscription: \$3.50 a year

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Executive Secretary-Treasurer

May 8, 1970  
Vol. 12—No. 19

## Labor at the Legislature

**From the Capitol Office of the Executive Secretary**  
The Assembly Labor Relations Committee chaired by Assemblyman Walter Powers (D-Sacramento) is scheduled to take up AB 575, a measure opposed by the California Labor Federation, next Thursday, May 14. The bill, introduced by Assemblyman Earle Crandall (R-San Jose) would permit employers to delay payment of overtime wages earned by executive, administrative and professional employees for up to a month or more. The hearing is scheduled in Room 2117 at 1:45 p.m.

The lower house Labor Relations Committee has also scheduled a hearing on AB 1198 on May 14 at the same time and place. This measure, introduced by Assemblyman William M. Ketchum (R-Bakersfield), would weaken present state labor laws designed to protect the health and safety of minors. The Federation opposes it.

SB 875 and SB 876, two bills supported by the State AFL-CIO, that are designed to

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## Final Issue of Digest of Bills

This issue of the California AFL-CIO News contains the final issue of the Digest of Bills for the current legislative session. It completes coverage of all bills introduced prior to the April 3, 1970 deadline for the unlimited introduction of bills as well as several bills introduced since that date. Any additional bills introduced hereafter that are to be followed by the California Labor Federation will be reported in the regular news columns of the California AFL-CIO News.

# State Labor Committee Set Up to Elect Unruh Governor

Formation of a "California Labor Committee to Elect Jess Unruh Governor" was announced today by John F. Henning, Committee Chairman.

Pointing out that unemployment in California has now hit nearly half a million California workers, Henning said:

**"We need Jess Unruh in Sacramento**

**and we need him badly. The people of California simply cannot take four more years of high unemployment, runaway inflation and Mr. Reagan's reckless, personal war with university students.**

**"Economic and social turmoil are menacing the basic stability of state govern-**

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**A ROUSING WELCOME** is accorded Jess Unruh, California Labor COPE's candidate for Governor, as he appears to address a three-state national COPE conference at the Sheraton-Palace Hotel in San Francisco. Unruh, who won a standing ovation at the May 2 conference, is flanked by John F. Henning, Executive Officer of California Labor COPE (at left), and Alexander Barkan, National COPE Director. Unruh stressed the need to meet the state's mounting crisis in unemployment and attacked the Reagan administration for "shifting much of the cost of government away from the large corporations and on to the individual taxpayer."

## Unruh Hits Reagan's Failure To Act in State's Jobless Crisis

Jess Unruh has sharply attacked the failure of the Reagan Administration to act effectively to meet the state's mounting unemployment crisis and called on organized labor to help him bring "a whole new deck" to Sacramento to halt the

"panicky meat-axe" slashes in spending for public health and to deal with "the special prob-

**Unruh Text on Page 2**

lems of those who lose their jobs as a result of defense cut-backs."

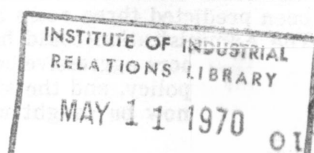
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## Kirkland Calls For Revival of Progressive Bloc

The United States is "in a deepening recession designed and engineered by this Administration to enrich the banker at the expense of the worker" and the only way out is to bring about "a revival of the forces of progress, a revival of the old liberal coalition."

That was the message Lane Kirkland, secretary-treasurer of the National AFL-CIO delivered to 540 key trade union leaders from three states at a

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# Unruh Charts Path to Shape State's Economic Future

By JESS UNRUH

Californians today are caught in a brutal economic squeeze—a peculiar combination of inflation and depression. Prices are rising as fast as ever, and the clumsy efforts being made to slow inflation have driven national unemployment above four percent, and California unemployment at least another percentage point higher than that.

The Republican tight money policy, which itself adds 15 percent to the cost of inflation, has brought housing starts down in our state. Anyone earning less than \$12,000 a year is priced out of the housing market.

High rates of interest, high taxes and high prices far outstrip average percentage increases in personal income. And economists tell us that this situation will get worse before it gets better—if it gets better.

Since the days of the Gold Rush, California has been something of an economic miracle. For all those years, our state has attracted newcomers bright with hope for better jobs for themselves and better lives for their children. The by-word used to be: Go West, young man. Go to California. You never had it so good.

Not any more. Maybe we have had it worse, but we don't have it good, and we should have it better. And to blame this situation all on Washington—to insist that nothing can be done in Sacramento—is a pure political cop-out.

## INDUSTRY SHRINKS

California is heavily dependent on a shrinking industry—aerospace. That, along with other factors means that we are hurt worse than the rest of the country. Three-fourths of the nation's layoffs in aerospace have taken place in California. Last year, that amounted to a loss of 49,200 jobs in our state.

Whatever the national predictions, it is a safe bet that California is going to share in the national inflation, and, at the same time, remain in our own private depression.

How did we get into this mess? A major reason is that since Ronald Reagan has been Governor, this state has failed to plan ahead, failed to take any

*Here is the complete text of an address delivered by Jess Unruh, COPE-endorsed candidate for Governor, to a three-state regional conference of AFL-CIO union leaders in San Francisco last Saturday, May 2.*

advance look at where we were going, economically or any other way, failed to do anything about anything except wring his hands and lament.

## WHAT'S REAGAN DONE?

Reagan is interested in the business climate of this state—in a limited way. He is interested in appointing a Public Utilities Commission that enthusiastically grants rate increases to the utility companies, an Insurance Commissioner who raises no objections to insurance rate increases, a Corporations Commissioner who eases up on his enforcement duties, and a Consumer Counsel who believes that complaints should be handled by the companies complained against.

The Governor is also interested in protecting the special tax advantages of the oil and insurance companies. And since taking office, he has succeeded in shifting much of the cost of government away from the large corporations and onto the individual taxpayer.

But even if you were to agree with Ronald Reagan's approach to improving the business climate, you would have to admit that it is far from adequate. The Governor has shown no interest in the overall progress of the state's economy. He is not interested in the fact that the economy is changing rapidly, that it can change for the better, but that it won't unless somebody looks ahead and makes it happen.

Let me return to aerospace as an example. We all know now that the aerospace industry is suffering a decline. The problem is hardly news. Even Reagan must know, although he has said next to nothing about it.

But the State Administration could have seen this coming. Douglas Aircraft went out of business early in 1967. The whole industry in California peaked later that year. The Governor could have begun planning for a reconversion

that would be easing the pain now. Instead, he was busy planning his 1968 presidential campaign.

And that theme of unpreparedness runs through the entire history of the Reagan Administration on every economic issue and most other issues. We go from crisis to crisis because Ronald Reagan failed and continues to fail to plan ahead.

## MEDICAL CARE CRISIS

The cost of medical care is skyrocketing. Everybody's medical bills are higher—including the bills for the public health programs for the poor and the aged. All of this was predictable.

But the Governor has responded with panicky meat-axe slashes in spending for public health—cuts so reckless that even the California Medical Association is critical. Reagan has cost control tools at his disposal. He didn't use them when he should have nor did he propose any other alternative.

And where was Ronald Reagan while the need for new state revenue was growing over the last few years? He was, by his own account, standing in concrete. His head was also in the sand.

## \$5 BILLION LOST

Now, he has reversed himself on the issue of income tax withholding, and a more elastic revenue system will be the result. But his three years of hard-headedness on this issue cost the people of California nearly one-half billion dollars in lost revenues.

The Governor says we have reached another crisis because the state cannot sell its bonds. The interest rate to which California is limited is too low to compete in today's bond market.

But the current condition of the bond market could have been predicted three years ago. The Administration could have adopted a more aggressive bond marketing policy, and the state would not now be caught with

over one-and-a-quarter billion dollars worth of unsold bonds on its hands.

So here we are: a state with an economy that's in trouble and with a Governor who doesn't care or doesn't know what to do next. The few fiscal projections that have been made by the Reagan Administration have been so wildly inaccurate that the Republican State Controller has recommended that the state contract for its revenue and spending forecasts from private consulting firms.

## STEPS TO TAKE NOW

But there are steps that we can take to cope with our current problems—steps that we should take now.

If we must live with a Nixon Administration anti-inflation policy of so-called "acceptable unemployment" — unemployment that in California is running 20 percent higher than the national average—then I believe we have a special responsibility to those who are unemployed or who may become unemployed as a result.

We can at least bring a measure of realism into the schedule of unemployment insurance benefits. The last benefit increase was in 1965. During the five years since, inflation has reduced the value of those benefits by 25 percent.

As a minimum, just to make up for the loss due to inflation then, we should increase unemployment benefits by 25 percent. But I recommend an increase of 50 percent. We can finance this increase and still maintain a healthy surplus in the Unemployment Insurance Fund.

## RONNIE'S VIEW OF JOBLESS

Ronald Reagan used to argue that (and I quote) "Unemployment insurance is a pre-paid vacation for freeloaders." I doubt that even he would have the nerve to make that argument today.

I don't think anyone can call a decent family man who is laid off through no fault of his own a freeloader. And I don't think that that agonizing period of belt tightening and the frantic search for another job qualifies in anyone's mind as a pre-paid vacation.

To deal with the special problems of those who lose their

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# DIGEST OF BILLS

\*Sponsored by the California Labor Federation, AFL-CIO  
No bill may be taken up until 30 days after the date of introduction indicated in Digest, except by ¾ vote

## Key to Symbols

**CR** Civil Rights and Civil Liberties  
**DI** Disability Insurance  
**EA** Employment Agencies, Private  
**ED** Education  
**EL** Elections  
**HO** Housing  
**IN** Insurance (Incl. H. & W.)

**LC** Labor Code Changes, General  
**LI** Liens, Attachments & Writs  
**LS-N.C.** Labor Unions, Special  
**LU** Labor Unions, General  
**MI** Miscellaneous  
**PH** Public Health  
**RE** Recreation

**S** Industrial Safety  
**SL** State & Local Government  
**TA** Taxation  
**TR** Training & Retraining  
**UI** Unemployment Insurance  
**WC** Workmen's Compensation  
**WP** Water and Power  
**H.A.D.** Held at Desk

The bills are classified "Good," "Watch," "Bad" and "N.C." With respect to the classification, "N.C.," the proposed legislation is class or special legislation and the information relative to the bills so designated in the Digest is printed for the information of affiliates who are involved but the bill is not classified "Good," "Watch" or "Bad," since we defer to the wishes of affected affiliates on the classification of such measures. "H.A.D." designates a bill "Held At Desk" and indicates that the bill has not yet been assigned to a committee.

## ASSEMBLY BILLS

**AB 2192 Briggs** (L.Gov.) Provides that cities or counties conducting construction projects over \$5,000 shall not retain final progress payments in an amount which is equal to more than value of uncompleted work for a period in excess of 30 days from date work was completed and accepted. April 2. **LS—N.C.**

**AB 2202 Garcia** (Urban A. & H.) Provides for establishment of California Urban Corps, to be comprised of college and university students, with majors in certain fields, to receive training and supervision from various state agencies, businesses and experts.

Provides that such students will provide assistance in designated economically disadvantaged urban areas, and prescribes remuneration of participating students and professionals.

Provides that funding of California Urban Corps will be shared equally by state and local government. April 2. **TR—Watch**

**AB 2204 Mulford** (Ed.) Provides that any person assigned to teach in any class at the University of California, a state college, or junior college who absents himself without proper authorization from his assigned class in order to be present at, or participate in, any strike for any purpose whatsoever shall not be paid for the day on which such absence occurs. April 2. **LS—N.C.**

**AB 2207 Stacey** (L.Gov.) Provides that in counties containing a population of 200,000 rather than 500,000 or over, public works need not be done by contract if estimated cost thereof is less than \$6,500. April 2. **LS—N.C.**

**AB 2208 Stacey** (L.Gov.) Requires recreation and park districts to let out to bid all construction and material contracts of more than \$5,000, as prescribed, instead of requiring bids on such contracts of more than \$3,000. April 2. **LS—N.C.**

**AB 2210 Milias** (Gov. Adm.) Makes technical nonsubstantive change: re Sec. 3505.2, Gov. C. April 2. **LS—N.C.**

**AB 2213 Brown** (H. & W.) Permits an unlicensed person employed in a licensed clinical laboratory, if he meets specified requirements, to perform venipuncture or skin puncture for the purpose of withdrawing blood for test purposes. April 2. **LS—N.C.**

**AB 2214 Brown** (H. & W.) Provides for the issuance of a clinical laboratory technician and a clinical laboratory technician trainee license. Describes qualifications of obtaining such license.

Permits any person licensed under the law relating to clinical laboratories, rather than licensed clinical laboratory technologists or bioanalysts, to perform skin punctures for test purposes under specific authorization. April 2. **LS—N.C.**

## Checklist for Bills Printed Out of Proper Numerical Order

The following is a list of bills introduced in the 1970 legislature that were printed in the California AFL-CIO News' "Digest of Bills" out of their proper numerical sequence as a result of press deadlines and other problems.

Senate bills printed out of sequence include:

**SB 228** (as amended) was printed in the California AFL-CIO News April 17. It was carried as initially introduced on February 13.

**SB 825, 945, 950, 952 and 955** were printed April 24, 1970.

**SB 895, 1017, 1021, 1134, 1163, 1164, 1244, 1262, 1263 and 1296** were printed May 1, 1970.

**SB 1145** was printed May 8, 1970.

Assembly bills printed out of order include:

**AB 838, 1586, 1765, 1797, 1881, 1894, 1907 and 1917** were printed April 24, 1970.

**AB 520, 1585, 2024, 2102, 2104, 2106, 2107, 2123, 2126 and 2127** were printed May 1, 1970.

**AB 2192** was printed May 8, 1970.

In addition, the designation of **AB 2134** was changed from **ED-Watch** on April 24 to **ED-Bad** on May 1, 1970.

**AB 2215 Brown** (P.E. & Ret.) Provides that state college auxiliary organization may enter into an agreement with an organization representing its employees requiring membership in the employee organization as a condition of continued employment by the auxiliary organization. April 2. **LS—N.C.**

**AB 2218 Brown** (H. & W.) Allows applicant, who graduates from nursing school in another country to qualify for license to practice registered nursing by satisfactorily completing minimum course requirements prescribed by board, if other conditions complied with, rather than by passing prescribed examination. April 2. **LS—N.C.**

**AB 2219 Brown** (H. & W.) Requires the California Board of Nursing Education and Nurse Registration to deny accreditation to, or revoke accreditation of, any school of nursing which does not grant full credit for nursing courses given in another accredited school of nursing. April 2. **LS—N.C.**

## ASSEMBLY BILLS (Cont'd)

**AB 2220 Burton (C. & P.U.)** Establishes detailed requirements for passenger-carrying and towing vessels, including inspection, licensing of operators, and crews, and fees therefor. April 2. **LS—NoCo**

**AB 2227 Mulford (Elec. & C.A.)** Authorizes challenges of voters by persons other than members of the precinct board.  
Provides that voter challenges shall be determined by the inspector rather than the precinct board. April 2. **EL—Bad**

**AB 2230 Ryan (Ed.)** Clarifies, with respect to credentials issued upon completion of an approved exploratory or pilot preparation program, that the baccalaureate or higher degree from an approved institution to be held by an applicant for a credential must be held upon completion of the program. April 2. **LS—N.C.**

**AB 2236 Chappie (Jud.)** Authorizes and provides procedure by which court, after specified noticed motion, may order designated parties or persons to attend before court, or at trial of issue therein, at place more than 150 miles from residence of such witness. April 2. **MI—Watch**

**AB 2238 Fenton (Fin. & Ins.)** Increases maximum temporary disability benefit from \$87.50 to \$115 per week. April 2. **WC—Good**

**AB 2239 Fenton (Fin. & Ins.)** Increases workmen's compensation death benefit in case of total dependency to \$32,500 from \$20,000, except in case of surviving widow and one or more dependent minor children in which case the death benefit is increased to \$35,000 from \$23,000. April 2. **WC—Good**

**AB 2240 Hayes (Jud.)** Revises and consolidates exemptions of debtors from execution or attachment. Makes related changes. Repeals inconsistent provisions. April 2. **LI—Watch**

**AB 2241 Brathwaite (Jud.)** Revises and consolidates exemptions of debtors from attachment and execution. April 2. **LI—Watch**

**AB 2245 Stull (Ed.)** Revises provisions re public school employee representation to provide for separate organizational representation for supervisory and nonsupervisory certificated personnel through a faculty council and a supervisory council to represent certificated supervisory and nonsupervisory employees, respectively. Creates procedure to resolve issues relating to wages, hours, and specified working conditions for such employees, including conciliation and arbitration, with decisions to be advisory in nature and publicized.

Specifically provides that no right to strike is being afforded.

Defines "meet and confer" responsibilities of parties, and makes numerous related changes. April 2. **LS—N.C.**

**AB 2249 Quimby (Fin. & Ins.)** Permits free employee choice of physician including a consulting physician in serious cases, for purposes of workmen's compensation, and eliminates provisions re nomination of physicians by employer and change of physicians. April 2. **WC—Watch**

**AB 2251 Quimby (Rev. & Tax.)** Imposes an annual tax of \$75 per machine per year on vending machines in lieu of all other local and state taxes and licenses. Allocates funds from such tax to cities, cities and counties and counties, according to the vehicle license fee formula. April 2. **TA—Watch**

**AB 2252 Sieroty (G.O.)** Creates Department of Consumer Affairs to succeed the Office of Consumer Counsel, to protect and promote the interests of the people of California as consumers of goods and services made available to them through trade and commerce.

Specifies duties, responsibilities, and functions of the department.

Appropriates an unspecified amount to the department for purposes of act. April 2. **MI—Good**

**AB 2253 Sieroty (C. & P.U.)** Revises the membership of various boards in the Department of Professional and Vocational Standards by adding public members in sufficient numbers so that they, and not the licensee members, are in the majority. April 2. **LS—N.C.**

**AB 2254 Sieroty (Crim. Pro.)** Appropriates an unspecified amount from the General Fund to the Department of Justice for additional attorneys and staff in the Consumer Fraud Division. April 2. **MI—Good**

**AB 2257 Lanterman (Rev. & Tax.)** Declares legislative purpose to revise California's tax structure and priorities for expenditures in order to finance capital outlay projects on a current basis. April 2. **TA—Watch**

**AB 2263 Burton (Fin. & Ins.)** Requires any public utility or public or municipal utility district to pay 6% simple interest on any cash deposits required as a condition for service. April 2. **MI—Good**

**AB 2264 Burton (C. & P.U.)** Prohibits telephone corporation from charging more for credit card call than regular long distance call and requires any differential to be indicated in billing as service charge for credit card use. April 2. **MI—Good**

**AB 2265 Burton (Ed.)** Requires school districts to pay teachers serving in summer school, or adult classes, a salary at ratio based on time required for such services as compared to full school year time.

Authorizes school districts to pay regular full-time teachers compensation in addition to the annual salary for performing services outside the teaching of regular classes. Provides that such compensation shall be at ratio based on time required for such services and full time. April 2. **LS—N.C.**

**AB 2267 Burton (Ed.)** Repeals prescribed conditions re the authority of the governing board of a school district to contract for electromechanical or electronic data-processing work to be done or related services to be performed. April 2. **LS—N.C.**

**AB 2268 Burton (Ed.)** Requires that elementary and high school courses of instruction in history include study of the role and contributions of persons of oriental extraction to economic, political, and social development of this state and country, in addition to requiring that such courses of instruction include the study of such role and contributions of various other specified ethnic groups. April 2. **ED—Good**

**AB 2270 Burton (Rev. & Tax.)** Imposes the personal income tax on single individuals at the rates for heads of households, instead of at the present rates. April 2. **TA—Watch**

**AB 2275 Hayes (Fin. & Ins.)** Disqualifies individual from receiving any benefits on the basis of employment with the state or any other governmental entity which is a subject employer, where such employment was the individual's most recent employment and was terminated by voluntary quitting without good cause or a misconduct discharge. April 2. **UI—Bad**

**AB 2277 Stull (Ed.)** Requires appointing authority, whenever it is determined that an error has been made in the calculation or reporting in any classified employee payroll or in the payment of any classified employee's salary, to provide the employee with a statement of the correction and a supplemental payment drawn against any available funds within three workdays following such determination. Specifies that school district revolving cash fund moneys are available for this purpose. April 2. **LS—N.C.**

**AB 2280 Briggs (Labor R.)** Provides wages due any employee discharged or laid off for a period to extend beyond the next payday shall be due and payable within 72 hours after the discharge or layoff rather than immediately, and eliminates provisions specifying that upon discharge unpaid wages are due immediately.

Provides that such employee discharged or laid off may request payment be made by mail.

Exempts contrary provisions of existing collective bargaining agreements from the effect of this statute. April 2. **LC—Bad**

**AB 2281 Briggs (Labor R.)** Makes provisions that authorize employers of employees covered by Fair Labor Standards Act to employ females for up to 10 hours per 24-hour day or up to 58 hours per week if paid specified overtime pay applicable to employers whose employees are engaged in laundering, cleaning, or repairing of clothing, or in clothing manufacturing industries. April 2. **LC—Bad**

**AB 2282 Briggs (Labor R.)** Reduces from 21 years to 18 years the maximum age of persons subject to laws governing wages, hours, and working conditions of minors.

Eliminates provisions prohibiting minors under age 16 from being employed in designated occupations, and vests Industrial Safety Board with general authority to adopt safety orders for minors under 18 and to prescribe health and safety regulations for their employment, to be compatible with regulations of Secretary of Labor.

Removes limitations on night employment of minors.

Makes numerous related technical changes. April 2. **LC—Bad**

## ASSEMBLY BILLS (Cont'd)

**AB 2284 Campbell** (Ed.) Requires governing board of each school district to provide each child of school age with certificated school nurse services, and specifies that the number of pupils under the care of each school nurse shall not exceed 1,500 pupils or the number of pupils assigned to 50 teachers. April 2. **ED—Watch**

**AB 2286 Campbell** (Labor R.) Removes limitations on night employment of minors.  
Makes related technical changes. April 2. **LC—Bad**

**AB 2287 Campbell** (Ed.) Extends authority of school district to have work done on school property by day labor or force account to situation where total hours of work will not exceed 500, and in largest school districts where total hours of work will not exceed 750, as alternative to present authorizations limiting power on basis of amounts to be expended on the work. April 2. **LS—N.C.**

**AB 2288 Campbell** (H. & W.) Permits the State Board of Public Health to issue a clinical laboratory technologist's license limited to the field of toxicology. Specifies the qualifications which an applicant for such a license must have. April 2. **LS—N.C.**

**AB 2290 Campbell** (Ed.) Establishes Elementary School Reading Achievement Program and establishes Elementary School Reading Achievement Fund. Requires Superintendent of Public Instruction to designate eligible elementary schools and provides for school to be declared a participant in the program.

Requires State Board of Education to provide for and adopt reading proficiency examinations to assess growth in reading of students.

Provides for specified allowances to school districts which have increased reading achievement, for use in participating school, as determined by prescribed committee.

Appropriates unspecified amount for purposes of act. April 2. **ED—Watch**

**AB 2294 Wilson** (Urban A. & H.) Establishes Model Cities Council and prescribes its membership, powers, and duties.  
Provides for formation of local resources boards to participate in model cities activities as directed. April 2. **LS—N.C.**

**AB 2296 Brathwaite** (H. & W.) Requires local public health departments to provide blood tests without charge to persons, upon request, to determine cholinesterase and chlorinated hydrocarbon pesticide residual levels. Requires State Department of Public Health to perform functions in connection therewith. April 2. **PH—Good**

**AB 2297 Wilson** (Ed.) Provides for specialized business education programs within the State College Educational Opportunity Program.  
Establishes eligibility criteria for student participation in such programs established by state colleges and approved by Trustees of California State Colleges. April 2. **ED—Watch**

**AB 2300 Wilson** (Urban A. & H.) For purposes of state housing law, requires Commission of Housing and Community Development to adopt rules and regulations imposing requirements contained in specified

uniform industry codes. Requires approval of commission before ordinances or regulations adopted by local jurisdictions imposing equivalent or greater requirements become effective. April 2. **HO—Watch**

**AB 2301 Wilson** (H. & W.) Establishes requirements for sale, shipment, and storage of restricted dangerous drugs. Authorizes licensing of customs brokers and warehouses which store such drugs.  
Authorizes Board of Pharmacy to adopt rules and regulations governing sale, shipment, and storage of such drugs and licensing of customs brokers and warehouses which store such drugs. April 2. **LS—N.C.**

**AB 2302 Wilson** (Urban A. & H.) Permits city, county, or city and county, upon request of person or public agency engaged in installation of factory-built housing or factory-built components in public facility, and upon specified findings, to complete gas, electric, and sewer connections to such factory-built units at expense of requesting person or agency. April 2. **LS—N.C.**

**AB 2304 Fong** (Rev. & Tax.) Deletes language declaring that certain possessory interests in real property are personal property and specifying that certain real property of veterans' organizations shall be exempt from property taxation.

Permits a county assessor to deem a determination of value of certain business tangible personal property by the State Board of Equalization to be an audit by the assessor. Deletes provisions making inoperative a section providing for the assessment of migratory livestock.

Changes various cross-references, repeals obsolete language, and makes related and conforming changes. April 2. **TA—Watch**

**AB 2307 Fong** (Ed.) Provides that in the event the Governor declares a holiday, other than those specified, and the schools close, though not at the direction of the Governor, such closing shall be deemed a closing for a holiday declared by the governing board.

Provides pay for certificated employees for such holidays, including any which occurred in the calendar year 1969.

To take effect immediately, urgency statute. April 2. **LS—N.C.**

**AB 2308 Fong** (Ed.) Provides for appointment of school district employees as notaries public with costs to be paid by the district. April 2. **LS—N.C.**

**AB 2312 Monagan** (Ed.) Revises provisions with respect to the advancement, assignment, or special classification or designation, of nonteaching, certificated employee of school district and requires retention of employee's classification, rather than permanent classification, in position from which he was moved. April 3. **LS—N.C.**

**AB 2313 Monagan** (Ed.) Appropriates \$22,991,000 from University of California Health Science Facilities Construction Program Fund for specified programs contemplated by the University of California Health Science Facilities Construction Program Bond Act of 1969 (Ch. 1544, Stats. 1969).

Operative only if University of California Health Science Facilities Construction Program Bond Act of 1969 is approved at June 2, 1970, election, and if so, operative on July 1, 1970.

To take effect immediately, urgency statute. April 3. **ED—Watch**

**AB 2317 Biddle** (Crim. Pro.) Establishes the Corrections Employment Opportunity Board to develop and coordinate programs for training inmates of correctional institutions in jobs with private firms having facilities in the institution or adjacent to it.

Operative until last day of 1972 Regular Session. April 3. **LU—Bad**

**AB 2319 Burke** (Labor R.) Eliminates provisions prohibiting designated minors in specific age groups from being employed in certain occupations.

Removes limitations on night employment of minors.

Makes related changes. April 3. **LC—Bad**

**AD 2325 Murphy** (Rev. & Tax) Removes requirement that lease of mobile transportation equipment used in for-hire transportation of property be for use in interstate or foreign commerce in order to be exempt from definitions of sale and purchase for purposes of sales and use tax. Effective as of November 8, 1967. April 3. **TA—Watch**

**AB 2327 Crandall** (Ed.) Redefines period from 45 days to 45 consecutive calendar days after which a certificated employee not under permanent tenure who has failed to signify his acceptance of a notice of election or employment offered to him in a specified manner shall be deemed to have declined such employment. April 3. **LS—N.C.**

**AB 2329 Mulford** (Ed.) Provides that person who enters any school building or grounds or other specified places adjacent to such school without lawful business thereon, and whose presence or acts interfere with peaceful conduct of school activities or disrupt school, pupils, or school activities, and who, after being asked to leave by specified persons, reenters or comes upon such place during remainder of school year, rather than within 72 hours, is guilty of misdemeanor. April 3. **CR—Bad**

**AB 2330 Mulford** (Rev. & Tax.) Exempts tangible personalty from property taxation, if it is produced or manufactured outside the state, is in transit through the state, and is stored within the state prior to shipment to its final destination elsewhere. April 3. **TA—Bad**



## ASSEMBLY BILLS (Cont'd)

**AB 2334 Ketchum** (Fin. & Ins.) Deletes provisions that exclude agricultural workers from the provisions of the Unemployment Insurance Code and makes unemployment insurance law applicable to agricultural labor. Defines "agricultural labor" and other related terms.

Changes the formula for computing weekly benefits, and amount thereof, to base-year earnings rather than high-quarter earnings in a base period, and increases the minimum earnings requirement for benefits from \$720 in a quarter to \$1,050 in a year, part of which is earned in each of two quarters.

Requires certain specified employers to pay 0.4% of the wages paid to their employees into the Unemployment Fund.

Excludes certain seasonal agricultural unemployment from the computations to determine if extended unemployment compensation benefits are payable.

States changes made in designated sections shall be operative with respect to wages paid on or after the first day of the first complete quarter beginning on or after the effective date of this act. April 3.

UI—Bad

**AB 2335 Ketchum** (Fin. & Ins.) Changes base period earnings requirement for employee qualification for benefits from minimum earnings of \$720 to earnings of thirty times the weekly benefit amount, some part of which has been paid in at least two different quarters. April 3.

UI—Bad

**AB 2337 Ketchum** (Labor R.) States the state minimum wage at present and in the future for women and minors shall be the same as the federal minimum wage, or \$1.65 per hour, except for minors under the age of 18 whose minimum wage is set at \$1.35 per hour at present but if the federal minimum wage should exceed \$1.35 in the future the state minimum wage shall automatically increase to 80 percent of the federal increase.

Deletes power of Industrial Welfare Commission to make orders relating to a minimum wage.

Makes related changes. April 3.

LC—Bad

**AB 2342 Townsend** (L.Gov.) Provides for comprehensive uniform provisions for letting of contracts of local public agencies. April 3.

LS—N.C.

**AB 2344 MacDonald** (L.Gov.) Adds uniform competitive bidding article to Government Code applicable to public projects of cities, counties and districts over unspecified dollar amount. Makes related changes in various codes. April 3.

LS—N.C.

**AB 2347 Knox** (Labor R.) Revises safety requirements relating to floors and walls in buildings under construction or repair and creates specific safety requirements for structural steel framed buildings. April 3.

LS—N.C.

**AB 2353 Unruh** (Elec. & C.A.) Limits expenditures for radio and television campaign advertising by candidates for certain offices and their political committees. Makes violation a misdemeanor. April 3.

EL—Watch

**AB 2354 Unruh** (Elec. & C.A.) Requires every paid political advertisement in a newspaper or on radio or television regarding any measure or candidate to contain a statement of the name and address of the sponsor and the amount paid for the advertisement. Makes violation a misdemeanor and provides for injunctive relief in cases of violation. April 3.

EL—Watch

**AB 2363 Waxman** (Ed.) Includes training in role and contributions of black Americans to state and U.S. economic, political, and social development in minimum requirements for standard teaching credential with a specialization in secondary teaching. April 3.

LS—N.C.

**AB 2364 Waxman** (Elec. & C.A.) Requires voter's pamphlet to bear a statement that it does not list all candidates (if true), that the statements of qualifications therein are volunteered by the candidates, and that such statements are printed at the candidate's expense (if true). April 3.

EL—Watch

**AB 2366 Hayes** (G.O.) Repeals provision establishing the Office of the Consumer Counsel.

Enacts Consumer Affairs Act. Establishes Department of Consumer Affairs and prescribes its powers, duties, and functions. Establishes consumer advisory council and prescribes its membership and terms of office, procedures and duties.

Authorizes Director of the Department of Consumer Affairs to accept and process, under specified conditions, consumer's complaints, and specifies other duties of the director. April 3.

MI—Watch

**AB 2367 Hayes** (G.O.) Creates Credit Reporting Organization Board in Bureau of Collection Agencies and Investigators of Department of Consumer Affairs, and defines its powers and duties.

Provides for licensing of persons and organizations doing business in state as credit reporting organizations.

Provides for powers and duties of Director of Consumer Affairs with regard to credit reporting organizations.

Creates Credit Reporting Organization Fund in State Treasury. April 3.

LS—N.C.

**AB 2368 Knox** (Gov. Adm.) Makes technical nonsubstantive change in Sec. 204, Lab.C. April 3.

LC—Watch

**AB 2374 Duffy** (Ed.) Provides for assumption by the state, commencing on July 1, 1971, of full financial support for current operations of public junior colleges.

Prescribes procedures and formulas pursuant to which State School Fund subventions are to be computed, apportioned, and disbursed, and uses as the basic factor for such purposes the weekly student contact hours.

Provides for separate fiscal year transfer from General Fund to State School Fund of amounts required for junior college support purposes; and adjusts present provisions for transfers and allocations as between foundation program support, special education, and pupil transportation, to unspecified new levels.

Reduces maximum generally applicable school district tax rates for junior college purposes from 35 cents to 5 cents per \$100 of assessed valuation, and abolishes all voted and permissive override tax rates and power to so increase rates, but until July 1, 1973, only.

Requires ungraded junior college classes, all parking facilities, and services incidental to the educational program, provided students, to be fully supported by fees.

Directs Coordinating Council for Higher Education to make study concerning implementation of the changeover, and to report to the Legislature thereon in 1971 and appropriates \$15,000 for such study.

Makes numerous related changes and revisions. April 3.

ED—Watch

**AB 2376 Mobley** (Rev. & Tax.) Deletes provision of law requiring taxpayer to reduce deduction from personal income by amount of property tax refund received from state in 1969. April 3.

TA—Watch

**AB 2378 Mobley** (Labor R.) Provides that a farm labor contractor may deposit with the Labor Commissioner a time certificate or surety bond, rather than a surety bond only, as a condition to obtaining a license as a farm labor contractor.

Makes related changes. April 3.

LC—Watch

**AB 2382 Wood** (Labor R.) Requires Labor Commissioner to refuse to renew a farm labor contractor's license if such licensee fails to (1) deduct from employee or remit proper amount of disability insurance premiums or (2) deduct from employee or remit proper amount of social security contributions and either Department of Human Resources Development or Social Security Administration have claims against such licensee for such premiums or contributions. Requires commission to continue such refusal to renew until the licensee has fully paid the claims. April 3.

LC—Good

**AB 2383 Wood** (Labor R.) Provides the license of a farm labor contractor shall be suspended immediately upon cancellation of his surety bond rather than allowing 30 days after notice for the contractor to post bond. April 3.

LC—Good

## ASSEMBLY BILLS (Cont'd)

**AB 2385 Thomas (Ed.)** Authorizes any school district with average daily attendance of 400,000 or more to contract with county superintendent of schools or another school district for education of physically handicapped minors, mentally retarded minors, or educationally handicapped minors. Requires school district whose pupils receive educational services under such contract to pay all costs of such educational services in excess of amounts received by party providing the educational services. Provides that when county superintendent of schools is party to such contract, only the school district whose pupils are receiving such educational services may levy taxes to defray costs of such educational services.

Permits maximum rate of school district tax to be increased by amount required for the education of physically handicapped minors. Provides that any unencumbered balance derived from revenue of increased rate shall be used for such authorized purposes in subsequent fiscal year. April 3. LS—N.C.

**AB 2386 Vasconcellos (Jud.)** Increases number of districts of courts of appeal from 5 to 10, specifies number of divisions and number of judges in each district, and increases total number of judges from 48 to 54. April 3. SL—Watch

**AB 2387 Vasconcellos (Ed.)** Requires all school districts, rather than authorizes only specified school districts, to provide counseling program, designed to serve educational and vocational, as well as personal, needs of all students.

Repeals authority of specified school districts to contract with other school districts, private schools, and other agencies to offer such services to persons who reside within or without the school district offering such services.

Requires persons performing such counseling services to possess a valid standard designated services credential with a specialization in pupil personnel services. April 3. LS—N.C.

**AB 2394 Duffy (C. & P.U.)** Prohibits sale of new or used unvented heater designed for dwelling house or unit, unless heater contains warning on visible surface indicating heater is not vented, must not be used where people sleep or reside, and carbon monoxide produced may cause death or serious injury. April 3. MI—Good

**AB 2395 Karabian (N.R. & Con.)** Provides that the Department of Fish and Game shall inventory birds, mammals, fish, amphibia, and reptiles of this state biennially, submit various reports to the Governor, and establish criteria for endangered and rare species.

Revises designations of fully protected birds and fully protected mammals. April 3. LS—N.C.

**AB 2396 Duffy (Urban A. & H.)** Establishes the California Conservation Corps within the Department of Human Resources Development to provide designated training to young men and women between the ages of 16 to 21, inclusive. Provides in specific instances a person selected for the program may be older than 21.

Provides that school districts, within which such training center is situated may provide education for the trainees enrolled in the program and such districts shall be entitled to specified apportionments from the State School Fund based on a.d.a.

Provides for a specific payment to be made to participants of the program under specified conditions.

Establishes administrative structure and provides for related matters. April 3. TR—Watch

**AB 2428 Zenovich (Urban A. & H.)** Eliminates provisions re registration of and maintenance of State Roster of Labor Camps under Employee Housing Act, and provides for system of application for and issuance of permits to operate labor camps. Deletes requirement that owner or operator of a labor camp notify the Department of Housing and Community Development prior to construction or establishment of any new or additional camp. Deletes requirement of registration fee of \$10 and directs Commission of Housing and Community Development to establish a schedule of fees to pay for cost of administration and enforcement of Employee Housing Act. Directs Department of Housing and

Community Development to annually enter and inspect all labor camps and inspect all accommodations, equipment, or paraphernalia connected therewith.

Makes various related changes. April 3.

LC—Watch

**AB 2429 Hom (C. & P.U.)** Creates within the Department of Professional and Vocational Standards a Bureau of Automotive Repair Dealer and Mechanic Registration. April 3. LS—N.C.

**AB 2437 Powers (C. & P.U.)** Requires Contractors' State License Board to require, for all works of home improvement for specified dwellings, cost of which is in excess of \$1,000, prime contractor to furnish specified performance bond.

Requires board, in works of home improvement where construction is performed by owner-builder, to require all subcontractors on such work to furnish specified performance bond.

To be operative only if unspecified Assembly Bill is enacted at 1970 Regular Session. April 3. MI—Good

**AB 2439 Badham (Ed.)** Enacts Children's Education Act and declares public policy of state with respect thereto.

Establishes educational grants to be paid to parent or guardian of each child in this state attending nonpublic elementary schools or high schools to assist them in defraying part of cost of educating their children enrolled in nonpublic elementary and high schools. Prescribes amount of educational grants and requirements to be met to receive such grants.

Requires Superintendent of Public Instruction to administer provisions and to adopt rules and regulations, including specified elements, for efficient administration of educational grants system.

Requires county superintendents of schools to allow to each pupil attending a nonpublic elementary or high school an amount equal to the cost of material and equipment such pupil is required to purchase, while attending the nonpublic school which are furnished free of charge to pupils at same grade level attending public schools.

Appropriates unspecified amount for administration and educational grants. April 3. ED—Watch

**AB 2443 Moretti (Fin. & Ins.)** Revises Unruh Act relative to retail installment sales. April 3. MI—Watch

**AB 2444 Moretti (Ed.)** Increases, commencing with 1970-1971 fiscal year, to \$308.78, the maximum fiscal year amount per pupil in average daily attendance in the state to be transferred to State School Fund, and revises allocation thereof in unspecified manner. Deletes apportionment provisions with respect to amounts appropriated to State School Fund by Items 321 and 321.5 of Budget Act of 1969. Increases State School Fund regular foundation program levels per pupil in average daily attendance by \$50 at the elementary, high school and junior college levels and \$50 for adults.

Initiates a system for the withholding of personal income taxes, commencing January 1, 1971, and provides for a credit of 35 percent of the net tax due for taxable years beginning after December 31, 1969, and before December 31, 1970.

Imposes a minimum tax under the Personal Income Tax and Bank Corporation Tax Laws of 2 percent on various types of income in excess of specified amounts otherwise not subject to tax under such laws. Revises Personal Income Tax Law with respect to capital gains and income averaging, and revises Personal Income Tax and Bank and Corporation Tax Laws with respect to oil and gas depletion allowances for taxable years beginning after December 31, 1969.

Makes related and conforming changes.

To take effect immediately, tax levy. April 3.

TA—Watch

**AB 2445 Collier (Ed.)** Includes, among charges upon which a permanent certificated school employee may be immediately suspended, the refusal to perform regular assignments as prescribed by rules and regulations of the employing school district. April 3. LS—N.C.

**AB 2455 Crown (Urban A. & H.)** Permits Commission of Housing and Community Development, upon specified determination, to act as the housing authority for a city or county in which no such authority has been authorized to transact business or exercise powers. April 3.

HO—Watch

## ASSEMBLY BILLS (Cont'd)

**AB 2458 Bagley (Ed.)** Requires decision of Committee of Credentials with respect to the denial, suspension, or revocation of application, credential, or life diploma of a certificated employee to be delivered or sent to such employee within 48 hours, rather than 30 days, after the committee's meeting or hearing. Requires the committee's decision to become a public record within specified time after the decision is made. April 3. LS—N.C.

**AB 2460 Ryan (Ed.)** Creates Teacher Credentials Fund for deposit of fees levied and collected by the Commission for Teacher Preparation and Licensing, proposed to be created by AB 122. Appropriates such fees to support the activities and functions of the commission and provides, as specified, for the making of refunds of fees and for reimbursement to school district of cost of employing a replacement for district employee who serves as a member of the commission and to Department of Education for costs incurred in assisting the commission. Deletes provision limiting to \$20 the fee which the commission is authorized to set without express legislative approval. Declares legislative intent with respect to commission fees.

Deletes provision concerning Department of Education administrative functions and establishment of branch offices with respect to certification procedure. Deletes provision authorizing Director of Finance to authorize as needed expenditure of funds budgeted to support activities of commission for 1970-1971 fiscal year.

Makes related changes.

To be operative upon enactment of AB 122. April 3. LS—N.C.

**AB 2467 Sieroty (Labor R.)** Requires that Industrial Welfare Commission contain two women, rather than one.

Includes male employees within jurisdiction of commission for purposes of minimum wage, maximum hours, and working conditions of all employees at least once each three years.

Authorizes commission to provide for annual automatic cost of living increases. April 3. LC—Good

**AB 2471 Campbell (Ed.)** Imposes statewide property tax at unspecified rate, to be administered and collected as provided for other property taxes and to be transmitted to the State Controller for deposit in the State School Fund.

Requires Superintendent of Public Instruction to issue vouchers to pupils in this state subject to compulsory school attendance law, to be redeemable by administrative authority maintaining any school in which pupil enrolls. Prescribes redemption value schedule, payable from proceeds of a statewide property tax. Prescribes requirements for eligibility of schools to participate in such program.

Requires Superintendent of Public Instruction to adopt implementing rules and regulations.

To take effect only if unspecified Assembly constitutional amendment of the 1970 Regular Session is approved by the electorate at the general election on November 3, 1970; and, in such case, to become operative for the 1971-1972 fiscal year and fiscal years thereafter. Places such amendment on the ballot for such election.

To take effect immediately, urgency statute. April 3. TA—Watch

**AB 2476 Sieroty (Fin. & Ins.)** Requires all lenders disclose any initial charge, which is in addition to interest, to borrower in statement containing amount of charge and percentage of principal balance it represents in terms of annual interest. April 3. MI—Good

**AB 2479 Schabarum (L.Gov.)** Specifies the duties and responsibilities of sheriffs and their deputies in performing work for county boards of supervisors. April 3. LS—N.C.

**AB 2483 Brown (Ed.)** Authorizes Trustees of the California State Colleges to approve any transfer of funds within or between functions for which funds are appropriated annually for the support of the state colleges and to augment the amount available for a category designated in any schedule for such appropriation by transfer from any of the other designated categories. Requires report of such transfers or augmentation to Joint Legislative Budget Committee. Requires trustees to provide for an annual audit procedure and authorizes trustees to employ necessary personnel to conduct annual audit.

Declares state policy to be that state college personnel shall have the opportunity to select a negotiating agent by majority vote of those voting.

Authorizes any academic and academic-related employee organization claiming to represent a majority of academic or academic-related employees in the California State Colleges, to file a petition with the Department of Industrial Relations.

Requires the department, upon petition of an academic and academic-related employee organization, to investigate and conduct such hearings and elections as are necessary to determine whether or not a majority of the academic or academic-related employees desire to be represented by a petitioning academic and academic-related employee organization.

Provides that after conducting such investigation and election, the department shall certify the appropriate academic and academic-related employee organization receiving a majority of the votes cast as the exclusive representative of the academic or academic-related employees for a period of one year or until the expiration date of a collective negotiation agreement not to exceed two years.

Grants, subject to certain limitations, right to academic and academic-related employee organizations the right to negotiate terms or conditions of employment with the state colleges or to engage in concerted activities for collective negotiation, solicitation of memberships, advertising, salaries, and working conditions, or any other mutual aid or protection. Specifies rules for conduct of such negotiations.

Provides for mediation and factfinding if negotiations fail, and authorizes the parties, if the report and recommendation of the factfinder are not accepted, to appoint jointly an arbitrator or board of arbitration whose decision on the matters submitted shall be binding on the parties. Specifies unfair employer or employee organization practices and authorizes Labor Commissioner to issue cease and desist order against offender.

Authorizes the department to take all proceedings necessary to enforce the proceedings, including action in a superior court, and permits any person aggrieved by a final decision or order of the department to obtain review by writ of mandate. April 3. LS—N.C.

**AB 2492 Fong (C. & P.U.)** Requires coin-operated laundries to be licensed. Prohibits cities and counties, whether chartered or not, from imposing tax on the privilege of owning, operating, or using a coin-operated laundry machine. April 3. LS—N.C.

**AB 2496 Bill Greene (Gov. Adm.)** Makes technical nonsubstantive change in Sec. 9605, U.I.C. April 3. UI—Watch

**AB 2497 Bill Greene (Labor R.)** Provides Division of Labor Law Enforcement is authorized to enforce payment by public works contractors to a joint apprenticeship council trust fund or funds rather than authorizing the division to enforce such payments as set forth in specified section. April 3. LC—Watch

**AB 2498 Bill Greene (Ed.)** Provides that in school districts encompassing more than 200 square miles and which are divided into smaller areas for assignment of classified personnel, when an eligibility list is exhausted in one assignment area but there are available eligibles in another assignment area, an area eligibility list may be established for the assignment area in which the eligibility list is exhausted. Provides life of new list shall be one year and that seniority for specified purpose shall continue to be districtwide. April 3. LS—N.C.

**AB 2501 Bill Greene (Labor R.)** Provides that the Division of Apprenticeship Standards may obtain an injunction, in a court of competent jurisdiction against persons who willfully violate any laws, regulations or orders governing applicants for apprenticeship or apprentices registered under the chapter on apprenticeship. April 3. LC—Watch

**AB 2503 Wood (P.E. & Ret.)** Provides that public employees and officials who testify as expert witnesses shall receive their normal salary or other compensation and traveling expenses from their public employer.

Requires party for whom employee or official testifies to reimburse the public entity for employee's or official's salary or other compensation, and traveling expenses.

Makes violation a misdemeanor. April 3. LS—N.C.



## ASSEMBLY BILLS (Cont'd)

**AB 2504 Crown** (G.O.) Provides that the California Exposition and Fair Executive Committee shall include 2 members representing labor and 2 members with demonstrated professional competence and experience in consumer affairs. April 3. **LS—N.C.**

**AB 2505 Berryhill** (Urban A. & H.) Creates Division of Rural Housing Production in Department of Housing and Community Development. Sets forth powers and duties of such division. Deletes obsolete reference and makes corresponding changes. April 3. **HO—Watch**

**AB 2512 Sieroty** (Agr.) Prohibits use of type smaller than 4-point in any label on a consumer commodity. April 3. **MI—Watch**

**AB 2517 Biddle** (Rev. & Tax.) Imposes a tax at the rate of 5 percent of gross receipts derived from admissions to various professional spectator sports, commencing January 1, 1971. Requires the State Board of Equalization to administer the new tax.

Appropriates revenues derived from the tax for refunds and transfers the balance to the California Amateur Sports Fund, which the enactment creates, to be available, when appropriated by the Legislature, to pay the costs of extramural sports programs of the public school

system through grade 12. Requires the State Department of Education to make criteria available to the Legislature with respect to expenditures from such fund.

To take effect immediately, tax levy. April 3.

**TA—Watch**

**AB 2521 Leroy F. Greene** (Ed.) Provides that any presently employed secondary level teacher in the Los Angeles Unified School District may be permitted to teach in grades 4 to 8, inclusive, for a period to be determined by the governing school board, but not to exceed two years.

Provides act shall be operative until July 1, 1972.

To take effect immediately, urgency statute. As Amended April 16. **LS—N.C.**

**AB 2526 Bee** (C. & P.U.) Increases number of public members on State Board of Funeral Directors and Embalmers from one to two.

To become operative January 1, 1971. April 14.

**LS—N.C.**

**AB 2527 Bee** (C. & P.U.) Authorizes student attending embalming college to receive credit for apprenticeship if he is also a full-time employee of a funeral director. April 14. **LS—N.C.**

## SENATE BILLS

**SB 1145 Song** (B. & P.) Revises law relating to out-of-state land promotions.

Enacts "Subdivision Lot Buyers Protection Act" which revises provisions relating to subdivided lands. April 2. **HO—Watch**

**SB 1413 Marler** (Ed.) Authorizes governing board of any district maintaining a junior college subject to written approval of Local Agency Formation Commission, to establish and operate a fire department, including ambulance, rescue and first aid services, upon any junior college campus governed by it and located wholly outside any

city, fire protection district or other local agency which provides fire protection service. Authorizes governing board to enter into mutual aid agreements with other governmental agencies and to contract with owners or occupants of property within vicinity for fire protection service under specified circumstances. Authorizes continuation of such service notwithstanding subsequent annexation of any portion of campus to agency providing fire protection service. April 29. **LS—N.C.**

**SB 1414 Song** (B. & P.), Enacts Inhalation Therapy Technicians Practice Act. April 29. **LS—N.C.**

## ASSEMBLY CONCURRENT RESOLUTIONS

**ACR 119 Bill Greene** (Ed.) Requests Coordinating Council on Higher Education to form a research working committee consisting of senior executive representatives from specified agencies to engage in a comprehensive study, as specified, of various aspects of community college paraprofessional degree programs and requests specified agencies to make available funds from specified sources for such study. Requests

such committee to submit a quarterly program budget and program report and a final report to the Legislature at the 1972 Regular Session. April 8. **ED—Watch**

**ACR 127 Davis** (P.E. & Ret.) Requests State Personnel Board to give high priority to consideration of adjustment of salaries of state correctional officers and group supervisors. April 17. **LS—N.C.**

## ASSEMBLY JOINT RESOLUTIONS

**AJR 33 Sieroty** (Rls.) Memorializes President and Congress to support and enact legislation which would establish postal rates for first- and third-class mail in amounts relating to costs involved in handling and delivering of such classes of mail. April 9. **MI—Watch**

**AJR 40 Barnes** (Crim. Pro.) Memorializes Congress of the United States to exercise its power, pursuant to Article III, Section 2 of the United States Constitution, to limit the appellate jurisdiction of the United States Supreme Court, so that it shall have no power to review any

decision of the courts of the several states or of any United States Court of Appeals in any case involving the regulation, control, censorship or prohibition of the sale, distribution, display or presentation of any printed matter, photograph, drawing, printing, moving-picture film, recording or performance, where such regulation, control, censorship or prohibition is exercised on the ground that same is pornographic or obscene. Urges particularly the passage of legislation such as S. 1077, relating to obscenity, which was introduced in the United States Senate on February 19, 1969. April 23. **SL—Bad**

## SENATE CONSTITUTIONAL AMENDMENTS

**SCA 38 Marks** (Rev. & Tax.) Authorizes the Legislature to simplify the reporting and collecting of California's personal income taxes by referring to any provision of federal laws, as they may be changed from time to time. Specifies that "any provision of the laws of the United States," as used in the constitutional amendment, does not refer to the amount of any federal tax or income computed under federal law. Prohibits the Legislature from enacting a statute providing directly or indirectly for a change in the state's personal income tax rates based on future changes in federal rates. April 3. **TA—Watch**

**SCA 39 Cologne** (Jud.) Excepts from provision that all persons shall be bailable by sufficient sureties cases where the Legislature provides otherwise involving persons who have given bail and who, prior to a final judgment of conviction or acquittal of charge for which such bail was given, commit any felony, any crime involving danger of violence to person of another, or any crime involving any narcotic, restricted dangerous drug, or other drug that may be prohibited by law. April 3. **CR—Bad**

# Fed Takes Stand Against Pending Welfare Measure

A so-called welfare reform bill being pushed by the Reagan Administration that seeks to finance admittedly necessary increases in Aid to Families with Dependent Children (AFDC) by making cuts in other categories is being opposed by the California Labor Federation, AFL-CIO.

John F. Henning, the Federation's Executive officer, wired Assemblyman Gordon Duffy (R-King County), chairman of the Assembly Health and Welfare Committee and author of the measure, AB 1360, on Tuesday, asserting that the bill would represent "a step backward."

The text of Henning's wire said:

**"California Labor Federation, AFL-CIO, opposes AB 1360 as a step backward in State's welfare service law. Bill would violate self-respect of recipients and turn power of state government against poor and needy individuals."**

Among other things, the bill contains provisions that would limit welfare grants to new residents to the sum they would have received in their former states. The Governor's proposal would have the effect of circumventing recent court decisions wiping out residency requirements for aid to the totally disabled, the elderly, and families with dependent children.

But the state's legislative counsel, George Murphy, has issued an advisory opinion that the Reagan Administration's plan is unconstitutional.

Despite this, Reagan maintains the provision should be enacted anyway since it would permit assistance to be lowered until a court ruled against it.

Reagan claims the provision is necessary to prevent a swarm of indigents from moving into California. But state and federal experts say there is no evidence of any such migration.

They also point out that California's level of aid is only third highest among the states in the totally disabled and old age categories and only 16th highest for AFDC recipients.

The Governor's proposal would not grant higher aid payments to new residents if they were from states paying higher levels of aid than California.

Last month Assembly minor-

ity leader John Miller (D-Alameda County) attacked the Reagan Administration measure as a proposal that involves "borrowing from the poor to pay for the poor."

AB 1360 would also:

- Permit liens to be established on real property of aid recipients.

- Require parents of an unwed minor mother to support her.

- Permit the disclosure of

the names of people on welfare with certain restrictions on the use of the information.

In recognizing the present inadequacy of AFDC grants, a committee staff analysis said:

"Since 1957, the rise in the cost of living has eroded the purchasing power of the maximum AFDC grant by more than 30 percent and as of March, 1970, 80 percent of all AFDC families had incomes below the state-determined need standard,

with an average unmet need in those cases of almost \$100 a month."

Duffy said this week that Many Republican legislators "would have difficulties" in voting for the measure because of the legislative counsel's opinion. He said he did not expect the measure to be put to the committee for a vote for about two weeks. The bill would require 54 votes to win Assembly approval.

## Reagan Wipes Out Labor Posts on State IWC

California's Industrial Welfare Commission, the agency charged with protecting the wages and working conditions of women and minors in California since 1914, no longer includes any representative of organized labor and is no longer a bi-partisan commission.

That's the result of Governor Ronald Reagan's announcement last Friday of his appointment of Kenneth J. Bourguignon and Edward M. Curran to the five-member commission.

Bourguignon, 51, president of Dotken Engineering, Inc., a Van Nuys Engineering and Con-

struction firm, replaces Commission Chairman J. J. Rodriguez, Secretary-Treasurer of Butchers' Local 563 of Huntington Park who was Governor Brown's last labor appointee to the Commission.

Curran, 47, a program controller for the North American Rockwell Corporation in Canoga Park, replaces Mrs. Dorothy Colton of Beverly Hills who was appointed as the public member of the Commission in 1966.

In 1967 when the California Labor Federation was pressing to improve the State's \$1.30 pay

floor, Mrs. Colton took a job as a telephone reservation clerk in Los Angeles working at an hourly wage of \$1.30 "in order," she said, "to get a better personal understanding of what it costs to have a minimum standard of living."

Subsequently, Mrs. Colton voted to boost the minimum from \$1.30 to \$1.65 and in support of the establishment of a 40-hour workweek with time and a half for overtime.

"To set a lesser figure would be an abdication of responsibility," she declared, adding that "to try to live at a modest, indeed, minimum decent level on anything less is impossible today."

She also maintained that a shorter workweek was "necessary to protect the health and welfare of women and minors."

The only Reagan appointee on the board at that time, Theodore J. Todd, a rancher-grower of Corona, denounced the Commission's decision as "capricious, arbitrary and despotic."

For generations, the Commission has been composed of two labor, two management, and one public member but Governor Reagan's appointments shatter that tradition. All five commission members are Republicans and all appear to be management-oriented.

Curran is a member of the National Management Club. Bourguignon is a corporation president. Todd is a grower of avocados and citrus fruits. Stanton Elliott is a wholesale food supplier and restaurateur of Eureka. And Joyce Valdez has been engaged in the retail food industry with her husband as an operator of food chains in the Los Angeles-Orange County area.

## Here Are COPE's Choices For Key Statewide Offices

U. S. Senator .....	GEORGE E. BROWN, Jr. (D) JOHN V. TUNNEY (D) No Endorsement (R)
Governor .....	JESS UNRUH (D) No Endorsement (R)
Lt. Governor .....	ALFRED E. ALQUIST (D) No Endorsement (R)
Secretary of State .....	EDMUND G. BROWN, JR. (D) No Endorsement (R)
State Controller .....	HERMAN SILLAS (D) HOUSTON I. FLOURNOY (R)
State Treasurer .....	MILTON G. GORDON (D) No Endorsement (R)
Attorney General .....	CHARLES A. O'BRIEN (D) EVELLE J. YOUNGER (R)
Supt. of Public Instruction .....	JULIAN NAVA WILSON RILES

## Kirkland Calls For Revival of Progressive Bloc

(Continued from Page 1)

national COPE Regional Conference in San Francisco May 2.

"To understand the importance of the 1970 elections," Kirkland said, "you only need to look at a few of the battles we've been through in Washington since 1968 and then look at the condition of the country today, the needs not being met and the conditions growing worse."

Among those battles, Kirkland said, nothing has brought this situation into clearer focus than the fight "for the very soul of the U.S. Supreme Court."

Organized labor has faced the fact that Nixon is likely to name nearly half of the members on the U.S. Supreme Court during his term, Kirkland explained.

Noting that the composition of the nation's highest court "goes to the heart of the system we live under" and affects equal opportunities for the black as well as the fairness of treatment of all workers," the national AFL-CIO leader warned that the 1970 election could well determine the complexion of the Supreme Court "not just for four, six, or eight years, but for the natural life of a generation of Americans."

And pointing out that the nation is being urbanized at an accelerating rate, Kirkland deplored the fact that public expenditures for schools, housing, pollution controls and the like, which should be expanded, are instead undergoing "retraction and retrenchment."

In the face of the nation's mounting problems, Kirkland asked rhetorically, what has the Nixon Administration accomplished?

The answer, he said, "is an extraordinary phenomenon—soaring prices and mounting unemployment in the midst of a recession."

"That's the payoff of the last election," he declared.

"And that's why the future of the United States demands a revival of the forces of progress—a revival of the old liberal coalition," he concluded.

## Unruh Charts Path for State's Future

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jobs as a result of defense cutbacks, I have proposed a Defense Worker's Bill of Rights designed in the same spirit of the G.I. Bill of Rights that helped so many of us after World War II.

This would be a federal/state program offering re-training opportunities and support to those who lose their jobs in defense cutbacks. It would make the transition to new employment as smooth and painless as possible, and at a cost per person that would be lower than current federal training and employment programs.

I think we owe this to our fellow citizens who have labored long and well in the nation's defense.

Up until now, I have been talking about immediate solutions to immediate, if pressing economic problems. What we

need for the long run is the machinery to look ahead to make sound predictions, and to prevent these urgent problems. I have introduced legislation to establish that machinery.

### COUNCIL PROPOSED

What I propose is a State Council of Economic Advisors similar to the council at the federal level. The Council would be made up of the best economists we can find. They would be charged with making economic projections—not only for the next fiscal year, but for the next five years. And they would make recommendations for whatever action is necessary to maintain the economic health of California.

The Council's first concern would be the health of California's economy. Our state is too big and too vulnerable to economic change to continue the

present policy of drift.

The council would also equip our State Administration to have its proper impact upon national economic policy. Even now, when we have a Republican Governor and a Republican President, Reagan insists weakly that there is nothing for us to do but go along with the Nixon economic policies no matter how much more they may hurt California.

Well, that isn't good enough. We don't have to knuckle under to an indifferent National Administration. The largest, richest state in the Union must make itself felt in Washington—especially when the well-being of our people is at stake.

We need not be victims of an economy out of control. We can be the shapers of our own future.

### ON THE BRIGHTER SIDE

The truth is that economical-ly, we in California have a lot going for us. We still have the gentle climate and the fertile land for agriculture. We have lakes and mountains and the Pacific Ocean for recreation. In certain areas, we can even find some fresh air to breathe.

We still have a mighty industrial and technological potential, and we can still provide the talent for it. We have public schools and colleges and universities that can be restored to their place of national educational leadership.

If it's in the cards for any state to make progress, it's in the cards for California. Why aren't we doing it? Initially, I thought maybe we needed a new shuffle. But that word bothers me. It reminds me of George Murphy.

A generation ago FDR called for a New Deal.

But today what we really need is a whole new deck!

Thank you very much.

## Labor at the Legislature

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strengthen the "open meeting" requirements of public agencies were scheduled for a hearing before the Senate Committee on Governmental Organization this morning. Both of these bills were introduced by Senator Milton Marks (R-San Francisco).

Another bill supported by the Federation, AB 22, introduced by Assemblyman Charles Warren (D-Los Angeles), won a "do pass" recommendation from the Senate Industrial Relations Committee Tuesday. This bill would make the California Fair Employment Practice Act applicable to discrimination in employment based on sex.

The same committee also approved AB 399, a good bill introduced by Assemblyman Mike Cullen (D-Long Beach) to strengthen the law requiring the use of safety glazing materials in hazardous locations.

All Federation affiliates are reminded that AB 559, the Federation-sponsored bill to prohibit professional strikebreaking in California, is scheduled to be heard before the Assembly Labor Relations Committee at 1:45 p.m. in Room 2117 on Thursday, May 28. This impor-

tant measure was introduced by Assemblyman David A. Roberti (D-Los Angeles) at the Federation's request. It would make it a misdemeanor for an employer willingly and knowingly to use professional strikebreakers to replace employees involved in a strike or lockout in California and would also make it a misdemeanor for any professional strikebreaker to willingly and knowingly offer himself for employment to an employer whose firm is involved in a strike or lockout. It would define "professional strikebreaker" as any person who has repeatedly (meaning, on two or more times) during the preceding five years offered himself to employers whose places of business have been involved in a strike or lockout.

AB 565, a Federation-sponsored bill relating to food additives is now up for a vote on the Assembly floor.

The Federation is now opposed to AB 908, a bill introduced by Assemblyman William Bagley (R-San Rafael) that would put a 14 percent tax on electric utilities. The cost of this would simply be passed along to the consuming public.

### Surplus of Teachers?

The Nation's long-standing shortage of teachers appears destined to turn into a surplus, according to the Bureau of Labor Statistics.

Job openings for elementary and high school teachers are estimated to total 2.4 million for the 1968-80 period. The output of trained teachers during these same years will reach 4.2 million.

# Unruh Hits Reagan Failure To Act in State Jobless Crisis

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In an address to more than 540 trade union leaders at a National COPE Conference in San Francisco last Saturday, Unruh, the COPE-endorsed candidate for Governor, deplored Governor Reagan's practice of "appointing a Public Utilities Commission that enthusiastically grants rate increases to the utility companies; an Insurance Commissioner who raises no objections to insurance rate increases; a Corporations Commissioner who eases up on his enforcement duties; and a Consumer Counsel who believes that complaints should be handled by the companies complained against."

Pointing out that 75 percent of the layoffs in the nation's aerospace industry have taken place in California and that that resulted in the loss of nearly 50,000 jobs in California last year, Unruh called for enactment of a Defense Workers Bill of Rights, modelled after the G.I. Bill of Rights, to aid workers displaced by defense cutbacks.

In rejecting Reagan's definition of jobless insurance as "a prepaid vacation for free-loaders," Unruh said:

"I don't think that that agonizing period of belt tightening and the frantic search for another job qualifies in anyone's mind as a prepaid vacation."

He called for a 50 percent increase in jobless pay benefits, noting that there has been no increase for five years and that the benefit levels have been reduced in the interim by 25 per-

cent just by inflation alone.

In answering questions from the floor, Unruh said he supports the grape boycott and believes farm workers should have unemployment insurance and the right to bargain collectively as well as other rights enjoyed by U.S. workers, adding that he would use "the power and prestige of the Governor's office" toward this end.

Unruh also said that he felt it was the responsibility of the Governor today "to move into the Los Angeles teachers' strike." That strike has resulted in part from the reduction in the percentage of state aid going to education under the Reagan administration. Reagan has said there is nothing the state could do.

On the tuition issue, Unruh said:

"I'm dedicated not only to opposing it but to rolling it back." He disagreed sharply with Reagan's view that education "is a privilege, not a

right."

He also said "that campus militancy and violence have been an indispensable element to Ronald Reagan's survival."

He pointed out that under the Brown Administration there were 16 disturbances on two campuses, but under the Reagan Administration, there have been 268 disturbances on 26 campuses.

In answer to other questions, Unruh said he supported the public employees' right to strike and said that he would sign legislation outlawing the use of professional strikebreakers in California.

The veteran Assembly leader also said he would oppose the Reagan Administration's presently proposed budget cuts in the Division of Industrial Safety and the Department of Industrial Relations, noting that while such cuts may "be just a budget cut" to Reagan, they are "a matter of life and death to workers."

National COPE Director Alexander Barkan called upon the 543 trade union leaders to use "your best weapon, your big mouths flapping against the ears of your workers" to drive home the importance of the 1970 elections and to get workers to register to vote and to go to the polls on election day.

Barkan noted that if the nation's liberal forces lose seven seats in the Senate and 30 seats in the House, conservatives will dominate the Congress.

"The conservatives are placing their hopes on the 1970 elections," Barkan said, warning that there are scores of bills designed specifically to hobble unions and bring the nation's workers under the employers' thumb that the conservatives could ram through Congress if their well heeled election campaigns succeed.

Noting that less than 50 percent of California's union members are presently registered to vote, he urged a massive voter registration drive.

The San Francisco Conference was the last of 14 regional conferences held by National COPE in recent months.

Other speakers at the Conference included Lane Kirkland, Secretary-Treasurer of the National AFL-CIO (see separate story); John F. Henning, Executive Secretary-Treasurer of California Labor COPE; Assembly Minority Leader John Miller (D-Berkeley); and Norman Hill, Assistant to Bayard Rustin, Director of the A. Phillip Randolph Institute.

## 3 San Diego Hotels Off Fed's Unfair List

Three San Diego area motels and restaurants have been removed from the Federation's "We Do Not Patronize" list as a result of a mutual agreement between management and the unions involved to organize through a card check, according to R. R. Richardson, Secretary-Treasurer of the San Diego-Imperial Counties Central Labor Council. The res-

taurants involved are:

**Town and Country Hotel and Restaurant.**

**King's Inn Motel and Restaurant.**

**Mission Valley Inn Motel and Restaurant.**

All the Federation affiliates are urged to note that these three establishments are no longer on the Federation's "We Do Not Patronize" list.

# State Labor Committee Set To Elect Unruh Governor

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ment in California," he warned.

Henning, Executive Officer of the California Labor Council on Political Education, the political arm of the State AFL-CIO, said that "the election of Jess Unruh will mean a return to high employment and social progress.

"It will mean an expanding educational system and protection of workers' rights through state agencies dedicated to worker protection," he said, adding that Unruh's election would bring "stability and common sense" to the Governor's office.

Although the membership list for the committee is still incomplete, Henning said it already represents "an exceptionally broad cross section of organized labor in California."

Serving on the Executive Committee of the California Labor Committee to Elect Jess Unruh Governor are:

Albin J. Gruhn, President of the California Labor Federation, AFL-CIO; Manuel Dias, General Vice President, California Labor Federation; Sigmund Arywitz, Secretary-Treasurer of the Los Angeles County Federation of Labor; Joseph Belardi, President of the Joint

Board of Culinary Workers of San Francisco; Lamar Childers, Secretary-Treasurer of the Alameda County Building and Construction Trades Council; John Cinquemani, Secretary-Treasurer of the Los Angeles County Building and Construction Trades Council; Richard Groulx, Secretary-Treasurer of the Alameda County Central Labor Council; Armon Henderson, Secretary-Treasurer of the San Diego County Building and Construction Trades Council; James Lee, President of the California State Building and Construction Trades Council; John Meritt, Secretary-Treas-

urer of the California Culinary Alliance; R. R. Richardson, Secretary-Treasurer of the San Diego-Imperial Counties' Central Labor Council; Loretta Riley, President of the California State Culinary Alliance; and J. J. "Jim" Twombly, Secretary-Treasurer of the California State Building and Construction Trades Council.

Henning said that more than 250 union leaders throughout the state have already joined the committee and more were coming in every day. A partial list of the committee members will be published in the near future, he added.