

# California AFL-CIO News

**Executive Secretary-Treasurer** 

March 21, 1969 Vol. 11-No. 12

## Labor at the Legislature

From the Capitol Office of the Executive Secretary

The Federation's AB 339, Roberti, is on file for Assembly Judiciary Committee, Monday, March 24, at 1:30 p.m. in Room 6028. This is a bill which would exempt all of a person's earnings from garnishment or attachment prior to judgment. The Federation also supports AB 404, Brathwaite, on the same committee agenda. This increases from \$125 to \$300 the minimum claim required, exclusive of attorney fees and interest, before a writ of attachment can issue.

The Elections and Constitutional Amendments Committee of the Assembly has before it on March 25 companion measures by Assemblyman John Briggs (R-Fullerton) to reduce the minimum voting age in California from 21 to 19. These are AB 384 and ACA 17. The California Labor Federation favors passage of this proposal.

A very important piece of legislation for both management and labor in California is before the Government Administration Committee of the Assembly on March 27. This is the Federation sponsored AB 350 to give California printing firms a 10 percent bidding margin in competing for state printing contracts against out-of-state suppliers. The author of this bill is Assemblyman Carl Britschgi (R-Redwood City), who is committee chairman.

> To Help Get Out The **Vote For Miller** Phone: 415-228-0161

# **Fight Looms Over Attempt** To Revive Hot Cargo Is:

Organized labor is again confronted with one of the worst types of anti-Labor legislation, the "hot cargo and secondary boycott" bill, which has again been introduced in the 1969 session. This is Senate Bill 544 by Senator John Harmer.

It carries the usual provisions of such legislation defeated in earlier sessions, including 1968. It would make so-called sec-

ondary boycott and hot cargo activities by labor organizations unlawful. These are now recognized as legitimate tools of the working man in labor disputes.

SB 544 would make hot cargo agreements unenforceable and void. It also would authorize injunctive relief and damages for any person allegedly injured

(Continued on Page 2)

### Anti-Scab and Other Fed Bills **Set for Hearing March 26**

Wednesday, March 26, is a very important day for Labor legislation at Sacramento. At 1:30 p.m., in Room 2133, the Labor Relations Committee of the Assembly is scheduled to hold hearings on five Federation bills and several others relating to California wage earners.

Topping the list of Fed bills is the anti-strikebreaker bill, AB 119. Others on file sponsored by the California Labor Federation are AB 250, the safety inspections proposal; AB 580, (Continued on Page 2)

#### **OCAW Asks** Boycott of **Shell Products**

A worldwide consumer boycott against Shell Oil Company and Shell Chemical Company has been declared by the AFL-CIO Oil, Chemical and Atomic Workers International Union.

(Continued on Page 2)

### Fed Opposes Sales Tax on Utility Bills

Strenuous opposition to current proposals to extend the state sales tax to utilities and other selected services was voiced by the California Labor Federation, AFL-CIO, this week in the course of testimony before the Assembly Committee on Revenue and Taxation in Sacramento.

At the same time, the State (Continued from Page 4)

AFSCME WINS 4 TO I

### Vallejo Workers Pick Union In First Vote Under New Law

Non-uniformed employees of the City of Vallejo struck a major blow for the rights of public employees throughout California on March 5 when they voted by an overwhelming 4 to 1 margin to elect the AFL-CIO Vallejo City Employee's Union as their exclusive bargaining rep-

resentative under new legislation enacted last year with strong support from the California Labor Federation.

The results of the electionbelieved to be the first city worker collective bargaining (Continued from Page 4)

Miller Hits Foe's 'Footdragging

State Senate candidate George Miller charged this week that the District Attor-(Continued on Page 3)

### Contra Costa Needs George Miller

On Tuesday, March 25, some 226,000 Contra Costa voters will have an opportunity to cast ballots in a very special, special election.

It's special because the rights

of all Contra Costans to continued access to quality water in adequate quantity is at stake.

It's special because hope for an effective tax reform program that will lighten the excessive burden presently borne by property taxpayers and force

(Continued on Page 3)

INST OF IND REL LIBRARY INDUSTRIAL UNIV OF CALIF 2521 CHANNING RM-110 BERKELEY CA 947 MAR 2 4 1969

# Fight Looms Over Revival of Hot Cargo Issue

(Continued from Page 1) or threatened with injury by violation.

In the 1968 session, this proposal came into the legislative process by way of the amendment route to another minor bill late in the session. This year, the bill was introduced on March 11 and has been referred to the Senate Labor & Social Welfare Committee.

This perennial assault to weaken the collective bargaining position of Labor will be met with the most determined opposition from the entire labor movement. The top priority is to kill it in committee. To this end, every member of the committee should be contacted, told of the true character of this bill and urged to defeat it at the earliest opportunity.

Senator Lou Cusanovich (R-Sherman Oaks) is committee chairman. Senator Harmer (R-Glendale), author of the bill, is vice chairman. Other members include Senator Clair Burgener (R-La Mesa); George Deukmejian (R-Long Beach); Mervyn Dymally (D-Los Angeles); Nicholas Petris (D-Oakland); Alfred Song (D-Monterey Park), and Howard Way (R-Exeter).

# State AFL-CIO Warns of Two Bad Jobless Pay Bills

Amendments have been added to AB 210 which made it a bad bill, incorporating into it the worst features of AB 807.

Both deal with the inclusion of agricultural workers within the unemployment insurance program.

In their present form, however, both would still exclude most of these workers and would also eliminate thousands of others from coverage. A raise in the qualifying base pay to \$1,000 would mean the exclusion of over 40,000 presently covered.

After the amendments were adopted, AB 210 was re-referred to the Committee on Finance & Insurance.

The California Labor Federation is opposing both AB 210 and AB 807.

The Federation has sponsored AB 299 by Assemblyman Leon Ralph, which extends coverage to agricultural, domestic, non-profit and public employment under the unemployment insurance program.

## Anti-Scab and Other Fed Bills Set for Hearing March 26

(Continued from Page 1) providing a \$2.25 minimum wage; AB 271, on termination of employment, and AB 349, relating to employment regulation and supervision.

Several bills opposed by the Federation as bad for Labor are also scheduled. Among these are AB 555, the pay-delay proposal for seasonal and part-time workers; AB 122, which would weaken protections accorded under the Industrial Welfare Commission; and AB 591,

relative to terms of employment.

Another bill, on fair employment practices, **AB 406**, is a good bill and has Federation support.

The same day, in the Unemployment Insurance sub-committee, the Federation's package of 10 bills authored by Assemblyman Leon Ralph (D-Los Angeles) on unemployment insurance will be heard in Room 2170 upon adjournment of the full Finance & Insurance Committee.

# **OCAW Asks Boycott of Shell Products**

(Continued from Page 1)

In announcing the boycott Monday, OCAW International President A. F. Grospiron said that the boycott action was taken by unanimous vote of the union's executive board.

"We have tried for months," Grospiron declared, "to negotiate with this company a contract equivalent to those granted by virtually all of the other oil companies.

"While we have secured agreement with the company in some locations, Shell refuses to be fair and reasonable in contracts covering more than 2,000 workers in the State of California.

"The company seeks to penalize our men for striking. It seeks to fire 10 of them and to suspend 15 others. It seeks to deny 1969 vacations to more

than 200 of them because of their strike action.

"On March 15 those members still on strike voted to return to work unconditionally, without a contract, pending further negotiations.

"Today (Monday, March 17) we removed picket lines and the men began returning to their jobs.

"Now we are turning to our friends and the public for help. We are asking them not to buy Shell products. We are asking them to return their Shell credit cards to the company," Grospiron said.

Further assistance will be sought throughout the world through the International Federation of Petroleum and Chemical Workers, a federation of more than 100 unions with two million members in more than 70 nations, Grospiron added.

Shell is owned by the Royal Dutch Petroleum Company of the Netherlands and Shell Transport Trading Company of England.

Shell employees went on strike January 4, along with about 56,000 other oil workers in the United States. Strike settlements have been reached covering all but the West Coast Shell workers and about 1,000 strikers in various smaller companies.

At its mid-winter meeting in Bal Harbour, Fla., last month, the AFL-CIO national executive council called for "every influence available to the labor movement to be brought to bear" on the few oil companies still resisting settlements with

### AB 252 Wins Committee OK

Assembly Bill 252, sponsored by the California Labor Federation, was given a unanimous "do pass" recommendation by the Governmental Organization Committee of the Assembly on Tuesday.

This measure, by Assemblyman John Foran (D-San Francisco), will give first priority to salaries or fringe benefits of employees of a seller or transferor of an alcoholic beverage license of consideration exchanged for such license.

On hand to voice support for AB 252 was John Meritt, secretary of the California State Council of Culinary Workers, who lead a delegation of culinary workers and others on behalf of the Federation's bill. Also in attendance to urge passage was Harry Finks, California Labor Federation, AFL-CIO.

#### Deadline Falls March 30 for Union Reports

Union officials were reminded this week of the approaching deadline for financial reports required by the Labor-Management Reporting and Disclosure Act.

The reports are due 90 days after the end of an organization's fiscal year, H. D. Huxley, Regional Director of the U.S. Labor Department's Office of Labor-Management and Welfare-Pension Reports, explained.

Since most labor organizations keep their financial records on a calendar year basis, the deadline for reports is March 30, 1969. Two types of reports are due: Form LM-2 for organizations with gross annual receipts of \$30,000 or more; and a simpler Form LM-3 for smaller unions.

oil workers on the same basis already accepted by most of the industry.

The executive council pledged that it would, if called on to do so, support "any consumer boycotts which may be declared."

# Miller Hits Foe's 'Footdragging'

(Continued from Page 1) ney of Contra Costa County "is about eight years overdue on getting the State of California into court over plans to take our water and destroy the Delta."

Miller, the Democratic nominee in Tuesday's special election, accused his Republican opponent, District Attorney John Nejedly, of "flagrant footdragging on litigation to protect the water quality of the Delta from the ill-conceived State Water Plan."

"Instead of getting the matter to court and trial," Miller said, "he has offered one excuse after another for not pressing court action to head off plans conceived by Southern California water interests who have no concern for the future of Contra Costa."

Miller said the position taken for the past eight years by the County Board of Supervisors, Congressman Jerome R. Waldie, and his father, the late Senator George Miller, has favored court action.

"They have realized from the beginning that Contra Costa will not get a fair hearing from the State, because the cards are stacked against us and in favor of Southern California," Miller declared.

"Only the district attorney, for some reason which remains a mystery, has been reluctant to go into court."

Citing a history of actions recorded in the proceedings of the Board of Supervisors, Miller said that on five occasions going back to 1961, the Supervisors have authorized and directed the District Attorney to

proceed with litigation.

But, Miller said Wednesday,
the water projects opposed by
Contra Costa County continue
to progress under State aus-

nices

"It causes one to ask if our Republican District Attorney is really opposed to the peripheral canal," said Miller. "Our county cannot afford a

"Our county cannot afford a State Senator who will not fight for our best interests where our greatest natural resource is involved. The struggle to preserve the Delta and Bay is not one for the faint-hearted."

## Contra Costa Needs George Miller

· (Continued from Page 1)

the oil industry and similar specially favored groups to bear a fairer share of the tax burden is at stake.

It's special because continued pollution of the delta and San Francisco Bay is at stake.

And it's special because it may determine whether progressive interests or conservative rural interests draw the lines when California's Congressional and State Legislative Districts are redrawn following the 1970 decennial census,

The choice is principally between two candidates—Democrat George Miller, son of the late veteran State Senator George Miller Jr., and Republi-

#### Special Election Set April 22 for Veneman's Seat

A special election to fill the seat vacated in the 30th Assembly District by the resignation of Assemblyman John G. Veneman (R-Modesto) who is now Undersecretary of Health, Education, and Welfare in the Nixon administration was set last week for April 22 by Governor Ronald Reagan.

Veneman's resignation reduced the Republican Party's control of the lower house to a one vote margin, 40 to 39. A Democratic victory in the district, which is largely an agricultural area encompassing all of Stanislaus County and part of southern San Joaquin County would leave the Assembly evenly divided and could result in the Assembly's committee structure.

Ernest LaCoste, former Chief Deputy District Attorney of Stanislaus County announced his candidacy as a Democratic candidate for the seat last month and has already started campaigning.

Others mentioned as possible Democratic candidates include Joseph L. Sparks, who lost to Veneman by a 2 to 1 margin in the November, 1968, general election.

On the Republican side, Veneman is reportedly backing Modesto City Councilman Raymond Simon, a Republican who managed some of Veneman's

can John Nejedly.

George Miller entered the race at the urging of many close friends of his father—veteran State Senators like Stephen Teale, Nicholas Petris and Albert Rodda and Assemblyman John Knox. All have been strongly impressed by George Miller's grasp of problems confronting Contra Costa, the Bay Area, and the state at large during the years he served as his father's aide.

Unlike his opponent, George Miller won over nine other Democratic candidates in an open primary.

In sharp contrast, his opponent is the handpicked, rubber-stamp candidate of an incum-

### Air Pollution, Automation Issues Aired

Two new AFL-CIO publications, "Man and His Environment" and "Adjusting to Automation," are available from the National AFL-CIO.

The publications contain completely updated and revised articles that originally appeared in the AFL-CIO American Federationist.

Single copies of the pamphlets are available without cost. For orders of up to 100 the price is 40 cents each. For orders of one hundred or more the price is \$35 per hundred.

The pamphlets can be ordered from the AFL-CIO Pamphlet Division, 815 Sixteenth Street, N.W., Washington, D. C. 20006.

previous campaigns.

The deadline for candidates to file nomination papers in the race is March 21.

If no candidate receives a majority of all votes cast in the April 22 primary, a runoff election will be held May 20.

Voter registration for the primary election has already closed but voters may still register for the May 20 runoff election until March 27.

Current registration in the district totals 82,104, including 48,256 Democrats and 31,302 Republicans.

bent state administration dominated by Southern California water and land developer interests. As might be expected by perceptive voters who are aware of the emergence in recent years of a callous, heavy-handed state political machine, Nejedly faced virtually no opposition in the primary. Contra Costa's quarter of a million voters might well ponder just how this came about.

The real issue in the campaign is simply who can best serve the interests of Contra Costa County:

- George Miller, a vigorous, well informed young man already familiar with legislative procedures or his opponent, an aging pawn of a conservative political machine programmed through the high-powered public relations firm of Spencer and Roberts?
- A man who can bridge the generation gap and effect construction programs to deal forcefully and affirmatively with student problems and who declares flatly that "the violence must end" or a man who, as a county official, refused to respond to a request for aid from the Diablo Valley Junior College but now stoops to the dubious practice of falsely charging his opponent with being "soft on campus disorders?"
- George Miller, who brought the critical water issue into focus in the primary and stressed the need for vigorous opposition to the so-called peripheral canal, or his opponent who now feels impelled —apparently for pure political expediency—to attack his own party's officialdom on this vital issue?

George Miller is clearly Contra Costa's best hope for effective representation in the State Senate, not merely because he already knows the ropes, but because he will be able to build the seniority in the Senate vital to protect Contra Costa's interests from marauding special interests in Southern California.

With barely 60 percent of the eligible voters expected to go to the polls next Tuesday, all Bay Area trade unionists are urged to pitch in to help getout-the-vote on March 25 for George Miller.

### Vallejo Workers Pick Union in 1st Vote Under New Law

(Continued from Page 1) election in California history—surprised even union officials although they were confident of victory from the outset.

Bruce Benner, business representative of the union which is part of the AFL-CIO American Federation of State, County and Municipal Employees Local 1675 headed by Henry L. Clark, said that the voter turnout was surprisingly heavy in view of the fact that no other organization was campaigning for the right to represent non-uniformed workers.

The results, he said, came as a "stunning surprise."

Noting that 233 non-uniformed employees were involved and that the 188 ballots cast represented a turnout of almost 80 percent, Benner said.

"Frankly, we expected a lack of interest and low voter turnout in the absence of competition between organizations although we never believed we were in danger of being voted down.

"What we hadn't counted on was the great support of almost all employees for union representation. This is a tremendous victory for us and a clear mandate for a strong negotiating program this year."

The union won 80 percent of the votes cast. The vote for no union representation amounted to only 20 percent of the total.

Moreover, the result showed that almost 40 percent of employees who are not members of the union voted to be represented by Local 1675.

At the time of the election, just 98 of the 233 non-uniformed employees were actual union members.

The Vallejo City Council formally certified the union as the employees' exclusive bargaining representative for at least one year on March 10.

In the March 5 election, all non-uniformed employees, including department heads and other management personnel, were allowed to cast votes. The union won, receiving 150 votes against 38 votes cast for "no union."

The significance of the Vallejo election lies in the fact that

it represents the first implementation of Senate Bill 1228 which was enacted by the legislature in 1968.

As noted in the California Labor Federation's "1968 Legislative Report" issued last September, SB 1228 was "probably the most significant legislation" relating to public employee organizations and their relations with employers to win passage last year.

In outlining the problems and pitfalls that the measure encountered in the course of the legislative process, Thos. L. Pitts, the Federation's Secretary-Treasurer, explained in his report that:

"The Federation sponsored AB 283 by Assemblyman John Burton (D-San Francisco)." This bill contained the Federation's proposals for improving employer - employee relations with public agencies in California.

"Several other bills, both parallel to and contrary to AB 283," Pitts reported, "were heard over several weeks time and taken under submission. After continuing negotiations, the committee came up with a consensus measure which was sent to the floor in AB 1182. In this form it passed the Asssembly 71 to 4.

"On the Senate side, AB 1182 cleared the Senate Committee on Local Government and was referred to Finance. The latter committee, as the session drew to a close, had an overburdened schedule. With AB 1182 resting there, its supporters amended its provisions into SB 1228 as insurance against the entire subject being lost in the rush.

#### **Productive Move**

"This alliance between Senator George Moscone (D-San Francisco), author of SB 1228, and Assemblyman George Milias chairman of the committee which revised AB 1182, proved productive. On July 31, the Assembly approved SB 1228 62 to 1. The next day, the Senate passed it 23 to 12. Even after that, supporters had to maintain vigilance since a notice for reconsideration was served. However, the next day this was dropped and the bill proceeded to the Governor.

"The measure is a broad one but essentially it provides that recognized employee organizations shall have the right to represent their members in employment relations with public agencies. Other provisions established procedures for resolution of disputes."

#### **Members Praised**

In commenting on the recent Vallejo election, Pitts said:

"Members of the AFSCME throughout the state, and particularly the members of Local 1675, deserve a lot of credit for winning this smashing victory to bring about the first implementation of this new legislation.

"The legislation is designed to bridge a communication gap that has existed far too long in many communities throughout our state between local government employees and their public employers by providing public workers with an effective voice in the determination of their wages, working conditions, and the fair adjudication of their grievances."

### Fed Opposes Extension of Sales Tax To Utility Bills

(Continued from Page 1)

AFL-CIO reiterated its position in favor of adoption of a state withholding system to retrieve some \$45 million from tax cheaters and others currently escaping payment of their fair share of state services.

Appearing at the committee's hearings on the report of the Governor's Advisory Commission on Tax Reform on Tuesday, the Federation pointed out that extension of the sales tax to utility bills would be "very regressive" because it would hit low-income families the hardest.

Moreover, the Federation said, it is illogical for the commission to oppose elimination of the food exemption from the sales tax and then turn around and call for extension of the sales tax to utility bills when the same argument that applies against extending the tax to food—that such a tax would work a severe hardship on lowincome families by taxing necessities—applies equally

against extending the tax to utility bills.

In certain other areas, however, the Labor Federation voiced support for a number of recommendations of the Advisory Commission's report which was practically summarily discarded by Governor Reagan on receipt.

For example, the State AFL-CIO supported the Commission's recommendations to:

- Eliminate the two-thirds constitutional requirement for changes in the Bank and Corportation tax in order to permit the legislature to change this tax by a majority vote since only a majority vote is required to change most other taxes. The State AFL-CIO concurred in the Commission's view that "the legislature should be able to change this tax equally with other taxes."
- Completely eliminate the home or principal office deduction allowance that presently permits insurance companies to deduct property taxes

from their gross premiums tax.

• Support adoption of a minimum individual income tax so that all wealthy taxpayers would pay their fair share of

government services.

In connection with the Commission's proposal to come to grips with the critical school financing issue by recommending a statewide property tax, the Federation pointed out that such a proposal strengthens the emphasis on the property tax when the real need is to reduce the role played by the property tax in school financing.

Instead, the Federation suggested that this need could be better met by greater reliance on the progressive income tax and suggested boosting the top bracket to 15 percent as was the case in California prior to World War II.

California, the Federation said, needs to increase the role played by the progressive income tax as a source of state revenues.

# DIGEST OF BILLS

INSTITUTE OF INDUSTRIAL RELATIONS LIBRARY

MAR 2 4 1969

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No bill may be taken up until 30 days after the date of introduction indicated in Digents, except by 3/2

#### Key to Symbols

CR	Civil Rights and Civil Liberties	LC	Labor Code Changes, General	S	Industrial Safety
DI	Disability Insurance	LI	Liens, Attachments & Writs	SL	State & Local Government
EA	Employment Agencies, Private	LS-N.C.	Labor Unions, Special	TA	Taxation
ED	Education	LU	Labor Unions, General	TR	Training & Retraining
EL	Elections	MI	Miscellaneous	UI	Unemployment Insurance
НО	Housing	PH	Public Health	WC	Workmen's Compensation
IN	Insurance (Inc. H. & W.)	RE	Recreation	WP	Water and Power
				H.A.D.	Held at Desk

The bills are classified "Good," "Watch," "Bad" and "N.C." With respect to the classification, "N.C.," the proposed legislation is class or special legislation and the information relative to these bills contained in the Digest is printed for the information of affiliates who are involved but the bill is not classified 'Good," "Watch" or "Bad," since we defer to the wishes of affected affiliates on the classification of these measures. "H.A.D." designates a bill "Held At Desk" and indicates that the bill has not yet been assigned to a committee.

#### SENATE BILLS

SB 511 McCarthy (B. & P.) Provides for special license for educational (school) psychologists under "Psychology Licensing Law." Specifies that persons who are licensed under such law can perform functions authorized by this act.

Sets forth qualifications necessary for license, and the functions authorized by the license, including parent and child counseling, evaluation, diagnosis and research, and practicing with respect to public and private agencies and businesses, as well as schools.

Increases membership of Psychology Examining Committee from 8 to 10, the two new members to be licensed or qualified for such license as provided for by this act. March 6.

LS—N.C.

- SB 517 Coombs (B. & P.) Redefines "financial solvency" for purposes of application for contractor's license. Requires, rather than authorizing registrar to require, applicant to provide specified answers to registrar of contractors on form required by registrar. Requires applicant to furnish statement of financial condition, rather than certified financial statement. Requires that statements of financial condition which applicant and licensees are required to furnish be prepared by independent certified public accountant or independent public accountant rather than by a certified public accountant or by a public accountant. Revises minimum information to be contained in such statement. March 6.
- SB 518 Coombs (Trans.) Increases from 1.625 cents to 1.65 cents per gallon tax under Motor Vehicle Fuel License Tax Law. Creates special account in Street and Highway Disaster Fund into which \$166,667 per month shall be transferred for allocation to counties for payment of emergency snow removal and storm damage costs.

Appropriates such funds, without regard to fiscal years, for allocation to counties for such purposes. Provides that Legislature may make allocation if in session, or Department of Finance may make allocation, upon declaration by Governor that emergency situation exists, if Legislature is not in session. Prescribes procedure therefor. March 6.

SB 520 Walsh (Ed.) Appropriates \$105,500,000 from General Fund to Department of Education to be disbursed in 1969-1970 fiscal year to districts maintaining elementary schools, the amount of such disbursement to be computed on an equalization basis of increase in foundation program sufficient to apportion total sum among all eligible districts in the state.

Requires reduction in school district tax rate for 1969-1970 fiscal year in an amount sufficient to reflect receipts of additional aid pursuant to act, and prohibits school district from taking disbursements under act into account when making up budget.

Prescribes necessary procedures.

To take effect immediately, urgency statute. March 6. TA-Watch

- SB 522 Sherman (Lab. & Soc. Wel.) Provides that handicapped workers at California Industries for the Blind shall receive a wage increase proportional to any salary range or rate increase for state civil service employees at California Industries for the Blind made after fiscal year 1968-69. March 10.

  LS—N.C.
- SB 527 Lagomarsino (Jud.) Makes the repeated or continued violation of any published rule of the regents governing university facilities, by any person who is advised by a designated university officer, during or immediately after such violation, that he is or has been committing such violation and of its nature, a misdemeanor, if such rule has been adopted after public hearing and publication of specified notice. March 10.

  ED: CR—Watch
- SB 532 McCarthy (Ins. & F.I.) Provides exception in case of the United States government or agency thereof to law that deems public entity employing firefighter to be employer of firefighter for workmen's compensation purposes.

Provides that when the entity being served is the United States government or agency thereof the state shall be deemed the employer and the cost of workmen's compensation may be considered in fixing the compensation paid by the United States for the service of prisoners. To take effect immediately, urgency statute. March 11. WC—Bad

SB 533 McCarthy (Jud.) Allows contractor with state under State Contract act to require retained percentage of contract payment under act normally withheld pending completion of contract to be paid into escrow and subsequently to him upon the placing in escrow by him of eligible securities of an equal or greater amount or used to purchase such eligible securities.

Provides the securities would be returned or given to contractor upon completion of contract, that the contractor would receive any interest on the securities while in escrow, and would pay the expense of the escrow account. March 11.

LS—N.C.

SB 536 Schrade (Gov. Eff.) Provides that the Department of Alcoholic Beverage Control, under specified conditions, may issue on a temporary basis a daily on-sale general license, which authorizes the sale of distilled spirits, wine, and beer for consumption on the premises where sold with no off-sale privileges authorized. Prescribes a license fee of \$25 per day.

Limits the authority of the department to issue such licenses to a bona fide fraternal, charitable, political, or religious organization for a bona fide public eating place or for public premises.

Requires that the distilled spirits that are sold under a daily on-sale general license be purchased at retail from a holder of an off-sale general license.

Makes other related changes. March 11.

LS-N.C.

#### SENATE BILLS (Cont'd)

SB 539 McCarthy (Lab. & Soc. Wel.) Provides that on and after July I. 1970, crawler and wheel cranes with rated capacity of more than 10 tons sold or operated in the state shall be equipped with boomstops that meet standards that shall be established by the Division of Industrial Safety, rather than that boomstops of all cranes of such capacity shall meet specified standards.

To take effect immediately, urgency statute. March II. LC-Watch

- SB 541 Harmer (Ed.) Requires president of each state college to present to Trustees of the California State Colleges within 90 days after the end of each fiscal year a report which compares in detail the actual expenditures by the state college with the state funds appropriated therefor by Budget Act or other appropriation measures for such fiscal year within the categorical groupings for which state funds were appropriated. Requires president to present list of deviations of actual expenditures from the appropriations, with detailed explanation of each deviation. March 11.
- SB 542 Harmer (Ed.) Provides that the Trustees of the California State Colleges shall establish an internal audit staff to report to and be available to the trustees for consultation.

Specifies duties of the internal audit staff. March 11. ED-Watch

SB 543 Harmer (Ed.) Provides that the State Printer shall bid upon all newly adopted textbooks and that such bids shall be filed with the appropriate department. Provides that nongovernmental California printshops shall also bid upon new textbooks.

Provides that if bid of State Printer is accepted, cost of printing shall be held to the bid; also provides that any nongovernmental printshop whose bid is accepted shall deliver at the bid price. March 11.

SB 544 Harmer (Lab. & Soc. Wel.) Makes unlawful various so-called secondary boycott and hot cargo activities by labor organizations. Makes hot cargo agreements unenforceable and void.

Authorizes injunctive relief and damages for any person injured or threatened with injury by violation of such provisions. March 11.

LC-Bad

- SB 545 Harmer (Ed.) Provides that, notwithstanding any other provision of law, when textbooks, teachers' manuals, or supplementary books are adopted by the Board of Education for use in elementary and high schols, a single contract for royalty payment shall be made. No future payments of royalties shall be made during the adoption period when the state reprints additional copies for replacement or additions. March 11.

  ED—Watch
- SB 546 Harmer (Lab. & Soc. Wel.) Authorizes Department of Social Welfare to require recipients of basic or extended health care services to bear a reasonable cost up to 20 percent of their medical assistance, if they own personal property (exclusive of exempt income) in excess of \$300 in value. March 11.

  PH—Bad
- SB 547 Whetmore (Lab. & Soc. Wel.) Defines "small boiler" and "large boiler" and includes any fired or unfired pressure vessel as boiler for purpose of shop inspection by Division of Industrial Safety.

Provides that no tank or boiler shall be operated unless a permit for its operation has been issued by or in behalf of the division, rather than only by the division.

Provides that the division may fix and collect fees based on size of boiler for the shop inspection of boilers as well as tanks. Specifies maximum amounts of such fees.

Raises maximum amounts the division may charge for the field inspection of tanks. Revises standards and definitions relative to size of boilers inspected and raises maximum amounts the division may charge for the field rather than field and shop inspection of boilers.

Raises maximum fee division can collect for the resale inspection of boilers and tanks. March 12.

SB 555 Coombs (Pub. H. & S.) Provides a lien in favor of people of California upon any object, building, structure or premises for the reasonable amount of expenses and costs incurred by Department of Public Health in connection with decontamination thereof from radioactive

materials. Specifies procedure in connection therewith.

Authorizes Attorney General at department's request to institute civil action necessary to carry out provisions relating to radioactive material decontamination. March 12.

MI—Watch

- SB 556 Song (B. & P.) Repeals provision exempting person engaged in management consulting under specified circumstances from the Employment Agency Act. March 12.

  LS—N.C.
- SB 557 Wedworth (Ed.) Provides that certificated employee who has become a permanent employee in any school district shall retain such status when employed by any other school district. March 12. LS—N.C.
- SB 560 Way (Gov. Eff.) Authorizes state officers and employees, upon submission of written authorization, to have deductions from salaries and wages made for purposes of membership dues in any employee organization that includes members of the public agency and as a primary purpose of the organization represents the employees with the public agency.

Expressly makes applicable to every agency of the state, including the University of California and the California State Colleges, such provisions and existing provisions of law relating to payroll deductions for various purposes.

Requires controller to determine cost of deduction and bill organization for same. March 12. LU—Watch

- SB 568 Danielson (Pub. U. & C.) Expands definition of warehouseman for purposes of provisions regulating public utilities generally to include persons receiving food commodities from the public for storage for compensation. Makes applicable thereto existing provisions respecting certification of warehouseman generally. Deletes Food Warehouseman Act. March 13.
- SB 571 Marler (Agr.) Specifies that the Director of Agriculture may prescribe methods of selecting samples of loads, as well as lots or containers, of fruits, nuts and vegetables on a basis of size or other specific classification, which are reasonably calculated to produce by such sampling fair representations of the entire load which is sampled. March 13.
- SB 575 Song (B. & P.) Revises criteria for eligibility for admission to certified shorthand reporters' examination. March 13. LS—N.C.
- SB 576 Harmer (Ed.) Deletes provision which requires Board of Education to adopt basic textbooks, supplementary textbooks, and teachers' manuals for elementary schools for period of not less than four or more than eight years.

Requires board to establish obsolescence date for elementary basic and supplementary textbooks and teachers' manuals and high school textbooks.

Deletes provision requiring high school textbook to be used for not less than three years after date of adoption. March 13. ED-Watch

SB 585 Petris (L.Gov.) Requires 2 commissioners of a housing authority which is operating any housing project to be appointed from among the tenants of housing project. Makes provision for filling of first two vacancies by appointment of such tenants where at the time housing authority first operates housing project there are no vacancies in offices, and for appointment of tenants as their successors.

Prohibits a housing authority from evicting any tenant without reasonable cause stated in a written statement given to the tenant; subjecting any tenant to any punitive action because of his membership or activity in any tenant organization; requiring a tenant, in a lease or rental agreement, to waive prescribed rights; disclaiming any liability for injuries as a result of its negligence or failure to repair; permitting any of its employees or agents to enter any dwelling unit without the permission of the tenant, except in emergencies; terminating or refusing to renew a lease because a tenant has complained to any government authority of a bona fide violation of building code or health regulation; or holding any tenant responsible for damage to his dwelling unit when he shows by satisfactory proof that the damage was caused by a third party.

Requires that a housing authority covenant in all of its leases and

#### SENATE BILLS (Cont'd)

rental agreements to repair the building to comply with all building ordinances; publicly post a copy in English and Spanish of all policies, regulations and procedures at each housing project and post a notice of public meetings of the authority at least three days prior to the meetings; make available all public documents and records of the authority upon request of a tenant; hold all public meetings in the evening in a room large enough to accommodate all persons reasonably expected to attend; and make an inspection of the premises before the tenant moves in and allow the tenant the opportunity to examine the record of inspection. March 13.

SB 588 Burgener (Ed.) Revises from \$263.14 to unspecified amount the maximum fiscal year amount per pupil in a.d.a. in state to be transferred to State School Fund, and revises allocation thereof in unspecified manner.

Provides for annual levy and collection of a 25c tax in all territory not within a junior college district, to be levied and collected by counties and deposited in Junior College Nondistrict Tax Equalization Fund created in State Treasury. Provides for apportionment and disbursement of tax proceeds so collected to junior college districts for education of nondistrict students.

Increases State School Fund regular foundation program levels per pupil in a.d.a. by \$99 at junior college level. Increases State School Fund foundation program levels for defined adults by \$99 per a.d.a., with a \$0.25, rather than \$0.24, computational tax rate.

Revises definition of adult for purposes of appointment from State School Fund. Revises procedure re computation of allowances for non-resident pupils. Makes related changes.

To take effect immediately, urgency measure. March 13. TA-Watch

#### **ASSEMBLY BILLS**

- AB 803 Britschgi (Fin. & Ins.) Increases maximum amount of individual's weekly benefits under unemployment insurance from \$65 to \$75, with corresponding increase in amount of base period wages. March 5.
- AB 804 Brown (C. & P.U.) Provides for greater number of board members, by increasing number of public members presently serving, for State Board of Funeral Directors and Embalmers, and for Cemetery Board. March 5.

  LS—N.C.
- AB 807 Pattee (Fin. & Ins.) Deletes provisions that exclude agricultural workers from the provisions of the Unemployment Insurance Code.

Changes the formula for computing weekly benefits, to key benefits, and amount thereof, to base-year earnings rather than high-quarter earnings in a base period, and increases the minimum earnings requirement for benefits from \$720 in a quarter to \$1,000 in a year.

Requires agricultural employers, not covered by the Federal Unemployment Tax Act, to pay 0.4 percent of the first \$3,000 per year their employees earn into the Unemployment Administration Fund.

Decreases the maximum benefits that an individual earning less than \$2,500 in a base year can receive from 26 times his weekly benefit award or one-half of his total wages in a base period to the lesser of 26 times his weekly benefit award or 40 percent of his total wages in a base period.

Excludes seasonal agricultural unemployment, as defined by the Director of Employment in regulations, from the computations to determine if extended unemployment compensation benefits are payable.

March 5.

UI—Bad

AB 812 Dent (Ed.) Requires governing board of school district to provide differential compensation to classified employees whose regularly assigned shift requires them to perform more than 50 percent of their duties between 2 p.m. on regular work day and 11 a.m. on succeeding calendar day.

Specifies minimum differential compensation. Increases differential compensation by 50 percent if shift commences, or 50 percent or more of duties take place, between midnight and 6 a.m.

Authorizes governing board to grant such compensation to classified employees who perform duties of distasteful, dangerous, or unique nature.

Requires assignments to duties with such compensation to be made on basis of seniority among employees requesting such assignments.

March 6.

LS—N.C.

- AB 813 Brathwaite (Jud.) Revises and consolidates exemptions of debtors from attachment and execution. March 6. LI—Watch
- AB 817 Bee (G.O.) Repeals provision providing that every on- or off-sale alcoholic beverage licensee who sells, gives away, or furnishes alcoholic beverages in election district or precinct in county where statewide election is in progress, during voting hours, is guilty of a misdemeanor. March 6.

  LS—N.C.

- AB 819 Beverly (Fin. & Ins.) Changes from 10 to 15 fiscal years, the period to be utilized in connection with appropriations for administrative expenses from, and determines the availability of moneys therefor in, the state's account in Unemployment Trust Fund under federal Social Security Act. March 6.
- AB 820 Beverly (Fin. & Ins.) Adds specified employment requirements to definition of "employer" relating to operators of hospitals for purposes of unemployment insurance.

Excludes death, pension and retirement payments paid by an employer in another state from definition of "remuneration" for the purpose of determining the bases of contribution.

Eliminates provision specifying that statement in director's certificate of tax delinquency filed in a civil action is prima facie evidence of wages paid by employer. March 6.

UI—Watch

AB 821 Beverly (Fin. & Ins.) Provides that the State Treasurer, rather than the Department of Finance, will invest the Disability Fund under the supervision of the Director of Employment.

Permits investment of the Disability Fund in enumerated eligible securities, rather than only in United States or California interest-bearing obligations only. March 6.

UI—Watch

AB 822 Crandall (Ed.) Revises procedures for transferring territory from one elementary unified, or junior college district to another such district. Provides for hearing by State Board of Education or by county board of supervisors depending upon whether the transfer is compatible or not with any master plans approved by the State Board of Education.

Provides for initiation of transfer by governing board action, as well as by petition; gives state board discretion to order transfers or require elections, as to transfer proposals presented to it; and makes numerous related changes. March 6.

ED—Watch

- AB 825 Knox (Fin. & Ins.) Makes pulmonary disease, rather than only pneumonia, which develops or manifests itself while firefighting in service of certain public agencies, an "injury" within the meaning of workmen's compensation provisions whereby such injury is presumed to arise out of and in course of employment. March 6.
- AB 833 Burton (Rev. & Tax.) Imposes taxes at the rate of 2 percent of the value upon the privilege of producing or severing oil or gas from the earth of this state, and of refining oil or distributing gas produced or severed outside this state.

Provides for administration and enforcement by the State Board of Equalization.

Specifies that revenues from the taxes shall be deposited in the Severance Tax Fund and appropriates the revenues in the fund to pay refunds and deposits the balance in the Highway Users Tax Fund or in the General Fund of the state.

Appropriates \$3,000,000 to State Allocation Board for abatement of ocean-borne oil slicks and the restoration of resulting damage.

To take effect immediately, tax levy, but to become operative on July 1, 1969. March 6.

TA—Watch

#### ASSEMBLY BILLS (Cont'd)

- AB 834 Burton (Rev. & Tax.) Limits depletion allowance under Personal Income Tax Law, and under Bank and Corporation Tax Law, to an amount equal to the adjusted bases of the property for the purpose of determining gain upon the sale or other disposition of such property.

  March 6.

  TA—Watch
- \*AB 837 Miller (Labor R.) Eliminates the expulsion of certain agricultural workers and employers from the scope of the California Fair Employment Practice Act. March 10.
- AB 843 Duffy (Ed.) Requires State Board of Education to reserve and expend minimum of 10 percent of funds received annually under Vocational Education Act of 1963, as amended by P.L. 90-576, to develop new and innovative approaches for education and training of health manpower.

Specifies standards for allocation of such funds.

Authorizes agencies, other than school districts, to submit proposals for training of health manpower. Requires in such event that proposal includes evidence that proposed project will be coordinated with other community educational programs. March 10.

TR—Watch

AB 844 Duffy (H. & W.) Provides that the Department of Public Health may provide scholarships, tutorial services, or counseling services to a person that is currently employed or has been employed for the past year in a nursing occupation, pursues a study program and meets other specified conditions.

Limits the maximum amount of scholarship to \$200 a month plus school's fees for the full-time student and any portion of it as may be determined by the department for a student who may continue to be employed on a part-time basis.

Appropriates \$100,000 from General Fund for purposes of act.

March 10.

LS—N.C.

- AB 845 Duffy (H. & W.) Permits person who has served on active duty in the medical corps of any U.S. armed forces for at least 46 months and who has completed the course of nursing instruction required to qualify him for rating as a medical service technician independent duty, or equivalent rating in his particular branch of the armed forces, and whose armed service has been under honorable conditions, to be granted license as a registered nurse upon proof of his qualifications and his passing an examination. March 10.
- AB 846 Duffy (H. & W.) Makes persons trained in dental hygiene in any of the armed forces of the United States and performing duties of dental hygienist for 24 months, under designated conditions, eligible to take examination for licensure as dental hygienist. March 10. LS—N.C.
- AB 847 Duffy (H. & W.) Permits every agency which issues a license, certificate, or other such authority under the healing arts portion of the Business and Professions Code, if it determines that the public health and safety would be served by requiring the holder of the license, certificate, or other such authority to continue his education after receiving such license, certificate, or other such authority, to require as a condition to the renewal thereof, that he take an examination given by the agency designed to test his knowledge of developments occurring in his particular field since the issuance of his license, certificate or other such authority.

Provides that, in lieu thereof, the holder of the license, certificate, or other such authority may submit proof satisfactory to the agency that he has during the preceding two-year period informed himself of such developments either by pursuing one or more courses of study satisfactory to the agency or by other means deemed equivalent by the agency. March 10.

LS—N.C.

AB 853 Conrad (Labor R.) Repeals Labor Code provisions prescribing various health and safety requirements relating to working conditions in operating and projection rooms of movie theaters. March 10.

LC—Bad

AB 860 Briggs (Labor R.) Excepts from provisions limiting employment by public agencies of noncitizens, student assistants or interns employed by Department of the Youth Authority in training programs.

March 10.

LC—Watch

- AB 862 Townsend (Labor R.) Provides that no employer shall cause or permit his employees to work in or adjacent to any unshored excavation six feet or more in depth without prior written notice to the Division of Industrial Safety in a form prescribed by the division, unless such excavation is being constructed under a permit issued by a city, city and county, or county providing for inspection of such construction. March 10.
- AB 863 Priolo (Fin. & Ins.) Changes the requirement that an injured employee must be disabled more than 49 days or hospitalized before receiving disability payment from the first day the employee leaves work as a result of the injury, to the requirement that the employee must be disabled 28 days or hospitalized before receiving disability payments from the first day. March 10.
- AB 864 Quimby (Fin. & Ins.) Includes hernia in definition of "injury" as used in law relating to workmens' compensation insurance for certain law enforcement positions. Includes hernia in category of diseases for which full hospital, surgical, medical treatment, disability indemnity, and death benefits shall be awarded and which shall be presumed to arise out of and in the course of employment of specified peace officers.

Includes California State Police in category of peace officers for which "injury" is deemed to include heart trouble, pneumonia and hernia which develops or manifests itself during a period of service and which is presumed to arise out of and in the course of employment provided that such peace officers shall have served five years before the presumption arises.

Clarifies definition of peace officer.

Makes applicable to California State Police provisions of law allowing specified special disability payments to individuals in certain law enforcement positions. Excludes certain nonlaw enforcement occupations in the Department of General Services from the application of this law. Excludes security officers in Department of the California Highway Patrol and Department of General Services from the application of this special disability law. Makes other related provisions applicable to California State Police. Makes certain nonsubstantive technical changes in terminology. March 10.

AB 867 Dunlap (Elec. & C.A.) Provides that initiative petition be circulated in public buildings only, defines public buildings, and directs that space be provided for circulator. Limits time for securing signatures to 7 a.m. to 8 p.m. on weekdays, except holidays. Makes it a crime to circulate elsewhere, or at other time specified. Requires circulator to verify above.

To become operative upon adoption of unspecified Assembly constitutional amendment. March 10. EL—Watch

AB 868 Dunlap (Elec. & C.A.) Requires proponents of initiative petitions to file with the Secretary of State a statement of expenses of circulation and qualifications showing expenditures for each lawful expense and stating name and address of each contributor. Requires circulators to state compensation received by them in section of petition circulated by them. Makes it a crime to fail to comply with foregoing.

To become operative upon adoption of unspecified Assembly Constitutional Amendment. March 10. EL—Watch

- AB 876 Brown (H. & W.) Provides that any person possessing either the education or the experience, or any combination of both, rather than only both the education and the experience, equivalent to accredited training may be licensed as a vocational nurse, where otherwise qualified. March 10.

  LS—N.C.
- AB 877 Brown (H. & W.) Requires California Board of Nursing Education and Nurse Registration to deny any accreditation application made by, and to revoke the accreditation given to, any school or nursing which fails to give student applicants credit, as prescribed by board regulations, for previous experience or education in nursing or other health care areas. March 10.