## A review of the Legislative year

 by the Callionia AFL-clo
## Force for progress • 1975



CMore legislation of lasting significance to California workers was enacted during the 1975 session than at any time in the history of the state.

John F. Henning<br>Executive Secretary-Treasurer<br>California Labor Federation, AFL-CIO

## California Labor Federation, AFL-CIO Executive Council

The California Labor Federation, AFL-CIO represents California's 1.7. million AFL-CIO union members. The Federation's headquarters are at 995 Market Street, San Francisco, CA 94103. The Federation also maintains offices in Sacramento. Phone (415) 986-3585

John F. Henning

Executive Secretary-Treasurer
Albin J. Gruhn
President
Manuel Dias
General Vice President

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District No. 2
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Ray S. Mendoza
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Raymond K. Nelson
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Vice Presidents at Large:<br>James P. McLoughlin<br>James B. Booe<br>Edward T. Shedlock James J. Twombley Hal Shean John F. Crowley Steve Edney<br>Fred D. Fletcher<br>Frank S. McKee

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 HE STATE LEGISLATURE in 1975 wrote an impressive and historic record. It enacted, and Governor Edmund G. Brown, Jr. signed into law, twenty-four measures of real and lasting value to California workers. Some were overdue, long denied by inaction and veto. All were of immediate importance. Taken together, they measurably extend the boundaries of justice and security for all Californians.But the needs and aspirations of California's workers are unending. They must not be denied through poverty or a denial of a fair and decent share in what our economy is capable of producing. This report is concerned with what labor achieved in Sacramento in meeting unmet needs and aspirations. We still have work to do and a long, long way to go.

Fraternally yours,


John F. Henning
Executive Secretary-Treasurer
California Labor Federation, AFL-CIO

THE TWENTY-FOUR BILLS enacted into law by the 1975 session of the State Legislature reached into many, long-neglected areas. They finally opened the way to collective bargaining rights for farm workers (and to unemployment insurance coverage, as well) and for teachers and other school employees. They contributed important improvements and extensions of the state's social insurance programs, including an increase in the lagging maximum unemployment insurance benefits. They prohibited employers from converting employees' tips to reduce even further the meager wages of service workers. They imposed overdue restraints on the abuse of restraining orders and temporary injunctions in labor disputes. They ordered the University of California to pay prevailing wages to construction workers. They provided for voter registration by postcard. The nation's economic plight is acknowledged in measures intended to prime the state's lagging housing industry and to increase and strengthen the financial underpinning of unemployment insurance. The list is long and impressive; it is reported in more detail below.

The session's extraordinary achievements, of course, are not the work of any one person. Many are entitled to credit and thanks for their parts in them. Governor Edmund G. Brown, Jr. quickly recognized the merit and justice of the labor-supported measures. Assembly Speaker Leo McCarthy (Dem-San Francisco) and Senate

President Pro Tem James R. Mills (Dem-San Diego) exercised effective and forward-looking leadership. Scores of legislators shouldered the detail and responsibility of carrying the various bills, working them through committees and on the floor to passage. They were supported, in one vote after another, by lawmakers from every corner of the state. This review, of course, documents in detail the votes of the members of both houses. (See vote tabulations starting on page 5)

Throughout the session, local union and local central body officers and other representatives gave unstinting support to the Federation's program. They responded frequently to calls for aid with dedication and enthusiasm.

Nor should the underlying fact be ignored that union members, their families and friends, their local union, state, and regional officers are entitled to generous credit for the election of a liberal Legislature and a perceptive governor. Their votes were the vital force that opened the way for the progress measured in these twenty-four bills.

Not the least remarkable aspect of the year's accomplishments is that they stand as still another measure of labor's concern with the public good. When you examine the scope of these bills, it quickly becomes apparent that all Californians, not union members alone, are the principal beneficiaries of this year's enactments. Many thousands outside union ranks stand to benefit measurably from many of the bills that were enacted in 1975. They are the best evidence of labor's claim that it serves the common good for all men and women who work.

## LABOR RELATIONS

1. Farm labor relations. SB 1 (Alatorre-Zenovich-Dunlap-Berman) (Third Extraordinary Session) extends collective bargaining rights and secret ballot union representation elections to farm workers. Establishes the Agricultural Labor Relations Board.
2. Public school employees' collective bargaining. SB 160
(Rodda) extends collective bargaining rights to employees of California's public schools and establishes the Education Employment Relations Board.
3. Professional strikebreakers. SB 719 (Roberti) prohibits the employment of professional strikebreakers in labor disputes.
4. Strike injunctions. SB 743 (Moscone) restricts the unfair use by employers of temporary restraining orders and preliminary injunctions in labor disputes.

## SOCIAL INSURANCE

5. Unemployment insurance benefits. AB 91 (McAlister) boosts the maximum unemployment insurance benefit from $\$ 90$ to $\$ 104$ a week. Increases the taxable base from \$4,200 to $\$ 7,000$ and raises the tax rate on employers from 4.1 to 4.9 per cent.
6. Unemployment insurance coverage. AB 118 (Fenton) extends unemployment insurance protection to farm workers.
7. Unemployment insurance claims. AB 2109 (Chimbole) facilitates the claimant's right to be represented by counsel or agent.
8. Choice of doctor. AB 1287 (Foran) provides for free choice of physician in workers' compensation cases.
9. Compensation coverage. AB 469 (Ralph) extends full workers' compensation coverage to household domestics and gardeners.
10. Disability insurance coverage. SB 979 (Rodda) enables claimant to obtain disability insurance benefits during a trade dispute, as long as disability did not arise from the dispute.

## WORKING CONDITIONS

11. Employee tips. AB 232 (Greene) prohibits an employer from taking any part of a tip left for an employee or crediting any part of tips against wages due.
12. Industrial homework. AB 353 (Montoya) outlaws industrial homework in garment production in California.
13. Prevailing wages. SB 394 (Marks) requires the University of California to pay prevailing wages to construction workers.
14. Grievance procedure. AB 804 (Berman) requires trustees of the California state universities to set up grievance procedures, culminating in arbitration.
15. Personnel records. SB 955 (Roberti) requires an employer to allow an employee to inspect personnel files that have been used
to determine his qualifications for employment, promotion, additional compensation, termination, or other disciplinary action.
16. Employee protection. AB 407 (Berman) exempts theatre employees from prosecution for obscenity where obscene films are shown.
17. Bar pilots. AB 1750 (Brown) increases bar pilots' rates in San Francisco, San Pablo, and Suisun bays.

## GENERAL

18. Home construction loans. AB 1 (Chacon) (First Extraordinary Session) authorizes a $\$ 950$ million program to provide lowinterest loans to aid the state's depressed housing industry.
19. Price-marking. SB 261 (Roberti) requires supermarkets using computerized checkout systems to mark packaged food items with their prices.
20. Postcard registration. AB 822 (Keysor) permits voter registration by postcard.
21. School aid. SB 220 (Rodda) requires an adjustment in the formulation program to change the assessed valuation per unit of average daily attendance (ADA) for grades $\mathrm{K}-12$ and community colleges.
22. Truck identification. AB 2247 (Deddeh) requires trucks and other carriers regulated by the Public Utilities Commission or the Interstate Commerce Commission to display their permit numbers or other identifying symbols on their doors.
23. Cargo containers. SB 659 (Marks) provides that opening cargo containers shall not necessarily result in the loss of immunity from taxation for such imports.
24. Property in transit. SB 389 (Marks) exempts from personal property taxation in full personal property manufactured or produced outside of California and brought into the state for transshipment in foreign commerce.


Moscone, George R. (D-San Francisco)
Nejedly, John A. (R-Walnut Creek)
Petris, Nicholas C. (D-Oakland)
Presley, Robert B. (D-Riverside)
Rains, Omer L. (D-Oxnard) ...
Richardson, H. L. (R-Arcadia)
Robbins, Alan (D-North Hollywood)
Roberti, David A. (D-Hollywood) .
Russell, Newton R. (R-Glendale)
Schrade, Jack (R-San Diego) ..
Smith, Jerome A. (D-San Jose)
Song, Alfred H. (D-Monterey Park)
Stevens, Robert S. (R-Los Angeles)
Stiern, Walter W. (D-Bakersfield)
Stiern, Walter W. (D-Bakersfield)
Stull, John (R-Escondido) ......
Stull, John (R-Escondido)
Way, Howard (R-Exeter)
Way, Howard (R-Exeter) ... D -Inglewood)
Whetmore, James E. (R-Anaheim)


## This

$\mathbf{R}=$ Right $\mathbf{W}=\mathbf{W r o n g}$
 Committee
Alquist, Alfred E. (D-San Jose)
 Behr, Peter H. (R-San Rafael) Behr, Peter H. (R-San Rafael) ...........
Beilenson, Anthony C. (D-Los Angeles) Berryhill, Clare (R-Modesto) Carpenter, Dennis E. (R-Newport Beach) Cusanovich, Lou (R-Woodland Hills) Deukmejian, George (R-Long Beach) Dills, Ralph C. (D-Gardena) Dunlap, John F. (D-Napa) ...... Garcia, Alex P. (D-Los Angeles) Greene, Bill (D-Los Angeles) ....
Gregorio, Arlen (D-Menlo Park) Grunsky, Donald L. (R-Watsonville) Holden, Nate (D-Los Angeles) . Holden, Nate
Holmdahl, John W. (D-Oakland) Kennick, Joseph M. (D-Long Beach) Marks, Milton (R-San Francisco) Mills, James R. (D-Chula Vista)


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Berman, Howard L. (D-Sherman Oaks) Beverly, Robert G. (R-Redondo Beach) Briggs, John V. (R-Fullerton) . . . . . . . . . Brown, Willie L., Jr. (D-San Francisco) Burke, Robert H. (R-Huntington Beach) Calvo, Victor (D-Mountain View)
Carpenter, Paul B. (D-Garden Grove)
O Chappie, Eugene A. (R-Sacramento) Chel, Fred W. (D-Long Beach) Cline, Robert C. (R-Northridge) Collier, John L. E. (R-Arcadia)





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Teacher evaluation. (SB 479-Dunlap) Revises teacher evaluation procedures. Defeated 19-15, June 18, 1975.
Teacher evaluation. (SB 479-Dunlap)
teacher evalution procedures. Defeated after reconsideration 15-21, June 25, 1975.
Professional scabs. (SB 719-Roberti) Bars employment of professional strikebreakers during labor dispute. Passed 21-17, June 26, 1975.
Strike injunctions. (SB 743-Moscone) Curbs employers' use of temporary restraining orders and preliminary injunctions in labor disputes. Passed 21-17, June 27, 1975.
Personnel records. (SB 955-Roberti) Permits employee in certain instances to inspect personnel records. Passed 21-12, June 23, 1975.
Home loans 1. (AB $1 x$-Chacon) Authorizes $\$ 950 \mathrm{mil}$ lion program of low-interest loans to stimulate home construction. Defeated 21-10 (two-thirds vote required), May 22, 1975.
Home loans 2. (AB 1x-Chacon) Authorizes $\$ 950 \mathrm{mil}$ lion program of low-interest loans to stimulate home construction. Passed 28-10 (two-thirds vote required), May 26, 1975.
Farm labor relations. (SB 1xxx-Alatorre-Zenovich-Dunlap-Berman) Extends collective bargaining rights and secret ballot representation elections to farm workers. Passed 31-7, May 26, 1975.
ers under unemployment insurance coverage. Passed
 employees. Passed 22-12, August 7, 1975.
 industrial homework in the garment industry.
Passed 28-7, August 21, 1975 . Employee protection. (AB 407 -Berman) Protects prosecution for obscenity. Passed 21-7, September 2, 1975.

> Compensation coverage. (AB 469-Ralph) Extends workers' compensation coverage to household domestics and gardeners. Passed 21-16, September 12, 1975.
7. Postcard registration. (AB 822 - Keysor) Permits post^ard voter registration. Passed 22-14, Aug. 21, 1975.
8. Choice of doctor. (AB 1287-Foran) Provides for free choice of physician in workers' compensation cases. Passed 23-8, September 4, 1975.
9. School aid. (SB 220-Rodda) Increases state finan-
Price-marking. (SB 261—Roberti) Requires price clearly marked on packaged food items sold at retail. Passed 21-4, June 12, 1975
11. Property in transit. (SB 389-Marks) Exempts personal property in transit from property taxation. Passed 27-5, June 12, 1975.
12. Prevailing wages. (SB 394-Marks) Requires University of California to pay prevailing wages to construction workers. Passed 21-14, June 26, 1975.





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 as tabulated
by the California
AFL-CIO

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ment of professional strikebreakers during labor dis－ pute．Passed 48－14，September 11， 1975. Strike injunctions．（SB 743－Moscone）Curbs employ－ ers＇use of temporary restraining orders and prelim－ inary injunctions in labor disputes．Passed 45－25， September 9， 1975.

Home loans．（AB 1x－Chacon）Authorizes $\$ 950$ mil－ lion program of low－interest loans to stimulate home construction．Passed 67－11，April 3， 1975.

Farm labor relations．（SB 1xxx－Alatorre－Zenovich－ Dunlap－Berman）Extends collective bargaining rights and secret ballot representation elections to farm workers．Passed 64－10，May 29， 1975.

Open shop／1．（Antonovich）＂Mandatory open shop＂ amendment to farm labor relations bill（SB1xxx）． Tabled 43－27，May 29， 1975.

13．No strike．（Campbell）＂No strike＂amendment to SB 160 －Rodda extending collective bargaining rights to teachers and other public school employees． Tabled 40－27，September 4， 1975.

14．Open shop／2．（Antonovich）＂Mandatory open shop＂ amendments．Set 1 to SB 160－Rodda extending collec－ tive bargaining rights to teachers and other public school employees．Tabled 33－32，September 4， 1975. Open shop／3．（Antonovich）＂Mandatory open shop＂ amendments，Set 2，to SB 160－Rodda extending col－ lective bargaining rights to teachers and other public school employees．Tabled 32－30，September 4， 1975. 15.
 ment insurance benefits from $\$ 90$ to $\$ 104$ ．Passed 55－17，June 27， 1975.

2．Industrial homework．（AB 353－Montoya）Prohibits industrial homework in the garment industry．Passed 56－12，April 17， 1975.

3．Compensation coverage．（AB 469－Ralph）Extends workers＇compensation coverage to household do－ mestics and gardeners．Passed 44－18，June 13， 1975. 4．Postcard registration．（AB 822－Keysor）Permits voter registration by postcard．Passed 47－25，May 22， 1975.

5．Pipeline regulation．（AB 1840－Goggin）Provides for Public Utility Commission regulation of oil pipelines． Passed 41－29，June 27， 1975.

6．Picket lines．（AB 2139－Kapiloff）Gives licensees of California Horse Racing Board right to refuse to cross picket lines in a labor dispute．Passed 45－18， June 6， 1975.

7．Property in transit．（SB 389－Marks）Exempts per－ sonal property in transit from property taxation． Passed 58－12，September 10， 1975.

8．Professional scabs．（SB 719－Roberti）Bars employ－
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. . . the test votes

1. AB 801-Berman. Provides grievance and arbitration procedures for academic employees of state universities and colleges. Passed, re-referred to Finance, 6-1, August 13, 1975.
2. AB 91-McAlister. Increases unemployment insurance benefits from $\$ 90$ to $\$ 104$. Passed as amended 10-2, August 28, 1975.
3. AB 232-Leroy F. Greene. Prohibits employers from retaining tips left by patrons for employees. Passed 9-4, June 2, 1975.



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| Industrial Relations |  |
| :---: | :---: |
| Committee | 1112 |
| Cusanovich (R) | W W |
| Greene (D) ${ }^{1}$ | nv |
| Presley (D) | W nv |
| Robbins (D) | W |
| Rodda (D) ${ }^{2}$ |  |
| Russell (R) | W W |
| Stull (R) | W W |
| Zenovich (D) | W |

## Not listed as a member 4/16/75 Not listed as a member $8 / 13 / 75,5 / 14 / 75$,

> 17. SB 394-Marks. Requires University of California to pay prevailing wages to construction workers. Passed as amended, re-referred to Finance 4-2, May 14, 1975.
> 18. SB 719-Roberti. Bars employment of professional strikebreakers during labor dispute. Passed, re-
referred to Revenue and Taxation 4-2, June 4, 1975. referred to Revenue and Taxation 4-2
8. SB 394-Marks. Requires University of California to pay prevailing wages to construction workers. Passed as amended 7-1, June 20, 1975.
9. AB 1220-Rosenthal. Requires state agencies to pay prevaing wages and fringe referred to Finance 6-5, binding work.
10. AB 1750-Brown. Increases bar pilots' rates in San Francisco, San Pablo and Suisun Bays. Passed 6-1, August 19, 1975.
11. AB 91-McAlister. Amendment to raise unemployment insurance eligibility base earnings amount from $\$ 750$ to $\$ 900$. Adopted 6-0, August 13, 1975. AB 149-Ralph. Includes tips as wages for purpose of computing unemployment insurance benefits. Failed passage 2-4. August 13, 1975.

AB 232-Leroy F. Greene. Prohibits employers from retaining tips left by patrons for employees. Passed, re-referred to Finance 4-2, May 21, 1975.

AB 469-Ralph. Extends workers' compensation coverage to household domestics and gardeners. Passed as amended, re-referred to Finance 5-2, August 13, 1975.
15. AB 2196-Hart. Provides payment of disability benefits for entire period if disability exceeds seven days. Passed, re-referred to Finance 4-1, August 13, 1975. SB 308-Zenovich. Deprives AFL-CIO United Farm Workers of right of secondary boycott. Passed as amended, re-referred to Finance 5-1, April 16, 1975.



 Revenue and Taxation
Committee



## Labor Relations Committee

Committee 든


Craven (R)
Fenton (D)
Meade (D)
(D)


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## Finance, Insurance,

 and CommerceGreene, Leroy F. (D)
Garamendi (D)
Bannai (R)
Bane (D) $\ldots \ldots \ldots$......
Garamend (D).......

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뜸
Lancaster
McAlister
Miller (D)
7. SB 100-Mills. Raises gasoline tax by two cents per
gallon for state highway and mass public transit
projects. Passed, re-referred to Revenue and Taxa-
tion 8-5, August 13,1975 .
8. SB 100-Mills. Raises gasoline tax by two cents per
gallon for state highway and mass public transit
projects. Defeated 7-8, August 28 , 1975.
9. SB 100-Mills. Raises gasoline tax by two cents per
gallon for state highway and mass public transit projects. Reconsideration granted 11-2, August 28, 1975.
10. SB 391-Marks. Requires University of California to pay prevailing wages to construction workers. Passed 10-3, September 2, 1975.
11. AB 118-Fenton. Includes farm workers under un-
ed 10-3, Aprixon. Amendment to permit prejudiced student representation in collective bargaining in
AB 2196-Hart. Provides payment of disability benefits for entire period if disability exceeds seven days. Passed as amended 11-2, June 3, 1975.

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1975
Ways and Means
Committee
Berman (D) Boatwright (D)
Burke (R)
Chacon (D)
Chappie (R)
Davis (D)
Deddeh (D)
Duffy (R).
Lanterman (R)
Lanterman (R).

Maddy (R)
McAlister
Miller (D)





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[^2]:    $\mathrm{R}=$ Right
    $\mathrm{nv}=$ not voting

[^3]:    ## . . . the test votes

    3. SB 261-Roberti. Requires price clearly marked on packaged food items sold at retail. Passed as amended, re-referred to Ways and Means 8-3, August 11, 1975.
    4. SB 719-Roberti. Bars employment of professional strikebreakers during labor dispute. Passed as

    SB 719-Roberti. Bars employment of professional strikebreakers during labor dispute. Without recommendation 7-1, August 20, 1975.

    1. AB 118-Fenton. Includes farm workers under unemployment insurance coverage. Passed as amended, re-referred to Ways and Means 8-2, March 17, 1975.

    AB 784-Robinson. Limits voluntary quit and mis-
    conduct disqualifications for unemployment insurWays and Means 9-4, May 13, 1975.

[^4]:    SB 100-Mills. Raises gasoline tax by two cents per
    gallon for state highway and mass public transit projects. Passed as amended, re-referred to Ways and Means 7-6, August 15, 1975.

