

Fed Council Spurs Farm Labor Fight

The labor movement's entire existence is based on the idea of an organization big enough to help those who can't help themselves and that's the basic reason why the California Labor Federation, AFL-CIO will continue its all-out fight to aid the state's domestic farm workers.

This was the view expressed by the Federation's Executive Council this week in unanimously adopting a resolution commending Secretary-Treasurer Thos. L. Pitts for his efforts to date to improve the wages and working conditions of the state's 400,000 farm workers and urging him to continue to lead the fight.

In thanking the council for its support, Pitts declared that 1965 is a critical year in terms of organizing a farm workers union and emphasized that it's going to take much more than just token support from all Federation affiliates to do the job.

The council also filled two vacancies on its Executive Board and, after a review of legislative problems confronted to date, announced its complete support of Pitts' actions in coping with them.

Elected as Vice Presidents of the 36-man Council to fill the two vacancies were:

Anthony Bogdanowicz of the Cabinet

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Unity Vital to Win Passage of Public Interest Measures, Brown Warns Legislative Parley

Governor Edmund G. Brown told more than 100 union leaders in Sacramento this week that the drag on legislative action created by the reapportionment fight has "given the legislature a timidity I haven't seen in the last seven legislative sessions."

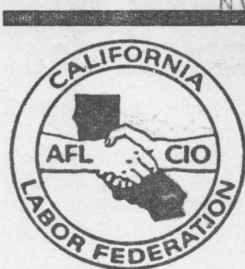
He warned that a much greater degree of unity among liberal forces in the state must be forged immediately if much of the public interest legislation backed by labor is to be enacted.

The "frame of mind" of some of the state's legislators just doesn't square with California's needs, the Governor said.

This, coupled with "the constant attack of conservative newspapers, particularly in southern California," poses a threat every bit as serious as the 1958 right-to-work fight, he asserted.

The union officials participating Mon

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THOS. L. PITTS
Executive
Secretary-Treasurer

Weekly News Letter

Vol 7—No. 18
April 30, 1965

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Second Class Postage Paid at San Francisco, California

Published by California Labor Federation, AFL-CIO
995 Market Street, San Francisco, California 94103
Subscription: \$3.50 a year

Pitts Raps Wirtz' Action Opening Door for Importation of Braceros as a 'Whitewash Job'

It's "a whitewash job" and "Secretary Wirtz ought to be ashamed of himself for promoting it."

That is the gist of state AFL-CIO leader Thos. L. Pitts' reaction to Secretary of Labor W. Willard Wirtz' authorization of the use of 2,500 foreign workers, including the importation of 1,500 braceros in the asparagus and strawberry harvest at Stockton and Salinas this week.

Ticking off the chronology of events leading up to Wirtz' decision, Pitts noted:

"The public wasn't informed that Wirtz had appointed a panel until

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Where Does The Shoe Fit?

What's wrong with the Landrum-Griffin Act?

Well, for one thing, a number of its provisions applying to union officials are much stiffer than other laws governing the corporate community. Like

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Funds Needed to Aid Farm Workers

The Labor Department's action this week cracking the door for importation of braceros despite failure of the growers to meet minimal wage and working condition standards serves to underscore the need for contributions to the California Labor Federation's Farm Workers' Organizing Assistance Fund.

The organizing drive, spearheaded by the Agricultural Workers' Organizing Committee, is confined to field workers. Checks payable to the Farm Workers Organizing Assistance Fund, should be sent to the Federation office at 995 Market Street, Room 810, San Francisco.

In a letter dispatched earlier this month, Secretary-Treasurer Thos. L. Pitts urged all affiliates to make lump sum contributions now if at all possible and to pledge monthly contributions for the balance of the year.

"Such contributions will not only help the labor movement," Pitts pointed out, "they will also represent a step toward the elimination of poverty in California and a reduction in the tax burden that the rural poverty problem currently creates."

Strikebreaker Ban Bill in Trouble

AB 1648, one of two labor-backed bills to ban strikebreakers in California, got hung up in the Assembly this week and was placed on the inactive file at the request of its author, Assemblyman John J. Foran (D-San Francisco).

Foran told the Assembly Wednesday that there was "confusion and misinformation" about the measure and said he would try to prepare amendments to make the bill acceptable.

The Federation's case for major im-

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Pitts Raps Wirtz' Action Opening Door for Importation of Braceros as a 'Whitewash Job'

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Good Friday, April 16.

"The panel, composed of three men, none of whom have earned any distinction for work in the agricultural field, immediately set hearings for the following Tuesday, April 20, allowing only one day for the preparation of testimony.

"Growers at both hearings conceded they had not met the Labor Department's criteria.

"Farm labor organizations, including the Agricultural Workers Organizing Committee offered to provide domestic labor and the growers spurned their offer.

"Yet barely a week after its appointment, this panel of academicians issues a determination favoring the growers.

"How can our universities be used in this fashion — essentially as a patsy to take some heat off an administration official under pressure from the big money interests of corporate agriculture?" Pitts asked.

"Within a 60-mile radius of Stockton and Salinas more than 100,000 U. S. workers are jobless yet the Secretary of Labor can slap together a panel of men regarded as educators and rely on them to make a determination that spits in the eye of the economic facts of the issue.

"The fact is that there will be ample domestic farm labor just as soon as growers are required to pay wages more nearly approaching U. S. standards.

"Wirtz knows this, the panel knows it, the growers know it and we know it.

AN ALTERNATIVE

"If, instead of approving the use of nearly 1,000 Japanese nationals and the importation of 1,563 braceros, the panel had merely recommended that the Bureau of Employment Security substantially expand its staff to enforce compliance with the Secretary's regulations, the purported farm labor shortage would evaporate overnight," Pitts said.

To substantiate his position, Pitts said that the panel's report on the hearings should show, but doesn't, that contracts for all the domestic workers the growers needed were offered by the Agricultural Workers' Organizing Committee to any grower willing to comply with the Labor Department's minimal standards.

"This offer was made at both the Stockton and Salinas hearings but no grower — not one — rose to accept it," Pitts, secretary-treasurer of the California Labor Federation, AFL-CIO, asserted.

"Testimony presented at the hearings also showed that the growers hadn't

even made a pretense of complying with the Labor Department's standards.

"In fact, one of the panel members had to actually cross-examine a grower spokesman in an effort to establish some excuse to authorize the use of foreign workers.

"Despite this, he failed. And the panel's interim report, which was just released this week, demonstrates this because nowhere in it is there any documentation that a farm labor shortage does in fact exist. The panel's entire rationale is based on labor needs — not on any proved labor shortage.

"Moreover, the report fails to mention that both the AWOC and half a dozen farm labor contractors with hundreds of workers waiting to be hired offered to sit down with the growers at any time and cooperate in meeting their labor needs.

"Yet the report has the audacity to assert that 'the public debate of the issues has, unfortunately, too often been characterized by recriminations over past events, and too rarely by cooperative exploration of ways to improve the situation.' If it were a fair report it would lay the blame for the lack of cooperation squarely at the growers' door.

POINT OF CONCERN

"The growers have used one shoddy scheme after another to discourage and malign domestic workers to assure their access to a cheap foreign labor supply. Now it appears they have commandeered a segment of the academic community. This should be of serious concern to every fair-minded citizen in the state," Pitts declared.

"Although the panel's report asserts that the major burden of leadership in the state necessarily falls upon the agricultural industry, nowhere does it make any reference to the fact that, unlike all other industries in the nation, the managers of the agricultural industry refuse to even discuss their labor problems with representatives of their own workers.

"Moreover," he added, "at the Stockton hearing it was evident that the panel itself was apparently ignorant of the existence of Labor Department regulations issued March 16 to require growers to make certain basic reports on their domestic recruitment efforts."

Yet, Pitts said, "This is the panel whose recommendations Wirtz accepts 'without qualification.'

'A WHITEWASH JOB'

"This is beyond doubt the shabbiest sort of a whitewash job. It is an attempt to cover up a complete capitulation to the corporate farm and banking inter-

Where Does The Shoe Fit?

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bankers, for instance.

For example, under the Landrum-Griffin Act, union officials are required to be bonded to cover at least 10 percent of the money they handle. Bankers, on the other hand, are only required to be bonded for 1½ percent of the amount of money they handle.

This would be fair enough if union officials were greater risks than bankers but the exact opposite is the case.

Look at the figures. In 1961, the most recent figures immediately available, the nation's banks paid \$23,900,000 in insurance premiums to bond their officers.

But to make good the losses resulting from bank officials who absconded with funds or dipped into deposits in other ways, the bonding companies had to pay out \$17,100,000 or 71.4 percent of the total premiums paid.

In the same year, U.S. unions paid \$1,046,000 for insurance to bonding companies and the companies paid back only \$257,593 for 17.6 percent for losses.

This means that the premium loss by firms bonding bank officials was 81 percent compared to a premium loss of only 7.4 percent by firms bonding union officials.

Looking at this issue from another standpoint, is, perhaps, even more revealing. Of 14,000 banks, 1,776, or 12½ percent, suffered losses.

In contrast, out of 60,000 unions, only 74, or .001—just one-thousandth of one percent—suffered losses.

Facts like these put the question of honesty of union leadership in pretty good perspective. But how often do you see facts like this in the nation's conservative daily newspapers?

ests that have long made a practice of profiting on the perpetuation of poverty.

"Wirtz should be ashamed of himself for promoting this panel, for engineering its report, and for not having the gumption, decency and fundamental integrity to at least insist that his own Department's regulations be met," Pitts declared.

The state AFL-CIO leader also noted that although the California Labor Federation which has long been in the forefront of the fight to improve the plight of domestic farm workers, opposed the use of foreign workers at both the Stockton and Salinas hearings, the panel's report fails to note that a Federation spokesman appeared at the Salinas hearing.

Editors Setting Up CLPA Warned of Need To Push 14b

If Congress fails to repeal Section 14(b) of the Taft-Hartley Act this spring or summer, organized labor will have lost its most promising opportunity in years.

Congressman Lionel Van Deerlin issued this warning to delegates attending the founding convention of the California Labor Press Association in San Diego last weekend.

Van Deerlin, keynote speaker at the convention and an ex-newspaper man himself, urged the labor editors to build the biggest fire they could under their own union members and congressional representatives to assure immediate action on this critical issue.

The votes to pass it are there, he said, but substantial public support will be needed to move it through Congress.

(Just last week anti-union forces announced the formation of a so-called Citizens Committee to Preserve Taft-Hartley. Heading the 35-member committee as active chairmen are A. D. Davis, president of the Winn-Dixie Stores, Inc., of Jacksonville, Fla., and Edward F. Arn of Wichita, ex-governor of Kansas.)

The editors, meeting at Vacation Village last Friday and Saturday, adopted a constitution and program of action calling for an annual labor press editors' conference to be held in conjunction with CLPA conventions. The conference will include an awards program as well as workshops and symposiums on issues of concern to the labor press and the labor movement in general.

David F. Selvin, veteran editor of San Francisco Labor and a former member of the executive council of the International Labor Press Association, AFL-CIO, which will charter the state body, was elected president and Don Harris of the Los Angeles Citizen was elected secretary-treasurer.

Serving with them on the CLPA executive council will be three vice presidents at large and six others representing three different categories of union publications.

Chosen to represent mimeographed local union publications were: Cynthia McCaughan of Office Employees Local 30, Los Angeles, and Don Neufeld of IAM Lodge 227, Burbank.

Elected to represent letter press and offset local union publications were: Rosemary Cruit of Engineers' News of Operating Engineers Local 3, Los Angeles, and Bruce Lockey of the Utility Reporter of IBEW Local 1245, Oakland.

Richard Marriott, editor of the Sacra-

The Brighter Side

Flood Study Cites Public Works as Money-Savers

The basic soundness as well as the enormous savings that result from the investment of public funds in public works projects such as flood control and public power was driven solidly home recently in a report released by the U.S. Army Corps of Engineers.

The report, assessing damages by the year-end floods along the north Pacific coast, noted that most of the damage occurred in areas where there were only partial or no flood protections.

"More than \$100 million took place in the valleys of Northern California coastal streams and another \$50 million on the Rogue and Umpqua Rivers in Oregon where there are no major flood control projects," the report said.

In contrast, "in California's Sacramento Valley only a few miles away, the Sacramento River levee and bypass system prevented damage exceeding \$150 million for the fourth time in less than 10 years, and the Shasta and Folsom reservoirs saved almost \$100 million more," the engineers pointed out.

Even where flood control systems have not yet been completed, the work done on them prior to the floods was sufficient to prevent between \$750 million and \$1 billion in additional damages along the north coast.

Pointing out that none of the authorized flood control systems in the north Pacific region have been completed, the report observed:

"Some projects paid for themselves in this one flood."

This is just one of the many overriding reasons why the AFL-CIO is continuing to fight for a substantial expansion of public works projects.

Such projects not only pay for themselves many times over by conserving our natural resources and millions of dollars worth of personal property; they also create hundreds of thousands of jobs for persons presently jobless and make a permanent contribution toward improving the general well being of the nation and our standard of living.

mento Union Labor Bulletin, and Paul Williams, editor of the Eastbay Labor Journal of Oakland were chosen to represent state, county and city central body publications.

The three vice presidents at large are: Buck Harris, editor of The Screen Actor; Frank Anderson of Olympic Press; and Jim Shourt of the Southern California Teamster.

Competition for Fed Scholarships Doubles in 1 Year

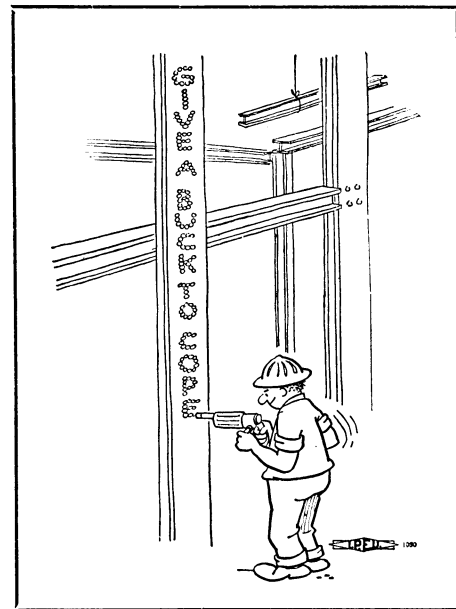
Some 1350 public and private high school seniors, more than twice as many as last year, were qualified to participate in the examinations held last Friday for nine \$500 awards at stake in the 15th Annual Scholarship Competition sponsored by the California Labor Federation, AFL-CIO.

The booming interest in the scholarships was apparently due principally to increased competition among young people for a higher education in the face of rising college costs and better publicity on the availability of the scholarships at all levels.

Winners will be named late in May after all tests books have been processed by an independent panel of judges.

The purpose of the contest is both to help outstanding students get a higher education and to promote a better understanding of the American labor movement.

Six of the nine scholarships this year were made available in cooperation with the following affiliates of the Federation: California Legislative Board of Brotherhood of Railroad Trainmen; California State Council of Carpenters; Carpenters Ladies Auxiliary, California State Council—this award to be known as the Beulah McKay Memorial Scholarship; the California State Council of Culinary Workers, Bartenders and Hotel and Motel Service Employees; California State Council of Lathers—this award to be known as the "Lloyd A. Mashburn Memorial Scholarship;" and the Studio Utility Employees Local 724 whose award is to be known as the "Henry C. Kohrbach Memorial Scholarship."



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Makers and Millmen's Local No. 721 of Los Angeles who replaced Vice President William Sidell. Sidell has become Second Vice President of the United Brotherhood of Carpenters and Joiners of America in Washington.

Joseph H. Seymour of Operating Engineers No. 12 of Los Angeles who replaced J. J. Christian who retired.

Action to create a district and vice president for Orange County which was authorized by a resolution adopted at the Federation's last convention was put off pending further clarification from the national office regarding constitutional problems not envisioned when the resolution was adopted.

Bill To Outlaw Strikebreakers Put in Inactive File

(Continued from Page 1)

provements in the State's Workmen's Compensation program (AB 1227-Foran) which, due to legislative inaction, has become more and more inadequate to meet the needs of workers hurt on the job, was spelled out on a point-by-point basis Monday at a hearing before the Assembly Sub-Committee on Workmen's Compensation.

On Tuesday a similar presentation was made for the Federation's Disability Insurance bill (AB 466—Elliott et al) before the Assembly Finance and Insurance Subcommittee on Disability Insurance.

It is understood that the three subcommittees on disability insurance, workmen's compensation and unemployment insurance will hear all measures related to their respective fields and then draft their own bills to submit to the full committee.

Testimony on the vitally needed improvements in the State's unemployment insurance program embodied in AB 1280 is scheduled to be laid before the Subcommittee on Unemployment Insurance next Tuesday, May 4.

And on Wednesday, May 5, the Assembly Industrial Relations Committee is due to take up three other federation bills: AB 832 to repeal the Jurisdictional Strike Act; AB 1154 calling for a state minimum wage of \$2; and AB 1364 to assure payment of wages to workers in the culinary industry by requiring employers to keep enough funds on de-

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day and Tuesday in a legislative conference called by the California Labor Federation, AFL-CIO, also heard Assemblyman Nicholas Petris, (D-Oakland) who spoke in behalf of Assembly Speaker Jesse M. Unruh, point out that reapportionment is going to make for "a major turnover in both houses of the legislature next year."

This is because many experienced assemblymen are expected to run for the Senate.

What this means, he said, is that labor should start looking around right now to develop new assembly candidates.

REDISTRICTING IMPACT

Assembly minority leader Robert T. Monagan (R-San Joaquin) also commented on the confusion stemming from the reapportionment issue in the current session but underscored the issue's importance in terms of the radical changes to be effected in the political and governmental life of the state.

It will result in a different role for organized labor and drastic revision in state politics, he predicted.

Monagan maintained the administration's budget was presented at such a late date in the session that it compounded some of the legislators' problems. It's virtually impossible to complete all of the things that need to be

U.S. Opens New Wage Hour Office In Sacramento

A new office of the U. S. Department of Labor's Wage and Hour Division was opened in Sacramento this month to provide better service to employees and employers in 27 northern California counties and Nevada.

The Wage and Hour Division administers the Fair Labor Standards Act and the Walsh-Healey Public Contracts Act. Heading the new office, which is located in the Federal Office Building at 650 Capitol Mall, is John N. Silver, formerly senior investigator in the San Francisco office.

posit or to post a surety bond with the Labor Commissioner to cover wage payments for four weeks.

done and to do all the work, he said.

Some of the Federation's major bills may be lost in the confusion not only because of competition with opposition measures but also because of competition with the element of time and an unusual amount of legislation, he said.

OPEN DOOR POLICY

The Assembly Republican leader emphasized that the minority party has an open door policy and is quite willing to discuss any issue at any time with union representatives. He urged the trade unionists to have patience with the legislators this year because they have a different battle to fight under a different set of circumstances.

Monagan emphasized the magnitude of the legislative load again when he said that organized labor might get a "second crack" at enacting some of its public-interest legislation if a special session is called after the current session ends on June 18.

Following a review and discussion of the current status and strategy involved in pressing for enactment of bills comprising the Federation's 1965 legislative program, the trade unionists fanned out through the Capitol to contact legislators and build up support for Federation-backed bills.

HOSPITAL WORKERS

They reported their actions and findings to Secretary-Treasurer Thos. L. Pitts Tuesday afternoon to help sharpen the focus on the prospects for the Federation's measures.

During the discussion session Monday, spokesmen for the Hospital Workers emphasized the need to win collective bargaining rights for hospital employees through passage of AB 865 and AB 866.

They pointed out that hospitals are exempt from the National Labor Relations Act and workers are sometimes fired merely for being union members.

They also explained that hospital workers don't have the right to participate in the state's unemployment insurance program and that the wages for some male hospital workers are as low as \$1.00 an hour because there is no state minimum wage for male workers.

In short, California's hospital workers are denied the protections that Federal and State laws provide for virtually all other workers and legislative action in this area is long overdue.

Similar rights for employees of public utility districts set up under State law are at stake in AB 1016, an IBEW official pointed out.

DIGEST OF BILLS

Key to Symbols

CR Civil Rights and Civil Liberties
DI Disability Insurance
EA Employment Agencies, Private
ED Education
EL Elections
HO Housing

IN Insurance (Incl. H & W)
LC Labor Code Changes, General
LI Liens, Attachments & Writs
LS Labor Unions, Individually
LU Labor Unions, General
MI Miscellaneous
PE Public Employees
PH Public Health

RE Recreation
S Industrial Safety
SL State & Local Government
TA Taxation
TR Training & Retraining
UI Unemployment Insurance
WC Workmens Compensation
WP Water and Power

*Sponsored by the California Labor Federation, AFL-CIO

No bill may be taken up until 30 days after date of introduction indicated in Digest, except by 3/4 vote.

ASSEMBLY BILLS

AB 2307 Warren (Jud.). Increases from \$5,000 to \$7,500 the value of an estate that may be summarily set aside to a surviving spouse or minor children. April 8. **MI—Good**

AB 2317 Foran (Mun. & C.G.). Requires that on and after July 1, 1970, certain employees of counties, cities, fire protection districts and other political subdivisions shall not be required to work more than an average of 56 hours per week except in certain emergencies when they shall receive time off with pay for any excess. Requires that hours of work of such employees shall be reduced by at least 5 percent each year until 1970 to reduce hours worked to required average. April 8. **LS—Good**

AB 2318 Shoemaker (Ed.). Exempts from any required inclusion in county master plans and optional reorganization plans and recommendations for school district unification, a school district unified and in effect for all purposes prior to January 1, 1960, which meets additional specified requirements. Specifies that failure to include such a district shall not constitute grounds for disapproval of proposal by State Board of Education. Permits such exclusion after State Board of Education has, in March 1965, approved proposal in which such district was included, notwithstanding subsequent approval of proposal by local electorate. April 8. **ED—Watch**

AB 2325 Meyers (Soc. Wel.). Makes family of person killed or incapacitated as the result of a crime of violence eligible for aid under the aid to families with dependent children program, if family is in need of aid. April 8. **MI—Good**

AB 2326 Meyers (G.E. & E.). Authorizes the Apprenticeship Council, in cooperation with the Director of Professional and Vocational Standards, to issue to mechanics certificates of competency to perform motor vehicle repair services. April 8. **LS (ED)—Watch**

AB 2327 Meyers (G.E. & E.). Creates within the Department of Professional and Vocational Standards a Bureau of Repair Services under the supervision and control of the Director of Professional and Vocational Standards. Changes the Bureau of Electronic Repair Dealer Registration to a Division of Electronic Repair Dealer Registration within the new bureau. Makes necessary changes in the Electronic Repair Dealer Registration Law to conform with change in agency. Creates a Division of Automotive Repair Dealer Registration within the new bureau. Vests in that division the duty to register automotive repair dealers. Makes it unlawful for any person to engage for compensation in the business of repairing motor vehicles on or after January 1, 1966, without first having registered with the division. Prescribes fees for registration and penalties for violations. April 8. **LS (ED)—Good**

AB 2338 Moretti (Elec. & Reap.). Provides that the effective date of cancellation of registration for failure to vote shall be the date the postcard notice is mailed to the voter pursuant to Sec. 387. Provides also that if the voter returns the postcard notice requesting restoration of his affidavit of registration, his privilege as a voter shall be restored as of the date such notice is received by the county clerk as though there had been no cancellation. April 12. **EL—Watch**

AB 2350 Warren (G.E. & E.). Changes statement relating to service charges in application form and oral statement of seller when negotiating a retail installment account with a buyer to refer to service charges not in excess of 1 or 1 1/2 percent rather than service charges permitted by law. Deletes requirement that confirmation contain statement of service charge rates. April 12. **MI—Watch**

AB 2351 Kennick (Fin. & Ins.). Provides that in an action against an insurer by the insured or his subrogee, in which the insurer denies the al-

leged liability but the judgment sustains plaintiff's claim, the judgment shall include an award to plaintiff of reasonable attorney's fees. April 12. **MI—Good**

AB 2352 Pattee (P.U. & C.). Provides for rating of public utility water companies or water corporations by Public Utilities Commission as to dependability of water supply and quality of water supplied as measured by designated factors, as acceptable or unacceptable. If unacceptable, provides commission is by order or rule to declare corrections to be made within 90 days. If not made, provides commission may appoint trustee to assume management of company's affairs for one year. April 12. **WP—Good**

***AB 2355 Thomas** (Ind. R.). Repeals provisions making hot cargo and secondary boycotts illegal. April 12. **LC—Good**

AB 2359 Milias (Ind. R.). Requires that every intern employed by any hospital be paid a wage of not less than \$1.25 per hour for time actually worked, in addition to his board and room. April 12. **LC—Good**

AB 2362 Alquist (Ind. R.). Authorizes the Division of Industrial Safety to examine and certify boiler operators and to establish fees for certification. Authorizes the division to appoint an advisory panel to assist it without compensation. Provides that the provisions added to the Labor Code by the bill shall not prevent any person from engaging in boiler operator work. April 12. **LS—Watch**

AB 2365 Casey (Soc. Welf.). Provides for state payments to counties, on basis of stated formula, to equalize payments made by counties for aid and administration under various federal and state-supported public assistance programs. April 12. **PH—Watch**

AB 2367 Young (Fin. & Ins.). Extends presumption that hernia, heart trouble or pneumonia developing or manifesting itself during period of firefighting service constitutes a compensable injury, to firefighting employees of state institutions. April 12. **PE—Good**

AB 2383 Dymally (Ind. R.). Provides that determination by Industrial Accident Commission that employee subject to County Employees Retirement Law of 1937 has sustained injury or disability arising out of and in course of employment shall be final and binding on both employee and board of retirement. April 13. **PE—Watch**

AB 2384 Dymally (Ind. R.). Provides that determination by Industrial Accident Commission that employee subject to County Employees Retirement Law of 1937 has sustained injury or disability arising out of and in course of employment shall be final and binding on both employee and board of retirement for purposes of that act. April 13. **PE—Watch**

AB 2385 Alquist (Rev. & Tax.). Provides for the withholding of taxes on wages and other income currently earned, and for the filing of declarations of estimated tax, commencing on January 1, 1966. Makes various related and other changes with respect to the payment of taxes, including refunds and credits. Provides for the forgiveness of one-half of the tax imposed on individuals for the calendar year 1965 or for a fiscal year beginning in that calendar year. April 13. **TA—Watch**

AB 2386 Alquist (Rev. & Tax.). Bases tax rate for inheritance tax upon clear market value of property transferred by decedent during his lifetime and subject to gift tax law, whether given before or after effective date of act. Deletes or limits certain inheritance and gift tax exemptions and increases some of the rates on these levies. Provides that inheritance taxes due and payable become delinquent within 15 months, instead of two years, and provides for paying an estimated tax on the amount due, rather than granting a five percent discount for payment within six months. Revises and adds provisions relating to powers of appointment to impose inheritance and gift taxes on additional transfers. To take effect immediately, tax levy. April 13. **TA—Watch**

ASSEMBLY BILLS (Continued)

- AB 2388 Alquist** (Rev. & Tax.). Increases the tax on the distribution of cigarettes from 3 cents per standard package to 8 cents, effective July 1, 1965, and, effective the same date, imposes a new tax on tobacco products at the rate of 20 percent of the wholesale cost. Imposes a floor tax on July 1, 1965, at the rate of 5 cents per standard package of cigarettes and at the rate of 15 percent of a dealer's purchase price on tobacco products. Specifies that 18.75 percent of the net proceeds from the cigarette tax shall be apportioned to cities, cities and counties and counties, according to a stated formula, except that cities and cities and counties imposing a local cigarette or tobacco tax do not share in the state apportionment. Establishes enforcement procedures and makes various other procedural and related changes. April 13. **TA—Watch**
- AB 2390 Alquist** (Rev. & Tax.). Provides that any lease of tangible personal property for a consideration shall be subject to the Sales and Use Tax Law, except leases relating to certain clothing or costumes, certain linen supplies laundered by the lessor and household furnishings with a lease of the living quarter in which they are to be used. Makes related amendments to conform to this change. April 13. **TA—Good**
- AB 2392 Kennick** (W. & M.). Creates the California Business Forum consisting of 21 members, representative of various areas of the business community, appointed by the Governor and serving at the pleasure of the Governor without compensation. Directs the forum to research and gather material on California's economic development and make recommendations to the Legislature and the proper administrative agencies and allows forum to obtain the services of specialized personnel consisting of employees of various businesses on loan to aid the forum in its research. Abolishes the Economic Development Agency in the Department of Finance. April 13. **MI—Watch**
- AB 2395 Petris** (Rev. & Tax.). Extends the operative date of the prohibition on imposition of personal income tax by local taxing bodies from the 91st day after the 1965 Regular Session of the Legislature to the 91st day after the 1967 Regular Session. April 13. **TA—Good**
- AB 2403 Burton** (Pub. H.). Requires that all materials used in the construction of buildings in this state be noncombustible or treated with a flame-retardant approved by the State Fire Marshal. Requires State Fire Marshal to adopt such rules and regulations as are necessary to properly carry out purposes of law. April 13. **LS—Watch**
- AB 2404 Williamson** (C.S. & S.P.). Requires that funds, other than General Fund, be charged a fair share of state's contribution under State Employees Medical and Hospital Care Act for retired state employees and survivors of retired state employees. April 13. **SL—Good**
- AB 2407 Zenovich** (Ed.). Requires the Regents of the University of California to report annually to the Governor and the Legislature concerning the salaries, wages, hours of work, conditions of work and other matters relating to personnel under the jurisdiction of the regents, and the employees of the university. April 13. **ED—Watch**
- AB 2409 Carrell** (Jud.). Eliminates "mechanics' liens" for furnishing of materials and appliances and for services rendered by contractors, subcontractors, architects, registered engineers, licensed land surveyors, and builders. Leaves in effect provisions for such liens for the value of labor bestowed or the furnishing of teams or power by mechanics, artisans, machinists, teamsters and draymen and all laborers of every class, but specifies that such lien shall operate only when such labor or services are requested by the owner acting as prime contractor or as a builder, rather than where such labor or services are furnished at the request of the owner or any person acting by his authority or under him as contractor or otherwise. Makes operativeness of act contingent on adoption of unspecified constitutional amendment. April 13. **LI—Bad**
- AB 2412 Petris** (Soc. Wel.). Establishes Department of Geriatrics in Health and Welfare Agency and transfers to department functions of State Department of Social Welfare respecting provision of aid, services, and medical care for aged persons. Provides for establishment of regional diagnostic, counseling, and referral centers for aged persons. Also provides for establishment of regional advisory councils and a State Senior Citizens Advisory Council. Eliminates Citizens Advisory Committee on Aging. Requires that rates for nursing home and convalescent home services under medical assistance for the aged program be established by class of facility, and on basis of reimbursable costs. Prohibits receipt of supplemental payments, and makes violation a misdemeanor. Provides for state assumption of county share of medical assistance for the aged payments. Prohibits commitment to state hospital of person 65 years of age or over. Prohibits allocation of hospital construction funds for construction of county hospitals. April 13. **PH—Watch**
- AB 2419 Hinckley** (P.U. & C.). Prohibits operation of on-track work equipment by railroads unless such equipment is operated in accordance with Public Utilities Commission rules and regulations. April 13. **LS—Good**
- AB 2420 Dymally** (Ind. R.). Requires contractor or subcontractor performing under public works contract or subcontract who employs workmen in apprenticeable craft or trade to apply for a certificate approving the contractor or subcontractor under the apprenticeship standards for the area of the site of the public work and fixing ratio of apprentices to journeymen to be employed on the public work. Unless different ratio has been set by a joint apprenticeship committee administering apprenticeship standards of the craft or trade in the area of the site of the public work or by a bona fide collective bargaining agreement, requires the approval certificate to fix ratio of one apprentice for each five journeymen regularly employed in the craft or trade on the public work. Requires contractor or subcontractor to employ apprentices in number or ratio fixed by the certificate. Provides for penalty of \$10 per day for wrongful failure to apply for or comply with such a certificate of approval. Requires such a contractor or subcontractor, if not contributing to a fund for administration of apprenticeship program in a craft or trade in the area or site of the public work to which other contractors in area are contributing, to contribute to the fund in each craft or trade in which he employs journeymen or apprentices on the public works to same extent as other contractors do. Authorizes Division of Labor Law Enforcement, in certain cases, to bring a court action to recover penalties for wrongful failure to employ apprentices upon public works. April 13. **LC (LS)—Watch**
- AB 2421 Dymally** (Ind. R.). Declares legislative policy that apprenticeship training be given high priority in educational programs of state and authorizes pilot program relating to employment of 500 apprentices. Authorizes Department of Industrial Relations through Division of Apprenticeship Standards to reimburse employers who begin apprenticeship training programs and comply with specified conditions. Establishes rate of reimbursement. Authorizes department through Division of Apprenticeship Standards to distribute training allowances to unemployed apprentice enrolled in training classes under specified conditions and at specified rate. April 13. **LS (LC)—Watch**
- AB 2426 Brown** (G.E. & E.). Eliminates exclusion from act of agricultural workers residing on the land where they are employed as farmworkers. April 13. **CR—Good**
- AB 2437 Z'berg** (C.S. & S.P.). Makes various technical changes in provisions concerning payroll deductions by state employees. April 14. **PE—Watch**
- AB 2440 Mills** (Fin. & Ins.). Authorizes the Department of Employment whenever it learns that a trade dispute is in progress to conduct a preliminary investigation and make a preliminary determination as to whether or not any class or classes of employees involved in the dispute may be, or are, disqualified from receiving unemployment insurance benefits because they have left work because of the dispute. Requires the department to notify the employers and labor organizations involved of its determination if 100 or more employees are likely to be finally determined not to be disqualified. Establishes notification and appeal procedure. April 14. **UI—Watch**
- AB 2443 Waldie** (Ind. R.). Directs Department of Employment to institute a Youth Employment Program. Empowers the department to promulgate rules and regulations and exercise other duties to establish the program. Describes the various activities of the program for which the department shall prescribe rules and regulations. Provides for the establishment of local citizens' committees to aid and advise the department in carrying out the program. Provides for the financing of the program: first, by use of federal funds under the antipoverty program; second, by requests for legislative appropriations; and third, within the department's own budget if other funds are not available. April 14. **UI—Watch**
- AB 2459 Meyers** (Fin. & Ins.). Provides that the presumption that heart trouble arose out of and in the course of employment of certain type of public employees shall be conclusive, rather than disputable, after 10 years employment. April 14. **WC—Good**
- AB 2463 Meyers** (C.S. & S.P.). Permits state officers and employees to be paid twice a month and requires employees to notify Controller within 3 months of operative date of the act if they elect to be paid twice a month and gives new employees 90 days from date of entry to elect. April 15. **PE—Good**
- AB 2464 Meyers** (Ed.). Increases from \$125 to unspecified new amount, the level of basic state aid support to be allowed in each fiscal year per pupil in average daily attendance to school districts for elementary, high school, junior college, and adult education support. Increases from \$235.64 to unspecified new level, the fiscal year appropriation to State School Fund per pupil in statewide a.d.a., and allocates the increase to payment of new basic state aid allowances. April 14. **ED—Watch**

ASSEMBLY BILLS (Continued)

AB 2465 Meyers (C.S. & S.P.). Requires that representatives of public agencies meet and negotiate in good faith with representatives of recognized employee organizations, and that such representatives shall in good faith attempt to reach agreement, rather than that representatives of public agencies shall meet and confer with representatives of employee organizations and consider as fully as the agency deems reasonable presentations made. Defines "meet and negotiate in good faith" to include the right of each representative of a recognized employee organization to be informed on matters within the scope of representation and to be given reasonable notice of proposed action by public agencies. Requires that when agreement is reached during negotiations on a matter, a written agreement shall be prepared and signed by the parties. Provides that when the parties reach agreement and the agreement is not subject to action by the governing body of the public agency they shall jointly prepare a written statement of agreement signed by the parties. Provides that when the parties reach agreement and the agreement is subject to action by the governing body of the public agency, they shall jointly prepare a written statement of such agreement signed by the parties and submitted to the governing body. Requires that if no agreement is reached, the matter shall be referred to an ad hoc board of review for findings and recommendations. Establishes procedure for choosing such ad hoc board. April 14. **PE—Watch**

AB 2480 Dymally (Ind. R.). Eliminates requirement that the school districts' joint apprenticeship commission's promotion examinations to levels of apprentice and journeyman positions in a skilled trade must be in a trade where there is a field of promotion. April 15 **ED (LS)—Bad**

AB 2482 Burton (Fin. & Ins.). Creates and provides health service system for workers under unemployment insurance coverage and public employees. Requires employer contributions of 3 percent of wages. Allows people not otherwise covered by the system to make arrangements to be covered. Defines the health services to be provided. Establishes rules of eligibility. Provides for the administration of the program. Establishes Health Service Authority and various advisory boards. Provides for subrogation as to rights and specified penalties. Permits electing out of employment other health program for his employees. April 15. **PH—Watch**

AB 2483 Burton (Ind. R.). Provides that employees shall have the right of self-organization, to form, join or assist labor organizations, to bargain collectively through representatives of their own choosing, and to engage in concerted activities, for the purpose of collective bargaining or other mutual aid or protection, free from interference, restraint or coercion of employers. Provides that specified conduct by employers shall be an unfair labor practice. Creates a State Labor Relations Board in the Department of Industrial Relations and empowers the board to investigate and take action to prevent unfair labor practices and to make various determinations and hold elections to enable employees to choose their collective bargaining representative. Establishes procedures for enforcement proceedings and elections authorized, including judicial review. April 15. **LU—Watch**

SENATE BILLS

SB 1039 Farr (Jud.). Enacts the Uniform Trustees' Powers Act and repeals existing state laws on same subject. April 13. **INS—Watch**

SB 1056 Cobey (Gov. Eff.). Provides that salaries of hearing officers of the Office of Administrative Procedure shall be fixed by the State Personnel Board for a class of positions not less than the salaries which are paid to referees of the Industrial Accident Commission. April 13. **PE—Watch**

SB 1057 McAteer (Soc. Wel.). Makes family of person killed and family of person incapacitated as the result of a crime of violence eligible for aid under the aid to families with dependent children program, if there is need of aid. April 13. **PH—Good**

SB 1062 Schmitz (Ed.). Authorizes governing board of junior college district which maintains one or more junior colleges to establish one 4-year community college within the district to provide instruction, including 13th and 14th grades, presently taught in the junior colleges, leading to a bachelor's degree. Authorizes governing board to fix admission fee and rate of tuition for pupils attending community college in grades other than grades 13 and 14. April 14. **ED—Bad**

SB 1063 Holmdahl (Gov. Eff.). Provides that it shall not be an unlawful employment practice for an employer to make ethnic surveys or racial head counts of applicants for employment or of present employees, when the purpose is informational and statistical and not intended nor used for the purpose of discriminating against any person because of his race, or religious creed, color, national origin, or ancestry. Provides further that whenever such an activity is undertaken, it shall be conducted quietly, confidentially, and without questioning of individuals orally or by the use of questionnaires. The information so compiled shall not refer to a specific applicant or employee, shall not become part of the personnel or other record of any applicant or employee, and shall be maintained for research purposes only. April 14. **CR—Bad**

SB 1075 McAteer (Rev. & Tax.). Exempts from sales and use taxes those watercraft leased, or sold for the purposes of leasing, to persons for certain commercial purposes in interstate commerce or for use outside the territorial waters of the state. April 14. **TA—Watch**

SB 1076 Christensen (Wat. Res.). Establishes special procedures for considering applications to appropriate water in excess of 50 cubic feet per second or 25,000 acre-feet per annum and for use in areas other than watershed of the stream from which water is to be diverted or in any county in which any portion of that watershed is located. April 14. **WP—Watch**

SB 1077 Grunsky (Ed.). Increases the number of members of the State Curriculum Commission from 10 to 12 and provides that the Superintendent of Public Instruction shall have the appointive power with the confirmation of the state board and also the power to fill vacancies, rather than the the state board, and provides that the members shall

be representatives of specified areas in the field of education rather than from the field of education generally. Makes procedural changes in the terms of office and dates of appointment in order to comply with increased membership. Provides that the Associate Superintendent of Public Instruction who serves as chief of the Division of Instruction shall be the executive secretary to the commission and chairman in the absence of the Superintendent and Deputy Superintendent. April 15. **ED—Bad**

SB 1080 Rodda (Ed.). Authorizes, pursuant to specified conditions and limitations, employment of non-certificated persons for antipoverty program purposes by school districts and county superintendents of schools. April 15. **TR—Watch**

SB 1081 Teale (Reap.). Eliminates existing provision dividing the state into senatorial districts. April 15. **EL—Watch**

SB 1092 Rees (Ins. & F.I.). Deletes unnecessary language from the code relating to termination of the terms of office of the original members of the Unemployment Appeals Board. April 15 **UI—Watch**

SB 1093 Rees (Ins. & F.I.). Makes technical nonsubstantive changes. April 15. **WC—Watch**

SB 1102 Stiern (Pub.H. & S.). Requires employers to provide or cause to be provided for employees toilet and handwashing facilities which meet prescribed requirements, for every field harvesting operation of fruits and vegetables intended for human consumption and requires employees to use such facilities. Authorizes State Department of Public Health, after consultation with State Departments of Agriculture and Industrial Relations, to promulgate reasonable regulations to carry out purposes of provisions. Makes violation of any provision or regulation a misdemeanor. April 15. **PH—Good**

SB 1109 Grunsky (Ed.). Requires Department of Industrial Relations to reimburse each school district with 400,000 or more a.d.a for actual cost incurred by the district during preceding fiscal year to certify minors for employment, and to issue certificates of identification, in the entertainment industry so that the Division of Labor Law Enforcement of the department may place upon an eligibility for employment list the names of the minors to whom certificates of identification have been issued. April 19. **LS—Bad**

SENATE CONCURRENT RESOLUTION

SCR 62 Rodda (Gov. Eff.). Directs the Legislative Analyst, State Department of Education, Bureau of Schoolhouse Planning, and the Department of General Services, Office of Local Assistance, to conduct an investigation of state schoolhouse construction and report their findings to the Joint Interim Committee on Public Elementary and Secondary Education by the commencement of the 1966 Regular Session. April 15. **ED—Watch**

Loss of Job for Worker Over 50 May Be 'Life Sentence' to Joblessness, Study Finds

More than two and one half million California workers in their forties and fifties are the hardest hit group of all in the tremendous changes taking place in the state's industrial structure, Director of Employment Albert B. Tieburg pointed out in the 1964 annual report on the State Employment Service's older worker program.

"It is obvious that work-tenure expectancy is decreasing, and more and more firms are setting earlier arbitrary ages for leaving work, with loss of a job in the fifties sentencing an increasing number of workers to lifelong unemployment," Tieburg said.

"Many in this age group will exhaust their unemployment benefits and savings, yet be ineligible for social security benefits. They will be able and willing to work, yet forced to an early, unwilling, uncompensated withdrawal from the labor market."

In 1960, the last year for which

statistics are available, workers over age 45 comprised 37 percent of California's civilian labor force, but they constituted 43 percent of those workers unemployed for 15 weeks or longer.

Projection of California's population growth through 1975 indicates that the group 45 years old and older will increase by one and a quarter million people and will continue to make up the same percentage of the labor force.

"The plight of the middle-aged worker in California can easily become the most serious economic and sociological problem in our state unless more adequate planning for and utilization of these people begins immediately," Tieburg stated.

"In the seemingly headlong rush to establish early retirement as a panacea for an apparent lack of jobs, it is time for employers, unions and pension experts to examine the economic impact on Cali-

fornia if this trend continues.

"If the usual age of retirement is reduced to age 55 by 1980, the post-retirement population of California will double—to 4,992,000—and in fact, constitute 17 percent of the population."

Earnings are still the largest single source of income for persons aged 65 and over, according to a survey conducted by the Social Security Administration in March, 1963, and about one-fourth of all persons in the nation age 65 and over were employed at some time in the year of the survey.

Total earnings for persons aged 65 and over in that year were about 10 billion dollars, a factor important both to themselves and the national economy.

The study also showed that workers 65 and over constituted a slightly higher proportion of the total work force in 1962 than they did in 1950.

The average monthly social security payment in California is only \$70, making it necessary for many retirees to augment their pensions.

SENATE CONSTITUTIONAL AMENDMENTS

SCA 26 O'Sullivan (Rls.). Provides, instead of monthly salary of \$500, that Legislature shall establish salaries received by Members. April 14.

SL—Good

SCA 27 O'Sullivan (Rls.). Provides that salaries for Members of Legislature shall be \$25,000 per year, rather than \$500 per month. April 14.

SL—Good

SCA 32 Rees (Gov. Eff.). Establishes Personnel Board of University of California of five members who are not officers or employees of university, appointed by President of university with approval of Regents. Empowers board to prescribe rules and regulations regarding employment matters of employees of university who are not members of Academic Senate. Requires board to establish system of negotiation on employment matters with employees. Empowers board to hear appeals of employees dismissed, suspended or demoted for cause. Requires meetings of board to be open to public and for board to hear from persons affected by its actions. Provides that section is self-executing, but permits facilitating legislation. April 20.

ED; LS—Bad

SCA 34 Miller (Rev. & Tax.). Eliminates deduction from annual tax for real estate taxes paid by insurance company on real property in which was located its home or principal office in state. April 20.

TA—Good

SCA 35 Miller (Rev. & Tax.). Provides that where insurance company occupies only a portion of principal office real property, principal office deduction for real estates taxes applies only to portion occupied. April 20.

TA—Good

SCA 36 Miller (Rev. & Tax.). Makes principal office deduction available only to those insurers which occupy real estate for home or principal office on or before date of adoption of amendments. April 20.

TA—Good

SCA 28, O'Sullivan (Rls.). Provides, instead of monthly salary of \$500, that Legislature, by 2/3 vote of Members elected, shall establish salaries received by Members. The bill has been classified as "bad" because the Legislature should have the authority to establish salaries by a majority vote. Apr. 14.

SL—Bad

FISHING BILLS

AB 1767 Badham (Con. & Wild.). Prohibits Fish and Game Commission from requiring that salmon brought into Del Norte, Humboldt, or Mendocino Counties during closed season be tagged. Mar. 15.

FISH—Watch

AB 1843 Thomas (Con. & Wild.). Prohibits use of commercial vessels to take fish for commercial purposes within 3 miles offshore from Point Conception to the California-Mexican border on weekends. Permits use of commercial vessels to take fish for commercial purposes during weekdays within 3 miles offshore from Point Conception to the California-Mexican border and permits the vessels to use any equipment of a type otherwise authorized for use in any district anywhere south of Point Conception during the seasons authorized in any such district. Mar. 16.

FISH—Watch

AB 2098 Badham (Con. & Wild.). Closes Fish and Game Districts 20 and 20A (Santa Catalina Island waters) to commercial fishing, except for lobster and abalone. States intent of Legislature that area be primarily devoted to recreational uses. Mar. 29.

FISH—Bad

AJR 24 Davis (Con. & Wild.). Requests Department of Interior and Commissioner of Bureau of Reclamation to consider expansion of the Nimbus Hatchery facilities to enable it to accommodate the increased salmon runs. Mar. 22.

FISH—Good

SB 903 Farr (F. & G.). Makes compliance with the Department of Fish and Game modifications of plans submitted by government agencies or public utilities concerning projects diverting, obstructing or changing the natural flow or bed of any river, stream, or lake, or the use of material from streambeds designated by the department, mandatory. Makes compliance with the orders of the department as to measures necessary to protect fish and wildlife mandatory upon persons conducting operations of such nature. Provides for a public hearing held by the Fish and Game Commission if the governmental agencies, public utilities, or persons conducting operations of such nature disagree with the department's orders within 30 days of receipt thereof, and requires compliance with determinations made by the commission. Mar. 30.

FISH—Good