

## Legislative Notes

### Big Ones on Deck

Two of the most important pieces of labor legislation introduced in the 1963 general session of the California Legislature are to be scheduled for hearing in Senate Committees on May 13th. The State AFL-CIO supported measures are:

\*SB 811, establishing democratic machinery at the state level for the determination of representation and collective bargaining rights in intra-state commerce.

\*SB 812, providing for enactment of a "little Norris-LaGuardia Act" to prevent the abuse of the injunctive process in labor disputes.

Both bills are authored by Senator John W. Holmdahl of Alameda County. \*SB 811 will be heard by the Senate Labor Committee, and \*SB 812 by the upper house Judiciary Committee.

### Also on Deck

On April 30th two important consumer protection measures sponsored by the State AFL-CIO are also set for committee review by the Assembly Finance and Insurance unit. The two bills, both authored by John Francis Foran of San Francisco, are \*AB 481 and \*AB 482.

\*AB 481 provides that a creditor who repossesses and resells goods cannot recover deficiency charges from the defaulting buyer. In other words, creditors would have to  
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## Enactment of State Prepaid Health Care Program Urged in Calif. Legislature

Legislation to establish a general prepaid health care program for California based on the coverage of workers and their dependents within the framework of the Unemployment Insurance Code has been introduced in the State Legislature by Assemblyman Alfred H. Sond (D-Monterey Park).

The Song bill, strongly backed by the State AFL-CIO, provides for comprehensive medical care services at a level determined by a California Health Service Authority created by the bill as contributions into the program would permit.

"The purpose of this legislation," Song said, "is to provide a system of prepaid health services to improve the general health of the people and avoid the misfortune and financial strain rising from the onslaught of illness or injury by providing a fund from which medical and hospital costs may be met.

"Although modern medical science has made outstanding progress



THOS. L. PITTS  
Executive  
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## "Fair Housing" Bill Clears Assembly Ways and Means Unit; Lower House Passage Assured

AB 1240, the Rumford "fair housing" bill, has cleared the Assembly Ways and Means Committee without serious modification and is on the lower house floor for approval and transmission to the Senate.

As *Newsletter* goes to press, Assembly passage by a substantial majority is virtually assured. The crucial test ahead will be on the Senate side in the upper house committee on Governmental Efficiency.

The basic provisions of the Rumford bill extend the prohibitions against discrimination in publicly assisted housing to private housing, and provide for administrative enforcement through the Fair Employment Practices Commission.

(Legislation changing the name of the State Fair Employment Practices Commission to the *State Human Rights Commission* (AB 1239—Dymally) passed the Assembly last week by a vote of 67 to 8, and is already in the Senate Governmental Efficiency Committee.)

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## Governor Proposes State Housing Department

In a special message to the California Legislature, Governor Brown has proposed the establishment of a State Department of Housing and Community Development to help bring adequate housing within the reach of low and middle income groups.

Drawing heavily from the report of his Commission on Housing Problems, Brown pointed out that the need over the next 18 years is for 5,000,000 new homes, "priced over a wide enough range to fall within the reach of the rich and the poor."

"No existing program, state or federal, comes close to meeting that requirement," the Governor declared.

Brown quoted at length from the basic findings of the Housing Commission report:

"While the urban renewal program is needed by California's older cities, its main concern should be to prevent the slums before they form. California's communities, in short, require new tools and new techniques for land development and housing of all kinds to serve the needs of the future.

"Federal mortgage insurance can only help those who can pay their way in new houses but provides little for those who cannot. If California is to have 250,000 new houses built annually, it must be in all cost categories and no federal program exists to achieve this. The public housing program is small, ailing, defective and applicable only to older cities. No adequate aids exist for the elderly poor, some of whom are even too poor to rent public housing, for the

(Continued on Page 4)

## COMMITTEE HEARINGS

### ASSEMBLY

#### Monday, April 29

##### Civil Service and State Personnel Room 2117, 1:30 p.m.

- AB 1564 (Burton)** Public officers and employees. **Good**  
**AB 1584 (Meyers)** State employees; polygraph exams. **Bad**  
**AB 657 (Zenovich)** State college personnel. **Good**

##### Criminal Procedure, Room 2133, 8 p.m.

- AB 927 (Knox)** Polygraph tests. **Watch**  
**AB 1715 (Waldie)** Arrest. **Bad**

##### Education, Room 4202, 3:45 p.m.

- AB 1936 (Bagley)** Delineate spheres of authority—State Superintendent of Public Instruction and State Board of Education. **Bad**

- AB 1181 (Dymally)** School district employee records. **Good**

##### Judiciary, Room 2170, 3 p.m.

- ACA 30 (Thelin)** Regulations adopted by counties and cities. **Bad**

##### Municipal and County Government, Room 2133, 3:45 p.m.

- AB 1489 (Knox)** State Housing Law. **Bad**  
**AB 1697 (Carrell)** Law enforcement employees. **Bad**  
**AB 1819 (Dymally)** Local police and firemen. **Good**

##### Public Health, Room 5168, 1:30 p.m.

- AB 949 (Waite)** Radiation control. **Watch**

#### Tuesday, April 30

##### Finance and Insurance, Room 4202, 3:45 p.m.

- \*AB 481 (Foran)** Repossessing and selling goods. **Good**  
**\*AB 482 (Foran)** Attachment and execution. **Good**

##### Fish and Game, Room 2170, 1:30 p.m.

- SB 413 (Farr)** Forfeiture of bail. **Watch**

##### Natural Resources, Planning and Public Works, Room 2133, 3:45 p.m.

- AB 2037 (Winton)** Public works and purchases. **Good**  
**AB 2068 (Winton)** Public works and purchases. **Watch**

##### Public Utilities and Corporations

- Room 2117, 1:30 p.m.  
**AB 1988 (Bagley)** Contractors' License Law. **Good**

#### Wednesday, May 1

##### Elections and Reapportionment

- Room 5168, 1:30 p.m.  
**SB 747 (Dolwig)** Hours for voting. **Good**

##### Governmental Efficiency and Economy

- Room 2170, 1:30 p.m.  
**AB 1359 (Beilenson)** Television and radio repairs. **Good**  
**AB 1599 (Meyers)** Schools of cosmetology. **Watch**  
**AB 1600 (Meyers)** Cosmetology. **Watch**  
**AB 1611 (Knox)** Cosmetology. **Watch**  
**SB 316 (Short)** Containers; quantity of commodities. **Good**

##### Industrial Relations, Room 5168, 3:45 p.m.

- AB 1616 (Monagan)** Relating to working hours on public works. **Watch**  
**AB 1746 (Davis)** Relating to jury duty of employees. **Good**  
**AB 1976 (Burton)** Relating to farm workers: minimum wages. **Watch**  
**AB 545 (Gaffney)** Relating to safety. **Good**  
**AB 1173 (Knox)** Relating to wages. **Watch**

#### Thursday, May 2

##### Constitutional Amendments

- Room 2133, 3:45 p.m.  
**ACA 16 (Dymally)** Housing projects. **Good**  
**ACA 19 (Thelin)** Election of public officers. **Bad**  
**AJR 36 (Chapel)** Amendment to Federal Constitution. **Bad**  
**AJR 37 (Chapel)** Court of the Union. **Bad**

##### Education, Room 4202, 3:45 p.m.

- SB 398 (Rodda)** Schoolteacher credentials. **Watch**

##### SB 417 (Rodda) Teaching credentials. **Bad** Finance and Insurance Subcommittee on Workmen's Compensation

##### Room 4168, 1:30 p.m.

- \*AB 446 (Rumford)** Workmen's compensation: rehabilitation benefits. **Good**  
**\*AB 448 (Rumford)** Workmen's compensation. **Good**  
**\*AB 450 (Rumford)** Workmen's compensation rehabilitation fund. **Good**

#### Monday, May 6

##### Education, Room 4202, 3:45 p.m.

- AB 1167 (Flournoy)** Reduces basic aid. **Bad**  
**ACA 17 (Flournoy)** Eliminates present basic aid. **Good**  
**AB 404 (Winton)** Certification qualifications. **Watch**

##### Judiciary, Room 2170, 3 p.m.

- AB 1776 (Beilenson)** Public works, mechanics liens. **Watch**  
**SB 600 (Regan)** Condominiums. **Watch**  
**AB 1328 (Willson)** Mechanics' liens. **Bad**

##### Municipal and County Government

- Room 2133, 3:45 p.m.  
**AB 1194 (Knox)** Firemen: maximum working hours. **Watch**

### SENATE

#### Monday, April 29

##### Judiciary, Room 5007, 9 a.m. and on Adjournment and 8 p.m. if Necessary.

- SB 655 (Lagomarsino)** Arrest. **Bad**  
**SB 958 (Farr)** Mechanics' liens. **Watch**

##### Revenue and Taxation

- Room 4040, 1:15 p.m.  
**SB 1072 (Rees)** Taxation of motion pictures. **Watch**

- SB 1035 (Grunsky)** Taxation of real estate investment trusts. **Bad**

- AB 1442 (Cologne)** Bank and corporate franchise and income tax exemptions. **Bad**

- AB 316 (Veneman)** Taxation of imported raw materials. **Bad**

#### Tuesday, April 30

##### Insurance and Financial Institutions

- Room 4040, 1:45 p.m.  
**SB 1008 (Farr)** Workmen's compensation; "injury." **Watch**  
**SB 691 (McCarthy)** Workmen's compensation; exclusive remedy. **Bad**

##### Local Government, Room 4040, 9:30 a.m.

- AB 894 (Petris)** Housing authorities' powers. **Good**

#### Wednesday, May 1

##### Education, Room 5007, 9:30 a.m.

- SB 1053 (Sedgwick)** Conservation and training programs. **Bad**  
**SB 857 (Farr)** School teachers exchange program. **Watch**  
**AB 155 (Winton)** Public school employee organizations. **Bad**  
**SB 883 (Grunsky)** Public school finance. **Watch**

- SB 638 (Rodda)** Public school testing program. **Good**

##### Fish and Game, Room 3191, 1:30 p.m.

- SB 990 (Christensen)** Trawl nets. **Good**

##### Governmental Efficiency

- Room 4203, 9:30 a.m.  
**SB 960 (Cobey)** Administration of employer-employee relations in colleges and state civil service. **Watch**  
**SB 961 (Cobey)** Gives organizations representing public employees standing to sue. **Good**  
**SB 962 (Cobey)** Public officers and law enforcement employees. **Good**  
**SB 963 (Cobey)** Firefighters; right to organize. **Bad**  
**SB 1064 (Cameron)** Youth conservation program. **Bad**  
**AB 821 (Elliott)** Employment documents. **Watch**

## Legislative Notes

(Continued from Page 1)

choose between repossessing the goods or suing for the unpaid balance; they could not have it both ways.

\*AB 482 prohibits the "garnishment" or attachment of wages for debts. Both the laws permitting "garnishment" of wages and "deficiency judgments" protect only the seller and the loan companies, and encourage the over extension of credit to the detriment of workers and their families.

### Cleared for Senate Passage

Also on the consumer front, the Senate Business and Professions Committee cleared another Federation-sponsored bill for Senate passage and signature by the Governor. The measure, \*AB 418 (Knox), repeals authority of the Department of Agriculture to permit numerical tolerances (short weights) in packaged and processed grocery items.

The bill should be on the Governor's desk by the end of this week.

### Dumped—Public Employee Rights

The Assembly Committee on Civil Service and State Personnel, chaired by Assemblyman Charles W. Meyers of San Francisco, ran roughshod over the rights of public employees this Monday. A Federation-sponsored measure introduced by Assemblyman Joseph Kennick (\*AB 793) was sent to interim committee for further study by the lower house unit. The bill was purely permissive legislation. It merely

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- SB 153 (Cameron)** Park and recreation bonds. **Good**

- SB 856 (Rees)** Regional planning districts. **Watch**

- SB 1023 (Rattigan)** Creates Department of Rehabilitation in Health and Welfare Agency. **Good**

#### Thursday, May 2

##### Institutions, Room 2040, 10 a.m.

- SB 361 (Farr)** Removal of prison inmates. **Bad**

#### Monday, May 6

##### Business and Professions

- Room 4040, 9:30 a.m.  
**AB 986 (Bane)** Practice of barbering. **Good**  
**AB 988 (Bane)** Practice of barbering. **Good**  
**SB 918 (O'Sullivan)** Containers. **Good**  
**SB 957 (O'Sullivan)** Self-service dry cleaning establishments. **Bad**

##### Judiciary, Room 4203, 9 a.m. and on

- Adjournment if Necessary  
**SB 763 (Weingand)** Employees' demands and claims. **Good**

##### Revenue and Taxation

- Room 4040, 1:15 p.m.  
**\*AB 661 (Petris)** Powers of municipalities to levy and collect income taxes. **Good**

# DIGEST OF BILLS

## Key to Symbols

<b>CR</b>	Civil Rights and Civil Liberties	<b>IN</b>	Insurance (Incl. H & W)	<b>RE</b>	Recreation
<b>DI</b>	Disability Insurance	<b>LC</b>	Labor Code Changes, General	<b>S</b>	Industrial Safety
<b>EA</b>	Employment Agencies, Private	<b>LI</b>	Liens, Attachments & Writs	<b>SL</b>	State & Local Government
<b>ED</b>	Education	<b>LS</b>	Labor Unions, Individually	<b>TA</b>	Taxation
<b>EL</b>	Elections	<b>LU</b>	Labor Unions, General	<b>TR</b>	Training & Retraining
<b>HO</b>	Housing	<b>MI</b>	Miscellaneous	<b>UI</b>	Unemployment Insurance
		<b>PE</b>	Public Employees	<b>WC</b>	Workmens Compensation
		<b>PH</b>	Public Health	<b>WP</b>	Water and Power

\*Sponsored by the California Labor Federation, AFL-CIO

No bill may be taken up until 30 days after date of introduction indicated in Digest, except by  $\frac{3}{4}$  vote.

## ASSEMBLY BILLS

**AB 2197 Henson** (Crim. Pro.) Arrest. Provides that a peace officer may arrest a person without a warrant when he has reasonable cause to believe that a public offense, rather than only a felony, has been committed, eliminating the restriction that a peace officer may, without a warrant, arrest a person for a misdemeanor only when he has reasonable cause to believe that the person to be arrested has committed the offense in his presence. April 3.

**CR—Bad**

**AB 2227 Song** (Ind.R.) Agricultural employment. Authorizes Director of Employment to establish, with the voluntary co-operation of workers and employers, a program for recruiting, training, transporting, and placing agricultural employees. Makes an appropriation. Adds various related provisions. April 3.

**LS—Watch**

**AB 2228 Song** (Ind. R.) Agricultural employment. Appropriates ..... dollars proposed in AB 2227 for expenditure in carrying out the California Farm Employment Service Act. April 3.

**LS—Watch**

**AB 2235 Carrell** (Rev. & Tax.) Personal income taxes. Permits deduction of amounts paid or accrued as federal income taxes. April 3.

**TA—Bad**

**AB 2238 Waldie** (M., O., & M.I.) California-made materials. Requires that a public contract be awarded to an in-state, rather than an out-of-state, manufacturer or contractor, when the bid of the in-state person does not exceed that of the out-of-state person by more than 5 percent and the difference is attributable to a difference in wages of labor in the two states. April 3.

**LS—Watch**

**\*AB 2251 Gaffney** (W. & M.) Governmental agency welfare plans. Requires State, every state agency, governmental subdivision, district, public and quasi-public corporation, public agency, public service corporation, town, city, county, city and county, municipal corporation, whether incorporated or not and whether chartered or not, to contribute to welfare plan or fund for the benefit of its employees in the same manner and on the same basis as private employers in contributing to similar plans or funds for the benefit of their employees. April 4.

**PE—Good**

**AB 2364 Alquist** (G.E. & E.) Operating engineers. Provides for the licensing of operating engineers, defines as persons who operate or maintain stationary power plants. Specifies the qualifications for licensing and the grounds upon which a license may be suspended or revoked. Vests authority to administer law in the Department of Professional and Vocational Standards. Authorizes department to appoint 3 examiners who are to comprise the Board of Examiners for Licensing Operating Engineers. Gives board authority to examine applicants for licenses. April 11.

**LS—Bad**

**AB 2367 Barnes** (G.E. & E.) Cosmetology. Revises qualifications for membership on the State Board of Cosmetology. Authorizes the board to hire its own attorney, prescribe his duties, and fix his compensation. Revises the qualifications for obtaining a certificate as a cosmetologist and a certificate as a junior operator. Requires applicant for a certificate to operate a school of cosmetology or electrology to submit specified information regarding the location thereof. Requires board to refuse application in specified instances. Revises qualifications for obtaining an instructor's certificate. Prohibits a school of cosmetology from advertising student work to the public for pay through any medium, rather than prohibiting such advertising unless the work advertised is expressly designated as student work. Requires that a price list be posted within a school of cosmetology at all times visible to the patrons within that establishment only. Changes number of instructors required in a school. Permits a student to work on a paying patron after 350 hours of supervised instruction, rather than after 200 hours of instruction. April 11.

**LS—Bad**

**\*AB 2373 Dymally** (Ind. R.) Labor: teachers. Makes applicable to teachers, provisions which declare certain labor contracts to be against public policy and which declare, among other things, the public policy that it is necessary that individual workmen have full freedom of association, self-organization, and designation of bargaining representatives. April 11.

**PE & LC—Good**

**AB 2395 Meyers** (C.S. & S.P.) Gives a state employee the election of whether he shall receive compensating time off or cash compensation for overtime work. April 11.

**PE—Watch**

**AB 2396 Meyers** (C.S. & S.P.) Personal property losses of state employees. Provides that department may pay cost of replacing or repairing required articles of clothing or equipment damaged in line of duty without employee's fault. April 11.

**PE—Good**

**AB 2397 Meyers** (C.S. & S.P.) Civil service: disciplinary proceedings. Provides that an employee who has been served with notice of punitive action, or his designated representative, shall have the right to inspect any documents in the possession of or under the control of the appointing power which are relevant to the punitive action taken and would be admissible in evidence at a hearing of the employee's appeal from the punitive action. Provides that the employee, or his representative, shall also have the right to interview other employees having knowledge of the acts or omissions upon which the punitive action was based. Interviews of other employees and inspection of documents shall be at times and places reasonable for the employee and for the appointing power. April 11.

**PE—Good**

**AB 2399 Meyers** (C.S. & S.P.) State employees: medical examinations. Provides for the State to pay the cost of medical examinations required of applicants, eligibles, or employees of the state civil service, in accordance with conditions established by the State Personnel Board. Appropriates \$52,000 from the General Fund and authorizes appropriations from special funds by order of the Director of Finance for this purpose. April 11.

**PE—Good**

**AB 2417 Quimby** (Fin. & Ins.) Workmen's compensation: "injury." As to certain city policemen, highway patrolmen, sheriffs, and deputy sheriffs, expands "injury," as used in workmen's compensation provisions, to include a cardiovascular illness and a stroke of apoplexy developing or manifesting itself during the period of service. Provides that a cardiovascular illness or a stroke of apoplexy so developing or manifesting itself shall, as to those of the affected employees who have served five years of more in their present capacities, be disputably presumed to arise out of and in the course of employment. April 15.

**WC—Watch**

**AB 2424 Petris** (G.O.) American-made materials. Repeals provision requiring governing body of any political subdivision, municipal corporation or district and any public officer or person charged with letting of contracts to give preferences to United States-made materials. April 15.

**LS—Bad**

**AB 2426 Zenovich** (Ind.R.) Wages. Provides that an organization which normally represents employers in the building and construction industry for collective bargaining purposes may represent such employers in proceedings under the provision relating to the payment of wages. April 16.

**LS—Watch**

**AB 2429 Elliott** (Fin. & Ins.) Workmen's compensation. Authorizes school districts having average daily attendance of 400,000 or more to self-insure, in whole or in part, against workmen's compensation liability and to insure with private carriers rather than the state fund alone. April 16.

**WC—Bad**

**AB 2434 Conrad** (Jud.) Contracts of minors. Prohibits a minor from disaffirming a contract with a theatrical or motion picture employment agency or artist's manager after coming of age as well as during his minority. Revises prohibition against minors disaffirming contracts to apply to contracts to secure the minor an engagement to render artistic or creative services in motion pictures, television, phonograph record production, and the stage, including services as an actor, dancer, musician, comedian, singer or other performer, or writer, director, producer, production executive, choreographer, composer, conductor, or designer, rather than contracts to secure the minor an engagement as an actor, performer or entertainer. April 16.

**LC—Bad**

**AB 2437 Porter** (G.E. & E.) Restraint of trade. Provides that the performances of personal services shall be deemed labor that is excluded from the Cartwright Act, and that nothing in the act applies to the compensation charged for the rendition of such personal services when the compensation does not include an element of payment for merchandise or commodities. Provides that provision is not a change in, but is rather declaratory of, pre-existing law. April 16.

**MI—Watch**

**AB 2438 Casey** (Ed.) School district classified employees. Prescribes personnel principles, policies, and procedures for classified personnel of school districts. Provides for appointment of personnel officer, and personnel commission for school districts. Prescribes their duties and powers and those of school district governing boards relating to the employment, suspension, layoff, dismissal, and other personnel matters for classified employees. April 16.

**PE—Bad**

## ASSEMBLY BILLS (Continued)

- AB 2440 Garrigus** (Rev. & Tax.) Food products taxes. Imposes additional 1 percent tax on sales, storage, use, or other consumption of food products. Appropriates revenue to State School Fund for allocation by State Board of Education for support of public schools. April 16. **TA—Bad**
- AB 2441 Britschgi** (Rev. & Tax.) Personal income tax. For the purpose of applying the optional tax table, permits \$666 rather than \$600 to be subtracted from adjusted gross income for each exemption given for blindness or for each dependent by Sec. 17181, subds. (c) and (d). April 16. **TA—Bad**
- AB 2444 Foran** (Ind.R.) Female employees: working hours. Provides that in order to be an executive, administrator, or professional woman and to, therefore, be exempt from maximum hours provisions, the employee must be paid \$400, rather than \$350, per month. April 16. **LC—Good**
- AB 2447 Deukmejian** (G.O.) California Law Enforcement Council. Establishes the California Council on Law Enforcement for the purpose of analyzing and helping to remove obstacles hindering efficient law enforcement and for the purpose of increasing public support of efficient law enforcement. Defines the council's powers and duties and makes an appropriation for its support of an unspecified amount. Provides for a joint interim legislative committee to meet with, and participate in, the work of the council. April 16. **MI—Watch**
- AB 2448 Elliott** (G.E. & E.) Public printing and binding: wages. Requires that the rate of wages generally prevailing in the area be paid to work-

- men employed in the execution of a contract made on behalf of a public agency for public printing and binding. April 16. **LS—Good**
- AB 2475 McMillan** (G.E. & E.) Barbering. Makes it unlawful for a barber or apprentice barber to practice barbering in any place other than a licensed barber shop, except that a barber or apprentice may furnish barber services to persons at their place of residence, in hospitals, or in institutions in case of sickness, incapacitation, confinement, or other emergencies. April 17. **LS—Watch**
- AB 2481 Crown** (Rev. & Tax.) Statewide taxation study. Provides for study of state and local tax structure and system by State Department of Finance acting jointly with any legislative committee created for purpose. Creates Tax Advisory Commission consisting of 20 members, 10 members to be appointed by Governor, 5 members by Senate Committee on Rules, and 5 members by Speaker of Assembly. Authorizes creation of technical advisory committees to advise and assist in study. Provides for submission of report to Governor and to Legislature in 1964 and 1965. Makes appropriation of \$150,000 for study. April 17. **TA—Good**
- AB 2483 Meyers** (Ind. R.) Minors. Declares that provisions on working privileges, restrictions, and hours of minors shall be strictly enforced. April 17. **LC—Good**
- AB 2485 Meyers** (Ind.R.) Migratory workers. Requires, rather than authorizes, Department of Public Health to maintain health programs for migratory workers, and requires, in connection therewith, that department establish clinics and day care centers. April 17. **PH & LS—Good**

## SENATE BILLS

- SB 1227 Bradley** (Lab.) Private employment agencies. Removes provisions for referral of disputes between private employment agencies and their clients to arbitration and repealing authority of Labor Commissioner over such disputes. April 15. **LC—Bad**
- SB 1250 Holmdahl** (Ins. & F.I.) Truth-in-Lending. Requires that contractual charges be separately stated including the total cost of credit and also requires a statement of the cost of credit as a rate of interest, in terms of simple interest on a declining balance. Makes this provision applicable to all transactions involving an extension of credit except those classes of transactions determined by the Commissioner of Corporations to be between parties substantially equal in their understanding of the agreement. States that the intention of the Legislature is that it supplement rather than supplant existing provisions. Makes a violator civilly liable to the other party to the agreement to a maximum of \$2,000. April 16. **MI—Good**

- SB 1270 Short** (Jud.) Correctional Research Center. Establishes, contingent on agreement of Regents of University of California, a Correctional Study and Research Center at the University of Berkeley, to further educational, training, and research programs of the university and the Youth and Adult Corrections Agency. Provides that site and structure shall be approved by university, subject to approval by Administrator of Youth and Adult Corrections Agency. Provides for operation pursuant to policy statement of Regents and Youth and Adult Corrections Agency. Authorizes transfer to center of persons in custody of Director of Corrections and Youth Authority. Sets forth various provisions relating to operation of center. April 17. **TR—Watch**
- SB 1272 Farr** (Pub.H. & S.) Thawed frozen food. Makes it unlawful to offer for sale or sell any meat, fish, or poultry which has been frozen and has become unfrozen, other than for consumption upon the premises where sold or offered for sale, or in an establishment, vehicle or place regulated under the California Restaurant Act, unless it is labeled by the retailer as "thawed product." April 17. **MI—Good**

## Inadequacies of Kerr-Mills Hit By JFK's Aides

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28.2 percent of the elderly population have spent 80.4 percent of the funds involved in the program. These states were New York, California, Massachusetts and Pennsylvania.

Olin D. Johnston, South Carolina's senior senator, addressed a letter to his constituents that further punctured AMA ballyhoo about the Kerr-Mills program. Johnston pointed out that his state has about 100,000 people 65 years of age or older who are indigent—that is who have less than \$2,000 a year in income if married, and less than \$1,200 if living alone. As of last December, Johnston reported, South Carolina's Kerr-Mills program had aided only 587 of them.

The senator said that under Kerr-Mills, an aged person with life insurance worth \$1,500 in South Car-

olina, gets no help, nor does a person with savings of \$600. To become eligible a person must cash in his insurance and spend all savings to provide for his own health care for a short period.

But, the senator asked, "how long will it be before he is knocking on the door for every type of welfare relief?"

The Anderson-King program has been both "maligned, attacked, distorted and misrepresented," he said. The AMA's claim that the Anderson-King proposal to finance medical care through social security would dictate to the patient what doctor he could use is one of the distortions the senator cited as simply "not true."

## Case for Shorter Hours Documented

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appeared in The American Federationist during the latter months of 1962. The material has been completely updated, and new tables, fig-

ures and economic analysis added to make it current as of this moment. The material was prepared by the AFL-CIO Department of Research.

The booklet deals with current trends in employment and unemployment, the history of the trend to shorter hours, creating jobs through shorter hours, the choices and cost factors in reducing hours, and the causes and effects of moonlighting. It also contains the statement on the shorter work week adopted by the AFL-CIO Executive Council on August 13, 1962, and the resolution on the reduction of hours adopted by the Fourth AFL-CIO Convention in 1961.

Single copies of the publication—No. 129—are available without cost to labor organizations. Orders up to 100 copies will be billed at 35 cents each; the price for orders exceeding that amount is \$30 per hundred.

Place orders with the Pamphlet Division, AFL-CIO Department of Publications, 815 - 16th St. N.W., Washington 16, D.C. Checks should be made payable to William F. Schnitzler, Secretary - Treasurer, AFL-CIO.



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## Legislative Notes

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allowed the state and various public entities to enter into collective bargaining relationships if they so desire.

The committee, however, insisted that the bill needed two years of study along with a CSEA-sponsored measure on the unrelated issue of developing a set of procedures to govern public employee collective bargaining relationships. The Federation argued that two years of study could not make up the minds of the committee members on the simple issue of whether public entities should have the clear authority to negotiate and sign collective bargaining contracts. It was pointed out that law was unclear on this point because of some conflicting interpretations of court decisions.

Only Committee members Edward Elliott and Pearce Young voted against interim committee referral. The other committee members present who sanctioned the move to kill the bill for the session on a voice vote were: Meyers (ch.), Badham, Burgener, Garrigus, Monagan, Stevens and Z'berg.

### Cross Filing

SB 340 (Schrade), which would reinstitute the infamous system of crossfiling in primary elections is on the floor of the Senate, having received a "do pass" recommendation from the upper house Elections Committee. The bill carries more than a majority of the Senate as co-authors, including President Pro Tempore Hugh M. Burns. Even so, it appears to be having some trouble. The Federation is opposed to the bill, and will work for its defeat in the lower house if opposition efforts fail in the Senate.

### Needy Children

By a 60 to 16 vote, the state Assembly this Wednesday passed and sent to the Senate, AB 23 (Burton), which extends the aid to needy children (ANC) program to families in need because the breadwinner is unemployed. The bill, supported by the Governor and recommended by the California Welfare Study Commission (headed by Anthony Anselmo), takes advantage of federal contributions made available by Congress in 1961. Estimated benefits during the first full year of extension will be \$13 million.

## Enactment of State Prepaid Health Care Program Urged in Calif. Legislature

(Continued from Page 1)

The services available under the Song bill would be general medical and dental care, including preventive diagnostic medicine; therapeutic treatment; home, office and hospital visits; laboratory and X-ray services; and drugs used in the course of treatment at a hospital.

The bill provides for free choice of physician and hospital, and also allows an individual to use more expensive hospital accommodations than provided for in the act if he pays the difference in cost.

The cost of the services provided under the program would be financed by an employer contribution of three per cent of taxable wages under the Unemployment Insurance Code (taxable wages are now set at \$3,800 per year).

An important feature of the Song bill is that it would also allow any resident not regularly subject to coverage under the Unemployment Insurance Code to come under coverage of the program by paying a premium set by the California Health Service Authority. "This," Song said, "would make it possible to achieve universal coverage under the State Health Care Program for those who are exempted from the Unemployment Insurance Code."

The California Health Service Authority, created to administer the program, would consist of nine members chosen as follows: Three members to be licensed physicians, one of which would be required to have hospital administration experience; two members to be representatives of the employers; two members to be representatives of Labor, and the Director of Public Health and the Chief Executive Officer of the Department of Employment as ex officio members of the Authority.

The bill also provides for a Medical Advisory Board and a Hospital Service Advisory Board.

A health service fund would be established in the State Treasury, and if the three per cent tax produced an excessive amount of revenue, the proposed Health Service Authority would be authorized to improve the level of benefits provided under the comprehensive program.

An "electing out" provision is contained in the Song bill, allowing employers with existing voluntary plans—including plans set up by collective bargaining—to exclude themselves from the State prepaid health service program, provided the benefits of such private plans equal or are greater than the State program.

According to the latest figures released by the State Division of Labor Statistics and Research, 91% of all California workers under union contracts are covered by negotiated health care plans.

The Division's survey of 1,657 collective bargaining contracts on file in 1961, covering 1,438,000 workers, Song pointed out, shows that employers are already paying the full cost of coverage for more than 88% of the union workers with negotiated health insurance.

The "electing out" provisions of the bill, he said, would extend to these programs which are being financed by an average employer contribution of \$16.47 a month.

"It is my studied opinion," Song concluded, "that my bill represents reasonable legislation. It would provide the framework for an effective state prepayment program without penalizing voluntary plans that meet standards of adequacy."

## "Fair Housing" Bill

(Continued from Page 1)

Amendments adopted by the Assembly Ways and Means Committee prior to giving AB 1240 clearance make these changes:

- The original exemption of a single unit owner-occupied dwelling from the anti-bias ban has been broadened to exempt owner-occupied dwellings of four or less units.

- A second amendment has eliminated the penalty clause which spelled out a possible fine of \$500 or jail term of six months. As the bill now stands, however, orders of the Commission would still be enforceable by court injunction and possible contempt proceedings.

Bill Becker, Secretary of the California Fair Practices Committee and coordinating body of labor and civil rights groups behind AB 1240, said the bill still has effective enforcement provisions. He also pointed out that the provisions of the Rumford bill would apply to everyone in the business of housing.

The exemption in the bill, he said, "applies to owner-occupied homes only when the owner sells or rents directly."

Becker indicated that the Ways and Means action was particularly significant because two years ago legislation similar to the Rumford bill was first refused approval by this committee, and then suffered serious amendments before it finally went to the floor where it squeezed out with only 44 votes only to be killed in Senate committee.

The fate of AB 1240 in the Senate this year, Becker declared, "will depend in part on how strongly supporters of this legislation make known their views to Senators. The time to start writing is now."

## Governor Proposes State Housing Department

(Continued from Page 1)

worker earning \$5,000 a year or less; for the agricultural worker and for the low income group generally.

"Though aid is offered to assemble land in the decayed areas of the cities, no program exists for assembling land outside these cities where California's growth will primarily occur.

"If we have learned anything from the history of cities in America and Europe, it is that a city must provide for people from all walks of life. This is a city by its very definition and organization.

"If this lesson is to be carried over to California's new communities in which most of the five million new homes will be built, California's new cities must provide a place for the settlement of industries and of all people dependent on them and for the secondary services connected with city life. It must provide for those formations before the fact, not after, if these cities are to grow and remain sound in the long run.

"In failing to deal with the problems of a mass migration and the development of new communities on its still virgin land, California's new areas will continue the fortuitous victims of acquisition by developers of sites, mushrooming one-class enclaves beset by mounting transportation problems, piecemeal developments and excessive upkeep costs of local governments.

"California's main problems are to keep drawing enough credit from the rest of the country to build housing for those who can afford the market prices, and to stimulate a stock of housing at all levels of cost for others, while simultaneously improving existing deficiencies in its existing housing plant."

In his recommendation to the Legislature for creation of a Department of Housing and Community Development, the Governor indicated that the Department's authority would be limited at the outset "to establish experimental projects to show the federal government what could be accomplished in California with expanded long range programs." Apparently, its main function initially would be to press Congress for the adaptation of federal programs to meet California's needs.

Throughout the Governor's spe-

## Case for Shorter Hours Documented

Organized labor's case for shorter hours as a tool to combat unemployment has been carefully prepared and documented in a 56-page illustrated booklet published by the AFL-CIO, "Shorter Hours: Tool To Combat Unemployment."

In the booklet's introduction, AFL-CIO President George Meany points out that the campaign for shorter hours is "unique."

"It includes no horror stories of exploited, exhausted wage earners dropping beside their machines. These may still be with us but the 40-hour week is not to blame. We argue only that the prosperity of the United States must be based upon full employment, and we believe full employment is possible only if the standard work week is cut."

This latest AFL-CIO publication is based on a series of articles that

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cial housing message, the importance of reducing mortgage interest rates was stressed along with the expansion of direct government loans for housing at reduced interest rates.

Legislation embracing the Governor's housing recommendations is to be introduced by Assembly Speaker Jesse M. Unruh. The legislation will include other recommendations of the Governor to:

- Transfer the present Division of Housing to the new department.
- Permit the new department to make long-term loans to help local governments finance their shares of federal redevelopment project.
- Create a Citizens Advisory Commission on Housing to assist the new department in research and in the promotion of general public interest in California's housing situation. The Commission, the Governor said, would include representatives of the building and finance industries and labor as well as the general public.

## Inadequacies of Kerr-Mills Hit By JFK's Aides

The inadequacies of the Kerr-Mills program to provide medical aid for the aged (M.A.A.) were laid before a House Appropriations Subcommittee last week and, in the process, a number of glowing arguments hurtled into the argument in favor of Kerr-Mills by the American Medical Association were shot down.

Administration spokesmen told the Committee that "the net effect of the Kerr-Mills has actually been to increase medical care for old people very negligibly" and that by and large MAA has failed to do the job it was designed to do.

Zeroing in on some of the wild claims disseminated in AMA press releases, Ivan A. Nestingen, Under Secretary of the Department of Health, Education and Welfare, knocked down the AMA's assertion that three-fifths of the over-65 population had hospital insurance and that there is "every evidence" that the remainder without it will soon have "ample opportunity" to get it.

"The simple fact," Nestingen said, "is that only 10 or 15 percent of the health costs of older people are reimbursed by insurance." Most of the older people who need protection most—those with the lowest incomes and those most likely to be ill—lack it. Only one-third of the aged with incomes below \$2,000 or over age 75 are insured, he said.

AMA's claim that 93 percent of the elderly live in states that have Kerr-Mills programs is "completely false," he said. The actual figure is 57.8 percent, and "barely one out of a hundred of the aged in these states" gets any benefits, he added.

Despite federal efforts to encourage states to enact legislation to take advantage of the Kerr-Mills program, only 27 states have done so. Of these, four states with only

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