# GOVERNOR DECLARES JUNE "APPRENTICESHIP MONTH"

June has been designated "Apprenticeship Month" in California by Governor Edmund G. "Pat" Brown. Theme of the month is: "Hire an Apprentice."

Joint labor and management apprenticeship committees throughout the state are cooperating to make more apprenticeship opportunities available to the June graduates from high schools and junior colleges, according to Charles F. Hanna, Chief of the Division of Apprenticeship Standards.

In his proclamation Governor Brown points out that "through California's fine apprenticeship program many young persons in the state are afforded unequaled opportunities to learn skills, crafts or trades which lead to rewarding careers.

"As a result a higher standard of living for all Californians ensues.

"This program, under the guidance of the California Apprenticeship Council, a joint venture of enlightened and cooperative employers and employees, is aided by State and Federal governments and local schools and has developed more than 600 joint apprenticeship committees throughout the State."

The Governor further pointed out that some 20,000 apprentices are currently employed at skilled trades with high wages under the sponsorship of these committees.

Employers not now training apprentices should get in touch with their joint apprenticeship committee. Many JAC's have lists of carefully selected apprentice applicants ready and eager to go to work.

Assisting the JAC's are the State Employment Service, the Bureau of Apprenticeship and Training, U.S. Department of Labor, and the public schools in addition to the Division of Apprenticeship Standards. During the month of June representatives of these agencies and the JAC's will call on many employers to solicit "apprenticeship" jobs.

Some 52,000 apprentice - trained craftsmen have been added to California's skilled labor force since World War II, according to Mr. Hanna. Many of these have advanced to key positions in industry such as formen, superintendents, union leaders, and employers, he pointed out.

Although California has the largest and finest apprenticeship program in the nation, there are still far too few apprentices in training to keep up with the State's skill needs, Mr. Hanna said. He urged all qualified employers to hire and train apprentices to meet future needs of their industry for craftsmen.



# Senate Unit Drops Cigar Tax; Approves Cigarette and Income Tax Measures

The Senate Committee on Revenue and Taxation, this Wednesday, gave Governor Brown's cigarette tax bill a "do pass" recommendation after deleting his proposed 15% excise on the wholesale price of cigars and other tobacco products.

Upon recommendation of an upper house subcommittee, the Senate tax unit sent the revised measure (AB 1172, MacBride) to Finance Committee for a final

check before going to the upper house floor.

A boost in the 3-cents per pack cigarette tax to 4 cents was turned down by the subcommittee.

The consumer tax action followed approval earlier on Monday of Governor Brown's income tax bill, AB 1177 (Mac-Bride), which was also sent to Finance Committee with a favorable recommendation.

It is estimated that the elimination of cigars and other tobacco products, except cigarellos, will cut the revenue yield of the Brown consumer tax bill from \$68 to \$60 million a year. The \$8 million drop favors upper income groups, and makes the impact of the \$60 million even more regressive on consumers than the original bill passed by the Assembly.

The state already extracts about twothirds of its revenues from the pockets of consumers, thus forcing low and middle income groups to carry a large part of wealthy man's tax obligations.

The income tax measure approved by the Senate unit would boost state income tax revenues by about \$60.7 million in fiscal year 1959-60 and approximately \$71.4 million in its first full year of operation through a combination of the following changes:

- (1) Increase the credit for dependents from \$400 to \$600 per dependent.
- (2) Boost the standard deduction from 6 to 10 percent for those who use the long form, but do not itemize deductions.

(Continued on Page 6)

# **U. S. Senate Passes San Luis Bill With Anti-Monopoly Protections**

The United States Senate this week served notice on California's landed monopolists that water development projects undertaken at the taxpayers' expense are not intended for the enrichment of the few.

The Senate refused to vote approval of California's San Luis Project until provisions in the authorization bill (S.44) were eliminated which would have

exempted large parts of the service area of the project from the anti-monopoly, anti-speculation provisions of reclamation law (the so-called 160-acre limitation on the distribution of irrigation water).

Senators Paul H. Douglas (Dem.-Ill.), Wayne Morse (Dem.-Ore.), and Richard L. Neuberger (Dem.-Ore.) ledathe successful battle to close the monopoly loopholes in the bill, with the strong backing of organized labor in California. California Senators Thomas Kuchel (Rep.) and Clair Engel (Dem.),

in four days of often bitter debate, were unable to convince the Senate that the monopoly loopholes were justifiable.

In the heat of debate, the California Labor Federation, AFL-CIO wired Douglas:

"On behalf of a million and a half members, the California Labor Federation salutes your battle... to require construction under reclamation law without devia(Continued on Page 7)

# HEARINGS (Assembly)

#### May 18th

Education, 3.45 pm

AB 2487 Williamson. X-ray of public school employees. Watch

AB 2493 Waldie. School district printing contracts. Good

AB 2455 Hanna. Attendance of public schools. Good

AB 2460 Porter. Probationary state college teachers. Bad

AB 2534 Hanna. State college faculty.
Watch

AB 2485-86 Donahoe. Non-certificated and classified school employees. Watch

Civil Service and State Personnel, 1.30 pm

AB 1873 Meyers. Prevailing rates for permanent state civil service workmen. Good

AB 1874 Meyers. Uniforms of state employees. Good

AB 2315 Meyers. State employees Health and Welfare.

Finance and Insurance, 8 pm

AB 2373 Masterson. U.I. eligibility and disqualifications. Watch

AB 174 Burton. U.I. for local public employees by vote. Watch

**A.B. 697 Elliott.** Eliminate U.I. seek work provision. **Good** 

AB 963 Rees. Rees-Doyle administration costs.

AB 2372 Masterson. Group disability insurance conversion upon leaving employment. Watch

AB 414 Rees. Department U.I. Bill. Good
SB 158 Short. D.I. hospital benefits—Department bill. Good

#### May 19th

Finance and Insurance Subcommittee on Workmen's Compensation, 3.45 pm

AB 2266-2273 Burton. Workmen's compensation liberalization. Watch

Fish and Game, 3.45 pm

AB 21 Thomas. Commercial sardine season. Bad

AB 878 Miller. State Fish & Seafood Advisory Board. Watch

Government Organization, 1.30 pm

AB 2458 Rees. State air pollution board.

Good

AB 2514 - 19 Rees. State Planning. Good

Governmental Efficiency & Economy, 3.45 pm

AB 395 and 396 McMillan. Psychologist Certification Act exemptions. Bad

AB 158 Charles Wilson. Licensing of contractors. Watch

AB 2321 Crown. Dental technicians licensing. Good
AB 2360 Hanna. Construction work. Good

AB 2360 Hanna. Construction work. Good
\*AB 306 George Brown. Advertising Barber
College prices. Good

AB 2396 Britschgi. Purchases of Americanmade goods. Good SB 304 Short. Atomic Energy. Watch

Natural Resources, 1.30 pm

AB 1974 Meyers. Water pollution. Watch

Water, 1.30 pm

AB 1304 Bruce Allen, Sale of water, Bad AB 1847 Lunardi, Nevada County Water Agency. Watch

#### May 20th

Education, 3.45 pm

**SB 899 Fisher.** Probationary teacher protections.

AB 1427 O'Connell. Teacher rights. Good

AB 1333 George Brown. Employment applications. Good

AB 2098 George Brown. O.A.S.D.I. for teachers. Good

AB 2064 Meyers. Length of schoolday.
Watch

AB 1864 Lanterman. Use of state textbooks. Bad

Judiciary, 2.30 pm

AB 1268 Hanna. Mechanic's liens. Bad
AB 1708 Grant. Landlord's liens. Bad

Public Health, 1.30 pm

AB 2484 Miller. Construction funds of hospital districts.

AB 2440 Cunningham. Unprofessional medical practices. Bad

AB 2029 Grant. Gas appliances & vents.

Bad

#### May 21st

**Industrial Relations** 

**AB 2302 Bee.** 8-hour law for women-barber exemption.

AB 209 Teale. Governor's so-called "union democracy" bill. Good

Municipal and County Government, 1.30 and 8 pm

**AB 2409 George Brown.** Jury compensation for public employees. **Good** 

AB 1896 Rees. Metropolitan multipurpose

#### May 25th

Civil Service and State Personnel, 1.30 pm

AB 2315 Meyers. State employees health and welfare. Bad

**AB 2550 Crawford.** Civil Service appointments. **Good** 

Education, 3.45 pm

AB 2566 Britschgi. Dues check-off for teachers.

Transportation and Commerce, 1.30 pm

AB 2582 Meyers. San Francisco-Oakland Bridge toll. Watch

## HEARINGS

## (Senate)

#### May 18th

Labor, 1 pm

**AB 419 Miller.** Governor's labor representation bill. **Good** 

**AB 1015 Crown.** Workmen's compensation liberalization bill. **Good** 

SJR 19 Farr. Federal minimum wage. Good

Public Utilities, 1 pm

SB 1173 Dolwig. Public Utility rate increases. Bad

SB 1195, 1196 and 1207 Holmdahl. Telegraph and telephone company city franchises. Watch

Revenue and Taxation, 1.15 pm

AB 487 MacBride. Possessory interests.

SB 1017 and 1023. Privilege taxes on falling water used for power and on public power agencies. Watch

#### May 19th

Business and Professions, 1.15 pm

SB 1238 Gibson. Physical Therapy Examining Committee. Watch

SB 1233 McAteer. Outdoor advertising. Bad

Elections, 10 am

SB 1240 Holmdahl. Ballot measures. Good

Transportation, 9 am

SB 103 Gibson. Grade Separations. Bad

**SB 1078 Dolwig.** San Francisco Bay Southern Crossing. **Watch** 

### May 20th

Education, 9 am

SB 1188 O'Sullivan. Credentials for service.

Watch AB 1083 Bane. Certificated employees.

Good

Good

Good

Governmental Efficiency, 9.30 am

SB 1201 Gibson. San Francisco Bay pilotage rates.

AB 1246 Z'berg. Hours of work of state employees. Watch

AB 1890 George Brown. Payroll deductions for public employees. Good

Insurance and Financial Institutions, 1.30 pm
AB 1578 Burton. U.I. availability for work.

AB 1543 Nisbet. SUB benefits

## May 21st

Judiciary, 8 pm

AB 890 Hawkins. Anti discrimination in public assisted housing. Good

## May 22nd

Natural Resources, 9 am

SB 1265 Arnold. California Conservation
Camp program. Watch

SB 1248 to 1254 Miller. Water Pollution.
Good

#### May 25th

Revenue and Taxation, 1.15 pm

AB 1176 MacBride. Inheritance and gift taxation—Governor's bill. Watch

SB 875 and 1112 Shaw. Disclosure of property tax information. Good

#### May 26th

Business and Professions, 1.15 pm

SB 732 Thompson. Licensing of phychiatric technicians. Watch

AB 686 and 687 Masterson. Trading stamps.
Watch

Insurance and Financial Institutions, 1.30 pm
SB 1287 Miller. Pension contracts and special pension plan funds. Watch

May 15, 1959

# DIGEST OF BILLS †

## **ASSEMBLY BILLS**

- **AB 2639** (Education) Provides that an employee shall file, rather than furnish, an indemnity bond before compensation can be paid during a leave of absence.
  - Requires the school district employing the teacher to furnish the indemnity bond at the expense of the district. April 27.
- AB 2725 Busterud (Public Health) Authorizes the State Board of Public Health to adopt and enforce rules and regulations regarding the sale of meat or meat preparations represented to be kosher. Makes the violation of such rules and regulations a misdemeanor. May 1. Watch
- AB 2726 Biddick (Finance and Insurance) Deletes the requirements that certain law enforcement officers and firemen be members of the State Employees' Retirement System to be entitled to leave of absence with pay in lieu of temporary disability payments under the workmen's compensation law. May 1.
- AB 2735 Kilpatrick (Public Health) Authorizes any state or local health officer to order any person taken into custody and confined for decontamination if he has reasonable cause to believe the person has been exposed to radioactive substances to a degree that is dangerous to himself or others. Provides for an examination and decontamination of such person and for decontamination of his clothing and personal effects or destruction thereof if decontamination is not feasible. May 1.
- AB 2737 Hegland (Transportation and Commerce) Provides that every truck or truck tractor having three or more axles, and every truck or truck tractor with a trailer or semitrailer, rather than any vehicle or combination of vehicles used to carry persons or property for hire, shall display on both sides of each vehicle the name or trademark of the person under whose authority the vehicle is being operated. May 1. Good
- AB 2739 Francis (Criminal Procedure) Prohibits any person from being in, or performing any act in connection with, any motor vehicle or any noncommercial aircraft. May 1.

  Watch
- AB 2741 Gaffney (Industrial Relations) Adds provisions relative to provisions to be made for the safety of persons engaged in loading or unloading ships or vessels in regard to handtrucks; handtools; the storage of materials; curbs or rails on docks, wharves or piers; the inspection of equipment; dock plates; and the use of internal combustion engines. May 1.
- AB 2744 Meyers (Civil Service & State Personnel) Revises the present law to require personal service of a notice of a punitive action against an employee under the State Civil Service System. The present provision permits service to be made by mail. May 1.
- AB 2745 Meyers (Civil Service & State Personnel) Revises provisions regarding absence of a member of the State Employees' Retirement System from his state employment because of illness or injury arising out of and in the course of his employment for which he received temporary disability benefits, to eliminate the necessity of making any contribution other than normal contributions taken on compensation in order to receive service credit for such period for purposes of retirement and death benefits. May 1.
- AB 2747 Meyers (Civil Service and State Personnel) Requires State Personnel Board to fix a schedule of uniform penalties for application in state civil service disciplinary proceedings, and authorizes board to designate minimum and maximum penalties. Requires schedule to be made available to appointing powers and any interested persons.

  May 1.

  Watch
- AB 2751 Francis (Finance and Insurance) Specifies that the work search requirement for eligibility for unemployment compensation benefits shall be based upon compliance with reasonable instructions of a public employment office rather than with regulations prescribed by the Director of Employment.
  - Specifies that base-period earnings requirements pre-requisite to establishment of a valid claim shall be based upon any compensation for personal services earned in the base period, rather than wages in covered employment alone. May 1.
- AB 2767 Winton (Education) Specifies that school district governing board shall determine when school rooms have become overcrowded to extent making necessary the requisition of temporary quarters or portable buildings. Requires lease-purchase of portable school buildings to be undertaken by written contract, and specifies that where contract provides for future purchase at depreciated value the method for determining depreciated value be prescribed. Requires such contracts calling for total district expenditures in excess of \$1,000 to be let after competitive bidding. Makes related technical clarifying changes. May 4.

- AB 2768 Masterson (Governmental Efficiency and Economy) Provides for the X-ray technician licensing of any person who uses roentgen rays or radioactive materials and roentgen ray equipment for therapeutic or diagnostic purposes under the supervision or order of a radiologist or a physician and surgeon. Prohibits a person from practicing as an X-ray technician unless he has a license. Authorizes persons meeting specified requirements to receive a license without taking the required examination. May 4.
- AB 2772 DeLotto (Municipal and County Government) Prohibits county board of supervisors from contracting with private organizations such as chambers of commerce or boards of trade to advertise the county, and prohibits use of public money for advertising by such organizations. May 4.
- AB 2781 George E. Brown (Industrial Relations) Provides that Sec. 204, Lab. C. which, with certain exceptions, requires twice-monthly payment of wages, shall be inapplicable to employees paid on a weekly basis on a regular day designated by the employer in advance of the condition of services as the regular payday. Specifies required time of payment of such employees paid on a weekly basis. May 4. Bad
- AB 2784 George E. Brown (Industrial Relations) Requires posting of approach signs with proper nighttime lighting in connection with railroad vard maintenance and repair job sites, and requires use of other warning and safety precautions, making violations a misdemeanor. Requires installation of locker rooms, toilet, and drinking water facilities at or near job sites. May 4.
- AB 2790 Hawkins (Industrial Relations) Requires Department of Employment to study and make recommendations concerning actions tending to reduce unemployment caused by racial or religious discrimination, and to report to the Governor and Legislature on studies made and steps taken toward reduction. May 4.

  Good
- AB 2794 Hawkins (Governmental Efficiency and Economy) Makes misdemeanor for any person, partnership, association, or corporation to engage in business of soliciting claims for collections or in collection of claims owed, due, or assertedly owed or due to another. Repeals all provisions re-licensing and regulation of collection agencies. May 4.
- AB 2796 Hawkins (Governmental Efficiency and Economy) Fixes maximum fee, including all charges, which may be charged by an employment agency, at not to exceed 10 percent of the amount fixed by the applicant's contract of employment during his first full month of employment. May 4.
- AB 2797 Hawkins (Governmental Efficiency and Economy) Provides that a person injured by false or misleading advertising may bring action for three times the amount of actual damages. May 4. Good
- AB 2798 Elliott (Education) Provides for transfer of certificated employee's accrued sick leave when he transfers from one school district to another in the same county. May 4.
- AB 2800 Hawkins (Governmental Efficiency and Economy) Makes it unlawful for owner, lessee, sublessee, assignee or managing agent of such housing accommodations to refuse to let or otherwise to deny such accommodations to any person because of race, creed, color, national origin, or ancestry.
  - Creates State Commission on Discrimination in Housing, with power to formulate policies re-purposes of new provisions and to make recommendations to agencies and officers of State and local governments in aid of such policies and purposes. May 4.
- AB 2807 Miller (Transportation and Commerce) Prohibits any person licensed as a manufacturer, transporter or dealer from engaging in any act connected with the sale or exchange or offering for sale or exchange of any vehicle on Sunday. May 4.

  Good
- AB 2809 Chapel (Military and Veterans Affairs) Makes it a misdemeanor for every labor organization representative who advocates, counsels, instigates or follows a course of action which would in any way interfer with the activities, or movements of supplies to the National Guard when it is on an activated status.
- Provides that subsequent offenses are felonies.
- Specifies that if any provision of the section is now or hereafter found to be in conflict with a federal statute, such provision shall be and become inoperative. May 4.

<sup>†</sup>No bill may be taken up until 30 days after date of introduction in Digest, except by ¾ vote. \*Sponsored by the California Labor Federation, A.F.L.-C.I.O.

#### **ASSEMBLY BILLS (Continued)**

- AB 2813 Garrigus (Livestock and Darries) Prohibits sale or offering for sale poultry meat which contains added moisture in excess of 4 percent by weight, or in excess of such greater amount as may be established by regulations of the Director of the Department of Agriculture, and makes violation a misdemeanor. May 4.
- AB 2818 Burton (Criminal Procedure) Amplifies provisions providing whose consent is necessary to permit "bugging" of premises, and substitutes term "any electric device for overhearing conversation, or any part of such device" for "dictograph." Requires posting of notice in specified form when such device is installed in a building. Frohibits installation or use of such device on public property, including streets, unless such notice is posted. May 4.
- AB 2819 Burton (Criminal Procedure) Requires every licensed private investigator to make annual report to Director of Professional and Vocational Standards of instances in which he has personal knowledge of the installation or use of an electronic device for the purpose of overhearing conversation. Requires director to report to district attorney any such information indicative of violation of law. Provides that, with specified exceptions, the reports are confidential, and makes disclosure not permitted by the bill a misdemeanor. May 4.
- AB 2839 Z'berg (Municipal and County Government) Modifies provision excepting, from the prohibition against employment of aliens by the State, a county, or city, any professional person who has declared his intention to become a citizen, by providing that in the state service for aliens to be employed pursuant to this exception, the State Personnel Board must first find that a shortage of qualified applicants exists and that it would be to the interest of the State to hire such aliens.

  May 4.
- AB 2845 Meyers (Municipal and County Government) Creates San Francisco Bay Area Planning Agency. May 4. Good
- AB 2848 Petris (Government Organization) Creates Division of the California Youth Corps in the Department of Natural Resources, to establish and operate, with advice of a commission on the California Youth Corps, consisting of three members appointed by the Governor, a California Youth Corps. The corps would consist of people between the ages of 16 and 25 who volunteer to serve and shall engage in activities for the purpose of conservation of natural resources. Places limitations on number of hours of work and fixes compensation at \$1.25 per hour and \$1.00 for student member. Contains restriction on union membership. Provides for instruction in citizenship and civics for certain members, and authorizes instruction in other subjects. May 8 ac.
- AB 2853 MacBride (Elections and Reapportionment) Provides for nomination of candidates to participate at the direct primary election by conventions of political parties held in the respective districts from which candidates are to be nominated, and by means of a State convention for the nomination of candidates for state-wide offices and the State Board of Equalization.

Prescribes procedure for selecting delegates to such conventions, the qualifications of such delegates, and the procedure to be followed at the conventions.

Provides that an asterisk shall be printed following the name of each candidate nominated by party convention, and requires that the names of such candidates appear immediately following the names of incumbents on the ballot.

Preserves the right to nominate candidates at the direct primary by means of petitions. May 4.

- AB 2856 Unruh (Industrial Relations) Establishes a comprehensive licensing and regulatory program applicable to persons or firms engaged in business as consultants to management on executive selection, places program under the jurisdiction of Labor Commissioner, and adopts such provisions of the law relating to the licensing and regulation of employment agencies as may be appropriated to carry out the program. May 4.
- AB 2860 O'Connell (Water) Requires surplus power from state water projects to be disposed of so as to encourage most widespread use at lowest rates consistent with sound business principles. Requires rates to be set so as to recover costs, including amortization of capital investment allocated to power.

Requires preference in sale of power to be given to public bodies, cooperatives, and nonprofit organizations supplying water or power to their citizens or members.

Authorizes department to construct or acquire necessary transmission lines and facilities to make power available in wholesale quantities for sale for reasonable terms and conditions. May 4. **Good** 

- AB 2861 O'Connell (Water) Provides 160-acre limitation upon lands in single ownership to be served with water from state water projects.

  May 4. Good
- AB 2868 Kilpatrick (Elections and Reapportionment) Requires that names of all candidates for partisan and nonpartisan offices at the direct primary election appear on a single ballot, and provides that a voter, regardless of his party affiliation, may vote for any candidate for a partisan office whose name appears on the ballot.

  Provides for separate ballot columns for each party. May 4.
- AB 2872 Rumford (Public Health) Requires the State Director of Public Health to establish, by regulaton, the areas of the State in which he finds that the pollution of the atmosphere is detrimental to the public peace, health, safety, and welfare.

Establishes a Motor Vehicle Exhaust Laboratory to perform tests on motor vehicle exhaust air pollution control devices and to make recommendations to the Director of Motor Vehicles with respect to the certification of such devices. Establishes procedure for certifying such devices.

Requires on and after January 1, 1962, every motor vehicle powered by an internal combustion engine which is registered in an area found by the Director of Public Health to be an area in which the pollution of the atmosphere is detrimental to the public peace, health, safety and welfare, when operated in such area, and every commercial vehicle powered by an internal combustion engine when operated in such area, to be equipped with an air pollution control device certified by the Director of Motor Vehicles unless governing body of an activated air pollution control district having jurisdiction, or the governing body having jurisdiction over an area not within an activated district, declares, by resolution, that motor vehicles operated in such area need not be equipped with air pollution control devices. Makes violation a misdemeanor. May 4

- AB 2873 Rumford (Public Health) Provides that no person licensed pursuant to the Medical Practice Act who in good faith renders emergency care is to be liable for any civil damages as a result of any acts or ommissions by such person in rendering such case. May 4. Watch
- AB 2876 MacBride (Criminal Procedure) Provides that it is a misdemeanor to enter, or to occupy, rather than to "enter and occupy" real property or structures of any kind without consent of the owner, his agent, or the person in lawful possession thereof. May 4.

  Bad
- AB 2878 O'Connell (Industrial Relations) Requires construction sites to have toilet facilities as prescribed and requires such facilities to be cleaned and disinfected every third working day. May 4. Good
- AB 2886 Lanterman (Transportation and Commerce) Prohibits the use of a vehicle after January 1, 1965, without a muffler or other device approved by the California Highway Patrol for removal of air pollutants to a degree sufficient to protect public health and safety in accordance with standards prescribed by the Department of Public Health. Requires such standards to be not lower than most rigid local agency's standards and authorizes adoption and enforcement of stricter standards by local agencies. May 4.
- AB 2890 Gaffney (Industrial Relations) Requires the Division of Industrial Safety to maintain a staff of four maritime safety enginers, who shall be subject to the State Civil Service Act. May 4.
- AB 2891 Gaffney (Civil Service and State Personnel) Provides that the State Personnel Board shall create, with the guidance of the Department of Industrial Relations, the class of position of Maritime Safety Engineer in the state civil service, such engineers to be within the department. Specifies that the board shall provide for the employment of at least four such engineers. May 4.
- AB 2894 Gaffney (Governmental Efficiency and Economy) Requires person licensed in this State as a contractor to maintain with the Division of Labor Law Enforcement a bond, conditional upon payment of wages, in an amount equal to usual minimum amount underwritten by standard fidelity and bonding insurance carriers, but in no event less than \$2,000 nor more than \$5,000. May 4.
- AB 2897 Meyers (Transportation and Commerce) Makes it a misdemeanor to operate a motor vehicle business on Sunday. May 4. Good
- AB 2898 Meyers (Transportation and Commerce) Prohibits the operation of a motor vehicle repair shop unless it is licensed by the Department of Motor Vehicles. Provides that the department shall require proof from an applicant that the shop does not violate local fire, sanitary and safety ordinances. Provides for departmental regulations requiring minimum facilities and service procedures. Provides for license revocations following notice and hearing. Specifies a \$25 fee for an original license and \$15 for each annual renewal.

Prohibits the employment in a repair shop of persons not holding a certificate of completion under any applicable apprenticeship program, or not an apprentice. Provides for issuance of the certificate to persons with four years experience in automotive repair trades.

Operative January 1, 1960. May 4.

#### **ASSEMBLY BILLS (Continued)**

ACA 50 Meyers (Constitutional Amendments) Eliminates provision for Assembly of 80 members and provides it shall consist of members equal in number to three times number of members of United States House of Representatives allocated to California.

Provides for corresponding number of assembly districts and that no such district shall vary in population from any other such district at time of apportionment by more than 15 percent.

Deletes provision that in formation of assembly districts no county or

city and county shall be divided unless it contains sufficient population within itself to form two or more districts. Modifies prohibition against dividing a county or city and county for formation of a congressional district to apply only whenever practicable.

Provides every congressional district shall be composed of three assembly districts of compact and contiguous territory and containing as nearly as practicable an equal number of inhabitants in no event varying in population by more than 10 percent from each other at time of reapportionment. May 4.

## SENATE BILLS

SB 1348 Richards (Transportation) Imposes a tax equal to 7 percent of the market value on the initial entry, manufacture, assembly, sale, transfer conveyance or use in this State of 1962 and later model model moter vehicles not equipped with an antismog device.

Exempts from taxation the use by a nonresident of any motor vehicle in this State for a period of 90 days after such motor vehicle enters the State.

Authorizes the Director of Motor Vehicles to approve such antismog

Provides for the collection and payment of the tax. May 4. Watch

- SB 1390 Rattigan (Agriculture) Provides that a California name or address, or the word "California" on egg labels is a representation that the eggs were produced in this State, unless the label plainly indicates otherwise. May 4.
  Good
- SB 1391 Rattigan (Agriculture) Provides that a California name or address, or the word "California" on chicken poultry meat, or packages of such meat, is a representation that the poultry was raised in this State, unless the meat or package is conspicuously marked otherwise. May 4.
  Good
- SB 1405 Rodda (Business and Professions) Prohibits a school of cosmetology from requiring a student to attend more than eight hours of instruction or practice, or any combination thereof, in any one day.
  May 4.
  Watch
- SB 1413 Short (Public Utilities) Requires locomotives to be equipped with toilet facilities. May 4.
- 5B 1425 & 1426 Holmdahl (Public Utilities) Empowers Public Utilities Commission in fixing rates of public utilities to disallow as an operating expense any taxes not actually paid because of a claimed, normalized future tax liability resulting from the use of a liberalized depreciation, and to disallow any charge to the operating expense of the utility for taxes not reasonably paid.

Declares intention of the Legislature in connection therewith. May 4.

Good

- SB 1427 Shaw (Labor) Includes under Workmen's Compensation Law persons registered as active policemen or policewomen of any regularly organized police department having fiscal recognition and support of the government of the city, county or district in which it is located. May 4.
- SB 1432 Brown (Revenue and Taxation) Bank and corporation taxes: depletion deduction. Makes provisions on the deduction for depletion conform with those of the federal income tax law as set forth in the Internal Revenue Code of 1954. May 4.
  Bad
- SB 1433 Brown (Revenue and Taxation) Personal income taxes: depletion deduction. Makes provisions on the deduction for depletion conform with those of the federal income tax law as set forth in the Internal Revenue Code of 1954. May 4.
  Bad
- 53 1436 Short (Labor) Exempts from employment agencies required to be licensed the following: consultants to management on executive selection, persons procuring employment for persons as teachers or executives in educational institutions exclusively, employment bureaus conducted by an incorporated bar association, hospital, association of registered nurses, or registered medical institution, and organizations operated by or under the exclusive control of a bona fide nonprofit educational, religious, charitable or eleemosynary institution. May 4.
- SB 1461 Farr (Governmental Efficiency) Provides that the State, and any city, county, or city and county, may purchase interests in privately owned real property to insure preservation of its scenic beauty. May 4.
  Watch

SB 1469 Fisher Creates the California Agricultural Labor Resources Committee, to be comprised of 13 persons appointed by the Governor with the advice and consent of the Senate selected from various specified areas of interest and two Members of the Legislature serving and participating as an interim committee, and requires the committee to conduct studies and programs on all matters relating to the problems of agricultural labor.

Appropriates an unspecified amount from the General Fund in the State Treasury to support the committee May 4.

- SB 1474 Farr (Judiciary) Authorizes a board of supervisors to contract with the United States or the State for performance of work by county jail prisoners in suppression of tires, as defined, in national forests, state parks, or on other federal or state lands, or on lands adjacent thereto. Authorizes crediting of all or part of the payments received to the prisoners performing the work. Provides that prisoners performing such work shall have workmen's compensation benefits and shall be covered by accident, death, and compensation insurance as are county employees. May 4.
- 58 1478 Short (Governmental Efficiency) Creates the State Conservation and Planning Board, consisting of seven members appointed by the Governor, subject to Senate confirmation Declares that the legislative intent is to provide a method of encouraging the formation and functioning of local and regional planning commissions and the co-ordin ation of state projects with regional and local master plans. May 4
- SB 1481 Slattery (Fish and Game) Changes commercial salmon season from the period of April 15 to September 15 to the period of May 1st to September 30th. Changes silver salmon season (at such times as the States of Oregon and Washington regulate trolling) from the period of July 1st to September 15th to the period of July 1st to September 30th. May 4.
- SB 1483 Murdy (Business and Professions) Provides that the provisions of the Outdoor Advertising Act do rot prohibit the enactment and enforcement of county ordinances regulating outdoor advertising displays when the ordinances prescribe standards equal to or greater than the state regulations. May 4.
  Bad
- SCA 26 Holmdahl (Public Utilities) Prohibits the Public Utilities Commission in the fixing rates of charges for the transportation of passengers and freight by railroads and other transportation companies from allowing as an operating expense any taxes which are not actually paid because of a claimed, normalized future tax liability resulting from the use of liberalized depreciation of property or facilities permitted the utility for tax purposes, or from allowing as an operating expense any taxes which were paid in excess of the taxes reasonably required to be paid by law. May 4.
- SCA 27 Holmdahl (Public Utilities) Prohibits the Public Utilities Commission in the fixing of rates of charges for the transportation of passengers and freight by railroads and other transportation companies from allowing as an operating expense any taxes which are not actually paid because of a claimed, normalized future tax liability resulting from the use of liberalized depreciation of property or facilities permitted the utility for tax purposes, or from allowing as an operating expense any taxes which were paid in excess of the taxes reasonably required to be paid by law

Provides that the measure shall be retrospective and operative from and after January 1, 1953. May 4. Good

SCA 31 Collier (Rules) Increases monthly compensation paid to Members of the Legislature from \$500 to \$750. May 7.

#### SENATE UNIT APPROVES TAXES

(Continued from Page 1)

- (3) Decrease personal exemptions from \$2,000 to \$1,500 for a single person and from \$3,500 to \$3,000 for a married couple or head of a household.
- (4) Compresses the tax rate schedule to provide increases of 1% on every \$2,500 of taxable income, instead of every \$5,000, with a maximum of 7% on taxable incomes over \$15,000, instead of the present maximum of 6% on incomes over \$25,000.
- (5) Conform state law to federal law in the treatment of capital gains and losses, and provide for the "rapid writeoff" of property used in trade or business and the production of income.

The effect of these changes would be to increase income taxes paid by single individuals and married couples with one child in the lower and middle taxable income groups, and give small cuts to married couples with two or more children with income below \$10,500.

Most of the additional income taxes, would be paid by the upper income groups, but on a declining percentage basis.

Major criticisms of the Brown income tax proposal is that it takes the first necessary step of narrowing the tax brackets from \$5,000 to \$2,500, but only increases the top tax rate one percent. Organized labor has pointed out that with the narrower brackets, the addition of a few more percentage points at the top of the Brown proposed schedule would substantially increase the revenue yield of the bill and at the same time permit a good portion of the increases to be deducted from federal tax filings.

Efforts by Assemblyman Gus Hawkins to amend the Brown measure in the Assembly to provide a maximum tax of 15 percent were defeated when the measure was before the lower house.

This Monday, in the Senate Revenue and Taxation Committee, Senator Holmdahl (D., Alameda County) offered amendments to increase the top four brackets to conform Brown's proposal to the rates in New York state's income tax law. Holmdahl said the amendments would increase income tax revenue about another \$20 million and permit a corresponding cut in the proposed consumer tax on cigarettes.

The liberalizing amendments were tabled by roll call vote of 6 to 2.

The upper house committee also turned down an effort by Senators Holmdahl and Miller to delete the "rapid write-off" provisions in the Brown income tax measure. Miller denounced

# HEALTH AND WELFARE REGULATORY BILLS REFERRED TO SUBCOMMITTEE

The Assembly Committee on Finance and Insurance meeting this Monday referred to subcommittee a series of bills effecting the Rees-Doyle health and welfare regulatory act, enacted by the 1955 session of the Legislature.

Included in the measures referred to subcommittee is AB 1163 (Rees), a Federation sponsored bill, which would extend the scope of the Rees-Doyle Act to all health and welfare programs. Under regulations of the insurance commissioner application has been restricted to negotiated programs which are trusteed.

The Federation bill, however, has been amended by Assemblyman Rees to give blanket exclusion to corporate trusts, both from regulation and supervision and to limit the laws application to funded trust.

Other bills sent to subcommittee included AB 1164 (Rees) which would establish a fee schedule for registration, provide that investigations and examinations shall be at the expense of the health and welfare program and extend the act on a permanent basis; and AB 1767 (O'Connell) which extends the scope of the Act to all types of plans.

The California Labor Federation favors a provision to make the law applicable to all health and welfare programs as originally intended in the enactment of the law. The proposal to shift the costs of the administration of the Act to regulated programs is opposed by employers as well as organized labor.

them as an unnecessary "windfall" to business.

It is estimated that the favored treatment of depreciation allowances, in conformance with the Eisenhower amendments to the federal law in 1954, will drop \$750,000 in Brown's income tax bill and another \$5 million in his proposed bank and corporation tax measure.

Approval of the revised consumer measure and income tax bill this week was coupled with action by Governor Brown himself to drastically revise his oil severance tax proposal.

The Governor amended his 2 percent severance tax bill (AB 1174, MacBride) to impose a complimentary 2 percent tax on oil and gas imports, which would yield an additional \$6 million on top of the \$19.3 anticipated from the severance tax.

Thus far, the oil measure has not moved an inch in either house of the state legislature.

# Legislative Notes

Workmen's Compensation. AB 1015 (Crown), which carries the workmen's compensation liberalization program negotiated by Federation, sailed through Assembly last Friday by a vote of 63 to 5. The five votes against the package bill were Burke, Levering, Reagan, Shell, and Thelin. On the Senate side, the measure is scheduled for early hearing in the upper house Committee on Labor.

UI and DI Bills. Measures which contain labor's program for improvement of California's unemployment and disability insurance programs (Assembly Bills 590 and 494 respectively), are in Assembly Ways and Means Committee waiting approval before going to the Assembly floor. It appears that a major effort will be made to delete the extension of both programs to employees of non-profit organizations. Public employment coverage is also in jeopardy.

Spanish Information Pamphlets. The Assembly has cleared Federation-sponsored AB 476 (Elliott) which would permit the Department of Employment to develop information materials on unemployment and disability insurance in Spanish. Proper functioning of these laws requires that California's large Spanish-speaking population be given the opportunity to realize the advantages of the benefit programs.

Redevelopment Housing. The Senate Judiciary Committee this week dumped AB 113 (Elliott) which would have required the application of non-discrimination practices in local redevelopment projects. Racial and religious discrimination is recognized as one of the most serious of redevelopment problems. Redevelopment areas are generally those in which minority groups are forced to live.

The conscienceless dumping of AB 113 highlights the importance of securing the passage of AB 890 (Hawkins), which is aimed at stopping discrimination generally in publicly assisted housing. (See story this issue.)

Construction Permits. The Governor has signed AB 712 (MacBride) into law. It requires applicants for local building permits to demonstrate that they are either licensed contractors under state law or exempt from state licensing.

#### SAN LUIS PROJECT BILL PASSES

(Continued from Page 1)

tion from our national antimonopoly policy. To do otherwise would open the door to giant landowners and monopolists gaining a lion's share of taxpayer-created benefits and result in their gaining a greater domination of our economy. We stand firmly with you on your anti-monopoly and anti-speculation position to insure equitable distribution of our water resources."

Similar wires were sent to Morse and Neuberger. Detailed briefs in support of the San Luis project bill in strict compliance with the nation's 57-year-old reclamation law were sent to every member of the Congress.

The San Luis bill authorizes a \$290 million addition to the Central Valley Project, with provision for a cooperative agreement with the state of California for enlargement and the joint use of the San Luis reservoir in connection with the state Feather River Project.

The federal government would finance the cost of construction to irrigate some 450,000 water-thirsty acres in the west side of the San Joaquin Valley, and the state would finance additional capacity for delivery of water further down the valley and to Los Angeles in accordance with the state Feather River Project.

S 44, as proposed by Senators Kuchel and Engle, would have applied antimonopoly protections only to a portion of the lands in the west side of the valley, while allowing the state to use the federally financed portion of the reservoir without applying any antimonopoly protections.

It is recognized that giant landholders in the lower end of the valley, who have made exemption from reclamation law a condition for support of the joint federal-state San Luis Project, stand to be enriched by untold millions of dollars through water deliveries that utilize the San Luis reservoir.

Deliveries to these monopolists would actually be made by the state, which considers the San Luis Project essential to the state Feather River Project. The State has no anti-monopoly protections.

Opponents to the Douglas-Morse-Neuberger amendment, including Governor Brown, assumed the position in the Washington battle that application of any anti-monopoly protections to the so-called joint use facilities in the San Luis Project was a matter of state

### **Federation Pamphlets Available**

Two pamphlets, published by the California Labor Federation, are available to affiliates for distribution at special events.

The pamphlets are designed to acquaint workers and the public at large with the accomplishments of organized labor and its contributions to a better life.

"Yesterday's Goals Taken for Granted Today", describes benefits secured by the people from the efforts of American labor. The other item, "What's Good for California is Good for Labor", relates labor's achievements to the welfare of all. Contrary to some big business spokesmen, organized labor believes that only what is good for the state and nation is good for labor.

Further information and samples of the pamphlets may be obtained from the Federation's office, 995 Market Street, San Francisco 3.

law, irrespective of the federal subsidy involved.

In wiring these views to Senator Engle in course of the San Luis debate, Governor Brown said he believed "the California legislature is opposed to any unjust enrichment of monopolization of benefits by owners of large land holdings as a result of either federal or state operation."

The California legislature, however, has steadfastly refused to consider the matter. While declaring himself openly against unjust enrichment, Governor Brown has inferred that if he pressed the state legislature for the necessary anti-monopoly, anti-speculation protections in the current state water controversy, the monopolists would have the strength to block the launching of any state water program.

Much of the failure of California to keep pace with water needs lies at the doorstep of these monopolists who have not hesitated to hold up essential projects by playing one federal agency against another and the state against the federal government for the purpose of self enrichment.

In Washington in the meantime, the anti-monopoly battle has shifted to the House of Representatives, where the house subcommittee on irrigation and reclamation has approved a companion San Luis measure without the anti-monopoly protections inserted in the Senate-passed bill.

California labor has made it clear that it will press the fundamental issue on the floor of the House. Senator

# HOUSING DISCRIMINATION BILL RUNS INTO TROUBLE

The Hawkins fair housing bill, AB 890, has run into a snag in the Senate Committee on Judiciary.

The measure, prohibiting discrimination in publicly assisted housing, has top priority among civil rights groups, including organized labor, pushing for action to end racial discrimination in housing.

Specifically, AB 890 would prohibit discrimination on the basis of race, color, or creed in the sale or rental of private or public housing which received any kind of local, state, or federal government assistance s u c h as V.A. or F.H.A. loans or any form of tax exemption.

The long overdue measure sailed through the Assembly but ran into trouble when it was heard in the upper house Judiciary Committee last week. The committee adopted a series of clarifying and restricting amendments and reset the bill for hearing on May 21, 1959. Amendments adopted included:

- (1) Coverage by the law because of tax exemption was clarified so as not to include veterans' tax exemption.
- (2) The prohibition against a written or oral inquiry concerning the race, etc. of a person seeking to purchase, rent, etc., was limited to apply only to such inquiries made for the purpose of discrimination.
- (3) The right of any taxpayer to file a suit under the bill was knocked out, leaving this right only with an aggrieved party.
- (4) The minimum damages possible for violation of the law was reduced from \$1,000 to \$500.
- (5) The responsibility of title companies was clarified and protected.

Civil rights groups are urging mobilization behind AB 890 to prevent any further weakening of its provisions and to secure passage through the senate.

Douglas, in turn, has announced that he will not drop the issue if the House fails to delete the exemption provisions.

In Senate debate Douglas said: "In defense of the people, I will fight on the beaches, in the fields, in the streets, from house to house, to protect the people of the United States from one of the greatest land steals that has ever been attempted in the history of our country."

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## California Manufacturing Employment Up In April

Manufacturing employment in California increased sharply in April, John F. Henning, California Director of Industrial Relations, announced this week.

The total of 1,269,500 wage and salary workers employed in California factories last month was up more than seasonally from March and was above April a year ago by 100,200, or 9 percent.

Gains from April 1958 were distributed along a very broad front. Every manufacturing industry except petroleum products reported higher employment than a year ago.

Most of the year-to-year increase was recorded in durable goods industries.

Largest gains were in electrical equipment, which includes electronics, 20,-200 and ordnance, which includes missiles, 14,900. Aircraft employment was up by 5,800 from a year ago.

Employment in electronics and missiles reached all-time highs, but in aircraft remained below prerecession levels.

Other sizeable increases in durable goods groups over the past year were recorded in automobiles, lumber, and primary metals.

Between March and April the factory force increased by 21,000. This reflected a seasonal upturn in lumber and food processing and gains in electrical equipment, fabricated metals, and primary metals.